By: Gutierrez H.B. No. 2329

A BILL TO BE ENTITLED

| 1 | AN ACT |
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| 2 | relating to the operation of casino gaming in this state by licensed |
| 3 | persons in counties that have approved casino gaming; requiring |
| 4 | occupational licenses or certifications; creating criminal |
| 5 | offenses and providing other penalties; authorizing fees. |
| 6 | BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS: |
| 7 | SECTION 1. Subtitle A, Title 13, Occupations Code, is |
| 8 | amended by adding Chapter 2004 to read as follows: |
| 9 | CHAPTER 2004. CASINO GAMING |
| 10 | SUBCHAPTER A. GENERAL PROVISIONS |
| 11 | Sec. 2004.001. DEFINITIONS. In this chapter: |
| 12 | (1) "Casino game" means any game of chance, including |
| 13 | a game of chance in which the outcome may be partially determined by |
| 14 | skill or ability, that involves the making of a bet, as defined by |
| 15 | Section 47.01, Penal Code. |
| 16 | (2) "Casino gaming" means the conduct of casino games |
| 17 | authorized under this chapter. |
| 18 | (3) "Casino gaming manager" means a person certified |
| 19 | under this chapter to manage casino gaming operations at a location |
| 20 | authorized under this chapter to conduct casino gaming in this |
| 21 | state. |
| 22 | (4) "Commission" means the Texas Lottery Commission. |
| 23 | (5) "Executive director" means the executive director |

24 of the commission.

| 1 | (6) "Gaming vendor" means a person licensed under this |
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| 2 | chapter to provide, maintain, manufacture, distribute, sell, or |
| 3 | lease casino gaming equipment and services to a person authorized |
| 4 | to operate casino gaming in this state. |
| 5 | Sec. 2004.002. APPLICABILITY OF FEDERAL LAW. All shipments |
| 6 | of casino gaming equipment and devices into, out of, or within this |
| 7 | state in connection with casino gaming are legal shipments of the |
| 8 | devices and are exempt from the provisions of 15 U.S.C. Sections |
| 9 | 1171-1178 prohibiting the transportation of gambling devices. |
| 10 | SUBCHAPTER B. ADMINISTRATION |
| 11 | Sec. 2004.051. POWERS AND DUTIES OF COMMISSION AND |
| 12 | EXECUTIVE DIRECTOR. (a) The commission and executive director |
| 13 | have broad authority and shall exercise strict control over and |
| 14 | closely monitor casino gaming in this state to protect the public |
| 15 | health, welfare, and safety and ensure integrity, security, |
| 16 | honesty, and fairness in the conduct and administration of casino |
| 17 | gaming. |
| 18 | (b) The executive director may contract with or employ a |
| 19 | person to perform a function, activity, or service in connection |
| 20 | with casino gaming as prescribed by the executive director. |
| 21 | (c) The commission shall as necessary to protect the public |
| 22 | health and safety: |
| 23 | (1) monitor casino gaming operations on a continuing |
| 24 | basis; |
| 25 | (2) establish standards for: |
| 26 | (A) the operation of casino gaming; |
| 27 | (B) the provision of casino gaming equipment and |

- 1 services; and
- 2 (C) the establishment and maintenance of casino
- 3 gaming facilities; and
- 4 (3) inspect and examine all gaming facilities,
- 5 equipment, services, records, and operations to ensure compliance
- 6 with the standards established by the commission.
- 7 Sec. 2004.052. RULES AND PROCEDURES. (a) The commission
- 8 shall adopt all rules necessary to supervise casino gaming in this
- 9 state, administer this chapter, and ensure the security of casino
- 10 gaming operations in this state.
- 11 (b) The commission shall establish procedures for the
- 12 approval, monitoring, and inspection of casino gaming operations as
- 13 necessary to protect the public health, welfare, and safety and the
- 14 integrity of this state and to prevent financial loss to this state.
- Sec. 2004.053. FEES. The commission shall establish the
- 16 application, certification, and certification renewal fees for
- 17 each type of certification issued under this chapter in amounts
- 18 reasonable and necessary to cover the state's costs incurred in the
- 19 administration of this chapter and the regulation of casino gaming.
- Sec. 2004.054. ANNUAL REPORT. The commission shall make an
- 21 annual report to the governor, the comptroller, and the legislature
- 22 that provides a summary of casino gaming revenues and expenses for
- 23 the state fiscal year preceding the report. The report must be in
- 24 the form and reported at the time provided by the General
- 25 Appropriations Act.
- Sec. 2004.055. INVESTIGATIONS. The commission may
- 27 investigate a violation or alleged violation of:

