By: Price, Coleman, Naishtat, Zerwas, Bonnen of Galveston

H.B. No. 1212

## A BILL TO BE ENTITLED

1	AN ACT
2	relating to the designation and regulation of abusable synthetic
3	substances, the emergency scheduling of certain controlled
4	substances, and the prosecution and punishment of certain offenses
5	involving a controlled substance or controlled substance analogue.
6	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
7	SECTION 1. Chapter 431, Health and Safety Code, is amended
8	by adding Subchapter G-1 to read as follows:
9	SUBCHAPTER G-1. ABUSABLE SYNTHETIC SUBSTANCES
10	Sec. 431.171. DESIGNATION OF CONSUMER COMMODITY AS ABUSABLE
11	SYNTHETIC SUBSTANCE. (a) The commissioner may designate a consumer
12	commodity as an abusable synthetic substance if the commissioner
13	determines under Subsection (b) that the consumer commodity is
14	likely an abusable synthetic substance and the importation,
15	manufacture, distribution, and retail sale of the commodity poses a
16	threat to public health.
17	(b) In determining whether a consumer commodity is an
18	abusable synthetic substance, the commissioner shall consider:
19	(1) whether the commodity is sold at a price higher
20	than similar commodities are ordinarily sold;
21	(2) any evidence of clandestine importation,
22	manufacture, distribution, or diversion from legitimate channels;
23	(3) any evidence suggesting the product is intended

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for human consumption, regardless of any consumption prohibitions

- 1 or warnings on the packaging of the commodity; and
- 2 (4) whether any of the following factors suggest the
- 3 commodity is an abusable synthetic substance intended for illicit
- 4 drug use:
- 5 (A) the appearance of the packaging of the
- 6 commodity;
- 7 <u>(B) oral or written statements or</u>
- 8 representations of a person who sells, manufactures, distributes,
- 9 or imports the commodity;
- (C) the methods by which the commodity is
- 11 distributed; and
- 12 (D) the manner in which the commodity is sold to
- 13 the public.
- 14 Sec. 431.172. APPLICABILITY OF CHAPTER TO ABUSABLE
- 15 SYNTHETIC SUBSTANCE. A commodity classified as an abusable
- 16 synthetic substance by the commissioner under Section 431.171 is
- 17 subject to:
- 18 (1) the provisions of this chapter that apply to food
- 19 and cosmetics, including provisions relating to adulteration,
- 20 packaging, misbranding, and inspection; and
- 21 (2) all enforcement actions under Subchapter C.
- SECTION 2. Sections 481.002(5) and (6), Health and Safety
- 23 Code, are amended to read as follows:
- 24 (5) "Controlled substance" means a substance,
- 25 including a drug, an adulterant, and a dilutant, listed in
- 26 Schedules I through V or Penalty Group [Groups] 1, 1-A, [or] 2, 2-A,
- 27 3, or [through] 4. The term includes the aggregate weight of any

- 1 mixture, solution, or other substance containing a controlled
- 2 substance.
- 3 (6) "Controlled substance analogue" means:
- 4 (A) a substance with a chemical structure
- 5 substantially similar to the chemical structure of a controlled
- 6 substance in Schedule I or II or Penalty Group 1, 1-A, [or] 2, or
- 7 2-A; or
- 8 (B) a substance specifically designed to produce
- 9 an effect substantially similar to, or greater than, the effect of a
- 10 controlled substance in Schedule I or II or Penalty Group 1, 1-A,
- 11 [<del>or</del>] 2, or 2-A.
- SECTION 3. Subchapter B, Chapter 481, Health and Safety
- 13 Code, is amended by adding Section 481.0355 to read as follows:
- 14 Sec. 481.0355. EMERGENCY SCHEDULING. (a) The commissioner
- 15 may emergency schedule a substance as a controlled substance if the
- 16 commissioner determines the action is necessary to avoid an
- 17 imminent hazard to the public safety, the substance is not already
- 18 scheduled, and no exemption or approval is in effect for the
- 19 substance under Section 505, Federal Food, Drug, and Cosmetic Act
- 20 (21 U.S.C. Section 355).
- 21 (b) In determining whether a substance poses an imminent
- 22 hazard to the public safety, the commissioner shall consider, in
- 23 addition to the factors provided by Section 481.034(d):
- 24 (1) the scope, duration, and symptoms of abuse;
- 25 <u>(2)</u> the degree of detriment that abuse of the
- 26 substance may cause;
- 27 (3) whether the substance has been temporarily

- 1 scheduled under federal law; and
- 2 (4) whether the substance has been temporarily or
- 3 permanently scheduled under the law of another state.
- 4 (c) If the commissioner emergency schedules a substance as a
- 5 controlled substance under this section, an emergency exists for
- 6 purposes of Section 481.036(c) and the action takes effect on the
- 7 date the schedule is published in the Texas Register.
- 8 (d) An emergency scheduling under this section expires on
- 9 September 1 of each odd-numbered year for any scheduling that
- 10 occurs before January 1 of that year.
- 11 (e) The commissioner shall post notice about each emergency
- 12 scheduling under this section on the Internet website of the
- 13 Department of State Health Services.
- 14 SECTION 4. Section 481.119, Health and Safety Code, is
- 15 amended by adding Subsection (c) to read as follows:
- 16 (c) It is a defense to prosecution for an offense under
- 17 Subsection (b) that the actor requested emergency medical
- 18 assistance in response to the possible controlled substance
- 19 overdose of the actor or another person.
- SECTION 5. Section 481.106, Health and Safety Code, is
- 21 amended to read as follows:
- Sec. 481.106. CLASSIFICATION OF CONTROLLED SUBSTANCE
- 23 ANALOGUE. For the purposes of the prosecution of an offense under
- 24 this subchapter involving the manufacture, delivery, or possession
- of a controlled substance, Penalty Groups 1, 1-A, [and] 2, and 2-A
- 26 include a controlled substance analogue that:
- 27 (1) has a chemical structure substantially similar to

- 1 the chemical structure of a controlled substance listed in the
- 2 applicable penalty group; or
- 3 (2) is specifically designed to produce an effect
- 4 substantially similar to, or greater than, a controlled substance
- 5 listed in the applicable penalty group.
- 6 SECTION 6. Section 481.123(a), Health and Safety Code, is
- 7 amended to read as follows:
- 8 (a) It is an affirmative defense to the prosecution of an
- 9 offense under this subchapter involving the manufacture, delivery,
- 10 or possession of a controlled substance analogue that the analogue:
- 11 (1) [was not in any part intended for human
- 12 consumption;
- 13  $\left[\frac{(2)}{2}\right]$  was a substance for which there is an approved
- 14 new drug application under Section 505 of the Federal Food, Drug,
- 15 and Cosmetic Act (21 U.S.C. Section 355); or
- (2)  $[\frac{3}{3}]$  was a substance for which an exemption for
- 17 investigational use has been granted under Section 505 of the
- 18 Federal Food, Drug, and Cosmetic Act (21 U.S.C. Section 355), if the
- 19 actor's conduct with respect to the substance is in accord with the
- 20 exemption.
- 21 SECTION 7. The change in law made by this Act applies only
- 22 to an offense committed on or after the effective date of this Act.
- 23 An offense committed before the effective date of this Act is
- 24 governed by the law in effect on the date the offense was committed,
- 25 and the former law is continued in effect for that purpose. For
- 26 purposes of this section, an offense was committed before the
- 27 effective date of this Act if any element of the offense occurred

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- 1 before that date.
- 2 SECTION 8. This Act takes effect September 1, 2015.