SENATE AMENDMENTS

2nd Printing

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H.B. No. 3390

A BILL TO BE ENTITLED

1	AN ACT
2	relating to the Texas Economic Development Act and the Tax
3	Increment Financing Act; authorizing a fee.
4	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
5	SECTION 1. Sections 313.002, 313.003, 313.004, and 313.007,
6	Tax Code, are amended to read as follows:
7	Sec. 313.002. FINDINGS. The legislature finds that:
8	(1) many states have enacted aggressive economic
9	development laws designed to attract large employers, create jobs,
10	and strengthen their economies;
11	(2) given Texas' relatively high ad valorem taxes, it
12	is difficult for the state to compete for new capital projects
13	without temporarily limiting ad valorem taxes imposed on new
14	<pre>capital investments [the State of Texas has slipped in its national</pre>
15	ranking each year between 1993 and 2000 in terms of attracting major
16	<pre>new manufacturing facilities to this state];</pre>
17	(3) a significant portion of the Texas economy
18	continues to be based in [the] manufacturing and other
19	$\underline{\text{capital-intensive industries}}$ [$\underline{\text{industry}}$], and $\underline{\text{their}}$ [$\underline{\text{the}}$] continued
20	growth and overall health <u>serve</u> [of the manufacturing sector
21	serves] the Texas economy well;
22	(4) without a vibrant, strong manufacturing sector,
23	other sectors of the economy, especially the state's service

sector, will also suffer adverse consequences; and

- 1 (5) the current <u>ad valorem</u> [property] tax system of
- 2 this state does not favor capital-intensive businesses such as
- 3 manufacturers.
- 4 Sec. 313.003. PURPOSES. The purposes of this chapter are
- 5 to:
- 6 (1) encourage large-scale capital investments in this
- 7 state[respecially in school districts that have an ad valorem tax
- 8 base that is less than the statewide average ad valorem tax base of
- 9 school districts in this state];
- 10 (2) create new, high-paying jobs in this state;
- 11 (3) attract to this state $[new_{\tau}]$ large-scale
- 12 businesses that are exploring opportunities to locate in other
- 13 states or other countries;
- 14 (4) enable state and local government officials and
- 15 economic development professionals to compete with other states by
- 16 authorizing economic development incentives that <u>are comparable to</u>
- 17 [meet or exceed] incentives being offered to prospective employers
- 18 by other states and to provide state and local officials with an
- 19 effective means to attract large-scale investment;
- 20 (5) strengthen and improve the overall performance of
- 21 the economy of this state;
- 22 (6) expand and enlarge the ad valorem [property] tax
- 23 base of this state; and
- 24 (7) enhance this state's economic development efforts
- 25 by providing state and local officials [school districts] with an
- 26 effective [local] economic development tool [option].
- Sec. 313.004. LEGISLATIVE INTENT. It is the intent of the

- 1 legislature in enacting this chapter that:
- 2 (1) economic development decisions involving school
- 3 <u>district taxes</u> should occur at the local level <u>with oversight by the</u>
- 4 <u>state</u> and <u>should</u> be consistent with identifiable statewide economic
- 5 development goals;
- 6 (2) this chapter should not be construed or
- 7 interpreted to allow:
- 8 (A) property owners to pool investments to create
- 9 sufficiently large investments to qualify for an ad valorem tax
- 10 benefit [or financial benefit] provided by this chapter;
- 11 (B) an applicant for an ad valorem tax benefit
- 12 [or financial benefit] provided by this chapter to assert that jobs
- 13 will be eliminated if certain investments are not made if the
- 14 assertion is not true; or
- 15 (C) an entity not subject to the tax imposed by
- 16 Chapter 171 [a sole proprietorship, partnership, or limited
- 17 liability partnership to receive an ad valorem tax benefit [or
- 18 financial benefit] provided by this chapter; [and]
- 19 (3) in implementing this chapter, school districts
- 20 should:
- 21 (A) strictly interpret the criteria and
- 22 selection guidelines provided by this chapter; and
- 23 (B) approve only those applications for an ad
- 24 valorem tax benefit [or financial benefit] provided by this chapter
- 25 that:
- 26 (i) enhance the local community;
- 27 (ii) improve the local public education

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1
   system;
2
                          (iii) create high-paying jobs; and
 3
                          (iv)
                                advance the economic development goals
4
   of this state; and
5
               (4) in implementing this chapter, the comptroller
6
   should:
7
                    (A) strictly interpret the criteria
8
   selection guidelines provided by this chapter; and
                    (B) issue certificates for limitations
9
   appraised value only for those applications for an ad valorem tax
10
   benefit provided by this chapter that:
11
12
                          (i) create high-paying jobs;
                          (ii) provide a net benefit to the state over
13
14
   the long term; and
15
                          (iii) advance the economic development
   goals of this state [as identified by the Texas Strategic Economic
16
   Development Planning Commission].
17
          Sec. 313.007. EXPIRATION. Subchapters B and [\tau] C [\tau] and D
18
    expire December 31, 2024 [<del>2014</del>].
19
          SECTION 2. Subchapter A, Chapter 313, Tax Code, is amended
20
   by adding Section 313.010 to read as follows:
21
          Sec. 313.010. AUDIT OF AGREEMENTS BY STATE AUDITOR. (a)
22
    Each year, the state auditor shall review at least three major
23
24
   agreements, as determined by the state auditor, under this chapter
   to determine whether:
25
26
               (1) each agreement accomplishes the purposes of this
   chapter as expressed in Section 313.003;
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- 1 (2) each agreement complies with the intent of the
- 2 legislature in enacting this chapter as expressed in Section
- 3 313.004; and
- 4 (3) the terms of each agreement were executed in
- 5 compliance with the terms of this chapter.
- 6 (b) As part of the review, the state auditor shall make
- 7 recommendations relating to increasing the efficiency and
- 8 effectiveness of the administration of this chapter.
- 9 SECTION 3. Sections 313.021(1), (2), and (3), Tax Code, are
- 10 amended to read as follows:
- 11 (1) "Qualified investment" means:
- 12 (A) tangible personal property that is first
- 13 placed in service in this state during the applicable qualifying
- 14 time period that begins on or after January 1, 2002, without regard
- 15 to whether the property is affixed to or incorporated into real
- 16 property, and that is described as Section 1245 property by Section
- 17 1245(a), Internal Revenue Code of 1986;
- 18 (B) tangible personal property that is first
- 19 placed in service in this state during the applicable qualifying
- 20 time period that begins on or after January 1, 2002, without regard
- 21 to whether the property is affixed to or incorporated into real
- 22 property, and that is used in connection with the manufacturing,
- 23 processing, or fabrication in a cleanroom environment of a
- 24 semiconductor product, without regard to whether the property is
- 25 actually located in the cleanroom environment, including:
- 26 (i) integrated systems, fixtures, and
- 27 piping;

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- 1 (ii) all property necessary or adapted to
- 2 reduce contamination or to control airflow, temperature, humidity,
- 3 chemical purity, or other environmental conditions or
- 4 manufacturing tolerances; and
- 5 (iii) production equipment and machinery,
- 6 moveable cleanroom partitions, and cleanroom lighting;
- 7 (C) tangible personal property that is first
- 8 placed in service in this state during the applicable qualifying
- 9 time period that begins on or after January 1, 2002, without regard
- 10 to whether the property is affixed to or incorporated into real
- 11 property, and that is used in connection with the operation of a
- 12 nuclear electric power generation facility, including:
- 13 (i) property, including pressure vessels,
- 14 pumps, turbines, generators, and condensers, used to produce
- 15 nuclear electric power; and
- 16 (ii) property and systems necessary to
- 17 control radioactive contamination;
- 18 (D) tangible personal property that is first
- 19 placed in service in this state during the applicable qualifying
- 20 time period that begins on or after January 1, 2002, without regard
- 21 to whether the property is affixed to or incorporated into real
- 22 property, and that is used in connection with operating an
- 23 integrated gasification combined cycle electric generation
- 24 facility, including:
- 25 (i) property used to produce electric power
- 26 by means of a combined combustion turbine and steam turbine
- 27 application using synthetic gas or another product produced by the

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1
   gasification of coal or another carbon-based feedstock; or
2
                               property used in handling materials to
                          (ii)
 3
   be used as feedstock for gasification or used in the gasification
   process to produce synthetic gas or another carbon-based feedstock
4
5
   for use in the production of electric power in the manner described
   by Subparagraph (i);
6
7
                         tangible personal property that is first
                     (E)
8
   placed in service in this state during the applicable qualifying
   time period that begins on or after January 1, 2010, without regard
9
10
   to whether the property is affixed to or incorporated into real
   property, and that is used in connection with operating an advanced
11
12
   clean energy project, as defined by Section 382.003, Health and
   Safety Code; [or]
13
14
                         a building or a permanent, nonremovable
15
   component of a building that is built or constructed during the
   applicable qualifying time period that begins on or after January
16
17
   1, 2002, and that houses tangible personal property described by
   Paragraph (A), (B), (C), (D), or (E); or
18
19
                    (G) an existing building that, as part of a
   discrete project that increases the value and productive capacity
20
   of an existing property, is expanded.
21
               (2) "Qualified property" means:
22
23
                     (A)
                          land:
24
                          (i)
                               that is located in an area designated as
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a reinvestment zone under Chapter 311 or 312 or as an enterprise

on which a person proposes to $\underline{\boldsymbol{\cdot}}$

zone under Chapter 2303, Government Code;

(ii)

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1
                               (a) construct a new building or erect
   or affix a new improvement that does not exist before the date the
2
 3
   person submits a complete application [applies] for a limitation on
    appraised value under this subchapter; or
4
5
                               (b) expand an existing building as
   described by Subdivision (1)(G);
6
7
                          (iii) that is not subject to a tax abatement
8
    agreement entered into by a school district under Chapter 312; and
9
                          (iv) on which, in connection with the new
   building, [or] new improvement, or expanded building described by
10
    Subparagraph (ii), the owner or lessee of, or the holder of another
11
12
   possessory interest in, the land proposes to:
                                    make a qualified investment in an
13
                               (a)
14
    amount equal to at least the minimum amount required by Section
15
    313.023; and
                                    create at least 25 new qualifying
16
                               (b)
   jobs;
17
                         the new building, [or other new improvement,
18
                     (B)
   or expanded building described by Paragraph (A)(ii); and
19
                         tangible personal property that:
20
                     (C)
21
                               is not subject to a tax abatement
                          (i)
    agreement entered into by a school district under Chapter 312; and
22
23
                          (ii)
                                except for new equipment described in
24
    Section 151.318(q) or (q-1), is first placed in service in the new
   building, [or on the new improvement, or in the expanded
25
26
   building described by Paragraph (A)(ii), or on the land on which
    that new building, [or] new improvement, or expanded building is
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- 1 located, if the personal property is ancillary and necessary to the
- 2 business conducted in that new building, [or] in or on that new
- 3 improvement, or in that expanded building.
- 4 (3) "Qualifying job" means a permanent full-time job
- 5 that:
- 6 (A) requires at least 1,600 hours of work a year;
- 7 (B) is not transferred from one area in this
- 8 state to another area in this state;
- 9 (C) is not created to replace a previous
- 10 employee;
- 11 (D) is covered by a group health benefit plan for
- 12 which the business offers to pay at least 80 percent of the premiums
- 13 or other charges assessed for employee-only coverage under the
- 14 plan, regardless of whether an employee may voluntarily waive the
- 15 coverage; and
- 16 (E) pays at least 110 percent of [÷
- 17 [(i) the county average weekly wage for
- 18 manufacturing jobs in the county where the job is located; or
- 19 [(ii)] the county average weekly wage for
- 20 all jobs in the county where the job is located[τ if the property
- 21 owner creates more than 1,000 jobs in that county].
- (F) In determining whether a property owner has created the
- 23 number of qualifying jobs required under this chapter, operations,
- 24 services and other related jobs created in connection with the
- 25 project, including those employed by third parties under contract,
- 26 may satisfy the minimum qualifying jobs requirement for the project
- 27 if the Texas Workforce Commission determines that the cumulative

- 1 economic benefits to the state of these jobs is the same or greater
- 2 than that associated with the minimum number of qualified jobs
- 3 required to be created under this chapter. The Texas Workforce
- 4 Commission may adopt rules to implement this subsection.
- 5 SECTION 4. Section 313.023, Tax Code, is amended to read as
- 6 follows:
- 7 Sec. 313.023. MINIMUM AMOUNTS OF QUALIFIED INVESTMENT AND
- 8 NUMBER OF NEW QUALIFYING JOBS TO BE CREATED. (a) For each category
- 9 of school district established by Section 313.022, the minimum
- 10 amount of a qualified investment under Section
- 11 313.021(2)(A)(iv)(a) is as follows:
- 12 CATEGORY MINIMUM QUALIFIED INVESTMENT
- I \$100 million
- 14 II \$80 million
- 15 III \$60 million
- 16 IV \$40 million
- V \$20 million
- 18 (b) Notwithstanding Section 313.021(2)(A)(iv)(b), if the
- 19 property owner makes a qualified investment in an amount equal to at
- 20 least:
- 21 (1) two times the minimum qualified investment for the
- 22 <u>applicable category of school district but less than three times</u>
- 23 that amount, the number of new qualifying jobs the property owner is
- 24 required to create is equal to 75 percent of the number required by
- 25 that sub-subparagraph;
- 26 (2) three times the minimum qualified investment for
- 27 the applicable category of school district but less than four times

- 1 that amount, the number of new qualifying jobs the property owner is
- 2 required to create is equal to 50 percent of the number required by
- 3 that sub-subparagraph;
- 4 (3) four times the minimum qualified investment for
- 5 the applicable category of school district but less than five times
- 6 that amount, the number of new qualifying jobs the property owner is
- 7 required to create is equal to 25 percent of the number required by
- 8 that sub-subparagraph; and
- 9 (4) five times the minimum qualified investment for
- 10 the applicable category of school district, the property owner is
- 11 not required to create any new qualifying jobs.
- 12 SECTION 5. Section 313.024, Tax Code, is amended by
- 13 amending Subsections (a), (b), and (d) and adding Subsection (d-2)
- 14 to read as follows:
- 15 (a) This subchapter and <u>Subchapter</u> [Subchapters] C [and D]
- 16 apply only to property owned by an entity subject to the tax imposed
- 17 by [which] Chapter 171 [applies].
- 18 (b) To be eligible for a limitation on appraised value under
- 19 this subchapter, the entity must use the property for [in
- 20 connection with]:
- 21 (1) manufacturing;
- 22 (2) research and development;
- 23 (3) a clean coal project, as defined by Section 5.001,
- 24 Water Code;
- 25 (4) an advanced clean energy project, as defined by
- 26 Section 382.003, Health and Safety Code;
- 27 (5) renewable energy electric generation;

- 1 (6) electric power generation using integrated
- 2 gasification combined cycle technology;
- 3 (7) nuclear electric power generation; [ex]
- 4 (8) a <u>data</u> [computer] center; or [primarily used in
- 5 connection with one or more activities described by Subdivisions
- 6 (1) through (7) conducted by the entity]
- 7 (9) a Texas priority project.
- 8 (d) To be eligible for a limitation on appraised value under
- 9 this subchapter, the property owner must create the required number
- 10 of new [at least 80 percent of all the new jobs created by the
- 11 property owner must be] qualifying jobs as defined by Section
- 12 313.021(3).
- 13 (d-2) For purposes of determining whether a property owner
- 14 has created the number of new qualifying jobs required for
- 15 eligibility for a limitation on appraised value under this
- 16 <u>subchapter</u>, the new qualifying jobs created under an agreement
- 17 between the property owner and another school district may be
- 18 included in the total number of new qualifying jobs created in
- 19 connection with the project if the Texas Economic Development and
- 20 Tourism Office determines that the projects covered by the
- 21 <u>agreements constitute a single unified project. The Texas Economic</u>
- 22 Development and Tourism Office may adopt rules to implement this
- 23 <u>subsection</u>.
- SECTION 6. Section 313.024(e), Tax Code, is amended by
- 25 amending Subdivision (6) and adding Subdivision (7) to read as
- 26 follows:
- 27 (6) "<u>Data</u> [Computer] center" means an establishment

- 1 primarily engaged in:
- 2 (A) data processing, hosting, and related
- 3 services described by industry code 518210 of the North American
- 4 Industry Classification System;
- 5 (B) an Internet activity described by industry
- 6 code 519130 of the North American Industry Classification System;
- 7 <u>or</u>
- 8 <u>(C) computer software publishing and</u>
- 9 reproduction described by industry code 511210 of the North
- 10 American Industry Classification System; or
- 11 (D) on-site management and operation of clients'
- 12 computer systems or data processing facilities described by
- 13 industry code 541513 of the North American Industry Classification
- 14 System;
- 15 <u>(E) primarily used in connection with one or more</u>
- 16 activities described by Subdivisions (1) through (7) conducted by
- 17 the entity [providing electronic data processing and information
- 18 storage].
- 19 (7) "Texas priority project" means a project on which
- 20 the applicant has committed to expend or allocate a qualified
- 21 investment of more than \$1 billion.
- 22 SECTION 7. Sections 313.025(a), (a-1), (b), (b-1), (c),
- 23 (d), (d-1), (e), (f-1), (g), and (i), Tax Code, are amended to read
- 24 as follows:
- 25 (a) The owner or lessee of, or the holder of another
- 26 possessory interest in, any qualified property described by Section
- 27 313.021(2)(A), (B), or (C) may apply to the governing body of the

- 1 school district in which the property is located for a limitation on
- 2 the appraised value for school district maintenance and operations
- 3 ad valorem tax purposes of the person's qualified property. An
- 4 application must be made on the form prescribed by the comptroller
- 5 and include the information required by the comptroller, and it
- 6 must be accompanied by:
- 7 (1) the application fee established by the governing
- 8 body of the school district;
- 9 (2) information sufficient to show that the real and
- 10 personal property identified in the application as qualified
- 11 property meets the applicable criteria established by Section
- 12 313.021(2); and
- 13 (3) any information required by the comptroller for
- 14 the purposes of [relating to each applicable criterion listed in]
- 15 Section 313.026.
- 16 (a-1) Within seven days of the receipt of each document, the
- 17 school district shall submit to the comptroller a copy of the
- 18 application and the proposed agreement between the applicant and
- 19 the school district. If the applicant submits an economic analysis
- 20 of the proposed project [is submitted] to the school district, the
- 21 district shall submit a copy of the analysis to the comptroller. In
- 22 addition, the school district shall submit to the comptroller any
- 23 subsequent revision of or amendment to any of those documents
- 24 within seven days of its receipt. The comptroller shall publish
- 25 each document received from the school district under this
- 26 subsection on the comptroller's Internet website. If the school
- 27 district maintains a generally accessible Internet website, the

- 1 district shall provide on its website a link to the location of
- 2 those documents posted on the comptroller's website in compliance
- 3 with this subsection. This subsection does not require the
- 4 comptroller to post information that is confidential under Section
- 5 313.028.
- (b) The governing body of a school district is not required 6 7 to consider an application for a limitation on appraised value 8 [that is filed with the governing body under Subsection (a)]. the governing body of the school district elects [does elect] to 9 10 consider an application, the governing body shall deliver a copy [three copies] of the application to the comptroller and request 11 12 that the comptroller conduct [provide] an economic evaluation of the investment proposed by the application. The [to 13 the school district. Except as provided by Subsection (b-1), the 14 15 comptroller shall conduct or contract with a third person to conduct the economic impact evaluation, which shall be completed 16 17 and provided to the governing body of the school district, along with the comptroller's certificate or written explanation under 18 19 Subsection (d), as soon as practicable but not later than the 90th day after the date the comptroller receives the application. 20 governing body shall provide to the comptroller or to a third person 21 contracted by the comptroller to conduct the economic impact 22 23 evaluation any requested information. A methodology to allow 24 comparisons of economic impact for different schedules of the addition of qualified investment or qualified property may be 25 26 developed as part of the economic impact evaluation. The governing body shall provide a copy of the economic impact evaluation to the 27

1 applicant on request. The comptroller may charge the applicant [and collect] a fee sufficient to cover the costs of providing the 2 economic impact evaluation. The governing body of a 3 district shall approve or disapprove an application not later than 4 the 150th [$\frac{before\ the\ 151st}{}$] day after the date the application is 5 filed, unless the economic impact evaluation has not been received 6 7 or an extension is agreed to by the governing body and the 8 applicant. 9 (b-1) The comptroller shall promptly deliver a [indicate on 10 one] copy of the application [the date the comptroller received the application and deliver that copy] to the Texas Education Agency. 11 12 The Texas Education Agency shall determine the effect that the applicant's proposal will have on the number or size of the school 13 14 district's instructional facilities [, as required to be included 15 in the economic impact evaluation by Section 313.026(a)(9), and submit a written report containing the agency's determination to 16 17 the school district [comptroller]. The governing body of the school district shall provide any requested information to the 18 Texas Education Agency. Not later than the 45th day after the date 19 the <u>Texas Education Agency receives</u> [application indicates that the 20 comptroller received] the application, the Texas Education Agency 21 shall make the required determination and submit the agency's 22 written report to the governing body of the school district 23 24 [comptroller. A third person contracted by the comptroller to conduct an economic impact evaluation of an application is not 25 26 required to make a determination that the Texas Education Agency is

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make and report to the comptroller under

- 1 subsection].
- 2 (c) In determining whether to approve [grant] an
- 3 application, the governing body of the school district is entitled
- 4 to request and receive assistance from:
- 5 (1) the comptroller;
- 6 (2) the Texas [Department of] Economic Development and
- 7 Tourism Office;
- 8 (3) the Texas Workforce Investment Council; and
- 9 (4) the Texas Workforce Commission.
- 10 (d) Not later than the 90th [Before the 91st] day after the
- 11 date the comptroller receives the copy of the application, the
- 12 comptroller shall issue a certificate for a limitation on appraised
- 13 value of the property and provide the certificate to the governing
- 14 body of the school district or provide the governing body a written
- 15 <u>explanation of the comptroller's decision not to issue a</u>
- 16 <u>certificate</u> [<u>submit a recommendation to the governing body of the</u>
- 17 school district as to whether the application should be approved or
- 18 disapproved].
- 19 (d-1) The governing body of a school district may not
- 20 approve an application unless [that] the comptroller submits to the
- 21 governing body a certificate for a limitation on appraised value of
- 22 the property [has recommended should be disapproved only if:
- [(1) the governing body holds a public hearing the
- 24 sole purpose of which is to consider the application and the
- 25 comptroller's recommendation; and
- 26 [(2) at a subsequent meeting of the governing body
- 27 held after the date of the public hearing, at least two-thirds of

1 the members of the governing body vote to approve the application].

(e) Before approving or disapproving an application under this subchapter that the governing body of the school district elects to consider, the governing body [of the school district] must make a written finding as to any criteria considered by the comptroller in conducting the economic impact evaluation under [each criterion listed in] Section 313.026. The governing body

shall deliver a copy of those findings to the applicant.

