By: Elkins H.B. No. 365

## A BILL TO BE ENTITLED

1	AN ACT
2	relating to the calculation of the ad valorem rollback tax rates of
3	certain taxing units.
4	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
5	SECTION 1. Section 26.04, Tax Code, is amended by amending
6	Subsection (c) and adding Subsections (c-1) and (c-2) to read as
7	follows:
8	(c) An officer or employee designated by the governing body
9	shall calculate the effective tax rate and the rollback tax rate for
10	the unit, where:
11	(1) "Effective tax rate" means a rate expressed in
12	dollars per \$100 of taxable value calculated according to the
13	following formula:
14	EFFECTIVE TAX RATE = (LAST YEAR'S LEVY - LOST PROPERTY
15	LEVY) / (CURRENT TOTAL VALUE - NEW PROPERTY VALUE)
16	; and
17	(2) "Rollback tax rate" means a rate expressed in
18	dollars per \$100 of taxable value calculated according to the
19	following formula:

ROLLBACK TAX RATE = (EFFECTIVE MAINTENANCE AND

the designated officer or employee may substitute "1.08" for "1.04"

(c-1) Notwithstanding any other provision of this section,

OPERATIONS RATE x 1.04 [1.08]) + CURRENT DEBT RATE

in the calculation of the rollback tax rate if:

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- 1 (1) any part of the taxing unit is located in an area
- 2 declared a disaster area by the governor or the president of the
- 3 United States during the current tax year.
- 4 SECTION 2. Section 26.041, Tax Code, is amended by amending
- 5 Subsections (a), (b), and (c) and adding Subsections (c-1) and
- 6 (c-2) to read as follows:
- 7 (a) In the first year in which an additional sales and use
- 8 tax is required to be collected, the effective tax rate and rollback
- 9 tax rate for the unit are calculated according to the following
- 10 formulas:
- 11 EFFECTIVE TAX RATE = [(LAST YEAR'S LEVY LOST PROPERTY
- 12 LEVY) / (CURRENT TOTAL VALUE NEW PROPERTY VALUE)] -
- 13 SALES TAX GAIN RATE
- 14 and
- 15 ROLLBACK TAX RATE = (EFFECTIVE MAINTENANCE AND
- OPERATIONS RATE x 1.04 [1.08]) + CURRENT DEBT RATE -
- 17 SALES TAX GAIN RATE
- 18 where "sales tax gain rate" means a number expressed in dollars per
- 19 \$100 of taxable value, calculated by dividing the revenue that will
- 20 be generated by the additional sales and use tax in the following
- 21 year as calculated under Subsection (d) [of this section] by the
- 22 current total value.
- 23 (b) Except as provided by Subsections (a) and (c) [of this
- 24 section], in a year in which a taxing unit imposes an additional
- 25 sales and use tax the rollback tax rate for the unit is calculated
- 26 according to the following formula, regardless of whether the unit
- 27 levied a property tax in the preceding year:

