By: Morrison, Deshotel, Smith, Harless, Bonnen of Brazoria, et al.

H.B. No. 1865

Substitute the following for H.B. No. 1865:

By: Morrison

C.S.H.B. No. 1865

A BILL TO BE ENTITLED

AN ACT

2 relating to procedures for certain environmental permit

3 applications.

1

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

5 SECTION 1. Section 2003.047, Government Code, is amended by

6 adding Subsections (e-1), (e-2), (i-1), (i-2), and (i-3) to read as

7 follows:

8 (e-1) This subsection applies only to a matter referred

9 under Section 5.556, Water Code. Each issue referred by the

10 commission must have been raised by an affected person in a comment

11 submitted by that affected person in response to a permit

12 application in a timely manner. The list of issues submitted under

- 13 <u>Subsection (e) must:</u>
- 14 (1) be detailed and complete; and
- 15 (2) contain either:
- 16 (A) only factual questions; or
- 17 <u>(B) mixed questions of fact and law.</u>

18 (e-2) For a matter referred under Section 5.556 or 5.557,

19 Water Code, the administrative law judge must complete the

20 proceeding and provide a proposal for decision to the commission

- 21 not later than the earlier of:
- (1) the 180th day after the date of the preliminary
- 23 hearing; or
- 24 (2) the date specified by the commission or the

- 1 administrative law judge, if applicable, under Subsection (e).
- 2 (i-1) In a contested case regarding a permit application
- 3 referred under Section 5.556 or 5.557, Water Code, the filing with
- 4 the office of the application, the draft permit prepared by the
- 5 executive director of the commission, the preliminary decision
- 6 issued by the executive director, and other sufficient supporting
- 7 documentation in the administrative record of the permit
- 8 application establishes a prima facie demonstration that:
- 9 (1) the draft permit meets all state and federal legal
- 10 and technical requirements; and
- 11 (2) a permit, if issued consistent with the draft
- 12 permit, would protect human health and safety, the environment, and
- 13 physical property.
- 14 (i-2) A party may rebut a demonstration under Subsection
- 15 (i-1) by presenting evidence that:
- (1) relates to a matter referred under Section 5.557,
- 17 Water Code, or an issue included in a list submitted under
- 18 Subsection (e) in connection with a matter referred under Section
- 19 **5.556**, Water Code; and
- 20 (2) demonstrates that:
- 21 (A) the draft permit violates a specific state or
- 22 federal legal or technical requirement; or
- 23 (B) the draft permit, if issued, would not
- 24 protect human health and safety, the environment, or physical
- 25 property.
- 26 (i-3) If in accordance with Subsection (i-2) a party rebuts
- 27 a presumption established under Subsection (i-1), the applicant and

- 1 the executive director may present additional evidence to support
- 2 the draft permit.
- 3 SECTION 2. Section 5.115, Water Code, is amended by
- 4 amending Subsection (a) and adding Subsection (a-1) to read as
- 5 follows:
- 6 (a) For the purpose of an administrative hearing held by or
- 7 for the commission involving a contested case, "affected person,"
- 8 or "person affected," or "person who may be affected" means a person
- 9 who has a personal justiciable interest related to a legal right,
- 10 duty, privilege, power, or economic interest affected by the
- 11 administrative hearing. An interest common to members of the
- 12 general public does not qualify as a personal justiciable interest.
- 13 (a-1) The commission shall adopt rules specifying factors
- 14 which must be considered in determining whether a person is an
- 15 affected person in any contested case arising under the air, waste,
- 16 or water programs within the commission's jurisdiction and whether
- 17 an affected association is entitled to standing in contested case
- 18 hearings. For a matter referred under Section 5.556, the
- 19 commission:
- 20 <u>(1) may consider:</u>
- 21 (A) the merits of the underlying application,
- 22 <u>including whether the application meets the requirements for permit</u>
- 23 <u>issuance;</u>
- 24 (B) the likely impact of regulated activity on
- 25 the health, safety, and use of the property of the hearing
- 26 requestor;
- (C) the administrative record, including the

- 1 permit application and any supporting documentation;
- 2 (D) the analysis and opinions of the executive
- 3 director; and
- 4 (E) any other expert reports, affidavits,
- 5 opinions, or data submitted on or before any applicable deadline to
- 6 the commission by the executive director, the applicant, or a
- 7 <u>hearing requestor; and</u>
- 8 (2) may not find that:
- 9 <u>(A) a group or association is an affected person</u>
- 10 unless the group or association identifies, by name and physical
- 11 address in a timely request for a contested case hearing, a member
- 12 of the group or association who would be an affected person in the
- 13 person's own right; or
- 14 (B) a hearing requestor is an affected person
- 15 unless the hearing requestor timely submitted comments on the
- 16 permit application.
- SECTION 3. Section 5.228(c), Water Code, is amended to read
- 18 as follows:
- 19 (c) The executive director shall participate as a party in
- 20 contested case permit hearings before the commission or the State
- 21 Office of Administrative Hearings to:
- 22 (1) provide information to complete the
- 23 administrative record; [and]
- 24 (2) support the executive director's position
- 25 developed in the underlying proceeding; and
- 26 (3) present evidence supporting a draft permit under
- 27 Section 2003.047(i-3), Government Code.

C.S.H.B. No. 1865

- 1 SECTION 4. (a) The changes in law made by this Act apply
- 2 only to a permit application that is filed with the Texas Commission
- 3 on Environmental Quality on or after the effective date of this Act.
- 4 A permit application filed before the effective date of this Act is
- 5 governed by the law in effect when the permit application was filed,
- 6 and the former law is continued in effect for that purpose.
- 7 (b) Not later than January 1, 2016, the Texas Commission on
- 8 Environmental Quality shall adopt rules to implement the changes in
- 9 law made by this Act. For an application filed after the effective
- 10 date of this Act but before the adoption of rules to implement the
- 11 changes in law made by this Act, the commission shall provide
- 12 sufficient notice to the applicant and other participants in the
- 13 permit proceeding that the changes in law made by this Act apply to
- 14 the proceeding.
- 15 SECTION 5. This Act takes effect September 1, 2015.