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(f-1) Notwithstanding any other provision of this chapter 9 10 [to the contrary, including Section 313.003(2) or 313.004(3)(A) or (B)(iii)], the governing body of a school district may waive or 11 12 reduce the new qualifying jobs creation requirement in Section 313.021(2)(A)(iv)(b) or 313.051(b) 13 only [and approve an application] if the Texas Workforce Commission determines 14 15 [governing body makes a finding] that the jobs creation requirement exceeds the industry standard for the number of employees 16 reasonably necessary for the operation of the facility of the 17 property owner that is described in the application and recommends 18 19 waiving or reducing the requirement. The governing body of a school district may request that the Texas Workforce Commission provide a 20 recommendation as to whether the new qualifying jobs creation 21 requirement should be reduced or waived and, if reduced, the number 22 of new qualifying jobs that should be required to be created. 23 24 the Texas Workforce Commission receives a request from the governing body of a school district under this subsection, not 25 26 later than the 60th day after the date of receipt of the request the

commission shall submit to the governing body a recommendation as

- to whether the new qualifying jobs creation requirement should be 1
- reduced or waived and, if reduced, the number of new qualifying jobs 2
- 3 that should be required to be created.
- 4 The Texas [Department of] Economic Development and
- Tourism Office or its successor may recommend that a school 5
- district approve an application [grant a person a limitation on 6
- appraised value] under this chapter. In determining whether to 7
- approve [grant] an application, the governing body of the school 8
- district shall consider any recommendation made by the Texas 9
- 10 [Department of] Economic Development and Tourism Office or its
- 11 successor.
- 12 If the comptroller's determination under Subsection (h)
- 13 that the property does not meet the requirements of Section 313.024
- 14 for eligibility for a limitation on appraised value under this
- 15 subchapter becomes final, the comptroller is not required to
- provide an economic impact evaluation of the application or to 16
- 17 submit a certificate for a limitation on appraised value of the
- certificate [recommendation to the school district as to whether

property or a written explanation of the decision not to issue a

- 20 the application should be approved or disapproved], and the
- governing body of the school district may not grant 21 the
- 22 application.
- SECTION 8. Section 313.026, Tax Code, is amended to read as 23
- 24 follows:

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- 25 Sec. 313.026. ECONOMIC IMPACT EVALUATION. (a) The
- 26 economic impact evaluation of the application must include any
- information the comptroller determines is necessary or helpful to: 27

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(1) the governing body of the school district in
 1
   determining whether to approve the application under Section
 2
 3
   313.025; or
4
               (2) the comptroller in determining whether to issue a
 5
   certificate for a limitation on appraised value of the property
   under Section 313.025 [the following:
6
7
               [(1) the recommendations of the comptroller;
8
                    the name of the school district;
9
               [(3) the name of the applicant;
10
               [(4) the general nature of the applicant's investment;
               [(5) the relationship between the applicant's industry
11
12
   and the types of qualifying jobs to be created by the applicant to
   the long-term economic growth plans of this state as described in
13
14
   the strategic plan for economic development submitted by the Texas
15
   Strategic Economic Development Planning Commission under Section
   481.033, Government Code, as that section existed before February
16
17
   1, 1999;
               [(6) the relative level of the applicant's investment
18
19
   per qualifying job to be created by the applicant;
20
               [(7) the number of qualifying jobs to be created by the
   applicant;
21
               [(8) the wages, salaries, and benefits to be offered
22
23
   by the applicant to qualifying job holders;
24
               [(9) the ability of the applicant to
25
   relocate in another state or another region of this state;
26
               [(10) the impact the project will have on this state
       individual local units of government, including:
27
```

```
1
                    [(A) tax and other revenue gains, direct or
   indirect, that would be realized during the qualifying time period,
2
   the limitation period, and a period of time after the limitation
   period considered appropriate by the comptroller; and
4
5
                    [(B) economic effects of the project, including
   the impact on jobs and income, during the qualifying time period,
6
   the limitation period, and a period of time after the limitation
7
8
   period considered appropriate by the comptroller;
9
               [(11) the economic condition of the region of the
10
   state at the time the person's application is being considered;
               [(12) the number of new facilities built or expanded
11
   in the region during the two years preceding the date of the
12
   application that were eligible to apply for a limitation
13
14
   appraised value under this subchapter;
               [(13) the effect of the applicant's proposal,
15
16
              on the number or size of the school district's
   instructional facilities, as defined by Section 46.001, Education
17
   Code;
18
               [(14) the projected market value of the qualified
19
20
   property of the applicant as determined by the comptroller;
21
               (15) the proposed limitation on appraised value for
22
   the qualified property of the applicant;
               [(16) the projected dollar amount of the taxes that
23
24
   would be imposed on the qualified property, for each year of the
25
   agreement, if the property does not receive a limitation
26
   appraised value with assumptions of the projected appreciation
                 of the investment and projected tax rates clearly
27
```

1 stated;

- [(17) the projected dollar amount of the taxes that
 would be imposed on the qualified property, for each tax year of the
 agreement, if the property receives a limitation on appraised value
 with assumptions of the projected appreciation or depreciation of
 the investment clearly stated;
- 7 [(18) the projected effect on the Foundation School
 8 Program of payments to the district for each year of the agreement;
- 9 [(19) the projected future tax credits if the 10 applicant also applies for school tax credits under Section
- 11 313.103; and
- [(20) the total amount of taxes projected to be lost or
 gained by the district over the life of the agreement computed by
 subtracting the projected taxes stated in Subdivision (17) from the
 projected taxes stated in Subdivision (16)].
- 16 (b) Except as provided by Subsections (c) and (d), the [The] 17 comptroller's determination whether to issue a certificate for a limitation on appraised value under this chapter for property 18 19 described in the application [recommendations] shall be based on the economic impact evaluation described by Subsection (a) 20 [criteria listed in Subsections (a)(5)-(20)] and on any other 21 information available to the comptroller, including information 22 provided by the governing body of the school district [under 23 24 Section 313.025(b)].
- (c) The comptroller may not issue a certificate for a limitation on appraised value under this chapter for property described in an application unless the comptroller determines that:

- 1 (1) the project proposed by the applicant is
- 2 reasonably likely to generate, before the 25th anniversary of the
- 3 beginning of the limitation period, tax_revenue, including state
- 4 tax revenue, school district maintenance and operations ad valorem
- 5 tax revenue attributable to the project, and any other tax revenue
- 6 attributable to the effect of the project on the economy of the
- 7 state, in an amount sufficient to offset the school district
- 8 maintenance and operations ad valorem tax revenue lost as a result
- 9 of the agreement; and
- 10 (2) the limitation on appraised value is a significant
- 11 consideration by the applicant in determining whether to invest
- 12 capital and construct the project in this state.
- 13 (d) The comptroller shall state in writing the basis for the
- 14 determinations made under Subsections (c)(1) and (2).
- (e) Notwithstanding Subsections (c) and (d), if the
- 16 comptroller makes a qualitative determination that other
- 17 considerations associated with the project result in a net positive
- 18 benefit to the state, the comptroller may issue the certificate.
- 19 SECTION 9. Section 313.0265(b), Tax Code, is amended to
- 20 read as follows:
- 21 (b) The comptroller shall designate the following as
- 22 substantive:
- 23 (1) each application requesting a limitation on
- 24 appraised value; and
- 25 (2) the economic impact evaluation made in connection
- 26 with the application [; and
- 27 [(3) each application requesting school tax credits

1 under Section 313.103].

- 2 SECTION 10. Sections 313.027(a), (f), (h), and (i), Tax
- 3 Code, are amended to read as follows:
- 4 (a) If the person's application is approved by the governing
- 5 body of the school district, for each of the first 10 [eight] tax
- 6 years that begin after the applicable qualifying time period, the
- 7 appraised value for school district maintenance and operations ad
- 8 valorem tax purposes of the person's qualified property as
- 9 described in the agreement between the person and the district
- 10 entered into under this section in the school district may not
- 11 exceed the lesser of:
- 12 (1) the market value of the property; or
- 13 (2) subject to Subsection (b), the amount agreed to by
- 14 the governing body of the school district.
- 15 (f) In addition, the agreement:
- 16 (1) must incorporate each relevant provision of this
- 17 subchapter and, to the extent necessary, include provisions for the
- 18 protection of future school district revenues through the
- 19 adjustment of the minimum valuations, the payment of revenue
- 20 offsets, and other mechanisms agreed to by the property owner and
- 21 the school district;
- 22 (2) may provide that the property owner will protect
- 23 the school district in the event the district incurs extraordinary
- 24 education-related expenses related to the project that are not
- 25 directly funded in state aid formulas, including expenses for the
- 26 purchase of portable classrooms and the hiring of additional
- 27 personnel to accommodate a temporary increase in student enrollment

- 1 attributable to the project;
- 2 (3) must require the property owner to maintain a
- 3 viable presence in the school district for at least three years
- 4 after the date the limitation on appraised value of the owner's
- 5 property expires;
- 6 (4) must provide for the termination of the agreement,
- 7 the recapture of ad valorem tax revenue lost as a result of the
- 8 agreement if the owner of the property fails to comply with the
- 9 terms of the agreement, and payment of a penalty or interest, or
- 10 both, on that recaptured ad valorem tax revenue;
- 11 (5) may specify any conditions the occurrence of which
- 12 will require the district and the property owner to renegotiate all
- 13 or any part of the agreement; [and]
- 14 (6) must specify the ad valorem tax years covered by
- 15 the agreement; and
- 16 (7) must be in a form approved by the comptroller.
- 17 (h) The agreement between the governing body of the school
- 18 district and the applicant may provide for a deferral of the date on
- 19 which the qualifying time period for the project is to commence or,
- 20 subsequent to the date the agreement is entered into, be amended to
- 21 provide for such a deferral. The agreement may not provide for the
- 22 deferral of the date on which the qualifying time period is to
- 23 commence to a date later than January 1 of the sixth tax year
- 24 beginning after the date the application is approved. This
- 25 subsection may not be construed to permit a qualifying time period
- 26 that has commenced to continue for more than the number of years
- 27 applicable to the project under Section 313.021(4).

- 1 A person and the school district may not enter into an agreement under which the person agrees to provide supplemental 2 payments to a school district or to an entity that exists primarily 3 to provide financial or material support to a school district in an 4 5 amount that exceeds an amount equal to the greater of \$100 per student per year in average daily attendance, as defined by Section 6 7 42.005, Education Code, or \$50,000 per year, or for a period of more than 14 years [for a period that exceeds the period beginning with 8 9 the period described by Section 313.021(4) and ending with the period described by Section 313.104(2)(B) of this code]. This 10 subsection applies only to an agreement entered into in 11 12 anticipation of or in consideration for a school district's approval of an application for a limitation on appraised value 13 under this subchapter. This subsection does not apply to a payment 14 15 <u>under</u> [limit does not apply to amounts described by] Subsection (f)(1) or (2) [of this section]. 16
- 17 SECTION 11. Section 313.0275, Tax Code, is amended by 18 adding Subsection (d) to read as follows:
- (d) In the event of a casualty loss that prevents a person from complying with Subsection (a), the person may request and the comptroller may grant a waiver of the penalty imposed under Subsection (b).
- 23 SECTION 12. Section 313.031, Tax Code, is amended to read as 24 follows:
- Sec. 313.031. RULES AND FORMS; FEES. (a) The comptroller shall:
- 27 (1) adopt rules and forms necessary for the

- 1 implementation and administration of this chapter, including rules
- 2 for determining whether a property owner's property qualifies as a
- 3 qualified investment under Section 313.021(1); and
- 4 (2) provide without charge one copy of the rules and
- 5 forms to any school district and to any person who states that the
- 6 person intends to apply for a limitation on appraised value under
- 7 this subchapter [or a tax credit under Subchapter D].
- 8 <u>(a-1)</u> The comptroller by official action may establish
- 9 reasonable nonrefundable fees to be paid by property owners who
- 10 apply to a school district for a limitation on the value of the
- 11 person's property under this subchapter. The amount of a fee must
- 12 be reasonable and may not exceed the estimated cost to the
- 13 comptroller of performing the comptroller's duties under this
- 14 chapter.
- 15 (b) The governing body of a school district by official
- 16 action shall establish reasonable nonrefundable application fees
- 17 to be paid by property owners who apply to the district for a
- 18 limitation on the appraised value of the person's property under
- 19 this subchapter. The amount of an application fee must be
- 20 reasonable and may not exceed the estimated cost to the district of
- 21 processing and acting on an application, including any cost to the
- 22 school district associated with [the cost of] the economic impact
- 23 evaluation required by <u>Section</u> [Sections] 313.025 [and 313.026].
- SECTION 13. Section 313.032, Tax Code, is amended by
- 25 amending Subsections (a) and (c) and adding Subsections (b-1) and
- 26 (d) to read as follows:
- 27 (a) Before the beginning of each regular session of the

- 1 legislature, the comptroller shall submit to the lieutenant
- 2 governor, the speaker of the house of representatives, and each
- 3 other member of the legislature a report on the agreements entered
- 4 into under this chapter that includes:
- 5 (1) an assessment of the following with regard to the
- 6 agreements entered into under this chapter, considered in the
- 7 <u>aggregate:</u>
- 8 (A) the total number of jobs created, direct and
- 9 otherwise, in this state;
- 10 (B) the total effect on personal income, direct
- 11 and otherwise, in this state;
- 12 <u>(C) the total amount of investment in this state;</u>
- 13 <u>(D)</u> the total taxable value of property on the
- 14 tax rolls in this state, including property for which the
- 15 <u>limitation period has expired;</u>
- (E) the total value of property not on the tax
- 17 rolls in this state as a result of agreements entered into under
- 18 this chapter; and
- 19 (F) the total fiscal effect on the state and
- 20 local governments; and
- 21 (2) an assessment of [assessing] the progress of each
- 22 agreement made under this chapter that states [. The report must be
- 23 based on data certified to the comptroller by each recipient of a
- 24 limitation on appraised value under this subchapter and state] for
- 25 each agreement:
- (A) $\left[\frac{1}{1}\right]$ the number of qualifying jobs each
- 27 recipient of a limitation on appraised value committed to create;

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- 1 (B) [(2)] the number of qualifying jobs each recipient created; 2 3 (C) [(3)] the total amount of wages and the median wage of the new qualifying jobs each recipient created; 4 5 (D) $[\frac{4}{1}]$ the amount of the qualified investment each recipient committed to spend or allocate for each project; 6 7 (E) $[\frac{(5)}{(5)}]$ the amount of the qualified investment
- each recipient spent or allocated for each project; (F) $[\frac{(6)}{(6)}]$ the market value of the qualified 9
- 10 property of each recipient as determined by the applicable chief
- appraiser, including property that is no longer eligible for a 11
- 12 <u>limitation on appraised value under the agreement;</u>
- (G) $[\frac{(7)}{(7)}]$ the limitation on appraised value for 13
- 14 the qualified property of each recipient;
- 15 (H) $[\frac{(8)}{}]$ the dollar amount of the taxes that
- would have been imposed on the qualified property if the property 16
- had not received a limitation on appraised value; and 17
- (I) $[\frac{9}{9}]$ the dollar amount of the taxes imposed 18
- 19 on the qualified property[+
- 20 (10) the number of new jobs created by each recipient
- in each sector of the North American Industry Classification 21
- 22 System; and

- 23 of the number of new jobs each recipient
- 24 created, the number of jobs created that provide health benefits
- 25 for employees].
- 26 (b-1) In preparing the portion of the report described by
- Subsection (a)(1), the comptroller may use standard economic 27

- 1 <u>estimation techniques</u>, including economic multipliers.
- 2 (c) The portion of the report described by Subsection (a)(2)
- 3 must be based on data certified to the comptroller by each recipient
- 4 or former recipient of a limitation on appraised value under this
- 5 chapter.
- 6 <u>(d)</u> The comptroller may require a recipient <u>or former</u>
- 7 recipient of a limitation on appraised value under this chapter to
- 8 submit, on a form the comptroller provides, information required to
- 9 complete the report.
- 10 SECTION 14. The heading to Subchapter C, Chapter 313, Tax
- 11 Code, is amended to read as follows:
- 12 SUBCHAPTER C. LIMITATION ON APPRAISED VALUE OF PROPERTY IN
- 13 STRATEGIC INVESTMENT AREA OR CERTAIN RURAL SCHOOL DISTRICTS
- 14 SECTION 15. Section 313.051, Tax Code, is amended to read as
- 15 follows:
- Sec. 313.051. APPLICABILITY. (a) <u>In this section</u>,
- 17 "strategic investment area" means an area the comptroller
- 18 determines under Subsection (a-3) is:
- 19 (1) a county within this state with unemployment above
- 20 the state average and per capita income below the state average;
- 21 (2) an area within this state that is a federally
- 22 designated urban enterprise community or an urban enhanced
- 23 enterprise community; or
- 24 (3) a defense economic readjustment zone designated
- 25 under Chapter 2310, Government Code.
- 26 (a-1) This subchapter applies only to a school district that
- 27 has territory in:

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 1
               (1)
                    an area that <u>qualifies</u> [<del>qualified</del>] as a strategic
   investment area [under Subchapter O, Chapter 171, immediately
2
 3
   before that subchapter expired]; or
4
               (2) a county:
5
                         that has a population of less than 50,000;
                     (A)
6
   and
                          in which, from 2000 [\frac{1990}{1}] to 2010 [\frac{2000}{1}],
7
                     (B)
8
    according to the federal decennial census, the population:
9
                          (i) remained the same;
10
                          (ii) decreased; or
                          (iii) increased, but at a rate of not more
11
12
   than the average rate of increase in the state during that period
    [three percent per annum].
13
14
          (a-2) [(a-1)] Notwithstanding Subsection (a-1) [(a)], if on
15
   January 1, 2002, this subchapter applied to a school district in
   whose territory is located a federal nuclear facility, this
16
17
    subchapter continues to apply to the school district regardless of
   whether the school district ceased or ceases to be described by
18
19
    Subsection (a-1) [(a)] after that date.
          (a-3) Not later than September 1 of each year, the
20
   comptroller shall determine areas that qualify as a strategic
21
```

(b) The governing body of a school district to which this

investment area using the most recently completed full calendar

year data available on that date and, not later than October 1,

determination under this subsection is effective for the following

shall publish a list and map of the designated areas.

tax year for purposes of this subchapter.

22

23

24

25

26

- 1 subchapter applies may enter into an agreement in the same manner as a school district to which Subchapter B applies may do so under 2 3 Subchapter B, subject to Sections 313.052-313.054. otherwise provided by this subchapter, the provisions of Subchapter 4 B apply to a school district to which this subchapter applies. For 5 purposes of this subchapter, a property owner is required to create 6 [only] at least 10 new qualifying jobs as defined by Section 7 8 313.021(3) on the owner's qualified property. Section 313.023(b) does not apply to a school district to which this subchapter 9 10 applies. [At least 80 percent of all the new jobs created must be qualifying jobs as defined by Section 313.021(3), except that, for 11 12 a school district described by Subsection (a)(2), each qualifying job must pay at least 110 percent of the average weekly wage for 13 manufacturing jobs in the region designated for the regional 14 15 planning commission, council of governments, or similar regional planning agency created under Chapter 391, Local Government Code, 16
- SECTION 16. The heading to Subchapter E, Chapter 313, Tax
- 19 Code, is amended to read as follows:

in which the district is located.

- 20 SUBCHAPTER E. AVAILABILITY OF TAX CREDIT AFTER PROGRAM
- 21 EXPIRES OR IS REPEALED
- SECTION 17. Section 313.171(b), Tax Code, is amended to
- 23 read as follows:

- 24 (b) The <u>repeal</u> [expiration] of Subchapter D does not affect
- 25 a property owner's entitlement to a tax credit granted under
- 26 Subchapter D if the property owner qualified for the tax credit
- 27 before the repeal [expiration] of Subchapter D.

- 1 SECTION 18. Section 311.014, Tax Code, is amended by adding
- 2 Subsection (f) to read as follows:
- 3 (f) Money in the tax increment fund for a reinvestment zone
- 4 may be transferred to the tax increment fund for an adjacent zone
- 5 if:
- 6 (1) the taxing units that participate in the zone from
- 7 which the money is to be transferred participate in the adjacent
- 8 zone and vice versa;
- 9 (2) each participating taxing unit has agreed to
- 10 deposit the same portion of its tax increment in the fund for each
- 11 <u>zone;</u>
- 12 (3) each participating taxing unit has agreed to the
- 13 transfer; and
- 14 (4) the holders of any tax increment bonds or notes
- 15 <u>issued for the zone from which the money is to be transferred have</u>
- 16 <u>agreed to the transfer.</u>
- 17 SECTION 19. Section 42.2515(a), Education Code, is amended
- 18 to read as follows:
- 19 (a) For each school year, a school district, including a
- 20 school district that is otherwise ineligible for state aid under
- 21 this chapter, is entitled to state aid in an amount equal to the
- 22 amount of all tax credits credited against ad valorem taxes of the
- 23 district in that year under <u>former</u> Subchapter D, Chapter 313, Tax
- 24 Code.
- SECTION 20. Section 42.302(e), Education Code, is amended
- 26 to read as follows:
- (e) For purposes of this section, school district taxes for

- 1 which credit is granted under <u>former</u> Subchapter D, Chapter 313, Tax
- 2 Code, are considered taxes collected by the school district as if
- 3 the taxes were paid when the credit for the taxes was granted.
- 4 SECTION 21. The following provisions of the Tax Code are
- 5 repealed:
- 6 (1) Sections 313.008, 313.009, and 313.021(5); and
- 7 (2) Subchapter D, Chapter 313.
- 8 SECTION 22. (a) Except as provided by Subsection (b) of
- 9 this section, Chapter 313, Tax Code, as amended by this Act, applies
- 10 only to an application filed under that chapter on or after the
- 11 effective date of this Act. An application filed under that chapter
- 12 before the effective date of this Act is governed by the law in
- 13 effect on the date the application was filed, and the former law is
- 14 continued in effect for that purpose.
- 15 (b) An agreement entered into on or after January 1, 2013,
- 16 pursuant to an application filed under Chapter 313, Tax Code,
- 17 before the effective date of this Act may condition eligibility for
- 18 a limitation on appraised value under Subchapter B or C of that
- 19 chapter, as applicable, on compliance with the provisions of that
- 20 chapter, as amended by this Act, relating to the creation of new
- 21 qualifying jobs, including Section 313.021(3), Tax Code, and
- 22 Section 313.024(d) or 313.051(b), Tax Code, as applicable.
- 23 SECTION 23. The comptroller shall make the initial
- 24 determination under Section 313.051(a-3), Tax Code, as added by
- 25 this Act, not later than September 1, 2014, and shall publish the
- 26 initial list and map required by that subsection not later than
- 27 October 1, 2014.