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H.B. No. 365
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ROLLBACK \underline{TAX} RATE = [(LAST YEAR'S MAINTENANCE AND
 1
          OPERATIONS EXPENSE x 1.04 [1.08]) / ([TOTAL] CURRENT
 2
          TOTAL VALUE - NEW PROPERTY VALUE)] + (CURRENT DEBT
 3
          RATE - SALES TAX REVENUE RATE)
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5
   where "last year's maintenance and operations expense" means the
    amount spent for maintenance and operations from property tax and
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    additional sales and use tax revenues in the preceding year, and
7
    "sales tax revenue rate" means a number expressed in dollars per
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   $100 of taxable value, calculated by dividing the revenue that will
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   be generated by the additional sales and use tax in the current year
   as calculated under Subsection (d) [of this section] by the current
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   total value.
          (c) In a year in which a taxing unit that has been imposing
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    an additional sales and use tax ceases to impose an additional sales
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   and use tax the effective tax rate and rollback tax rate for the
   unit are calculated according to the following formulas:
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          EFFECTIVE TAX RATE = [(LAST YEAR'S LEVY - LOST PROPERTY
          LEVY) / (CURRENT TOTAL VALUE - NEW PROPERTY VALUE)] +
18
          SALES TAX LOSS RATE
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20
   and
          ROLLBACK TAX RATE = [(LAST YEAR'S MAINTENANCE AND
21
          OPERATIONS EXPENSE x 1.04 [1.08]) / ([TOTAL] CURRENT
22
          TOTAL VALUE - NEW PROPERTY VALUE)] + CURRENT DEBT RATE
23
24
   where "sales tax loss rate" means a number expressed in dollars per
   $100 of taxable value, calculated by dividing the amount of sales
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   and use tax revenue generated in the last four quarters for which
   the information is available by the current total value and "last
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- 1 year's maintenance and operations expense" means the amount spent
- 2 for maintenance and operations from property tax and additional
- 3 sales and use tax revenues in the preceding year.
- 4 (c-1) Notwithstanding any other provision of this section,
- 5 the designated officer or employee may substitute "1.08" for "1.04"
- 6 in the calculation of the rollback tax rate if:
- 7 (1) any part of the taxing unit is located in an area
- 8 declared a disaster area by the governor or the president of the
- 9 United States during the current tax year.
- SECTION 3. Section 26.08, Tax Code, is amended by amending
- 11 Subsections (a), (b), (d), (d-1) and (d-2) to read as follows:
- 12 Sec. 26.08. ELECTION TO RATIFY [SCHOOL] TAXES. (a) If the
- 13 governing body of a taxing unit [school district] adopts a tax rate
- 14 that exceeds the taxing unit's [district's] rollback tax rate, the
- 15 registered voters of the <u>taxing unit</u> [<u>district</u>] at an election held
- 16 for that purpose must determine whether to approve the adopted tax
- 17 rate. When increased expenditure of money by a taxing unit [school
- 18 district] is necessary to respond to a disaster, including a
- 19 tornado, hurricane, flood, or other calamity, but not including a
- 20 drought, that has impacted a <u>taxing unit</u> [school district] and the
- 21 governor has requested federal disaster assistance for the area in
- 22 which the <u>taxing unit</u> [school district] is located, an election is
- 23 not required under this section to approve the tax rate adopted by
- 24 the governing body for the year following the year in which the
- 25 disaster occurs.
- 26 (b) The governing body shall order that the election be held
- 27 in the taxing unit [school district] on a date not less than 30 or

- 1 more than 90 days after the day on which it adopted the tax rate.
- 2 Section 41.001, Election Code, does not apply to the election
- 3 unless a date specified by that section falls within the time
- 4 permitted by this section. At the election, the ballots shall be
- 5 prepared to permit voting for or against the proposition:
- 6 "Approving the ad valorem tax rate of \$\_\_\_\_\_ per \$100 valuation in
- 7 (name of <u>taxing unit</u> [school <u>district</u>]) for the current year, a rate
- 8 that is \$\_\_\_\_ higher per \$100 valuation than the school district
- 9 rollback tax rate." The ballot proposition must include the
- 10 adopted tax rate and the difference between that rate and the
- 11 rollback tax rate in the appropriate places.
- 12 (d) If the proposition is not approved as provided by
- 13 Subsection (c), the governing body may not adopt a tax rate for the
- 14 <u>taxing unit</u> [school district] for the current year that exceeds the
- 15 taxing unit's [school district's] rollback tax rate.
- 16 (d-1) If, after tax bills for the taxing unit [school
- 17 district] have been mailed, a proposition to approve the taxing
- 18 unit's [school district's] adopted tax rate is not approved by the
- 19 voters of the taxing unit [district] at an election held under this
- 20 section, on subsequent adoption of a new tax rate by the governing
- 21 body of the  $\underline{\text{taxing unit}}$  [ $\underline{\text{district}}$ ], the assessor for the  $\underline{\text{taxing unit}}$
- 22 [school] shall prepare and mail corrected tax bills. The assessor
- 23 shall include with each bill a brief explanation of the reason for
- 24 and effect of the corrected bill. The date on which the taxes
- 25 become delinquent for the year is extended by a number of days equal
- 26 to the number of days between the date the first tax bills were sent
- 27 and the date the corrected tax bills were sent.