1 SECTION 24. This Act takes effect January 1, 2014.

ADOPTED

MAY 2 1 2013

Latsy Local
Secretary of the Senate

By: Hilderbran (Devell)

Substitute the following for H.B. No. 3390:

By: Devell

C.S. H.B. No. 3390

A BILL TO BE ENTITLED

AN ACT 1 relating to the Texas Economic Development Act. BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS: SECTION 1. Sections 313.002 and 313.004, Tax Code, are 4 amended to read as follows: Sec. 313.002. FINDINGS. The legislature finds that: (1) many states have enacted aggressive economic 7 development laws designed to attract large employers, create jobs, 8 and strengthen their economies; (2) given Texas' relatively high ad valorem taxes, it 10 is difficult for the state to compete for new capital projects 11 without some kind of temporary limit on ad valorem taxes imposed on 12 new capital investments [the State of Texas has slipped in its 13 national ranking each year between 1993 and 2000 in terms of attracting major new manufacturing facilities to this state]; (3) a significant portion of the Texas economy 16 continues to be based in [the] manufacturing and other 17 capital-intensive industries [industry], and their [the] continued 18 growth and overall health serve [of the manufacturing sector 19 serves] the Texas economy well; and 20 (4) without a vibrant, strong manufacturing sector, 21 other sectors of the economy, especially the state's service 22 sector, will also suffer adverse consequences[, and 23 [(5) the current property tax system of this state 24

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1 does not favor capital-intensive businesses such as
2 manufacturers].
3 Sec. 313.004. LEGISLATIVE INTENT. It is the intent of the
4 legislature in enacting this chapter that:
5 (1) economic development decisions should occur at the
6 local level and be consistent with identifiable statewide economic
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- 8 (2) this chapter should not be construed or
- 9 interpreted to allow:

development goals;

- 10 (A) property owners to pool investments to create
- 11 sufficiently large investments to qualify for an ad valorem tax
- 12 benefit or financial benefit provided by this chapter;
- 13 (B) an applicant for an ad valorem tax benefit or
- 14 financial benefit provided by this chapter to assert that jobs will
- 15 be eliminated if certain investments are not made if the assertion
- 16 is not true; or
- 17 (C) an entity not subject to the franchise tax
- 18 imposed by Chapter 171 because of its form of business [a sole
- 19 proprietorship, partnership, or limited liability partnership] to
- 20 receive an ad valorem tax benefit or financial benefit provided by
- 21 this chapter; and
- 22 (3) in implementing this chapter, school districts
- 23 should:
- 24 (A) strictly interpret the criteria and
- 25 selection guidelines provided by this chapter; and
- 26 (B) approve only those applications for an ad
- 27 valorem tax benefit or financial benefit provided by this chapter

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that:
1
                              enhance the local community;
                         (i)
2
                         (ii) improve the local public education
3
   system;
4
                         (iii) create high-paying jobs; and
5
                         (iv) advance the economic development goals
6
   of this state as identified by the Texas Strategic Economic
7
   Development Planning Commission or its successor.
8
          SECTION 2. Section 313.021, Tax Code, is transferred to
9
   Subchapter A, Chapter 313, Tax Code, redesignated as Section
10
   313.0045, Tax Code, and amended to read as follows:
11
          Sec. 313.0045 [313.021]. DEFINITIONS. (a) In this chapter
12
    [subchapter]:
13
                    "Qualified investment" means:
14
                    (A) tangible personal property that is first
15
   placed in service in this state during the applicable qualifying
16
   time period that begins on or after January 1, 2002, without regard
17
   to whether the property is affixed to or incorporated into real
18
   property, and that is described as Section 1245 property by Section
19
    1245(a), Internal Revenue Code of 1986;
20
                    (B) tangible personal property that is first
21
   placed in service in this state during the applicable qualifying
22
   time period that begins on or after January 1, 2002, without regard
23
   to whether the property is affixed to or incorporated into real
24
   property, and that is used in connection with the manufacturing,
25
   processing, or fabrication in a cleanroom environment of a
26
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semiconductor product, without regard to whether the property is

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1 actually located in the cleanroom environment, including:
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- 2 (i) integrated systems, fixtures, and
- 3 piping;
- 4 (ii) all property necessary or adapted to
- 5 reduce contamination or to control airflow, temperature, humidity,
- 6 chemical purity, or other environmental conditions or
- 7 manufacturing tolerances; and
- 8 (iii) production equipment and machinery,
- 9 moveable cleanroom partitions, and cleanroom lighting;
- 10 (C) tangible personal property that is first
- 11 placed in service in this state during the applicable qualifying
- 12 time period that begins on or after January 1, 2002, without regard
- 13 to whether the property is affixed to or incorporated into real
- 14 property, and that is used in connection with the operation of a
- 15 nuclear electric power generation facility, including:
- 16 (i) property, including pressure vessels,
- 17 pumps, turbines, generators, and condensers, used to produce
- 18 nuclear electric power; and
- 19 (ii) property and systems necessary to
- 20 control radioactive contamination;
- (D) tangible personal property that is first
- 22 placed in service in this state during the applicable qualifying
- 23 time period that begins on or after January 1, 2002, without regard
- 24 to whether the property is affixed to or incorporated into real
- 25 property, and that is used in connection with operating an
- 26 integrated gasification combined cycle electric generation
- 27 facility, including:

```
(i) property used to produce electric power
1
   by means of a combined combustion turbine and steam turbine
2
   application using synthetic gas or another product produced by the
3
   gasification of coal or another carbon-based feedstock; or
                          (ii) property used in handling materials to
5
   be used as feedstock for gasification or used in the gasification
6
   process to produce synthetic gas or another carbon-based feedstock
7
   for use in the production of electric power in the manner described
8
   by Subparagraph (i);
9
                        tangible personal property that is first
10
   placed in service in this state during the applicable qualifying
11
   time period [that begins on or after January 1, 2010], without
12
   regard to whether the property is affixed to or incorporated into
13
   real property, and that is used in connection with operating an
14
   advanced clean energy project, as defined by Section 382.003,
15
   Health and Safety Code; [or]
16
                    (F) a building or a permanent, nonremovable
17
   component of a building that is built or constructed during the
18
   applicable qualifying time period that begins on or after January
19
    1, 2002, and that houses tangible personal property described by
20
   Paragraph (A), (B), (C), (D), or (E); or
21
                    (G) an existing building that, as part of a
22
   discrete project that increases the value of an existing property,
23
    is renovated, expanded, or otherwise improved.
24
                    "Qualified property" means:
25
               (2)
26
                    (A)
                        land:
27
                          (i) that is located in an area designated as
```

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a reinvestment zone under Chapter 311 or 312 or as an enterprise
   zone under Chapter 2303, Government Code;
2
                                    which
                                                person
                                                         proposes
                                                                    to
                          (ii) on
                                           а
3
   construct a new building or erect or affix a new improvement that
   does not exist before the date the person applies for a limitation
 5
   on appraised value under this subchapter;
                          (iii) that is not subject to a tax abatement
7
   agreement entered into by a school district under Chapter 312; and
8
                          (iv) on which, in connection with the new
9
   building or new improvement described by Subparagraph (ii), the
10
    owner or lessee of, or the holder of another possessory interest in,
11
    the land proposes to:
12
                               (a) make a qualified investment in an
13
    amount equal to at least the minimum amount required by Section
14
15
    313.023; and
                               (b) create at least 25 new jobs;
16
                          the new building or other new improvement
17
                     (B)
    described by Paragraph (A)(ii); and
18
                          tangible personal property that:
                     (C)
19
                               is not subject to a tax abatement
20
    agreement entered into by a school district under Chapter 312; and
21
                          (ii) except for new equipment described in
22
    Section 151.318(q) or (q-1), is first placed in service in the new
23
    building or in or on the new improvement described by Paragraph
24
```

26

27

(A)(ii), or on the land on which that new building or new

improvement is located, if the personal property is ancillary and

necessary to the business conducted in that new building or in or on

```
that new improvement.
                    "Qualifying job" means a permanent full-time job
               (3)
3
   that:
                          requires at least 1,600 hours of work a year;
4
                     (A)
                          is not transferred from one area in this
5
                     (B)
    state to another area in this state;
6
                              not created to replace a
7
                     (C)
                          is
                                                              previous
8
    employee;
9
                     (D)
                          is covered by a group health benefit plan
   that complies with the Patient Protection and Affordable Care Act
10
    (Pub. L. No. 111-148) as amended by the Health Care and Education
11
   Reconciliation Act of 2010 (Pub. L. No. 111-152), or a successor law
12
    [for which the business offers to pay at least 80 percent of the
13
   premiums or other charges assessed for employee-only coverage under
14
15
   the plan, regardless of whether an employee may voluntarily waive
   the coverage]; and
16
17
                          pays at least 110 percent of the lesser of:
18
                          (i) the county average weekly wage for
   manufacturing jobs in the county where the job is located; or
19
                          (ii) the county average weekly wage for all
20
    jobs in the county where the job is located, if the property owner
21
    creates more than 1,000 jobs in that county.
22
               (4)
                   "Qualifying time period" means:
23
                     (A) the period that begins on the date that a
24
25
   person's application for a limitation on appraised value under this
26
   chapter [subchapter] is approved by the governing body of the
```

school district and ends on December 31 of the second tax year that

- l begins after that date, except as provided by Paragraph (B) or (C)
- of this subdivision or Section 313.014(h) [313.027(h)];
- 3 (B) in connection with a nuclear electric power
- 4 generation facility, the first seven tax years that begin on or
- 5 after the third anniversary of the date the school district
- 6 approves the property owner's application for a limitation on
- 7 appraised value under this <u>chapter</u> [subchapter], unless a shorter
- 8 time period is agreed to by the governing body of the school
- 9 district and the property owner; or
- 10 (C) in connection with an advanced clean energy
- 11 project, as defined by Section 382.003, Health and Safety Code, the
- 12 first five tax years that begin on or after the third anniversary of
- 13 the date the school district approves the property owner's
- 14 application for a limitation on appraised value under this chapter
- 15 [subchapter], unless a shorter time period is agreed to by the
- 16 governing body of the school district and the property owner.
- 17 (5) "County average weekly wage for manufacturing
- 18 jobs" means:
- 19 (A) the average weekly wage in a county for
- 20 manufacturing jobs during the most recent four quarterly periods
- 21 for which data is available at the time a person submits an
- 22 application for a limitation on appraised value under this chapter
- 23 [subchapter], as computed by the Texas Workforce Commission; or
- 24 (B) the average weekly wage for manufacturing
- 25 jobs in the region designated for the regional planning commission,
- 26 council of governments, or similar regional planning agency created
- 27 under Chapter 391, Local Government Code, in which the county is

- 1 located during the most recent four quarterly periods for which
- 2 data is available at the time a person submits an application for a
- 3 limitation on appraised value under this chapter [subchapter], as
- 4 computed by the Texas Workforce Commission.
- 5 (6) "Texas priority project" means a project
- 6 designated by the governor:
- 7 (A) on which the applicant has committed to
- 8 expend or allocate a qualified investment of more than \$1 billion;
- 9 and
- 10 (B) that the governor has certified in a letter
- 11 provided to the applicant is in the best interest of the state
- 12 economy.
- (b) Unless this chapter defines a word or phrase used in
- 14 this chapter, Section 1.04 or any other section of Title 1 or this
- 15 title that defines the word or phrase or ascribes a meaning to the
- 16 word or phrase applies to the word or phrase used in this chapter.
- SECTION 3. Section 313.006(a), Tax Code, is amended to read
- 18 as follows:
- 19 (a) In this section, "impact fee" means a charge or
- 20 assessment imposed against a qualified property [, as defined by
- 21 Section 313.021, in order to generate revenue for funding or
- 22 recouping the costs of capital improvements or facility expansions
- 23 for water, wastewater, or storm water services or for roads
- 24 necessitated by or attributable to property that receives a
- 25 limitation on appraised value under this chapter.
- SECTION 4. Section 313.007, Tax Code, is amended to read as
- 27 follows:

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Sec. 313.007. EXPIRATION. Subchapters A-1, B, and C [, and
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- 2 \rightarrow] expire December 31, 2020 [2014].
- 3 SECTION 5. Chapter 313, Tax Code, is amended by adding
- 4 Subchapter A-1, and a heading is added to that subchapter to read as
- 5 follows:
- 6 SUBCHAPTER A-1. ELIGIBILITY, APPLICATION, AND REPORTING
- 7 SECTION 6. Sections 313.024, 313.025, 313.026, 313.0265,
- 8 313.027, 313.0275, 313.028, 313.030, 313.031, and 313.032, Tax
- 9 Code, are transferred to Subchapter A-1, Chapter 313, Tax Code, as
- 10 added by this Act, redesignated as Sections 313.011, 313.012,
- 11 313.013, 313.0135, 313.014, 313.0145, 313.015, 313.016, 313.017,
- 12 and 313.018, Tax Code, and amended to read as follows:
- Sec. 313.011 [313.024]. ELIGIBLE PROPERTY. (a) This
- 14 chapter applies [subchapter and Subchapters C and D apply] only to
- 15 property owned by an entity to which Chapter 171 applies.
- 16 (b) To be eligible for a limitation on appraised value under
- 17 this chapter [subchapter], the entity must use the property in
- 18 connection with:
- 19 (1) manufacturing;
- 20 (2) research and development;
- 21 (3) a clean coal project, as defined by Section 5.001,
- 22 Water Code;
- 23 (4) an advanced clean energy project, as defined by
- 24 Section 382.003, Health and Safety Code;
- 25 (5) renewable energy electric generation;
- 26 (6) electric power generation using integrated
- 27 gasification combined cycle technology;

- 1 (7) nuclear electric power generation; [or]
- 2 (8) a computer center primarily used in connection
- 3 with one or more activities described by Subdivisions (1) through
- 4 (7) conducted by the entity; or
- 5 (9) a Texas priority project.
- 6 (c) For purposes of determining an applicant's eligibility
- 7 for a limitation under this chapter [subchapter]:
- 8 (1) the land on which a building or component of a
- 9 building described by Section 313.0045(a)(1)(E) [313.021(1)(E)] is
- 10 located is not considered a qualified investment;
- 11 (2) property that is leased under a capitalized lease
- 12 may be considered a qualified investment;
- 13 (3) property that is leased under an operating lease
- 14 may not be considered a qualified investment; and
- 15 (4) property that is owned by a person other than the
- 16 applicant and that is pooled or proposed to be pooled with property
- 17 owned by the applicant may not be included in determining the amount
- 18 of the applicant's qualifying investment.
- 19 (d) To be eligible for a limitation on appraised value under
- 20 this <u>chapter</u> [subchapter], at least 80 percent of all the new jobs
- 21 created by the property owner must be qualifying jobs [as defined by
- 22 Section 313.021(3)].
- 23 (e) In this section:
- 24 (1) "Manufacturing" means an establishment primarily
- 25 engaged in activities described in sectors 31-33 of the 2007 North
- 26 American Industry Classification System.
- 27 (2) "Renewable energy electric generation" means an

- l establishment primarily engaged in activities described in
- 2 category 221119 of the 1997 North American Industry Classification
- 3 System.
- 4 (3) "Integrated gasification combined cycle
- 5 technology" means technology used to produce electricity in a
- 6 combined combustion turbine and steam turbine application using
- 7 synthetic gas or another product produced from the gasification of
- 8 coal or another carbon-based feedstock, including related
- 9 activities such as materials-handling and gasification of coal or
- 10 another carbon-based feedstock.
- 11 (4) "Nuclear electric power generation" means
- 12 activities described in category 221113 of the 2002 North American
- 13 Industry Classification System.
- 14 (5) "Research and development" means an establishment
- 15 primarily engaged in activities described in category 541710 of the
- 16 2002 North American Industry Classification System.
- 17 (6) "Computer center" means an establishment
- 18 primarily engaged in providing electronic data processing and
- 19 information storage.
- 20 Sec. <u>313.012</u> [313.025]. APPLICATION; ACTION ON
- 21 APPLICATION. (a) The owner or lessee of, or the holder of another
- 22 possessory interest in, any qualified property [described by
- 23 Section 313.021(2)(A), (B), or (C) may apply to the governing body
- 24 of the school district in which the property is located for a
- 25 limitation on the appraised value for school district maintenance
- 26 and operations ad valorem tax purposes of the person's qualified
- 27 property. An application must be made on the form prescribed by

- l the comptroller and include the information required by the
- 2 comptroller, and it must be accompanied by:
- 3 (1) the application fee established by the governing
- 4 body of the school district;
- 5 (2) information sufficient to show that the real and
- 6 personal property identified in the application as qualified
- 7 property meets the applicable criteria established by Section
- 8 313.0045(a)(2) $[\frac{313.021(2)}{2}]$; and
- 9 (3) information relating to each applicable criterion
- 10 listed in Section 313.013 [313.026].
- 11 (a-1) Within seven days of the receipt of each document, the
- 12 school district shall submit to the comptroller a copy of the
- 13 application and the agreement between the applicant and the school
- 14 district. If an economic analysis of the proposed project is
- 15 submitted to the school district, the district shall submit a copy
- 16 of the analysis to the comptroller. In addition, the school
- 17 district shall submit to the comptroller any subsequent revision of
- 18 or amendment to any of those documents within seven days of its
- 19 receipt. The comptroller shall publish each document received from
- 20 the school district under this subsection on the comptroller's
- 21 Internet website. If the school district maintains a generally
- 22 accessible Internet website, the district shall provide on its
- 23 website a link to the location of those documents posted on the
- 24 comptroller's website in compliance with this subsection. This
- 25 subsection does not require the comptroller to post information
- 26 that is confidential under Section 313.015 [313.028].
- 27 (b) The governing body of a school district is not required

1 to consider an application for a limitation on appraised value that is filed with the governing body under Subsection (a). governing body of the school district does elect to consider an application, the governing body shall deliver three copies of the application to the comptroller and request that the comptroller 5 provide an economic impact evaluation of the application to the school district. Except as provided by Subsection (b-1), the 7 comptroller shall conduct or contract with a third person to 8 conduct the evaluation, which shall be completed and provided to 9 the governing body of the school district as soon as practicable. 10 The governing body shall provide to the comptroller or third person 11 any requested information. A methodology to allow comparisons of 12 economic impact for different schedules of the addition of 13 qualified investment or qualified property may be developed as part 14 of the economic impact evaluation. The governing body shall 15 provide a copy of the evaluation to the applicant on request. The 16 comptroller may charge and collect a fee sufficient to cover the 17 costs of providing the economic impact evaluation. The governing 18 body of a school district shall approve or disapprove an 19 application before the 151st day after the date the application is 20 filed, unless the economic impact evaluation has not been received 21 or an extension is agreed to by the governing body and the 22 23 applicant. (b-1) The comptroller shall indicate on one copy of the 24 application the date the comptroller received the application and 25

Education Agency shall determine the effect that the applicant's

deliver that copy to the Texas Education Agency.

26

- proposal will have on the number or size of the school district's instructional facilities, as required to be included in the Section 313.013(a)(11) economic impact evaluation by 3 [313.026(a)(9)], and submit a written report containing the agency's determination to the comptroller. The governing body of 5 the school district shall provide any requested information to the Texas Education Agency. Not later than the 45th day after the date 7 the application indicates that the comptroller received the 8 application, the Texas Education Agency shall make the required determination and submit the agency's written report to the 10 comptroller. A third person contracted by the comptroller to 11 conduct an economic impact evaluation of an application is not 12 required to make a determination that the Texas Education Agency is 13 required to make and report to the comptroller under this 14 15 subsection.
- 16 (c) In determining whether to grant an application, the 17 governing body of the school district is entitled to request and 18 receive assistance from:
- 19 (1) the comptroller;
- 20 (2) the Texas [Department of] Economic Development and
- 21 Tourism Office;
- 22 (3) the Texas Workforce Investment Council; and
- 23 (4) the Texas Workforce Commission.
- (d) Before the 91st day after the date the comptroller receives the copy of the application, the comptroller shall submit a recommendation to the governing body of the school district as to whether the application should be approved or disapproved. The

- 1 comptroller may recommend to the governing body of the school
- 2 district that the application be approved only if the comptroller
- 3 determines that the limitation on appraised value is a significant
- 4 consideration by the applicant in determining whether to invest
- 5 capital and construct the project in this state.
- 6 (d-1) The governing body of a school district may approve an
- 7 application that the comptroller has recommended should be
- 8 disapproved only if:
- 9 (1) the governing body holds a public hearing the sole
- 10 purpose of which is to consider the application and the
- 11 comptroller's recommendation; and
- 12 (2) at a subsequent meeting of the governing body held
- 13 after the date of the public hearing, at least two-thirds of the
- 14 members of the governing body vote to approve the application.
- (e) Before approving or disapproving an application under
- 16 this chapter [subchapter] that the governing body elects to
- 17 consider, the governing body of the school district must make a
- 18 written finding as to each criterion listed in Section 313.013
- 19 [313.026]. The governing body shall deliver a copy of those
- 20 findings to the applicant.
- 21 (f) The governing body may approve an application only if
- 22 the governing body finds that the information in the application is
- 23 true and correct, finds that the applicant is eligible for the
- 24 limitation on the appraised value of the person's qualified
- 25 property, and determines that granting the application is in the
- 26 best interest of the school district and this state.
- 27 (f-1) Notwithstanding any other provision of this chapter

- to the contrary, including Section 313.003(2) or 313.004(3)(A) or
- 2 (B)(iii), the governing body of a school district may waive the new
- 3 jobs creation requirement in Section 313.0045(a)(2)(A)(iv)(b)
- 4 $\left[\frac{313.021(2)(A)(iv)(b)}{2}\right]$ or 313.051(b) and approve an application if
- 5 the governing body makes a finding that the jobs creation
- 6 requirement exceeds the industry standard for the number of
- 7 employees reasonably necessary for the operation of the facility of
- 8 the property owner that is described in the application.
- 9 (g) The Texas [Department of] Economic Development and
- 10 Tourism Office or its successor may recommend that a school
- 11 district grant a person a limitation on appraised value under this
- 12 chapter. In determining whether to grant an application, the
- 13 governing body of the school district shall consider any
- 14 recommendation made by the Texas [Department of] Economic
- 15 Development and Tourism Office or its successor.
- 16 (h) After receiving a copy of the application, the
- 17 comptroller shall determine whether the property meets the
- 18 requirements of Section 313.011 [313.024] for eligibility for a
- 19 limitation on appraised value under this chapter [subchapter]. The
- 20 comptroller shall notify the governing body of the school district
- 21 of the comptroller's determination and provide the applicant an
- 22 opportunity for a hearing before the determination becomes final.
- 23 A hearing under this subsection is a contested case hearing and
- 24 shall be conducted by the State Office of Administrative Hearings
- 25 in the manner provided by Section 2003.101, Government Code. The
- 26 applicant has the burden of proof on each issue in the hearing. The
- 27 applicant may seek judicial review of the comptroller's

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l determination in a Travis County district court under the
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- 2 substantial evidence rule as provided by Subchapter G, Chapter
- 3 2001, Government Code.
- 4 (i) If the comptroller's determination under Subsection (h)
- 5 that the property does not meet the requirements of Section 313.011
- 6 [313.024] for eligibility for a limitation on appraised value under
- 7 this <u>chapter</u> [subchapter] becomes final, the comptroller is not
- 8 required to provide an economic impact evaluation of the
- 9 application or to submit a recommendation to the school district as
- 10 to whether the application should be approved or disapproved, and
- 11 the governing body of the school district may not grant the
- 12 application.
- 13 Sec. 313.013 [313.026]. ECONOMIC IMPACT EVALUATION. (a)
- 14 The economic impact evaluation of the application must include the
- 15 following:
- 16 (1) the recommendations of the comptroller;
- 17 (2) the name of the school district;
- 18 (3) the name of the applicant;
- 19 (4) a description of the general nature of the
- 20 applicant's investment;
- 21 (5) [the relationship between the applicant's industry
- 22 and the types of qualifying jobs to be created by the applicant to
- 23 the long-term economic growth plans of this state as described in
- 24 the strategic plan for economic development submitted by the Texas
- 25 Strategic Economic Development Planning Commission under Section
- 26 481.033, Government Code, as that section existed before February
- 27 1, 1999,

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[\frac{(6)}{}] the <u>amount</u> [relative level] of the applicant's
 1
    intended investment [per qualifying job to be created by the
 2
    applicant];
 3
                (6) [<del>(7)</del>] the number of qualifying, construction, and
 4
    operations jobs to be created by the applicant;
 5
                (7) [(8)] the wages, salaries, and benefits to be
 6
    offered by the applicant to qualifying, construction, and
 7
    operations job holders;
 8
                (8) [\frac{(9)}{}] the ability of the applicant to locate or
 9
    relocate in another state or another region of this state;
10
                (9) [\frac{(10)}{(10)}] the fiscal impact the project will have on
11
    this state and individual local units of government, including:
12
                      (A) tax and other revenue gains, direct and
13
    otherwise [or indirect], that would be realized during
14
    construction and operation of the facility, including [qualifying
15
    \frac{\text{time-period}}{\text{period}}] the limitation period [\tau] and a period of time after
16
    the limitation period considered appropriate by the comptroller;
17
18
    and
                           economic effects of the project, including
19
                      (B)
    the impact on jobs and income, direct and otherwise, during the
20
    construction and operation of the facility, including [qualifying
21
    time\ period_{	au}] the limitation period [_{	au}] and a period of time after
22
    the limitation period considered appropriate by the comptroller;
23
                (10) [\frac{11}{11}] the economic condition of the region of
24
25
    the state at the time the person's application is being considered;
                (11) [(12) the number of new facilities built or
26
    expanded in the region during the two years preceding the date of
27
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the application that were eligible to apply for a limitation on
appraised value under this subchapter;

[(13)] the effect of the applicant's proposal, if
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- 4 approved, on the number or size of the school district's
- 5 instructional facilities, as defined by Section 46.001, Education
- 6 Code;
- 7 $\underline{(12)}$ [$\underline{(14)}$] the projected market value of the
- 8 qualified property of the applicant as determined by the
- 9 comptroller;
- 10 $\underline{(13)}$ [(15)] the proposed limitation on appraised
- 11 value for the qualified property of the applicant;
- 12 (14) (16) the projected dollar amount of the taxes
- 13 that would be imposed on the qualified property, for each year of
- 14 the agreement, if the property does not receive a limitation on
- 15 appraised value with assumptions of the projected appreciation or
- 16 depreciation of the investment and projected tax rates clearly
- 17 stated;
- 18 (15) [(17)] the projected dollar amount of the taxes
- 19 that would be imposed on the qualified property, for each tax year
- 20 of the agreement, if the property receives a limitation on
- 21 appraised value with assumptions of the projected appreciation or
- 22 depreciation of the investment clearly stated;
- 23 (16) [(18)] the projected effect on the Foundation
- 24 School Program of payments to the district for each year of the
- 25 agreement; and
- 26 (17) [(19) the projected future tax credits if the
- 27 applicant also applies for school tax credits under Section

1 313.103; and

- 2 $\left[\frac{(20)}{}\right]$ the total amount of taxes projected to be lost
- 3 or gained by the district over the life of the agreement computed by
- 4 subtracting the projected taxes stated in Subdivision (15) [(17)]
- 5 from the projected taxes stated in Subdivision (14) [(16)].
- 6 (b) The comptroller's recommendations shall be based on the
- 7 criteria listed in Subsection (a) [Subsections (a)(5)=(20)] and on
- 8 any other information available to the comptroller, including
- 9 information provided by the governing body of the school district
- 10 under Section 313.012(b) [313.025(b)].
- 11 Sec. 313.0135 [313.0265]. DISCLOSURE OF APPRAISED VALUE
- 12 LIMITATION INFORMATION. (a) The comptroller shall post on the
- 13 comptroller's Internet website each document or item of information
- 14 the comptroller designates as substantive before the 15th day after
- 15 the date the document or item of information was received or
- 16 created. Each document or item of information must continue to be
- 17 posted until the appraised value limitation expires.
- 18 (b) The comptroller shall designate the following as
- 19 substantive:
- 20 (1) each application requesting a limitation on
- 21 appraised value; and
- 22 (2) the economic impact evaluation made in connection
- 23 with the application [+ and
- 24 [(3) each application requesting school tax credits
- 25 under Section 313.103].
- 26 (c) If a school district maintains a generally accessible
- 27 Internet website, the district shall maintain a link on its

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1 Internet website to the area of the comptroller's Internet website
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- 2 where information on each of the district's agreements to limit
- 3 appraised value is maintained.
- 4 Sec. 313.014 [313.027]. LIMITATION ON APPRAISED VALUE;
- 5 AGREEMENT. (a) If the person's application is approved by the
- 6 governing body of the school district, [for each of the first eight
- 7 tax years that begin after the applicable qualifying time period,
- 8 the appraised value for school district maintenance and operations
- ad valorem tax purposes of the person's qualified property as
- 10 described in the agreement between the person and the district
- 11 entered into under this section in the school district may not
- 12 exceed the lesser of:
- 13 (1) the market value of the property; or
- (2) [subject to Subsection (b),] the amount agreed to
- 15 by the governing body of the school district under Subchapter B or
- 16 C, as applicable.
- 17 (b) The agreement must:
- (1) provide that the limitation under Subsection (a)
- 19 applies for a period of 10 years; and
- 20 (2) specify the beginning date of the limitation,
- 21 which must be January 1 of the first tax year that begins after:
- 22 (A) the application date;
- 23 (B) the qualifying time period; or
- (C) the date commercial operations begin at the
- 25 site of the project. [amount agreed to by the governing body of a
- 26 school district under Subsection (a)(2) must be an amount in
- 27 accordance with the following, according to the category

- 1 established by Section 313.022 to which the school district

2	belongs:	
3	CATEGORY	MINIMUM AMOUNT OF LIMITATION
4	Ŧ	\$100 million
5	II	\$80 million
6	III	\$60 million
7	IV	\$40 million
8	¥	\$20 million]

- (c) The limitation amounts prescribed under Subchapter B or 9 10 C, as applicable, [listed in Subsection (b)] are minimum amounts. A school district, regardless of category, may agree to a greater 11
- amount than those amounts. 12
- (d) The governing body of the school district and the 13 property owner shall enter into a written agreement for the 14 implementation of the limitation on appraised value under this 15 chapter [subchapter] on the owner's qualified property. 16
- The agreement must describe with specificity the 17 qualified investment that the person will make on or in connection 18
- with the person's qualified property that is subject to the 19
- limitation on appraised value under this chapter [subchapter]. 20
- Other property of the person that is not specifically described in 21
- 22 the agreement is not subject to the limitation unless the governing
- 23 body of the school district, by official action, provides that the
- other property is subject to the limitation. 24
- (f) In addition, the agreement: 25
- (1) must incorporate each relevant provision of this 26
- chapter [subchapter] and, to the extent necessary, include 27

- 1 provisions for the protection of future school district revenues
- 2 through the adjustment of the minimum valuations, the payment of
- 3 revenue offsets, and other mechanisms agreed to by the property
- 4 owner and the school district;
- 5 (2) may provide that the property owner will protect
- 6 the school district in the event the district incurs extraordinary
- 7 education-related expenses related to the project that are not
- 8 directly funded in state aid formulas, including expenses for the
- 9 purchase of portable classrooms and the hiring of additional
- 10 personnel to accommodate a temporary increase in student enrollment
- 11 attributable to the project;
- 12 (3) must require the property owner to maintain a
- 13 viable presence in the school district for at least <u>five</u> [three]
- 14 years after the date the limitation on appraised value of the
- 15 owner's property expires;
- 16 (4) must provide for the termination of the agreement,
- 17 the recapture of ad valorem tax revenue lost as a result of the
- 18 agreement if the owner of the property fails to comply with the
- 19 terms of the agreement, and payment of a penalty or interest, or
- 20 both, on that recaptured ad valorem tax revenue;
- 21 (5) may specify any conditions the occurrence of which
- 22 will require the district and the property owner to renegotiate all
- 23 or any part of the agreement; and
- 24 (6) must specify the ad valorem tax years covered by
- 25 the agreement.
- 26 (g) When appraising a person's qualified property subject
- 27 to a limitation on appraised value under this section, the chief

- 1 appraiser shall determine the market value of the property and
- 2 include both the market value and the appropriate value under

(h) The agreement between the governing body of the school

3 Subsection (a) in the appraisal records.

Section 313.0045(a)(4) [313.021(4)].

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18

19

- district and the applicant may provide for a deferral of the date on 5 which the qualifying time period for the project is to commence or, 6 subsequent to the date the agreement is entered into, be amended to 7 provide for such a deferral. The agreement may not provide for the deferral of the date on which the qualifying time period is to 9 commence to a date later than January 1 of the fourth tax year that 10 11 begins after the date the application is approved except that if the agreement is one of a series of agreements related to the same 12 project, the agreement may provide for the deferral of the date on 13 which the qualifying time period is to commence to a date not later 14 than January 1 of the sixth tax year that begins after the date the 15 application is approved. This subsection may not be construed to 16 permit a qualifying time period that has commenced to continue for 17
- A person and the school district may not enter into an 20 agreement under which the person agrees to provide supplemental 21 22 payments to a school district or any other entity on behalf of a school district in an amount that exceeds an amount equal to \$100 23 per student per year in average daily attendance, as defined by 24 25 Section 42.005, Education Code, or for a period that exceeds the described 26 period beginning with the period by Section 313.0045(a)(4) $[\frac{313.021(4)}{2}]$ and ending December 31 of the third tax 27

more than the number of years applicable to the project under

- 1 year after the date the person's eligibility for a limitation under
- 2 this chapter expires [with the period described by Section
- 3 313.104(2)(B) of this code]. This limit does not apply to amounts
- 4 described by Subsection (f)(1) or (2) [of this section].
- 5 (j) An agreement under this chapter must disclose any
- 6 consideration promised in conjunction with the application and the
- 7 limitation.
- 8 Sec. <u>313.0145</u> [313.0275]. RECAPTURE OF AD VALOREM TAX
- 9 REVENUE LOST. (a) Notwithstanding any other provision of this
- 10 chapter to the contrary, a person with whom a school district enters
- 11 into an agreement under this chapter [subchapter] must make the
- 12 minimum amount of qualified investment [during the qualifying time
- 13 period] and create the required number of qualifying jobs during
- 14 each year of the agreement.
- 15 (b) If in any tax year a property owner fails to comply with
- 16 Subsection (a), the property owner is liable to this state for a
- 17 penalty equal to the amount computed by subtracting from the market
- 18 value of the property for that tax year the value of the property as
- 19 limited by the agreement and multiplying the difference by the
- 20 maintenance and operations tax rate of the school district for that
- 21 tax year.
- 22 (c) A penalty imposed under Subsection (b) becomes
- 23 delinquent if not paid on or before February 1 of the following tax
- 24 year. Section 33.01 applies to the delinquent penalty in the manner
- 25 that section applies to delinquent taxes.
- 26 (d) In the event of a casualty loss, a person with whom a
- 27 school district enters into an agreement under this chapter may

- 1 request and the school district may grant a waiver of the
- 2 requirements of this section.
- INFORMATION Sec. 313.015 [313.028]. CERTAIN BUSINESS 3 Information provided to a school district in 4 CONFIDENTIAL. connection with an application for a limitation on appraised value 5 under this chapter [subchapter] that describes the specific processes or business activities to be conducted or the specific 7 tangible personal property to be located on real property covered 8 by the application shall be segregated in the application from other information in the application and is confidential and not 10 subject to public disclosure unless the governing body of the 11 school district approves the application. Other information in the 12 custody of a school district or the comptroller in connection with 13 the application, including information related to the economic 14 15 impact of a project or the essential elements of eligibility under this chapter, such as the nature and amount of the projected 16 investment, employment, wages, and benefits, may not be considered 17 confidential business information if the governing body of the 18 school district agrees to consider the application. Information in 19 the custody of a school district or the comptroller if the governing 20 body approves the application is not confidential under this 21
- Sec. 313.016 [313.030]. PROPERTY NOT ELIGIBLE FOR TAX
 ABATEMENT. Property subject to a limitation on appraised value in a
 tax year under this chapter [subchapter] is not eligible for tax
- 26 abatement by a school district under Chapter 312 in that tax year.
- 27 Sec. 313.017 [313.031]. RULES AND FORMS; FEES. (a) The

section.

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1 comptroller shall:
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- 2 (1) adopt rules and forms necessary for the
- 3 implementation and administration of this chapter, including rules
- 4 for determining whether a property owner's property qualifies as a
- 5 qualified investment under Section 313.0045(a)(1) [313.021(1)];
- 6 and
- 7 (2) provide without charge one copy of the rules and
- 8 forms to any school district and to any person who states that the
- 9 person intends to apply for a limitation on appraised value under
- 10 this chapter [subchapter or a tax credit under Subchapter D].
- 11 (b) The governing body of a school district by official
- 12 action shall establish reasonable nonrefundable application fees
- 13 to be paid by property owners who apply to the district for a
- 14 limitation on the appraised value of the person's property under
- 15 this chapter [subchapter]. The amount of an application fee must be
- 16 reasonable and may not exceed the estimated cost to the district of
- 17 processing and acting on an application, including the cost of the
- 18 economic impact evaluation required by Sections 313.012 [313.025]
- 19 and 313.013 [313.026].
- 20 Sec. <u>313.018</u> [313.032]. REPORT ON COMPLIANCE WITH
- 21 AGREEMENTS. (a) Before the beginning of each regular session of
- 22 the legislature, the comptroller shall submit to the lieutenant
- 23 governor, the speaker of the house of representatives, and each
- 24 other member of the legislature a report on the agreements entered
- 25 into under this chapter that includes:
- 26 (1) an assessment of the following with regard to the
- 27 agreements entered into under this chapter, considered in the

```
1
   aggregate:
                     (A) the total number of jobs created, direct and
   otherwise, in this state;
3
                     (B) the total effect on personal income, direct
4
   and otherwise, in this state;
5
                     (C) the effect, direct and otherwise, on the
6
   total amount of investment in this state;
7
                     (D) the effect, direct and otherwise, on the
8
   total taxable value of property on the tax rolls in this state,
9
    including property for which the limitation period has expired;
10
                     (E) the total value of property not on the tax
11
   rolls in this state as a result of agreements entered into under
12
   this chapter; and
13
14
                     (F) the total fiscal effect, direct
15
   otherwise, on the state and local governments; and
               (2) an assessment of [assessing] the progress of each
16
    agreement made under this chapter that states[. The report must be
17
   based on data certified to the comptroller by each recipient of a
18
   limitation on appraised value under this subchapter and state] for
19
    each agreement:
20
                     (A) [(1)] the number of new qualifying jobs each
21
22
    recipient of a limitation on appraised value committed to create;
23
                     (B) [\frac{(2)}{(2)}] the number of <u>new</u> qualifying jobs each
    recipient created;
24
25
                     (C) [(3)] the total amount of wages [median wage]
    of the new jobs each recipient created;
26
                     (D) [\frac{(4)}{(4)}] the amount of the qualified investment
27
```

```
each recipient committed to spend or allocate for each project;
                                     amount of
                                                    the [qualified]
                    (E) [<del>(5)</del>] the
    investment each recipient spent or allocated for each project;
 3
                    (F) [(6)] the market value of the qualified
4
    property of each recipient as determined by the applicable chief
 5
    appraiser, including property for which the limitation period has
 7
    expired;
                    (G) [\frac{(7)}{1}] the limitation on appraised value for
8
    the qualified property of each recipient;
9
                    (H) [(8)] the dollar amount of the taxes that
10
    would have been imposed on the qualified property if the property
11
    had not received a limitation on appraised value; and
12
                     (I) [\frac{(9)}{}] the dollar amount of the taxes imposed
13
    on the qualified property[+
14
15
               [(10) the number of new jobs created by each recipient
16
    in each sector of the North American Industry Classification
17
    System; and
               [(11) of the number of new jobs each recipient
18
    created, the number of jobs created that provide health benefits
19
    for employees].
20
               The report may not include information that
21
22
    confidential by law.
23
          (b-1) In preparing the portion of the report described by
24
    Subsection (a)(1), the comptroller may use standard economic
```

must be based on data certified to the comptroller by each recipient

The portion of the report described by Subsection (a)(2)

estimation techniques, including economic multipliers.

25

26

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1 of a limitation on appraised value under this chapter. The
```

- 2 comptroller may require a recipient to submit, on a form the
- 3 comptroller provides, information required to prepare [complete]
- 4 the portion of the report described by that subdivision.
- 5 SECTION 7. The heading to Subchapter B, Chapter 313, Tax
- 6 Code, is amended to read as follows:
- 7 SUBCHAPTER B. GENERAL LIMITATION ON APPRAISED VALUE OF CERTAIN
- 8 PROPERTY USED TO CREATE JOBS
- 9 SECTION 8. Section 313.022(b), Tax Code, is amended to read
- 10 as follows:
- 11 (b) For purposes of determining the required minimum amount
- of a qualified investment under Section 313.0045(a)(2)(A)(iv)(a)
- 13 $[\frac{313.021(2)(A)(iv)(a)}{}]$, and the minimum amount of a limitation on
- 14 appraised value under this subchapter [Section 313.027(b)], school
- 15 districts to which this subchapter applies are categorized
- 16 according to the taxable value of property in the district for the
- 17 preceding tax year determined under Subchapter M, Chapter 403,
- 18 Government Code, as follows:

19	CATEGORY	TAXABLE VALUE OF PROPERTY
20	I	\$10 billion or more
21	II	\$1 billion or more but less than \$10 billion
22	III	\$500 million or more but less than \$1 billion
23	IV	\$100 million or more but less than \$500 million
24	V	less than \$100 million

- SECTION 9. Section 313.023, Tax Code, is amended to read as
- 26 follows:
- Sec. 313.023. MINIMUM AMOUNTS OF QUALIFIED INVESTMENT. For

```
1 each category of school district established by Section 313.022,
2 the minimum amount of a qualified investment under Section
```

3 313.0045(a)(2)(A)(iv)(a) [313.021(2)(A)(iv)(a)] is as follows:

4	CATEGORY	MINIMUM QUALIFIED INVESTMENT
5	I	\$100 million
6	II	\$80 million
7	III	\$60 million
8	IV	\$40 million
9	V	\$20 million

- SECTION 10. Subchapter B, Chapter 313, Tax Code, is amended
- 11 by adding Section 313.0235 to read as follows:
- 12 Sec. 313.0235. LIMITATION ON APPRAISED VALUE. For a school
- 13 district to which this subchapter applies, the amount agreed to by
- 14 the governing body of the school district must be an amount in
- 15 accordance with the following, according to the category
- 16 established by Section 313.022 to which the school district
- 17 belongs:

18	CATEGORY	MINIMUM AMOUNT OF LIMITATION
19	Ī	\$100 million
20	<u>II</u>	\$80 million
21	III	\$60 million
22	IV	\$40 million
23	<u>V</u>	\$20 million

- SECTION 11. The heading to Subchapter C, Chapter 313, Tax
- 25 Code, is amended to read as follows:

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SUBCHAPTER C. LIMITATION ON APPRAISED VALUE OF PROPERTY IN CERTAIN
                        [RURAL] SCHOOL DISTRICTS
                       Sections 313.051(a) and (b), Tax Code, are
          SECTION 12.
3
    amended to read as follows:
          (a) This subchapter applies only to a school district that
5
   has territory in:
               (1) an area located in:
7
                    (A) a county with unemployment above the state
8
   average and per capita income below the state average;
9
                    (B) a federally designated urban enterprise
10
    community or an urban enhanced enterprise community; or
11
                    (C) a defense economic readjustment zone
12
    designated under Chapter 2310, Government Code [that qualified as a
13
   strategic investment area under Subchapter O, Chapter 171,
14
15
    immediately before that subchapter expired]; or
16
               (2) a county:
                    (A) that has a population of less than 50,000;
17
18
    and
                         in which, during the decade preceding [from
                    (B)
19
    1990 to 2000, according to] the most recent federal decennial
20
    census, the population:
21
22
                          (i) remained the same;
                          (ii) decreased; or
23
                          (iii) increased, but at a rate of not more
24
25
    than three percent per annum.
              [The governing body of a school district to which this
26
    subchapter applies may enter into an agreement in the same manner as
27
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a school district to which Subchapter B applies may do so under
   Subchapter B, subject to Sections 313.052-313.054.] Except as
   otherwise provided by this subchapter, the provisions of Subchapter
   \underline{A-1} [\underline{B}] apply to a school district to which this subchapter
   applies. For purposes of this subchapter, a property owner is
5
   required to create only at least 10 new jobs on the owner's
   qualified property. At least 80 percent of all the new jobs created
   must be qualifying jobs [as defined by Section 313.021(3)], except
   that, for a school district described by Subsection (a)(2), each
   qualifying job must pay at least 110 percent of the average weekly
10
   wage for manufacturing jobs in the region designated for the
11
   regional planning commission, council of governments, or similar
12
   regional planning agency created under Chapter 391, Local
13
   Government Code, in which the district is located.
14
          SECTION 13. Sections 313.052 and 313.053, Tax Code, are
15
16
   amended to read as follows:
          Sec. 313.052. CATEGORIZATION OF SCHOOL DISTRICTS.
                                                                  For
17
   purposes of determining the required minimum amount of a qualified
18
                                            313.0045(a)(2)(A)(iv)(a)
                    under
                               Section
19
   investment
    [313.021(2)(A)(iv)(a)] and the minimum amount of a limitation on
20
   appraised value under this subchapter, school districts to which
21
   this subchapter applies are categorized according to the taxable
22
   value of industrial property in the district for the preceding tax
23
   year determined under Subchapter M, Chapter 403, Government Code,
24
25
   as follows:
                      TAXABLE VALUE OF INDUSTRIAL PROPERTY
        CATEGORY
26
```

Т

27

\$200 million or more