- 1 (d-2) If a property owner pays taxes calculated using the originally adopted tax rate of the taxing unit [school district] 2 3 and the proposition to approve the adopted tax rate is not approved by voters, the taxing unit [school district] shall refund the 4 5 difference between the amount of taxes paid and the amount due under the subsequently adopted rate if the difference between the amount 6 of taxes paid and the amount due under the subsequent rate is \$1 or 7 8 more. If the difference between the amount of taxes paid and the amount due under the subsequent rate is less than \$1, the taxing 9 unit [school district] shall refund the difference on request of 10 the taxpayer. An application for a refund of less than \$1 must be 11 made within 90 days after the date the refund becomes due or the 12 taxpayer forfeits the right to the refund. 13
- SECTION 4. Section 49.236, Water Code, as added by Chapters 14 15 248 (H.B. 1541) and 335 (S.B. 392), Acts of the 78th Legislature, Regular Session, 2003, is reenacted and amended to read as follows: 16 Sec. 49.236. NOTICE OF TAX HEARING. (a) 17 Before the board adopts an ad valorem tax rate for the district for debt service, 18 19 operation and maintenance purposes, or contract purposes, the board
- shall give notice of each meeting of the board at which the adoption 20 of a tax rate will be considered. The notice must:
- 22 (1) contain a statement in substantially the following
- 23 form:
- 24 "NOTICE OF PUBLIC HEARING ON TAX RATE

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25 "The (name of the district) will hold a public hearing on a 26 proposed tax rate for the tax year (year of tax levy) on (date and 27 time) at (meeting place). Your individual taxes may increase or

- 1 decrease, depending on the change in the taxable value of your
- 2 property in relation to the change in taxable value of all other
- 3 property and the tax rate that is adopted.
- 4 "(Names of all board members and, if a vote was taken, an
- 5 indication of how each voted on the proposed tax rate and an
- 6 indication of any absences.)";
- 7 (2) contain the following information:
- 8 (A) the district's total adopted tax rate for the
- 9 preceding year and the proposed tax rate, expressed as an amount per
- 10 \$100;
- 11 (B) the difference, expressed as an amount per
- 12 \$100 and as a percent increase or decrease, as applicable, in the
- 13 proposed tax rate compared to the adopted tax rate for the preceding
- 14 year;
- 15 (C) the average appraised value of a residence
- 16 homestead in the district in the preceding year and in the current
- 17 year; the district's total homestead exemption, other than an
- 18 exemption available only to disabled persons or persons 65 years of
- 19 age or older, applicable to that appraised value in each of those
- 20 years; and the average taxable value of a residence homestead in the
- 21 district in each of those years, disregarding any homestead
- 22 exemption available only to disabled persons or persons 65 years of
- 23 age or older;
- (D) the amount of tax that would have been
- 25 imposed by the district in the preceding year on a residence
- 26 homestead appraised at the average appraised value of a residence
- 27 homestead in that year, disregarding any homestead exemption