```
$90 million or more but less than $200 million
1
        ΙI
                      $1 million or more but less than $90 million
2
        III
                      $100,000 or more but less than $1 million
        ΙV
3
                      less than $100,000
4
          Sec. 313.053. MINIMUM AMOUNTS OF QUALIFIED INVESTMENT. For
5
    each category of school district established by Section 313.052,
   the minimum amount of a qualified investment under Section
7
   313.0045(a)(2)(A)(iv)(a) [313.021(2)(A)(iv)(a)] is as follows:
8
9
         CATEGORY
                      MINIMUM QUALIFIED INVESTMENT
                      $30 million
10
        Ι
                      $20 million
11
        ΙI
                      $10 million
12
        III
13
                      $5 million
        ΙV
14
                      $1 million
15
          SECTION 14. Section 313.054(a), Tax Code, is amended to
   read as follows:
16
17
          (a) For a school district to which this subchapter applies,
   the amount agreed to by the governing body of the district [under
18
   Section 313.027(a)(2)] must be an amount in accordance with the
19
   following, according to the category established by Section 313.052
20
   to which the school district belongs:
21
22
        CATEGORY
                      MINIMUM AMOUNT OF LIMITATION
23
                      $30 million
         Т
24
        ΙI
                      $20 million
25
        III
                      $10 million
26
         ΙV
                      $5 million
```

\$1 million

- SECTION 15. The heading to Subchapter E, Chapter 313, Tax
- 2 Code, is amended to read as follows:
- 3 SUBCHAPTER E. EFFECT [AVAILABILITY] OF [TAX CREDIT AFTER] PROGRAM
- 4 EXPIRATION OR REPEAL [EXPIRES]
- 5 SECTION 16. Section 313.171, Tax Code, is amended to read as
- 6 follows:
- 7 Sec. 313.171. SAVING PROVISIONS. (a) A limitation on
- 8 appraised value approved under Subchapter A-1, B, or C before the
- 9 expiration of that subchapter continues in effect according to that
- 10 subchapter as that subchapter existed immediately before its
- 11 expiration, and that law is continued in effect for purposes of the
- 12 limitation on appraised value.
- (b) The <u>repeal</u> [expiration] of Subchapter D does not affect
- 14 a property owner's entitlement to a tax credit granted under
- 15 Subchapter D if the property owner qualified for the tax credit
- 16 before the <u>repeal</u> [expiration] of Subchapter D.
- SECTION 17. Section 42.2515(a), Education Code, is amended
- 18 to read as follows:
- 19 (a) For each school year, a school district, including a
- 20 school district that is otherwise ineligible for state aid under
- 21 this chapter, is entitled to state aid in an amount equal to the
- 22 amount of all tax credits credited against ad valorem taxes of the
- 23 district in that year under former Subchapter D, Chapter 313, Tax
- 24 Code.
- SECTION 18. Section 42.302(e), Education Code, is amended
- 26 to read as follows:
- (e) For purposes of this section, school district taxes for

- 1 which credit is granted under former Subchapter D, Chapter 313, Tax
- 2 Code, are considered taxes collected by the school district as if
- 3 the taxes were paid when the credit for the taxes was granted.
- 4 SECTION 19. The following provisions of the Tax Code are
- 5 repealed:
- 6 (1) Sections 313.005, 313.008, and 313.009; and
- 7 (2) Subchapter D, Chapter 313.
- 8 SECTION 20. Chapter 313, Tax Code, as amended by this Act,
- 9 applies only to an application filed under that chapter on or after
- 10 the effective date of this Act. An application filed under that
- 11 chapter before the effective date of this Act is governed by the law
- 12 in effect on the date the application was filed, and the former law
- 13 is continued in effect for that purpose.
- 14 SECTION 21. This Act takes effect January 1, 2014.

MAY 2 1 2013

FLOOR AMENDMENT NO.

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Amend C.S.H.B. No. 3390 (senate committee printing) follows:

- In SECTION 2 of the bill, at the end of redesignated and (1)amended Section 313.0045(a)(1)(E), Tax Code (page 3, line 9), strike "[or]" and substitute "or".
- (2) In SECTION 2 of the bill, in redesignated and amended Section 313.0045(a)(1), Tax Code (page 3, lines 10 through 17), strike Paragraphs (F) and (G) and substitute the following:
- (F) a building or a permanent, nonremovable component of a building that is built or constructed during the applicable qualifying time period that begins on or after January 1, 2002, and that houses tangible personal property described by Paragraph (A), (B), (C), (D), or (E).
- (3) In SECTION 2 of the bill, in redesignated and amended Section 313.0045(a)(3), Tax Code (page 3, lines 56 through 63), strike Paragraph (D) of the subdivision and substitute the following:
- (D) is covered by a group health benefit plan for which the business offers to pay at least 80 percent of the premiums or other charges assessed for employee-only coverage under the plan, regardless of whether an employee may voluntarily waive the coverage; and
- (4) In SECTION 2 of the bill, in redesignated and amended Section 313.0045(a), Tax Code (page 4, lines 37 through 44), strike proposed Subdivision (6).
- (5) In SECTION 6 of the bill, in redesignated and amended Section 313.011(b), Tax Code, at the end of Subdivision (7) (page

- 5, line 18), strike "[or]" and substitute "or".
- (6) In SECTION 6 of the bill, in redesignated and amended Section 313.011(b), Tax Code (page 5, lines 19 through 22), strike Subdivisions (8) and (9) and substitute the following:
- (8) a computer center primarily used in connection with one or more activities described by Subdivisions (1) through (7) conducted by the entity.

MAY 2 1 2013

Secretary of the Senate

floor amendment no.

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Amend C.S.H.B. No. 3390 (senate committee printing) follows:

In SECTION 10 of the bill (page 13, lines 44 through 55), strike proposed Section 313.0235, Tax Code, and substitute the following:

Sec. 313.0235. LIMITATION ON APPRAISED VALUE. For a school district to which this subchapter applies, the amount agreed to by the governing body of the school district must be an amount in accordance with the following, according to the category established by Section 313.022 to which the school district belongs:

CATEGORY MINIMUM AMOUNT OF LIMITATION

- \$100 million ĪΙ \$90 million \$80 million \$70 million ΙΙΙ ΙV \$60 million
- In SECTION 13 of the bill, in amended Section 313.052, Tax Code (page 14, lines 35 and 36), strike "[313.021(2)(A)(iv)(a)]and the minimum amount of a limitation on appraised value under this subchapter" and substitute " $[313.021(2)(\Lambda)(iv)(a)]$ and the minimum amount of a limitation on appraised value under this subchapter]".
- (3) Strike SECTION 14 of the bill (page 14, lines 57 through 69) and substitute the following:

SECTION 14. Section 313.054, Tax Code, is amended to read as follows:

Sec. 313.054. LIMITATION ON APPRAISED VALUE. For a (a) school district to which this subchapter applies, the amount agreed to by the governing body of the district [under Section 313.027(a)(2)] must be at least \$60 million. [an amount in accordance with the following, according to the category established by Section 313.052 to which the school district belongs:

[CATEGORY MINIMUM AMOUNT OF LIMITATION

[\frac{1}{4} \quad \frac{\\$30 \text{ million}}{\pmu} \\ [\frac{11}{4} \quad \frac{\\$20 \text{ million}}{\pmu} \\ [\frac{10}{4} \quad \frac{\\$5 \text{ million}}{\pmu} \\ [\frac{\\$5 \text{ million}}{\pmu} \]

(b) The limitation <u>amount</u> [<u>amounts</u>] listed in Subsection (a)

<u>is a [are] minimum amount [amounts]</u>. A school district[<u>r</u>

<u>regardless of category</u>] may agree to a greater amount than <u>that</u>

amount [<u>those amounts</u>].

MAY 2 1 2013

FLOOR AMENDMENT NO.

BY: Jouell

Amend C.S.H.B. No. 3390 (senate committee printing) as follows:

- (1) In SECTION 6 of the bill, in redesignated and amended Section 313.012, Tax Code (page 7, lines 11 through 28), strike Subsections (d) and (d-1) of the section and substitute the following:
- (d) Before the 91st day after the date the comptroller receives the copy of the application, the comptroller shall submit a recommendation to the governing body of the school district as to whether the application should be approved or disapproved.
- (d-1) The governing body of a school district may <u>not</u> approve an application <u>unless</u> [that] the comptroller <u>recommends approval of</u> the application [has recommended should be disapproved only if:
- [(1) the governing body holds a public hearing the sole purpose of which is to consider the application and the comptroller's recommendation; and
- [(2) at a subsequent meeting of the governing body held after the date of the public hearing, at least two-thirds of the members of the governing body vote to approve the application].
- (2) In SECTION 6 of the bill, in redesignated and amended Section 313.013, Tax Code (page 9, lines 17 through 21), strike Subsection (b) of the section and substitute the following:
- (b) Except as provided by Subsection (c), the [The] comptroller's recommendations shall be based on the criteria listed in Subsection (a) [Subsections (a) (5)-(20)] and on any other information available to the comptroller, including information provided by the governing body of the school district under Section

313.012(b) [313.025(b)].

- (c) The comptroller shall conduct a study to determine the net present value of any tax revenue anticipated to be generated, directly or otherwise, as a result of the project before the 25th anniversary of the beginning of the limitation period, including tax revenue anticipated to be generated during the construction of the project, and the net present value of the ad valorem tax benefit provided for the project under the proposed agreement. The comptroller may request that an applicant provide information necessary for the comptroller to make the determination. The comptroller may not recommend approval of the application unless the comptroller certifies that:
- (1) the net present value of any tax revenue anticipated to be generated, directly or otherwise, as a result of the project before the 25th anniversary of the beginning of the limitation period, including tax revenue anticipated to be generated during the construction of the project, is likely to exceed the net present value of the ad valorem tax benefit provided for the project under the proposed agreement; and
- (2) the limitation on appraised value is a significant consideration by the applicant in determining whether to invest capital and construct the project in this state.

FLOOR AMENDMENT NO.

BY: Wendy M. Buis

1	Amend Amendment No. $\frac{3}{2}$ by $\boxed{\text{Devel}}$ to C.S.H.B.
	No. 3390 as follows:
3	In SECTION of the amendment, in added Section Tax Code, 313.013(c)(2), strike "the limitation on appraised value is a
4	313.013(c)(2), strike "the limitation on appraised value is a
	significant consideration by the applicant in determining
6	whether" and substitute "on the basis of tangible evidence
7	submitted by the applicant that the limitation on appraised

value is a determining factor in the applicant's decision".

ADOPTED

M4Y 2 1 2013

Actory Secretary of the Senate

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Ratary Space

Secretary of the 2

Amend C.S.H.B. No. 3390 (senate committee printing) by 1 adding the following appropriately numbered SECTION to the bill 2 and renumbering the subsequent SECTIONS of the bill accordingly: 3 SECTION $_$. Subchapter A-1, Tax Code, as added by this 4 5 Act, is amended by adding Sections 313.0146 and 313.019 to read 6 as follows: 7 Sec. 313.0146. PENALTY FOR FAILURE TO COMPLY WITH JOB-8 CREATION REQUIREMENTS. (a) The comptroller shall conduct an 9 annual review and issue a determination as to whether a person with whom a school district has entered into an agreement under 10 this chapter satisfied in the preceding year the requirements of 11 this chapter regarding the creation of the required number of 12 qualifying jobs. If the comptroller makes an adverse 13 14 determination in the review: 15 (1) the comptroller shall notify the person of the 16 cause of the adverse determination and the corrective measures 17 necessary to remedy the determination; and 1.8 (2) the person must submit to the comptroller a plan 19 for remedying the determination and certify the person's intent 20 to fully implement the plan not later than December 31 of the 21 year in which the determination is made. 22 (b) If a person who receives an adverse determination fails 23 to comply with Subsection (a)(2) following notification of the 24 determination and receives an adverse determination in the 25 following year, the comptroller shall impose a penalty on the person. The penalty is in an amount equal to the amount 26 27 computed by: 28 (1) subtracting from the number of qualifying jobs

required to be created the number of qualifying jobs actually

29

13.141.604 SMH

- 1 created; and
- 2 (2) multiplying the amount computed under Subdivision
- 3 (1) by:
- 4 (A) the average annual wage for all jobs in the
- 5 county during the most recent four quarters for which data is
- 6 available, if the penalty is being imposed on the person for the
- 7 first_time; or
- 8 (B) twice the average annual wage for all jobs in
- 9 the county during the most recent four quarters for which data
- 10 is available, if the penalty has previously been imposed on the
- 11 person.
- 12 (c) Notwithstanding Subsection (b), the penalty may not
- 13 exceed an amount equal to the difference between the amount of
- 14 the ad valorem tax benefit received by the person under the
- 15 agreement in the preceding year and the amount of any
- 16 supplemental payments made to the school district in that year.
- (d) A job created by a person that is not a qualifying job
- 18 because the job does not meet a numerical requirement of Section
- 313.0045(a)(3)(A), (D), or (E) is considered for purposes of
- 20 this section to be a nonqualifying job only if the job fails to
- 21 meet the numerical requirement by at least 10 percent.
- 22 (e) An adverse determination under this section is a
- 23 <u>deficiency</u> determination under Section 111.008. A penalty
- 24 imposed under this section is an amount the comptroller is
- 25 required to collect, receive, administer, or enforce, and the
- 26 determination is subject to the payment and redetermination
- 27 requirements of Sections 111.0081 and 111.009.
- 28 <u>(f) A redetermination under Section 111.009 of an adverse</u>
- 29 determination under this section is a contested case as defined
- 30 by Section 2001.003, Government Code.
- 31 (g) If a person on whom a penalty is imposed under this 2 13.141.604 SMH

- 1 section contends that the amount of the penalty is unlawful or
- 2 that the comptroller may not legally demand or collect the
- 3 penalty, the person may challenge the determination of the
- 4 comptroller under Subchapters A and B, Chapter 112.
- 5 (h) If the comptroller imposes a penalty on a person under
- 6 this section three times, the comptroller may rescind the
- 7 agreement between the person and the school district under this
- 8 <u>chapter.</u>
- 9 (i) A determination by the comptroller to rescind an
- 10 agreement between a person and a school district under this
- 11 chapter pursuant to Subsection (h) is a contested case as
- defined by Section 2001.003, Government Code.
- (j) If a person appeals a final decision of the comptroller
- 14 to rescind an agreement between a person and a school district
- 15 under this chapter pursuant to Subsection (h) and that decision
- 16 is upheld on appeal, the person shall pay to the comptroller any
- 17 tax that would have been due and payable to the school district
- during the pendency of the appeal, including statutory interest
- and penalties imposed on delinquent taxes under Sections 111.060
- 20 and 111.061.
- 21 (k) The comptroller shall deposit a penalty collected under
- 22 this section, including any interest and penalty applicable to
- 23 the penalty, to the credit of the foundation school fund.
- 24 Sec. 313.019. REPORT ON COMPLIANCE WITH JOB-CREATION
- 25 REQUIREMENTS. Each recipient of a limitation on appraised value
- 26 under this chapter shall submit to the comptroller an annual
- 27 report on a form provided by the comptroller that provides
- 28 information sufficient for the comptroller to determine whether
- 29 the applicant is creating the number of new qualifying jobs
- 30 required by this chapter.

MAY 2 1 2013

Secretary of the Senate

FLOOR AMENDMENT NO. 4

BY: Wendy 12 Bavis

Amend C.S.H.B. No. 3390 (senate committee printing) by adding 1 the following appropriately numbered SECTION to the bill and renumbering the subsequent SECTIONS of the bill accordingly: 4 SECTION ____. Subchapter A, Chapter 313, Tax Code, is amended by adding Section 313.0075 to read as follows: 6 Sec. 313.0075. AUDIT OF AGREEMENTS BY STATE AUDITOR. (a) Each year, the state auditor shall review at least three major 7 agreements, as determined by the state auditor, under this chapter to determine whether: 10 (1) each agreement accomplishes the purposes of this 11 chapter as expressed in Section 313.003; 12 (2) each agreement complies with the intent of the 13 legislature in enacting this chapter as expressed in Section 14 313.004; and 15 (3) the terms of each agreement were executed in 16 compliance with the terms of this chapter. (b) As part of the review, the state auditor shall make 17

recommendations relating to increasing the efficiency and

effectiveness of the administration of this chapter.

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MAY 2 1 2013

FLOOR AMENDMENT NO.

Υ:	bang coles	

1 Amend C.S.H.B. No. 3390 (Senate committee printing) by adding 2 the following appropriately numbered SECTION to the bill and renumbering subsequent SECTIONS of the bill accordingly: 4 SECTION ____. (a) Section 311.005(a), Tax Code, is amended to read as follows: 5 (a) To be designated as a reinvestment zone, an area must: 7 (1) substantially arrest or impair the sound growth of the municipality or county designating the zone, retard the provision of housing accommodations, or constitute an economic or 10 social liability and be a menace to the public health, safety, 11 morals, or welfare in its present condition and use because of the 12 presence of: 13 (A) a substantial number of substandard, slum, 14 deteriorated, or deteriorating structures; 15 (B) the predominance of defective or inadequate 16 sidewalk or street layout; 17 (C) faulty lot layout in relation to size, adequacy, accessibility, or usefulness; 18 19 (D) unsanitary or unsafe conditions; 20 (E) the deterioration of site or other 21 improvements; 22 (F) tax or special assessment delinquency exceeding the fair value of the land; 23 24 (G) defective or unusual conditions of title; 25 (H) conditions that endanger life or property by 26 fire or other cause; or (I) structures, other than 27 single-family 28 residential structures, less than 10 percent of the square footage 29 of which has been used for commercial, industrial, or residential

- 1 purposes during the preceding 12 years, if the municipality has a
- 2 population of 100,000 or more;
- 3 (2) be predominantly open or undeveloped and, because
- 4 of obsolete platting, deterioration of structures or site
- 5 improvements, or other factors, substantially impair or arrest the
- 6 sound growth of the municipality or county;
- 7 (3) be in a federally assisted new community located
- 8 in the municipality or county or in an area immediately adjacent to
- 9 a federally assisted new community; [or]
- 10 (4) be an area described in a petition requesting that
- 11 the area be designated as a reinvestment zone, if the petition is
- 12 submitted to the governing body of the municipality or county by the
- 13 owners of property constituting at least 50 percent of the
- 14 appraised value of the property in the area according to the most
- 15 recent certified appraisal roll for the county in which the area is
- 16 located; or
- 17 (5) be substantially undeveloped and be located in:
- 18 (A) a municipality with a population of less than
- 19 20,000; and
- (B) a county with a population of more than
- 21 660,000 and less than 690,000 that borders a county with a
- 22 population of two million or more.
- 23 (b) This section takes effect immediately if this Act
- 24 receives a vote of two-thirds of all the members elected to each
- 25 house, as provided by Section 39, Article III, Texas Constitution.
- 26 If this Act does not receive the vote necessary for immediate
- 27 effect, this section takes effect September 1, 2013.

May 21,2013

Secretary of the Senate

FLOOR AMENDMENT NO.__________

BY: Rodney Cler

Amend $\underline{\mathcal{H}}_{.B.\ No.}$ B. No. By adding the following appropriately 1 numbered SECTIONS to the bill and renumbering subsequent SECTIONS 2 3 of the bill accordingly: SECTION ____. Subtitle B, Title 3, Government Code, is 4 5 amended by adding Chapter 320A to read as follows: 6 CHAPTER 320A. REVIEW OF STATE AND LOCAL TAX PREFERENCES 7 SUBCHAPTER A. GENERAL PROVISIONS Sec. 320A.001. DEFINITION. In this chapter, "tax 8 preference" means a credit, discount, exclusion, exemption, 9 refund, special valuation, special accounting treatment, special 10 rate, or special method of reporting authorized by state law that 11 relates to a state or local tax imposed in this state. 12 13 SUBCHAPTER B. SCHEDULE FOR PERIODIC REVIEW 14 OF STATE AND LOCAL TAX PREFERENCES 15 Sec. 320A.051. DEVELOPMENT AND BIENNIAL MODIFICATION OF STATE AND LOCAL TAX PREFERENCE REVIEW SCHEDULE. (a) 16 The 17 comptroller shall: 18 (1) identify each state tax preference and each type of local tax preference; 19 (2) develop a state and local tax preference review 20 21 schedule under which each identified tax preference is reviewed once during each 12-year period; and 22 23 (3) specifically identify on the schedule each of the tax preferences the Legislative Budget Board must review for 24 25 purposes of the next report due under Section 320A.151. 26 (b) Except as provided in Subsection (c), in developing the 27 schedule, the comptroller shall give priority to scheduling for 28 review the tax preferences that result in the greatest reduction in 29 revenue derived from the taxes to which the tax preferences relate.

Т	(c) In developing the schedule, the competolici may.
2	(1) schedule for review at the same time all tax
3	preferences authorized in the same chapter of the Tax Code; and
4	(2) schedule the initial review of a tax preference
5	that has an expiration date for any date the comptroller determines
6	is appropriate.
7	(d) The comptroller shall revise the schedule biennially
8	<pre>only to:</pre>
9	(1) add to the schedule a tax preference that was
10	enacted after the comptroller developed the most recent schedule;
11	(2) delete from the schedule a tax preference that was
12	repealed or that expired after the comptroller developed the most
13	recent schedule;
14	(3) update the review dates of the tax preferences for
15	which reviews were conducted after the comptroller developed the
16	most recent schedule; and
17	(4) update the tax preferences identified under
18	Subsection (a)(3).
19	Sec. 320A.052. PUBLIC COMMENT. The comptroller shall
20	provide a process by which the public may comment on the state and
21	local tax preference review schedule under Section 320A.051. The
22	comptroller shall consider those comments in developing or revising
23	the schedule.
24	Sec. 320A.053. SCHEDULE PROVIDED TO LEGISLATIVE BUDGET
25	BOARD. Not later than December 1 of each odd-numbered year, the
26	comptroller shall provide the state and local tax preference review
27	schedule to the Legislative Budget Board.
28	SUBCHAPTER C. CONDUCT OF REVIEW OF STATE
29	AND LOCAL TAX PREFERENCES
30	Sec. 320A.101. PERIODIC REVIEW OF TAX PREFERENCES. The
31	Legislative Budget Board shall periodically review each state tax

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preference and each type of local tax preference according to the
 1
 2
    state and local tax preference review schedule provided by the
    comptroller under Section 320A.053. In reviewing a tax preference,
 3
 4
    the board shall:
 5
               (1) summarize the legislative history of the tax
 6
   preference;
 7
               (2) estimate the amount of lost tax revenue
 8
    attributable to the tax preference during the preceding 12-year
    period, including the percent reduction in the tax revenue of the
 9
    related state or local tax, using amounts reported by the
10
11
    comptroller under Section 403.014, if available;
12
               (3) determine the effect of the tax preference on the
    distribution of the tax burden by income class and industry or
13
14
   business class during the preceding 12-year period, using amounts
    reported and data analyzed by the comptroller under Sections
15
16
    403.014 and 403.0141, if available; and
17
               (4) evaluate, for a tax preference that reduces by
18
   more than one percent the total revenue of the related state or
    local tax, the fiscal impact of the tax preference during the
19
20
   preceding and following 12-year periods, based on a cost-benefit
    analysis of the general effects of the tax preference on the overall
21
22
    state economy, including the effects on:
23
                    (A) job creation by industry sector;
24
                    (B)
                         average wage by industry sector;
25
                    (C)
                         gross state product by industry sector;
26
                    (D)
                         business expenditures by industry sector;
27
   and
28
                    (E) personal consumption by income class.
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Sec. 320A.102. COOPERATION BY OTHER STATE ENTITIES.

The Legislative Budget Board may request assistance from the

comptroller or any other state agency, department, or office if the

(a)

- 1 board needs assistance to perform the review required by Section
- 2 320A.101. The comptroller or other agency, department, or office
- 3 shall provide the requested assistance.
- 4 (b) Notwithstanding Section 111.006, Tax Code, or other
- 5 law, the comptroller shall provide to the Legislative Budget Board
- 6 complete electronic access to tax files maintained by the
- 7 comptroller, as the staff of the board determines necessary to
- 8 perform a review required by Section 320A.101. An employee of the
- 9 board that accesses tax files maintained by the comptroller is
- 10 subject to the same duties and requirements regarding
- 11 confidentiality as an employee of the comptroller who accesses the
- 12 files.
- 13 SUBCHAPTER D. REPORT ON TAX PREFERENCES
- Sec. 320A.151. REPORT. Not later than September 1 of each
- 15 even-numbered year, the Legislative Budget Board shall provide to
- 16 the presiding officers of the senate finance committee, or its
- 17 successor, and the house ways and means committee, or its
- 18 successor, a report on the reviews of tax preferences identified
- 19 under Section 320A.051(a)(3). The board shall post the report on
- 20 the board's Internet website as soon as possible after the board
- 21 provides the report to the presiding officers under this section.
- 22 SECTION ____. Notwithstanding Section 320A.053, Government
- 23 Code, as added by this Act, the comptroller of public accounts shall
- 24 submit the initial state and local tax preference review schedule
- 25 required by that section not later than January 15, 2014.
- 26 SECTION ____. The Legislative Budget Board shall submit the
- 27 initial report required by Section 320A.151, Government Code, as
- 28 added by this Act, not later than September 1, 2014.

MAY 2 1 2013

Secretary of the Senate

floor amendment no. 4

	1.	
BY:	Cal	rona

- 1 Amend C.S.H.B. NO. 3390 (senate committee printing) by adding
- 2 the following appropriately numbered SECTION to the bill and
- 3 renumbering subsequent SECTIONS of the bill accordingly:
- 4 Section _____. Subchapter B, Chapter 35, Utilities Code, is
- 5 amended by adding Section 35.004 (f) to read as follows:
- 6 Sec. 35.004 (f) AMOUNTS PAID IN LIEU OF AD VALOREM TAX.
- 7 (a) A municipally owned utility that owns and operates a
- 8 transmission facility that is constructed under section
- 9 §39.904(g)(2) may apply to the governing body of a school
- 10 district, municipality, or county in which the utility owns or
- 11 operates a transmission facility to make payments in lieu of ad
- 12 valorem taxes on the transmission facility.
- (b) A school district, municipality, or county may approve
- 14 the application and enter into an agreement under Subsection
- 15 (a), provided that the amount paid may not exceed the amount the
- 16 utility would have to pay on that transmission facility if the
- 17 facility were subject to ad valorem taxation.
- 18 ____(c) A municipally owned utility that agrees to make
- 19 payments in lieu of ad valorem taxes under this section may
- 20 recover, as part of the utility's cost of service, the amount
- 21 paid to a municipality, county, or school district under the
- 22 agreement.

- 1 (d) A municipally owned utility that agrees to make
- 2 payments in lieu of ad valorem taxes under this section shall
- 3 provide a copy of the agreement to the commission.

FLOOR AMENDMENT NO. 10

BY: Many Colles Amend HB 3390 (Senate Committee Printing) to insert an 1 appropriate numbered section to read as follows: 2 SECTION ___. Section 382.003(1-a), Health and Safety Code, 3 is amended to read as follows: 4 (1-a) "Advanced clean energy project" means a project 5 for which an application for a permit or for an authorization to 6 use a standard permit under this chapter is received by the 7 commission on or after January 1, 2008, and before January 1, 8 2020, and that: 9 (A) involves the use of coal, biomass, petroleum 10 coke, solid waste, natural gas, or fuel cells using hydrogen 11 derived from such fuels, in the generation of electricity, or 12 the creation of liquid fuels outside of the existing fuel 13 production infrastructure while co-generating electricity, 14 whether the project is implemented in connection with the 15 construction of a new facility or in connection with the 16 modification of an existing facility and whether the project 17 involves the entire emissions stream from the facility or only a 18 portion of the emissions stream from the facility; 19 (B) with regard to the portion of the emissions 20 stream from the facility that is associated with the project, is 21 capable of achieving: 22 (i) on an annual basis: 23 (a) a 99 percent or greater reduction 24 of sulfur dioxide emissions; 2.5

- (b) [err] if the project is designed 26
- for the use of feedstock, substantially all of which is 27
- subbituminous coal, an emission rate of 0.04 pounds or less of 28
- sulfur dioxide per million British thermal units as determined 29
- by a 30-day average; or 30

	FLOOR AMENDMENT NO BY:
1	(c) if the project is designed for the
2	use of one or more combustion turbines that burn natural gas, a
3	sulfur dioxide emission rate that meets best available control
4	technology requirements as determined by the commission;
5	(ii) on an annual basis:
6	(a) a 95 percent or greater reduction
7	of mercury emissions; or
8	(b) if the project is designed for the
9	use of one or more combustion turbines that burn natural gas, a
10	mercury emission rate that complies with applicable federal
11	requirements;
L2	(iii) an annual average emission rate for
13	nitrogen oxides of:
L 4	(a) 0.05 pounds or less per million
1.5	British thermal units; [or]
16	(b) if the project uses gasification
1.7	technology, 0.034 pounds or less per million British thermal
1.8	units; <u>or</u>
19	(c) if the project is designed for the
20	use of one or more combustion turbines that burn natural gas,
21	two parts per million by volume; and
22	(iv) an annual average emission rate for
23	filterable particulate matter of 0.015 pounds or less per
2.4	million British thermal units; and
25	(C) captures not less than 50 percent of
26	the carbon dioxide in the portion of the emissions stream from
27	the facility that is associated with the project and sequesters
2.8	that captured carbon dioxide by geologic storage or other means.

LEGISLATIVE BUDGET BOARD Austin, Texas

FISCAL NOTE, 83RD LEGISLATIVE REGULAR SESSION

May 23, 2013

TO: Honorable Joe Straus, Speaker of the House, House of Representatives

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: HB3390 by Hilderbran (Relating to the Texas Economic Development Act.), As Passed

2nd House

Estimated Two-year Net Impact to General Revenue Related Funds for HB3390, As Passed 2nd House: a negative impact of (\$4,865,758) through the biennium ending August 31, 2015.

State costs would increase significantly after the 2014-15 biennium.

General Revenue-Related Funds, Ten-Year Impact:

Fiscal Year	Probable Net Positive/(Negative) Impact to General Revenue Related Funds
2014	(\$2,679,879)
2015	(\$2,185,879)
2016	(\$17,785,879)
2017	(\$62,685,879)
2018	(\$58,385,879)
2019	(\$96,885,879)
2020	(\$126,985,879)
2021	(\$155,285,879)
2022	(\$180,785,879)
2023	(\$204,185,879)

All Funds, Ten-Year Impact:

Fiscal Year	Probable (Cost) from General Revenue Fund 1	Probable (Cost) from Foundation School Fund 193	Probable Revenue (Loss) from School Districts	Change in Number of State Employees from FY 2013
2014	(\$2,679,879)	\$0	\$0	25.5
2015	(\$2,185,879)	\$0	\$0	
2016	(\$2,185,879)	(\$15,600,000)	(\$23,983,128)	
2017	(\$2,185,879)	(\$60,500,000)	(\$56,230,821)	
2018	(\$2,185,879)	(\$56,200,000)	(\$94,679,323)	
2019	(\$2,185,879)	(\$94,700,000)	(\$124,814,414)	
2020	(\$2,185,879)	(\$124,800,000)	(\$153,089,562)	
2021	(\$2,185,879)	(\$153,100,000)	(\$178,610,118)	
2022	(\$2,185,879)	(\$178,600,000)	(\$201,964,990)	
2023	(\$2,185,879)	(\$202,000,000)	(\$198,566,466)	

Fiscal Analysis

The bill would amend Chapter 313 of the Tax Code, relating to the Texas Economic Development Act.

Section 1 of the bill would amend legislative "Findings" in Section 313.002, and amend Section 313.004 to clarify that only entities subject to Chapter 171 are eligible for benefits under this chapter.

Sections 2 and 3 would amend Sections 313.0045 and 313.006 to make conforming changes required by section redesignations.

Section 4 would amend Section 313.007 to extend the expiration date of Subchapters A-1, B and C from December 31, 2014 to December 31, 2020. The bill would not extend Subchapter D.

Section 5 would add new Subchapter A-1 titled, "Eligibility, Application, and Reporting."

Section 6 would add Sections 313.011 and 313.012 to make conforming changes required by section redesignations, and require the governing body of the school district not to approve an application unless the Comptroller recommends approval of the application.

Section 6 would add Section 313.013 to require the evaluation of certain criteria in the economic impact evaluation and to eliminate other criteria currently required in the evaluation.

Section 6 would amend Section 313.013 to require the Comptroller to conduct a study to determine the net present value of any tax revenue anticipated to be generated as a result of the project before the 25th anniversary of the beginning of the limitation period, including tax revenue anticipated to be generated during the construction of the project, and the net present value of the ad valorem tax benefit provided for the project under the proposed agreement. The bill would authorize the Comptroller to request that an applicant provide information necessary to make the determination. The Comptroller may not recommend approval of the application unless the Comptroller certifies that the net present value of any tax revenue anticipated to be generated, directly or otherwise, as a result of the project before the 25th anniversary of beginning of the limitation period, including tax revenue anticipated to be generated during the construction of the project, is likely to exceed the net present value of the ad valorem tax benefit provided for the

project under the proposed agreement; and on the basis of tangible evidence submitted by the applicant that the limitation on appraised value is a determining factor in the applicant's decision to invest capital and construct the project in this state.

Section 6 would add Section 313.0135 to make conforming changes related to the repeal of Subchapter D.

Section 6 would add Section 313.014 to lengthen the value limitation period from eight to 10 tax years. The limitation agreement would be required to specify the beginning year of the limitation which must be January 1 of the first tax year that begins after the application date, the qualifying time period, or the date commercial operations begin at the site of the project. The bill would require in the agreement the property owner to maintain a viable presence in the school district for at least five years, instead of three, after the date the limitation on appraised value of the owner's property expires.

Section 6 would amend Section 313.014 to require that the agreement may not provide for the deferral of the date on which the qualifying time period is to commence to a date later than January 1 of the fourth tax year that begins after the date the application is approved except, if the agreement is one of a series of agreements related to the same project, the agreement may provide for the deferral of the date on which the qualifying time period is to commence to a date not later than January 1 of the sixth tax year that begins after the date the application is approved. The bill would limit the qualifying time period to December 31 of the third tax year after the date the person's eligibility for limitation expires. The bill would require that any consideration promised in conjunction with the application and the limitation be disclosed in the limitation agreement.

Section 6 would add Section 313.0145 to allow an applicant to request, and the school district to grant a waiver of chapter requirements in the event of casualty loss.

Section 6 would add Sections 313.015, 313.016 and 313.017 to make conforming changes related to redesignated sections.

Section 6 would add Section 313.018 to modify the types of data the Comptroller must include in the required "Report on Compliance with Agreements." The bill would authorize the Comptroller to use standard economic estimation techniques, including economic multipliers. The bill would require that data must be based on data certified to the Comptroller by each recipient of a limitation on appraised value.

Section 7 would change the title of Subchapter B to "General Limitation on Appraised Value of Certain Property Used to Create Jobs."

Sections 8 and 9 would amend Sections 313.022 and 313.023 to make conforming changes related to redesignated sections.

Section 10 would add Section 313.0235 to require an amount agreed to by the governing body of the school district on a minimum limitation on appraised value following a category to which the school district belongs.

Section 11 would change the title of Subchapter C to "Limitation on Appraised Value of Property in Certain School Districts"

Section 12 would amend Section 313.051 to require that the determination of geographic eligibility for Subchapter C uses the most recent two federal decennial censuses and criteria

similar to former Strategic Investment Areas.

Section 13 would amend Sections 313.052 and 313.053 to make conforming changes related to redesignated sections.

Section 14 would amend Section 313.054 to require under the subchapter that the amount of the limitation on appraised value must be at least \$60 million. The limitation amount listed is a minimum amount and a school district may agree to a greater amount.

Section 15 would change the title of Subchapter E to "Effect of Program Expiration or Repeal."

Section 16 would amend Subchapter E, Section 313.171, to state the repeal of Subchapter D does not affect a property owner's entitlement to a tax credit granted.

Sections 17 and 18 would amend the Education Code, Sections 42.2515 and 42.302, to make conforming changes related to repeal of Subchapter D.

Section 19 would repeal Tax Code Sections 313.005, 313.008 and 313.009, regarding redundant reporting requirements.

Section 19 would repeal Subchapter D, Chapter 313, Tax Code, regarding "School Tax Credits."

Section 20 clarifies that changes within the bill would only apply to applications filed on or after the effective date of the bill.

Floor Amendment 5 to CSHB 3390 (Senate committee printing) would add new Tax Code Section 313.0146 to require the Comptroller to conduct an annual review and issue a determination as to whether a person with whom a school district has entered into an agreement under this chapter satisfied in the preceding year the requirements of this chapter regarding the creation of the required number of qualifying jobs. If the Comptroller makes an adverse determination in the review, the Comptroller would notify the person of the cause of the adverse determination and the corrective measures necessary to remedy the determination and require the person to submit to the Comptroller a plan for remedying the determination and certify the person's intent to fully implement the plan not later December 31 of the year in which the determination was made.

The bill would require the Comptroller to impose a penalty on a person who receives an adverse determination and fails to comply following the notification of the determination and receives an adverse determination in the following year. The penalty is in an amount computed by parameters set by this subsection. The bill would require that the penalty not exceed an amount equal to the difference between the amount of the ad valorem tax benefit received by the person under the agreement in the preceding year and the amount of any supplemental payments made to the school district in that year. A job created by a person that is not a qualifying job because the job does not meet a numerical requirement is considered for the purposes of this section to be a nonqualifying job only if the job fails to meet the numerical requirement by 10 percent.

The bill would authorize a person to challenge the determination made by the Comptroller under Subchapters A and B, Chapter 112, Tax Code, if a person on whom a penalty is imposed under this section contends that the amount of the penalty is unlawful or that the Comptroller may not legally demand or collect the penalty. The bill would authorize the Comptroller to rescind the agreement between the person and the school district if the Comptroller imposes a penalty on a person under this section three times. A determination by the Comptroller to rescind an agreement between a person and a school district under this chapter pursuant to subsection (h) is a contested case

defined by Section 2001.003, Government Code. If a person appeals a final decision of the Comptroller to rescind an agreement between a person and a school district under this chapter pursuant to subsection (h) and that decision is upheld on appeal, the person shall pay to the Comptroller any tax that would have been due and payable to the school district during the pendency of the appeal, including statutory interest and penalties imposed on delinquent taxes under Sections 111.060 and 111.061, Tax Code. The bill would require the Comptroller to deposit a penalty collected, including any interest and penalty applicable to the penalty, to the credit of the Foundation School Fund.

The bill would add new Tax Code Section 313.019, to require each recipient of a limitation on appraised value under this chapter to submit to the Comptroller an annual report on the form provided by the Comptroller that provides information sufficient to determine whether the applicant is creating the number of new qualifying jobs required by this chapter.

Floor Amendment 6 to CSHB 3390 (Senate committee printing) would add new Tax Code Section 313.0075 to require the State Auditor to review at least three major limitation agreements annually to determine whether each agreement accomplishes the purpose of Chapter 313, each agreement complies with the intent of Chapter 313 and that the terms of the agreements were executed in compliance with the terms of Chapter 313. As part of the review, the auditor shall make recommendations to increase the efficiency and effectiveness of the administration of the chapter.

Floor Amendment 7 to CSHB 3390 (Senate committee printing) would amend Tax Code Chapter 311 to expand the provisions for areas that could be designated as reinvestment zones.

Floor Amendment 8 to CSHB 3390 (Senate committee printing) would amend the Government Code to require the review of state and local tax preferences. The Comptroller would be required to identify and develop a schedule for review of each state tax preference and each type of local tax preference and identify for the Legislative Budget Board the tax preferences that must be reviewed for a report. The Legislative Budget Board would be required to periodically review tax preferences and prepare a report to the presiding officers of the Senate Finance Committee and the House Ways and Means Committee, and could request assistance from the Comptroller and other state agencies to perform this review. The Comptroller would be directed to provide the Board with complete electronic access to the tax files it maintains as the Board deems necessary to perform this review.

Floor Amendment 9 to CSHB 3390 (Senate committee printing) would amend the Utilities Code to allow certain municipalities that own and operate a transmission facility to enter into an agreement with a municipality, school district or county to make payments in lieu of ad valorem taxes on a transmission facility that do not exceed what the municipality would pay if the facility were subject to ad valorem taxation. The bill permits a municipally owned facility that makes payments in lieu of ad valorem taxes to recover, as a part of the utility's cost of service, the amount paid in payments in lieu of taxes.

Floor Amendment 10 to CSHB 3390 (Senate committee printing) would amend Health and Safety Code, Section 382.003 to add natural gas to the fuels potentially eligible to be used in "advanced clean energy projects."

The bill would take effect on January 1, 2014.

Methodology

CSHB No. 3390 (senate committee printing) and Floor Amendments 1-6 would amend Chapter 313 of the Tax Code. Currently, Subchapters B, C, and D expire December 31, 2014. The repeal of Subchapter D would eliminate the tax benefit received through the tax credit, leaving only the benefit flowing through the limitation, increased from eight years to 10 years. This estimate assumes that each project's 10-year limitation period will begin at the beginning of the second complete tax year after the agreement is executed, and will last through the eleventh complete tax year. Because applicants and school districts would be permitted increased flexibility in their selection of the limitation period start date, increased school district levy losses could result. Those additional levy losses are not estimated.

Extending the expiration of Subchapters B and C would allow six more years, or "classes," of applicant projects. This estimate assumes participation in the program of a total of 26 projects per year in each of those years. Of the 26 projects assumed for each year, 18 are modeled as manufacturing projects, and six are modeled as renewable energy projects. Of the 18 manufacturing projects in each class, two are modeled as "deferred" projects: one project with a two-year deferral, and one project with a four-year deferral. In addition, two projects are modeled as advanced clean energy projects.

Minimum limitation amounts for this estimate were derived by applying the updated demographic and economic criteria set forth in the bill for Subchapter C eligibility in Sections 313.051(a) and (b).

Investment and taxable value estimates for each model project were derived using data from existing Chapter 313 agreements executed in 2012. Different distributions of project investment amounts or locations would result in different estimated school district Maintenance and Operation (M&O) property tax levy losses. This estimate assumes no significant avoidance of wage and job requirements through the hiring of contract personnel.

The state would incur cost under the Foundation School Program (FSP) corresponding to local M&O revenue losses. Costs of \$15.6 million are estimated beginning in FY 2016, increasing to \$56.2 million by FY 2018 and \$202.0 million by FY 2023. Different distributions of project investment amounts or locations from that estimate described in the preceding paragraphs would affect state costs under the FSP.

Floor Amendment 7 would have no state revenue implications. The revenue implications for local units of government cannot be determined.

Floor Amendments 8, 9 and 10 would have no revenue implications to the state.

The General Revenue costs for the Legislative Budget Board reflect the funds needed to hire an estimated 4 Full-time Equivalents (FTEs) needed to complete the Review of State and Local Tax Preferences.

The General Revenue costs for the Comptroller of Public Accounts reflect the funds needed to hire 14 FTEs to provide for the significantly expanded economic analysis and data collection functions required in the biennial report to the Legislature and to conduct job and wage compliance audits. The requested FTEs are also needed to identify all state tax preferences and types of local tax preferences, create and maintain the review schedule, provide a forum for public comment, store and send information, and provide assistance to the Legislative Budget Board. As the administrator of all taxes, the Comptroller of Public Accounts anticipates receiving a large number

of substantial and complex requests for information and analysis requiring significant staff resources.

The General Revenue costs for the State Auditor's Office reflect the funds needed to hire an estimated 7.5 FTEs in fiscal year 2014 and 5.6 FTEs in every year thereafter to complete the audits required by Floor Amendment 6.

Technology

There would be a one-time technology cost of \$200,000 in fiscal 2014 for programming and system support costs.

Local Government Impact

School districts entering into Chapter 313 agreements would benefit from additional Foundation School Program aid or reductions in recapture corresponding to losses in local M&O revenue resulting from the limitation on taxable value of affected property. Estimated losses in local M&O revenue are noted in the tables above.

Source Agencies: 304 Comptroller of Public Accounts, 308 State Auditor's Office

LBB Staff: UP, RB, SD, KK, JSp

LEGISLATIVE BUDGET BOARD Austin, Texas

FISCAL NOTE, 83RD LEGISLATIVE REGULAR SESSION

May 10, 2013

TO: Honorable Bob Deuell, Chair, Senate Committee on Economic Development

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: HB3390 by Hilderbran (Relating to the Texas Economic Development Act.), Committee

Report 2nd House, Substituted

Estimated Two-year Net Impact to General Revenue Related Funds for HB3390, Committee Report 2nd House, Substituted: a negative impact of (\$430,000) through the biennium ending August 31, 2015.

State costs would increase significantly after the 2014-15 biennium.

The bill would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the bill.

General Revenue-Related Funds, Ten-Year Impact:

Fiscal Year	Probable Net Positive/(Negative) Impact to General Revenue Related Funds
2014	(\$215,000)
2015	(\$215,000)
2016	(\$39,215,000)
2017	(\$142,915,000)
2018	(\$127,515,000)
2019	(\$204,215,000)
2020	(\$277,415,000)
2021	(\$347,315,000)
2022	(\$412,015,000)
2023	(\$471,615,000)

All Funds, Ten-Year Impact:

Fiscal Year	Probable (Cost) from General Revenue Fund 1	Probable (Cost) from Foundation School Fund 193	Probable Revenue (Loss) from School Districts	Change in Number of State Employees from FY 2013
2014	(\$215,000)	\$0	\$0	2.0
2015	(\$215,000)	\$0	\$0	2.0
2016	(\$215,000)	(\$39,000,000)	(\$59,936,137)	2.0
2017	(\$215,000)	(\$142,700,000)	(\$127,306,905)	2.0
2018	(\$215,000)	(\$127,300,000)	(\$204,045,900)	2.0
2019	(\$215,000)	(\$204,000,000)	(\$277,249,476)	2.0
2020	(\$215,000)	(\$277,200,000)	(\$347,145,177)	2.0
2021	(\$215,000)	(\$347,100,000)	(\$411,829,432)	2.0
2022	(\$215,000)	(\$411,800,000)	(\$471,429,393)	2.0
2023	(\$215,000)	(\$471,400,000)	(\$466,686,430)	2.0

Fiscal Analysis

The bill would amend Chapter 313 of the Tax Code, relating to the Texas Economic Development Act.

Section 1 of the bill would amend legislative "Findings" in Tax Code, Section 313.002.

Section 1 of the bill would amend Tax Code, Section 313.004 to clarify that only entities subject to Chapter 171 are eligible for benefits under the chapter.

Section 2 of the bill would create Tax Code, Section 313.0045 to add "an existing building that, as part of a discrete project that increases the value of an existing property, is renovated, expanded, or otherwise improved" as a qualified investment. The bill would require a qualifying job to be covered by a group health insurance plan complying with the Patient Protection and Affordable Care Act, eliminating the applicant's responsibility to pay at least 80 percent of the employee's health insurance premium. The bill would create a definition for a "Texas priority project" as a project designated by the governor on which the applicant has committed to expend or allocate a qualified investment of more than \$1 billion and that the governor has certified in a letter provided to the applicant that it is in the best interest of the state economy.

Section 3 of the bill would amend Tax Code, Section 313.006 making conforming changes required by section redesignations.

Section 4 of the bill would amend Tax Code, Section 313.007 to extend the expiration date of Subchapters A-1, B and C, Chapter 313, Tax Code from December 31, 2014 to December 31, 2020. The bill would not extend Subchapter D.

Section 5 of the bill would amend Tax Code, Chapter 313 to add a new Subchapter A-1 titled, "Eligibility, Application, and Reporting."

Section 6 of the bill would add Tax Code, 313.011 to expand the types of properties eligible for a value limitation to include a "Texas priority project."