- 1 available only to disabled persons or persons 65 years of age or
- 2 older;
- 3 (E) the amount of tax that would be imposed by the
- 4 district in the current year on a residence homestead appraised at
- 5 the average appraised value of a residence homestead in that year,
- 6 disregarding any homestead exemption available only to disabled
- 7 persons or persons 65 years of age or older, if the proposed tax
- 8 rate is adopted; and
- 9 (F) the difference between the amounts of tax
- 10 calculated under Paragraphs (D) and (E), expressed in dollars and
- 11 cents and described as the annual percentage increase or decrease,
- 12 as applicable, in the tax to be imposed by the district on the
- 13 average residence homestead in the district in the current year if
- 14 the proposed tax rate is adopted; and
- 15 (3) contain a statement in substantially the following
- 16 form:
- 17 "NOTICE OF TAXPAYERS' RIGHT TO ROLLBACK ELECTION
- "If taxes on the average residence homestead increase by more
- 19 than four [eight] percent, the qualified voters of the district by
- 20 petition may require that an election be held to determine whether
- 21 to reduce the operation and maintenance tax rate to the rollback tax
- 22 rate under Section 49.236(d), Water Code."
- 23 (b) Notice of the hearing shall be:
- 24 (1) published at least once in a newspaper having
- 25 general circulation in the district at least seven days before the
- 26 date of the hearing; or
- 27 (2) mailed to each owner of taxable property in the

- 1 district, at the address for notice shown on the most recently
- 2 certified tax roll of the district, at least 10 days before the date
- 3 of the hearing.

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must be in 18-point or larger type.

- (c) The notice provided under this section may not be smaller than one-quarter page of a standard-size or tabloid-size newspaper of general circulation, and the headline on the notice
- 8 If the governing body of a district adopts a combined debt service, operation and maintenance, and contract tax rate that 9 would impose more than 1.04 [1.08] times the amount of tax imposed 10 by the district in the preceding year on a residence homestead 11 12 appraised at the average appraised value of a residence homestead in the district in that year, disregarding any homestead exemption 13 14 available only to disabled persons or persons 65 years of age or 15 older, the qualified voters of the district by petition may require that an election be held to determine whether [or not] to reduce the 16 17 tax rate adopted for the current year to the rollback tax rate in accordance with the procedures provided by Sections 26.07(b)-(g) 18 19 and 26.081, Tax Code. For purposes of Sections 26.07(b)-(g) and this subsection, the rollback tax rate is the current year's debt 20 service and contract tax rates plus the operation and maintenance 21 tax rate that would impose  $1.04 [\frac{1.08}{1.08}]$  times the amount of the 22 operation and maintenance tax imposed by the district in the 23 24 preceding year on a residence homestead appraised at the average appraised value of a residence homestead in the district in that 25 26 year, disregarding any homestead exemption available only to disabled persons or persons 65 years of age or older. 27

- 1 (e) Notwithstanding any other provision of this section,
- 2 the board may substitute "eight percent" for "four percent" in
- 3 Subsection (a) and "1.08" for "1.04" in Subsection (d) if:
- 4 (1) any part of the district is located in an area
- 5 declared a disaster area by the governor or the president of the
- 6 United States during the current tax year.
- 7 SECTION 5. Section 26.07, Tax Code is repealed.
- 8 SECTION 6. (a) The change in law made by this Act applies
- 9 to the ad valorem tax rate of a taxing unit beginning with the 2015
- 10 tax year, except as provided by Subsection (b) of this section.
- 11 (b) If the governing body of a taxing unit adopted an ad
- 12 valorem tax rate for the taxing unit for the 2015 tax year before
- 13 the effective date of this Act, the change in law made by this Act
- 14 applies to the ad valorem tax rate of that taxing unit beginning
- 15 with the 2016 tax year, and the law in effect when the tax rate was
- 16 adopted applies to the 2015 tax year with respect to that taxing
- 17 unit.
- SECTION 7. This Act takes effect immediately if it receives
- 19 a vote of two-thirds of all the members elected to each house, as
- 20 provided by Section 39, Article III, Texas Constitution. If this
- 21 Act does not receive the vote necessary for immediate effect, this
- 22 Act takes effect on the 91st day after the last day of the
- 23 legislative session.