Section 6 of the bill would also add Tax Code, 313.012 to make conforming changes related to redesignated sections. The bill would authorize the comptroller to recommend to the governing

body of the school district that the application be approved only if the comptroller determines that the limitation on appraised value is a significant consideration by the applicant in determining whether to invest capital and construct the project in this state.

Section 6 of the bill would also add Tax Code, Section 313.013 to require the evaluation of certain criteria in the economic impact evaluation and to eliminate other criteria currently required in the evaluation.

Section 6 of the bill would also add Tax Code, Section 313.0135 to make conforming changes related to the repeal of Subchapter D.

Section 6 of the bill would also add Tax Code, Section 313.014 to lengthen the value limitation period from eight to ten tax years. The limitation agreement would be required to specify the beginning year of the limitation which must be January 1 of the first tax year that begins after the application date, the qualifying time period, or the date commercial operations begin. The bill would require in the agreement that the property owner maintain a viable presence in the school district for at least five years, instead of three, after the date the limitation on appraised value of the owner's property expires.

Section 6 of the bill would also amend Tax Code, Section 313.014 to require that the agreement may not provide for the deferral of the date on which the qualifying time period is to commence to a date later than January 1 of the fourth tax year that begins after the date the application is approved except, if the agreement is one of a series of agreements related to the same project, the agreement may provide for the deferral of the date on which the qualifying time period is to commence to a date not later than January 1 of the sixth tax year that begins after the date the application is approved. The bill would limit the qualifying time period to December 31 of the third tax year after the date the person's eligibility for limitation expires. The bill would require that any consideration promised in conjunction with the application and the limitation be disclosed in the limitation agreement.

Section 6 of the bill would also add Tax Code, Section 313.0145 to allow an applicant to request, and the school district to grant, a waiver of chapter requirements in the event of casualty loss.

Section 6 of bill would also add Tax Code, Sections 313.015, 313.016 and 313.017 to make conforming changes related to redesignated sections.

Section 6 of the bill would also add Tax Code, Section 313.018, modifying the types of data the comptroller must include in the required "Report on Compliance with Agreements." The bill would authorize the comptroller to use standard economic estimation techniques, including economic multipliers. The bill would require that data must be based on data certified to the comptroller by each recipient of a limitation on appraised value.

Section 7 of the bill would amend the title of Subchapter B by adding the word "General" to "Limitation on Appraised Value of Certain Property Used to Create Jobs."

Sections 8 and 9 of the bill would amend Tax Code, Sections 313.022 and 313.023 to make conforming changes related to redesignated sections.

Section 10 of the bill would add Tax Code, Section 313.0235 to require an amount agreed to by the governing body of the school district on a minimum limitation on appraised value following a category to which the school district belongs.

Section 11 of the bill would amend the title of Subchapter C to "Limitation on Appraised Value of Property in Certain Rural School Districts," by striking "Rural."

Section 12 of the would amend Tax Code, 313.051 to require that the determination of geographic eligibility for Subchapter C use the most recent two federal decennial censuses and criteria similar to former Strategic Investment Areas.

Sections 13 and 14 of the bill would amend Tax Code, Sections 313.052, 313.053 and 313.054 to make conforming changes related to redesignated sections.

Section 15 of the bill would amend the heading of Subchapter E to "Effect of Program Expiration or Repeal."

Section 16 of the bill would amend Subchapter E, Tax Code, Section 313.171, to state the repeal of Subchapter D does not affect a property owner's entitlement to a tax credit granted.

Sections 17 and 18 of the bill would amend Education Code, Sections 42.2515 and 42.302 to make conforming changes related to repeal of Subchapter D.

Section 19 of the bill would repeal Sections 313.008 and 313.009, Tax Code, regarding redundant reporting requirements.

Section 19 of the bill would also repeal Subchapter D, Chapter 313, Tax Code "School Tax Credits."

Section 20 of the bill clarifies that changes within the Act would only apply to applications filed on or after the effective date of the Act.

The bill would take effect on January 1, 2014.

Methodology

Currently, Subchapters B, C, and D of Tax Code, Chapter 313 expire December 31, 2014. The repeal of Subchapter D would eliminate the tax benefit received through the tax credit, leaving only the benefit flowing through the limitation, increased from eight years to 10 years. This estimate assumes that each project's 10-year limitation period will begin at the beginning of the second complete tax year after the agreement is executed, and will last through the eleventh complete tax year. Because applicants and school districts would be permitted increased flexibility in their selection of the limitation period start date, increased school district levy losses could result. Those additional levy losses are not estimated.

Extending the expiration of Subchapters B and C of the Act would allow six more years, or "classes," of applicant projects. This estimate assumes participation in the program of a total of 52 projects per year in each of those years. Of the 52 projects assumed for each year, 44 are modeled as manufacturing projects, and eight are modeled as renewable energy projects. Of the 44 manufacturing projects in each class, two are modeled as "deferred" projects: one project with a two-year deferral, and one project with a four-year deferral. In addition, expanding eligibility for participation in Chapter 313 to projects renovating or expanding facilities would significantly increase the number of projects eligible for the Chapter's benefits. Of the 44 manufacturing

projects within each annual class, 21 manufacturing projects are assumed to have applied under this "renovation or expansion" eligibility category.

Minimum limitation amounts for this estimate were derived by applying the updated demographic and economic criteria set forth in the bill for Subchapter C eligibility in Sections 313.051(a) and (b).

Investment and taxable value estimates for each model project were derived using data from existing Chapter 313 agreements executed in 2012. Different distributions of project investment amounts or locations would result in different estimated school district Maintenance and Operation (M&O) property tax levy losses. This estimate assumes no significant avoidance of wage and job requirements through the hiring of contract personnel.

The state would incur cost under the Foundation School Program (FSP) corresponding to local M&O revenue losses. Costs of \$39.0 million are estimated beginning in FY16, increasing to \$127.3 million by FY18 and \$471.4 million by FY23. Different distributions of project investment amounts or locations from that estimate above would affect state costs under the FSP.

Local Government Impact

School districts entering into Chapter 313 agreements would benefit from additional Foundation School Program state aid or reductions in recapture corresponding to losses in local M&O revenue resulting from the limitation on taxable value of affected property. Estimated losses in local M&O revenue are noted in the tables above.

Source Agencies: 304 Comptroller of Public Accounts, 308 State Auditor's Office

LBB Staff: UP, KK, RB, SD, JSp

LEGISLATIVE BUDGET BOARD Austin, Texas

FISCAL NOTE, 83RD LEGISLATIVE REGULAR SESSION Revision 1

May 9, 2013

TO: Honorable Bob Deuell, Chair, Senate Committee on Economic Development

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: HB3390 by Hilderbran (Relating to the Texas Economic Development Act and the Tax Increment Financing Act; authorizing a fee.), As Engrossed

Estimated Two-year Net Impact to General Revenue Related Funds for HB3390, As Engrossed: a negative impact of (\$2,344,000) through the biennium ending August 31, 2015.

The bill would result in a significant negative impact beginning in 2017.

The bill would make no appropriation but could provide the legal basis for an appropriation of funds to implement the provisions of the bill.

General Revenue-Related Funds, Ten-Year Impact:

Fiscal Year	Probable Net Positive/(Negative) Impact to General Revenue Related Funds
2014	(\$1,319,000)
2015	(\$1,025,000)
2016	(\$1,025,000)
2017	(\$48,225,000)
2018	(\$73,725,000)
2019	(\$153,725,000)
2020	(\$228,425,000)
2021	(\$299,625,000)
2022	(\$366,225,000)
2023	(\$428,125,000)

All Funds, Ten-Year Impact:

Fiscal Year	Probable (Cost) from General Revenue Fund 1	Probable (Cost) from Foundation School Fund 193	Probable Revenue (Loss) from School Districts	Change in Number of State Employees from FY 2013
2014	(\$1,319,000)	\$0	\$0	9.5
2015	(\$1,025,000)	\$0	\$0	7.6
2016	(\$1,025,000)	\$0	\$0	7.6
2017	(\$1,025,000)	(\$47,200,000)	(\$72,652,080)	7.6
2018	(\$1,025,000)	(\$72,700,000)	(\$152,731,146)	7.6
2019	(\$1,025,000)	(\$152,700,000)	(\$227,449,816)	7.6
2020	(\$1,025,000)	(\$227,400,000)	(\$298,614,050)	7.6
2021	(\$1,025,000)	(\$298,600,000)	(\$365,186,034)	7.6
2022	(\$1,025,000)	(\$365,200,000)	(\$427,137,808)	7.6
2023	(\$1,025,000)	(\$427,100,000)	(\$484,400,617)	7.6

Fiscal Analysis

The bill would amend Chapter 313 of the Tax Code, relating to the Texas Economic Development Act.

Section 1 of the bill would amend legislative "Findings" in Tax Code, Section 313.002.

Section 1 of the bill would also amend "Purposes" in Tax Code, Section 313.003.

Section 1 of the bill would also amend Tax Code, Section 313.004 to clarify that only entities subject to Chapter 171 are eligible for benefits under the chapter. The bill would clarify that economic development decisions involving school district taxes should occur at the local level with oversight by the state and should be consistent with identifiable statewide economic development goals. The bill would also clarify that, in implementing Chapter 313, the comptroller should strictly interpret the criteria and selection guidelines provided by this chapter and issue certificates for limitations on appraised value only for those applications for an ad valorem tax benefit provided that they create high-paying jobs, provide a net benefit to the state over the long term, and advance the economic goals of this state.

Section 1 of the bill would also amend Tax Code, Section 313.007 to extend the expiration date of Subchapters B and C, Chapter 313, Tax Code from December 31, 2014 to December 31, 2024. Subchapter D, related to tax credits, is repealed in Section 21 of the bill.

Section 2 of the bill would add a new Tax Code, Section 313.010 to require the State Auditor to review at least three major limitation agreements annually, and make recommendations to increase the efficiency and effectiveness of the administration of the chapter.

Section 3 of the bill would amend the definition of "qualified investment" in Tax Code, Section 313.021(1) to add "an existing building that, as part of discrete project that increases the value and productive capacity for an existing property, is expanded."

Section 3 of the bill would also amend the definition of "qualified property" in Tax Code, Section 313.021(2) to allow "expanded buildings" to become qualified property eligible for the limitation.

Section 3 of the bill would amend the definition of "qualifying job" in Tax Code, Section 313.021(3) to change the minimum required wage standard for qualifying jobs from 110 percent of the county average weekly wage for manufacturing jobs in a county, to 110 percent of the

county average weekly wage for all jobs in a county. The requirement that a Subchapter B applicant create at least 25 "new jobs" would be changed to at least 25 "new qualifying jobs" in an amended Section 313.021(2)(A)(iv)(b) in Section 3 of the bill. The requirement that a Subchapter C applicant create at least 10 "new jobs" would be changed to at least 10 "new qualifying jobs" in an amended Section 313.051(b) in Section 15 of the bill. The current law provision that "at least 80 percent of all the new jobs created by the property owner must be qualifying jobs" would be deleted in both Subchapters B and C, in amended Sections 313.024(d) and 313.051(b). With these changes, Subchapter B applicants could satisfy all job and wage requirements by creating 25 "new qualifying jobs," or fewer-as allowed by four additional provisions described below. Subchapter C applicants could satisfy all job and wage requirements by creating 10 "new qualifying jobs," or fewer-as allowed by three additional provisions described below.

Section 4 of the bill would amend Section 313.023 to allow applicants under Subchapter B making more than the minimum qualified investment to reduce or eliminate the 25 "new qualifying jobs" requirement. Projects investing at least two, three, four or five times the minimum qualified investment could have their minimum new qualifying job requirement of 25 jobs reduced to 75 percent of the jobs required (18.75 jobs), 50 percent of the jobs required (12.5 jobs), 25 percent of the jobs required (6.25 jobs), or zero jobs, respectively. If an applicant receives a required-job reduction allowed in Section 313.025(f-1) as amended, higher-than-minimum qualified investment amounts would presumably lower further-proportionally-the final "new qualifying jobs" requirement. [See Section 7 of the bill amending Section 313.025(f-1) below]

Section 313.051(b) would be amended in Section 15 of the bill to not allow Subchapter C applicants to reduce the number of minimum 10 "new qualifying jobs" requirements by making a qualified investment two-to-five times the minimum.

Section 3 of the bill would add a new subsection 313.021(3)(F) to allow both Subchapter B and Subchapter C applicants to alternatively satisfy their minimum "new qualifying job" requirement if the Texas Workforce Commission (TWC) determines that the cumulative economic benefit of "related jobs created in connection with the project is the same or greater than that associated with the minimum number of required jobs." The TWC would be given rule-making authority to implement this provision.

Under current law, the minimum "new jobs" creation requirement could be waived by school districts if that number exceeds the industry standard for the number of employees reasonably necessary for the operation of the facility. Section 7 of the bill would amend Section 313.025(f-1) to allow a school district to request that the Texas Workforce Commission provide a recommendation as to whether the "new qualifying jobs" requirement should be waived or reduced, for both Subchapter B and Subchapter C applicants, using the same criteria as in current law.

Section 5 of the bill would create a new subsection 313.024(d-2) to allow the Governor's Office of Texas Economic Development and Tourism to determine if two or more projects in different school districts, covered by two or more limitation agreements, may constitute a "single unified project." The new qualifying jobs created in each agreement in a unified project could be considered together when determining if the minimum new qualifying jobs requirement has been satisfied. The Office of Texas Economic Development and Tourism would be given rule-making authority to implement this provision.

Section 5 of the bill would amend Tax Code, 313.024(b) to expand the types of properties eligible for a value limitation to include a "Texas priority project." Section 6 of the bill would amend Tax Code, Section 313.024(e) to define a Texas priority project as a project on which the applicant has

committed to expend or allocate a qualified investment of more than \$1 billion.

Section 5 of the bill would amend Section 313.024(e) to replace the term "computer center" with "data center," and also create eligibility for applicants under the following 2007 North American Industry Classification System categories: "518210, Data Processing, Hosting, and Related Services; 519130 Internet Publishing and Broadcasting and Web Search Portals; 511210 Software Publishers; and 541513 Computer Facilities Management Services."

Section 7 of the bill would amend Tax Code, Section 313.025 to require the governing board of a school district to submit a copy of the application to the comptroller and request the comptroller conduct an economic impact evaluation of the investment proposed by the application. The bill would require the comptroller to provide the school board with an economic impact evaluation along with the comptroller's certificate or written explanation and recommendation, if requested, not later than the 90th day after the date the comptroller receives the application.

Section 7 of the bill would also amend Tax Code, Section 313.025 to require the Texas Education Agency to determine the effect that the applicant's proposal would have on the number or size of the school district's instructional facilities and submit a written report to the school district instead of the comptroller.

Section 7 of the bill would also amend Tax Code, Section 313.025 to require the comptroller, no later than 90 days after the receipt of the application, to issue a certificate for a limitation on appraised value of the property and provide the certificate to the governing body of the school district, or provide the governing body a written explanation of the comptroller's decision not to issue a certificate. The bill would require the Texas Workforce Commission, if requested by the governing body of the school district, to submit a recommendation as to whether the new qualifying jobs creation requirement should be reduced or waived and, if reduced, the number of new qualifying jobs required.

Section 7 of the bill would also amend Tax Code, Section 313.025 to require that a governing body of a school district may not approve an application unless the comptroller submits to the governing body a certificate for a limitation on appraised value of the property. The bill would authorize a governing board of a school district to waive or reduce the new jobs creation requirement if the Texas Workforce Commission determines that the new jobs creation requirement exceeds the industry standard for the number of employees reasonably necessary for the operation of the facility that is described in the application and recommends waiving or reducing the requirement.

Section 8 of the bill would amend Tax Code, Section 313.026 to require the economic impact evaluation to include any information the comptroller determines is necessary or helpful to the governing body of the school district in determining whether to approve the application. The itemized list of criteria required to be included in the economic impact evaluation under current law would be deleted [Section 313.026(a)(1) through Section 313.026(a)(20)]. The bill would require the comptroller to not issue a certificate for a limitation on appraised value unless the comptroller determines that "the project proposed by the applicant is reasonably likely to generate, before the 25th anniversary of the beginning of the limitation period, tax revenue, including state tax revenue, school district maintenance and operations ad valorem tax revenue attributable to the project, and any other tax revenue attributable to the effect of the project on the economy of the state, in an amount sufficient to offset the school district maintenance and operations ad valorem tax revenue lost as a result of the agreement." Before issuing a certificate of limitation, the comptroller would also be required to determine that "the limitation on appraised value is a significant consideration by the applicant in determining whether to invest capital and

construct the project in this state." If the comptroller cannot make the determination related to the fiscal impact of the project, or determine whether Chapter 313 was a consideration by the applicant in deciding to locate in Texas, the comptroller would be authorized to make a "qualitative determination" that "other considerations associated with the project result in a net positive benefit to the state," and issue the certificate.

Section 9 of the bill would amend Tax Code, Section 313.0265 to make conforming changes related to the repeal of Subchapter D.

Section 10 of the bill would amend Tax Code, Section 313.027 to extend the value limitation period from eight to ten tax years, and to limit the deferral date on which a qualifying time period could begin to a date not later than January 1 of the sixth tax year after the date the application is approved. The bill would prohibit any supplemental payments from property owners to school districts, or to an entity that exists primarily to provide financial or material support to the school district, in an amount that exceeds an amount equal to the greater of \$100 per student per year in average daily attendance or \$50,000 per year, or for a period of more than 14 years.

Section 11 of the bill would amend Tax Code, Section 313.0275 to allow a person to request and the comptroller to grant a waiver of a penalty imposed in the event of casualty loss.

Section 12 of the bill would amend Tax Code, Section 313.031 to authorize the comptroller to establish reasonable fees to be paid by property owners who apply to a school district for a limitation on the value of the person's property under Subchapter B. The fee amount must be reasonable and may not exceed the estimated cost to the comptroller of performing the comptroller's duties.

Section 12 of the bill would also amend Tax Code, Section 313.031 to clarify that the amount of the application fee may not exceed the estimated cost to the district of processing and acting on an application, including any costs to the school district associated with the economic impact evaluation.

Section 13 of the bill would amend Tax Code, Section 313.032 to modify the types of data the comptroller must include in the required "Report on Compliance with Agreements." The bill would require the report include an assessment of agreements considered in the aggregate. The bill would authorize the comptroller to use standard economic estimation techniques, including economic multipliers in preparing the report. The bill would require that data must be based on data certified to the comptroller by each recipient, or former recipient of a limitation on appraised value.

Section 14 of the bill would change Subchapter C's title to "Limitation on Appraised Value of Property in Strategic Investment Area or Certain Rural Districts."

Section 15 the bill would also amend Tax Code, Section 313.051 to create a definition of a strategic investment area as an area the comptroller determines is a county within this state with unemployment above the state average and per capita income below the state average, an area within this state that is a federally designated urban enterprise community or an urban enhanced enterprise community, or a defense economic readjustment zone designated under Chapter 2310, Government Code.

Section 15 of the bill would amend Tax Code, 313.051 to require the comptroller to determine demographic eligibility under Subchapter C using the latest two federal censuses, and to also consider the average rate of population increase in the state during the same period.

Section 15 of the bill would also amend Tax Code, Section 313.051 to require the comptroller, not later than September 1 of each year, to determine areas that qualify as a strategic investment areas using the most recently completed full calendar year data available on that date and, not later than October 1, publish a list and map of the designated areas. The determination would be effective for the following tax year.

Section 16 of the bill would amend Subchapter E's title to, "Availability of Tax Credit after Program Expires or is Repealed."

Section 17 of the bill would amend Tax Code, Section 313.171 to state the repeal of Subchapter D does not affect a property owner's entitlement to a tax credit granted prior to the repeal.

Section 18 of the bill would amend Tax Code Section 311.014 related to Tax Increment Funds (TIFs) to allow money in TIFs to be transferred to TIFs in adjacent reinvestment zones under certain circumstances.

Sections 19 and 20 of the bill would amend Education Code, Sections 42.2515 and 42.302 to make conforming changes related to repeal of Subchapter D.

Section 21 of the bill would repeal Tax Code, Sections 313.008 and 313.009 regarding redundant reporting requirements, as well as Section 313.021(5), the definition of county average weekly wage for manufacturing jobs.

Section 21 of the bill would also repeal Tax Code, Chapter 313, Subchapter D, "School Tax Credits." Future Chapter 313 project owners would receive a ten-year benefit from the limitation on appraised value, with no benefit through a tax credit.

Section 22 of the bill states that changes within this Act would only apply to applications filed on or after the effective date of this Act, with certain exceptions for projects with agreements entered into after January 1, 2013. Such projects could be exempted from current law wage and jobs requirements and allowed to access the amended, more flexible job and wage requirements proposed in this bill, which if enacted, would otherwise take effect January 1, 2014.

Section 23 of the bill clarifies the comptroller shall make the initial determinations of areas that qualify as a strategic investment not later than September 1, 2014 and shall publish the initial list and map required not later than October 1, 2014.

The bill would take effect January 1, 2014.

Methodology

Currently, Subchapters B, C, and D of Tax Code, Chapter 313 expire December 31, 2014.

The estimate assumes a 10 year limitation period but no tax credit benefit.

Extending the expiration of Subchapters B and C of the Act would allow ten more years, or "classes," of applicant projects. This estimate assumes participation in the program of a total of 60 projects per year in each of those years. Investment and taxable value estimates for each model project were derived using data from existing Chapter 313 agreements executed in 2012. Different distributions of project investment amounts or locations would result in different estimated school

district Maintenance and Operation (M&O) property tax levy losses. This estimate assumes no significant avoidance of wage and job requirements through the hiring of contract personnel.

Under current law, only property not existing before the date a Chapter 313 application is filed with the school district may become qualified property. As the bill would appear to allow existing (expanded) buildings to become qualified property, the amount of exempted tax base could increase significantly.

The proposed reduction in the wage standard, the reduced "new qualifying jobs" requirement, the elimination of the requirement that 80 percent of all jobs be qualifying jobs, and the flexibility to meet the minimum job requirements in different ways would allow significantly more applicants to access the program, with a commensurate increase in school levy loss.

The added eligibility of data centers and other software and Internet-related businesses would allow increased participation in the program.

A provision for the Governor's Office to allow projects with multiple limitation agreements in different school districts to be considered "a single unified project" for the purposes of meeting minimum the "new qualifying jobs" requirement would not have a significant fiscal impact, as most such projects currently receive a waiver of the "new jobs" creation requirement.

The state would incur cost under the Foundation School Program (FSP) corresponding to local M&O revenue losses. Costs of \$47.2 million are estimated beginning in FY 2017, increasing to \$72.7 million by FY 2018 and \$427.1 million by FY 2023. Different distributions of project investment amounts or locations from the estimated above would affect state costs under the FSP.

The Comptroller's office indicates it would be necessary to hire two FTEs to handle the new duties outlined in this legislation including expanded economic impact evaluations and recommendations, expanded data collection and reporting, and additional applications due to amended eligibility requirements.

The State Auditor's office would also incur costs to comply with provisions of the bill in Section 313.010 requiring audits of 3 of the agreements.

Local Government Impact

School districts entering into Chapter 313 agreements would benefit from additional Foundation School Program state aid or reductions in recapture corresponding to losses in local M&O revenue resulting from the limitation on taxable value of the affected property.

Source Agencies: 304 Comptroller of Public Accounts, 308 State Auditor's Office

LBB Staff: UP, RB, SD, KK, JSp

FISCAL NOTE, 83RD LEGISLATIVE REGULAR SESSION

April 26, 2013

TO: Honorable Harvey Hilderbran, Chair, House Committee on Ways & Means

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: HB3390 by Hilderbran (relating to the Texas Economic Development Act; authorizing a

fee.), Committee Report 1st House, Substituted

Estimated Two-year Net Impact to General Revenue Related Funds for HB3390, Committee Report 1st House, Substituted: a negative impact of (\$430,000) through the biennium ending August 31, 2015.

The bill would result in a significant negative fiscal impact to the state beginning in fiscal year 2017.

General Revenue-Related Funds, Ten-Year Impact:

Fiscal Year	Probable Net Positive/(Negative) Impact to General Revenue Related Funds
2014	(\$215,000)
2015	(\$215,000)
2016	(\$215,000)
2017	(\$29,715,000)
2018	(\$45,615,000)
2019	(\$95,715,000)
2020	(\$142,415,000)
2021	(\$186,815,000)
2022	(\$228,415,000)
2023	(\$267,215,000)

All Funds, Ten-Year Impact:

Fiscal Year	Probable Savings/(Cost) from General Revenue Fund 1	Probable (Cost) from Foundation School Fund 193	Probable Revenue (Loss) from School Districts	Change in Number of State Employees from FY 2013
2014	(\$215,000)	\$0	\$0	2.0
2015	(\$215,000)	\$0	\$0	2.0
2016	(\$215,000)	\$0	\$0	2.0
2017	(\$215,000)	(\$29,500,000)	(\$45,407,550)	2.0
2018	(\$215,000)	(\$45,400,000)	(\$95,456,967)	2.0
2019	(\$215,000)	(\$95,500,000)	(\$142,156,135)	2.0
2020	(\$215,000)	(\$142,200,000)	(\$186,633,781)	2.0
2021	(\$215,000)	(\$186,600,000)	(\$228,241,272)	2.0
2022	(\$215,000)	(\$228,200,000)	(\$266,961,130)	2.0
2023	(\$215,000)	(\$267,000,000)	(\$302,750,386)	2.0

Fiscal Analysis

The bill would amend Chapter 313 of the Tax Code, relating to the Texas Economic Development Act.

Section 1 of the bill would amend legislative "Findings" in Tax Code, Section 313.002. Section 1 of the bill would also amend "Purposes" in Tax Code, Section 313.003.

Section 1 of the bill would also amend Tax Code, Section 313.004 to clarify that only entities subject to Chapter 171 are eligible for benefits under the chapter. The bill would clarify that economic development decisions involving school district taxes should occur at the local level with oversight by the state and should be consistent with identifiable statewide economic development goals. The bill would also clarify that, in implementing Chapter 313, the comptroller should strictly interpret the criteria and selection guidelines provided by this chapter and issue certificates for limitations on appraised value only for those applications for an ad valorem tax benefit provided that they create high-paying jobs, provide a net benefit to the state over the long term and advance the economic goals of this state.

Section 1 of the bill would also amend Tax Code, Section 313.007 to extend the expiration date of Subchapters B and C, Chapter 313, Tax Code from December 31, 2014 to December 31, 2024. Subchapter D is repealed in Section 18 of the bill.

Section 2 of the bill would amend Tax Code, Section 313.021 to add "an existing building that, as a part of discrete project that increases the value and productive capacity for an existing property, is expanded" to the definition of qualified investment.

Section 2 of the bill would also amend Tax Code, Section 313.021 to require a qualifying job to be covered by a group health insurance plan that complies with the Patient Protection and Affordable Care Act thereby replacing an applicant's responsibility to pay at least 80 percent of the health insurance premium. The minimum required wage standard for qualifying jobs would be changed from 110 percent of the county average weekly wage for manufacturing jobs in a county to 110 percent of the county average weekly wage for all jobs in a county. In Subchapter B, all new jobs would be required to meet the minimum qualifying job wage standard, compared to 80 percent of all new jobs under current law.

Section 3 of the bill would amend Tax Code, 313.024 to expand the types of properties eligible for a value limitation to include a Texas priority project.

Section 4 of the bill would amend Tax Code, Section 313.024 to define a Texas priority project as a project on which the applicant has committed to expend or allocate a qualified investment of more than \$1 billion.

Section 5 of the bill would amend Tax Code, Section 313.025 to require the governing board of a school district to submit a copy of the application to the comptroller and request the comptroller conduct an economic impact evaluation of the investment proposed by the application. The bill would authorize the school board to request that the comptroller submit a recommendation as to whether the new jobs creation requirement should be reduced or waived and, if reduced, the number of new jobs that should be required. The bill would require the comptroller to provide the school board with the economic impact evaluation along with the comptroller's certificate or written explanation and recommendation, if requested, not later than the 90th day after the date the comptroller receives the application.

Section 5 of the bill would also amend Tax Code, Section 313.025 to require the Texas Education Agency to determine the effect that the applicant's proposal will have on the number or size of the school district's instructional facilities and submit a written report to the school district instead of the comptroller.

Section 5 of the bill would also amend Tax Code, Section 313.025 to require the comptroller, no later than 90 days after the receipt of the application, to issue a certificate for a limitation on appraised value of the property and provide the certificate to the governing body of the school district, or provide the governing body a written explanation of the comptroller's decision not to issue a certificate. The bill would require the comptroller, if requested by the governing body of the school district, to submit a recommendation as to whether the new jobs creation requirement should be reduced or waived and, if reduced, the number of new jobs required.

Section 5 of the bill would also amend Tax Code, Section 313.025 to require that a governing body of a school district may not approve an application unless the comptroller submits to the governing body a certificate for a limitation on appraised value of the property. The bill would authorize a governing board of a school district to waive or reduce the new jobs creation requirement only if the comptroller determines that the new jobs creation requirement exceeds the industry standard for the number of employees reasonably necessary for the operation of the facility that is described in the application and recommends waiving or reducing the requirement.

Section 6 of the bill would amend Tax Code, Section 313.026 to require the comptroller to evaluate certain criteria in the economic impact evaluation and to eliminate several other criteria currently required in the evaluation. The bill would require the comptroller not to issue a certificate for a limitation on appraised value unless the comptroller determines that the project proposed by the applicant is reasonably likely to generate, before the 25th anniversary of the beginning of the limitation period, tax revenue, including state tax revenue, school district maintenance and operations ad valorem tax revenue attributable to the project, and any other tax revenue attributable to the effect of the project on the economy of the state, in an amount sufficient to offset the school district maintenance and operations ad valorem tax revenue lost as a result of the agreement and that the limitation on appraised value is a significant consideration by the applicant in determining whether to invest capital and construct the project in this state. If the comptroller makes a qualitative determination that other considerations associated with the project result in a net positive benefit to the state, the comptroller may issue the certificate.

Section 7 of the bill would amend Tax Code, Section 313.0265 to make conforming changes related to the repeal of Subchapter D.

Section 8 of the bill would amend Tax Code, Section 313.027 to extend the value limitation period from eight to ten tax years and to limit the deferral date on which a qualifying time period could begin to a date not later than January 1 of the sixth tax year after the date the application is approved. The bill would prohibit any supplemental payments from property owners to school districts, or to an entity that exists primarily to provide financial or material support to the school district, in an amount that exceeds an amount equal to the greater of \$100 per student per year in average daily attendance or \$50,000 per year, or in a tax year other than a tax year in which the limitation on appraised value is in effect.

Section 9 of the bill would amend Tax Code, Section 313.0275 to allow a person to request and the comptroller to grant a waiver of a penalty imposed in the event of casualty loss.

Section 10 of the bill would amend Tax Code, Section 313.031 to authorize the comptroller to establish reasonable fees to be paid by property owners who apply to a school district for a limitation on the value of the person's property under Subchapter B. The fee amount must be reasonable and may not exceed the estimated cost to the comptroller of performing the comptroller's duties.

Section 10 of the bill would also amend Tax Code, Section 313.031 to clarify that the amount of the application fee may not exceed the estimated cost to the district of processing and acting on an application, including any costs to the school district associated with the economic impact evaluation.

Section 11 of the bill would amend Tax Code, Section 313.021 to modify the types of data the comptroller must include in the required "Report on Compliance with Agreements." The bill would require the report include an assessment of agreements considered in the aggregate. The bill would authorize the comptroller to use standard economic estimation techniques, including economic multipliers in preparing the report. The bill would require that data must be based on data certified to the comptroller by each recipient, or former recipient of a limitation on appraised value.

Section 12 of the bill would change Subchapter C's title, "Limitation on Appraised Value of Property in Strategic Investment Area or Certain Rural Districts."

Section 13 the bill would also amend Tax Code, Section 313.051 to create a definition of a strategic investment area as an area the comptroller determines is a county within this state with unemployment above the state average and per capita income below the state average, an area within this state that is a federally designated urban enterprise community or an urban enhanced enterprise community, or a defense economic readjustment zone designated under Chapter 2310, Government Code.

Section 13 of the would amend Tax Code, 313.051 to require the comptroller to determine demographic eligibility under Subchapter C using the latest two federal censuses and to also consider the average rate of population increase in the state during the same period.

Section 13 of the bill would also amend Tax Code, Section 313.051 to require the comptroller, not later than September 1 of each year, to determine areas that qualify as a strategic investment areas using the most recently completed full calendar year data available on that date and, not later than October 1, publish a list and map of the designated areas. The determination would be effective

for the following tax year.

Section 13 of the bill would also amend Tax Code, Section 313.051, Subchapter C, to require a property owner to create at least 10 new jobs. The bill would remove a requirement for school districts under Subchapter C that each qualifying job must pay at least 110 percent of the average weekly wage for manufacturing jobs in a region designated for a regional planning commission.

Section 14 of the bill would amend Subchapter E's title to, "Availability of Tax Credit after Program Expires Or is Repealed."

Section 15 of the bill would amend Tax Code, Section 313.171 to state the repeal of Subchapter D does not affect a property owner's entitlement to a tax credit granted prior to the repeal.

Sections 16 and 17 of the bill would amend Education Code, Sections 42.2515 and 42.302 to make conforming changes related to repeal of Subchapter D.

Section 18 of the bill would repeal Tax Code, Sections 313.008 and 313.009 regarding redundant reporting requirements, as well as Section 313.021(5), the definition of county average weekly wage for manufacturing jobs.

Section 18 of the bill would also repeal Tax Code, Chapter 313, Subchapter D, "School Tax Credits." Future Chapter 313 project owners would receive a ten-year benefit from the limitation on appraised value, with no benefit through a tax credit.

Section 19 of the bill clarifies that changes within this Act would only apply to applications filed on or after the effective date of this Act.

Section 20 of the bill clarifies the comptroller shall make the initial determinations of areas that qualify as a strategic investment not later than September 1, 2014 and shall publish the initial list and map required not later than October 1, 2014.

The bill would take effect January 1, 2014.

Methodology

Currently, Subchapters B, C, and D of Tax Code, Chapter 313 expire December 31, 2014.

The estimate assumes a 10 year limitation period but no tax credit benefit.

Extending the expiration of Subchapters B and C of the Act would allow ten more years, or "classes," of applicant projects. This estimate assumes participation in the program of a total of 39 projects per year in each of those years. Of the 39 projects assumed for each year, 24 are modeled as manufacturing projects, eight are modeled as renewable energy projects and seven are modeled as expansions. Of the 24 manufacturing projects in each class, two are modeled as "deferred" projects: one project with a two-year deferral, and one project with a four-year deferral.

Investment and taxable value estimates for each model project were derived using data from existing Chapter 313 agreements executed in 2012. Different distributions of project investment amounts or locations would result in different estimated school district Maintenance and Operation (M&O) property tax levy losses. This estimate assumes no significant avoidance of wage and job requirements through the hiring of contract personnel.

The proposed reduction in the wage standard would allow more applicants to access the program, with a commensurate increase in school levy loss. However, it is assumed that the requirement that all new jobs in Subchapter B be qualifying jobs offsets a part of that loss.

The state would incur cost under the Foundation School Program (FSP) corresponding to local M&O revenue losses. Costs of \$29.5 million are estimated beginning in FY17, increasing to \$45.4 million by FY18 and \$267.0 million by FY23. Different distributions of project investment amounts or locations from that estimated above would affect state costs under the FSP.

The Comptroller's office indicates it would be necessary to hire two FTEs to handle the new duties outlined in this legislation including expanded economic impact evaluations and recommendations, expanded data collection and reporting, and additional applications due to amended eligibility requirements.

Local Government Impact

School districts entering into Chapter 313 agreements would benefit from additional Foundation School Program state aid or reductions in recapture corresponding to losses in local M&O revenue resulting from the limitation on taxable value of affected property.

Source Agencies: 304 Comptroller of Public Accounts

LBB Staff: UP, KK, SD, JSp

FISCAL NOTE, 83RD LEGISLATIVE REGULAR SESSION

April 9, 2013

TO: Honorable Harvey Hilderbran, Chair, House Committee on Ways & Means

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: HB3390 by Hilderbran (Relating to the Texas Economic Development Act.), As

Introduced

Estimated Two-year Net Impact to General Revenue Related Funds for HB3390, As Introduced: an impact of \$0 through the biennium ending August 31, 2015.

However, the bill would result in a negative fiscal impact of (\$3,300,000) beginning in 2018 and growing significantly in subsequent years.

General Revenue-Related Funds, Ten-Year Impact:

Fiscal Year	Probable Net Positive/(Negative) Impact to General Revenue Related Funds
2014	\$0
2015	\$0
2016	\$0
2017	\$0
2018	(\$3,300,000)
2019	(\$49,400,000)
2020	(\$105,200,000)
2021	(\$157,600,000)
2022	(\$207,700,000)
2023	(\$256,300,000)

All Funds, Ten-Year Impact:

Fiscal Year	Probable (Cost) from Foundation School Fund 193	Probable Revenue (Loss) from School Districts
2014	\$0	\$0
2015	\$0	\$0
2016	\$0	\$0
2017	\$0	\$0
2018	(\$3,300,000)	(\$43,625,011)
2019	(\$49,400,000)	(\$97,045,444)
2020	(\$105,200,000)	(\$147,188,568)
2021	(\$157,600,000)	(\$195,439,446)
2022	(\$207,700,000)	(\$241,528,425)
2023	(\$256,300,000)	(\$285,214,845)

Fiscal Analysis

The bill would amend Chapter 313 of the Tax Code, relating to the Texas Economic Development Act.

Section 1 of the bill would amend Tax Code, Section 313.004 to clarify that only entities subject to Chapter 171 are eligible for benefits under the chapter. The bill would also clarify that, in implementing Chapter 313, school districts and now the comptroller should strictly interpret the criteria and selection guidelines provided by this chapter.

Section 2 of the bill would amend Tax Code, Section 313.007 to extend the expiration date of Subchapters B, C and D, Chapter 313, Tax Code from December 31, 2014 to December 31, 2020.

Section 3 of the bill would amend Tax Code, 313.024 to expand the types of properties eligible for a value limitation to include a data center and to define data center to mean a facility composed of a single building or a portion of a single building specifically constructed or refurbished and actually used primarily to house servers and related equipment and support staff for the processing, storage, and distribution of data. The bill does not provide North American Industry Classification System code for the definition of data center.

Section 4 of bill would amend Tax Code, Section 313.025 to require the submission of the application delivered as electronic copy or paper copies. The bill would require the economic impact evaluation be completed no later than the 90th day after the date the comptroller receives the application. The bill would require the governing board of a school district to approve or disapprove an application no later than 150th day after the date of the application is filed. The bill would require the Texas Education Agency to determine the effect that the application's proposal, if approved, will have on the number or size of the school district's instructional facilities and submit the written report to the school district instead of the comptroller. The bill would require the comptroller to submit a recommendation to the governing body of the school district as to whether the application should be approved or disapproved and, if applicable, also include a recommendation to waive or reduce the new jobs requirement.

Section 5 of the bill would amend Tax Code, Section 313.026 to require the comptroller to evaluate certain criteria in the economic impact evaluation and to eliminate several other criteria currently required in the evaluation. The bill would require the comptroller to not recommend approval of an application if the comptroller determines that the net present value of any

projected additional state tax and fee revenue generated as a direct or indirect result of qualified investment over the useful life of the qualified investment is not likely to exceed the net present value of any projected increase in payments to the school district under the Foundation School Program resulting from the approval of the application.

Section 6 of the bill would amend Tax Code, Section 313.027 to prohibit any supplemental payments to a school district or other entity that exists to provide material or financial support to the school district.

Section 7 of the bill would amend Tax Code, Section 313.031 to clarify the amount of the application fee may not exceed the estimated cost to the district of processing and acting on an application, including any costs to the school district associated with the economic impact evaluation.

Section 8 of the bill would amend Tax Code, Section 313.105 to specify that if the comptroller or the governing body of school district determines the applicant received a tax credit and was not entitled to the credit or was entitled to lesser amount of credit, there is an additional tax imposed equal to the credit granted.

Section 9 of the bill would repeal Tax Code, Sections 313.008 and 313.009 regarding redundant reporting requirements.

The bill would take effect immediately if it receives a vote of two-thirds of all members elected to each house. Otherwise, the bill would take effect on September 1, 2013.

Methodology

Currently, Subchapters B, C, and D of Tax Code, Chapter 313 expire December 31, 2014. This estimate assumes that each project's 8-year limitation period will begin at the beginning of the third complete tax year after the agreement is executed, and will last through the twelfth complete tax year.

Extending the expiration of Subchapters B, C and D of the Act would allow six more years, or "classes," of applicant projects. This estimate assumes participation in the program of a total of 33 projects per year in each of those years. Of the 33 projects assumed for each year, 23 are modeled as manufacturing projects, eight are modeled as renewable energy projects and two are modeled as data center projects. Of the 23 manufacturing projects in each class, two are modeled as "deferred" projects: one project with a two-year deferral, and one project with a four-year deferral.

Investment and taxable value estimates for each model project were derived using data from existing Chapter 313 agreements executed in 2012. Different distributions of project investment amounts or locations would result in different estimated school district Maintenance and Operation (M&O) property tax levy losses. This estimate assumes no significant avoidance of wage and job requirements through the hiring of contract personnel.

The state would incur cost under the Foundation School Program (FSP) corresponding to local M&O revenue losses. Costs of \$43.6 million are estimated beginning in FY19, increasing to \$241.5 million by FY23. Different distributions of project investment amounts or locations from that estimated above would affect state costs under the FSP.

Subchapter D, Chatper 313 authorizes tax credits distributed over a period of years for school district taxes paid during the qualifying time period on the portion of property subject to Chapter 313 agreements in excess of the limitation amount. School districts are entitled to additional state aid equal to the amount of tax credits granted each year. State cost for reimbursement of tax credits anticipated for the projects assumed above would be estimated at \$3.3 million in FY18 increasing to \$14.8 million by FY23.

Local Government Impact

School districts entering into Chapter 313 agreements would benefit from additional Foundation School Program state aid or reductions in recapture corresponding to losses in local M&O revenue resulting from the limitation on taxable value of affected property.

Source Agencies: 304 Comptroller of Public Accounts

LBB Staff: UP, KK, SD, JSp

TAX/FEE EQUITY NOTE

83RD LEGISLATIVE REGULAR SESSION

April 26, 2013

TO: Honorable Harvey Hilderbran, Chair, House Committee on Ways & Means

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: HB3390 by Hilderbran (relating to the Texas Economic Development Act; authorizing a

fee.), Committee Report 1st House, Substituted

Because the bill would not create or impact a state tax or fee, no comment from this office is required by the rules of the House as to the general effects of the proposal on the distribution of tax and fee burdens among individuals and businesses.

Source Agencies: LBB Staff: UP, KK

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TAX/FEE EQUITY NOTE

83RD LEGISLATIVE REGULAR SESSION

April 9, 2013

TO: Honorable Harvey Hilderbran, Chair, House Committee on Ways & Means

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: HB3390 by Hilderbran (Relating to the Texas Economic Development Act.), As

Introduced

No statistically significant impact on the overall distribution of a state tax or fee burden among individuals and businesses in fiscal year 2015 is anticipated from the provisions of this bill.

Source Agencies: LBB Staff: UP, KK