| | (1) this chapter by any person, or |
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| 2 | (2) the penal laws of this state in connection with the |
| 3 | administration of this chapter, the regulation of casino gaming, or |
| 4 | the conduct of casino gaming by a person authorized to operate |
| 5 | casino gaming under this chapter. |
| 6 | SUBCHAPTER C. CASINO GAMING |
| 7 | Sec. 2004.101. CASINO GAMING OPERATOR LICENSE. A person |
| 8 | may not conduct casino gaming in this state unless: |
| 9 | (1) the person holds a casino gaming operator license |
| 10 | issued under this chapter; and |
| 11 | (2) the casino is in a county in which a majority of |
| 12 | the voters of the county voted in favor of authorizing casino gaming |
| 13 | in that county in accordance with Subchapter F or Section 47a(b), |
| 14 | Article III, Texas Constitution. |
| 15 | Sec. 2004.102. CERTIFICATES REQUIRED. (a) A person may not |
| 16 | provide, maintain, manufacture, distribute, sell, or lease casino |
| 17 | games or casino gaming equipment or services for use in this state |
| 18 | unless the person holds a gaming vendor certificate issued under |
| 19 | this chapter. |
| 20 | (b) A person may not act as a casino gaming manager for a |
| 21 | gaming facility in this state unless the person holds a casino |
| 22 | gaming manager certificate issued under this chapter. |
| 23 | (c) Unless the person holds the required gaming employee |
| 24 | certificate, a person may not act as a gaming employee in any gaming |
| 25 | employee position for which the commission by rule requires a |
| 26 | person to hold a certificate issued under this chapter. |
| 27 | Sec. 2004.103. GAMING VENDOR CERTIFICATE. (a) The |

- 1 commission shall issue a gaming vendor certificate to an eligible
- 2 person with the resources and experience required to provide casino
- 3 games or casino gaming equipment and services for casino gaming
- 4 operations authorized under this chapter.
- 5 (b) The commission by rule shall establish the minimum
- 6 qualifications for a gaming vendor certificate to ensure a
- 7 competitive market for casino gaming equipment and services and the
- 8 availability of reliable casino gaming equipment and services,
- 9 consistent with the health and safety of the public.
- 10 Sec. 2004.104. CASINO GAMING MANAGER CERTIFICATE. (a) The
- 11 commission shall issue a casino gaming manager certificate to an
- 12 eligible person with the qualifications and experience required to
- 13 manage casino gaming operations under this chapter.
- 14 (b) The commission by rule shall establish the minimum
- 15 qualifications for a casino gaming manager certificate necessary to
- 16 protect the health and safety of the public.
- 17 Sec. 2004.105. GAMING EMPLOYEE CERTIFICATE. The commission
- 18 by rule and as necessary to protect the health and safety of the
- 19 public may establish other gaming employee positions that require a
- 20 certificate issued under this chapter to act in those positions.
- 21 Sec. 2004.106. BACKGROUND INVESTIGATIONS. Before issuing a
- 22 certificate to a person under this chapter, the commission shall
- 23 conduct a background investigation that includes obtaining
- 24 criminal history record information of the person seeking the
- 25 certificate to assist the commission in determining the person's
- 26 eligibility or suitability for the certificate.

1 SUBCHAPTER D. REVENUE 2 Sec. 2004.151. STATE CASINO GAMING ACCOUNT. The state 3 casino gaming account is a special account in the general revenue The account consists of all revenue received by the 4 5 commission from casino gaming, fees received under this chapter, and all money credited to the account from any other fund or source 6 7 under law. 8 SUBCHAPTER E. OFFENSES; PENALTIES 9 Sec. 2004.201. MANIPULATION OR TAMPERING. (a) A person commits an offense if the person intentionally or knowingly 10 manipulates the outcome of a casino game, the amount of a casino 11 12 game prize, or the operation of a casino gaming device by physical, electronic, or other means, other than in accordance with 13 14 commission rules. 15 (b) An offense under this section is a felony of the third degree. 16 17 Sec. 2004.202. SALE OF CASINO GAME TO PERSON YOUNGER THAN 18 YEARS OF AGE. (a) A casino gaming manager or an employee or agent 18 of a casino gaming manager commits an offense if the person 19 intentionally or knowingly: 20 21 (1) sells or offers to sell a play of a casino game to an individual the person knows is younger than 18 years of age or 22 23 permits the individual to purchase a play of a casino game; or 24 (2) pays money or issues a credit slip or other

winnings for a play of a casino game to an individual the person

(b) An individual who is younger than 18 years of age

knows is younger than 18 years of age.

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- 1 commits an offense if the individual:
- 2 (1) purchases a play of a casino game;
- 3 (2) accepts money, a credit slip, or other payment of
- 4 winnings for play of a casino game; or
- 5 (3) falsely represents the individual to be 18 years
- 6 of age or older by displaying evidence of age that is false or
- 7 fraudulent or misrepresents in any way the individual's age in
- 8 order to purchase a play of a casino game.
- 9 (c) An offense under Subsection (a) is a Class B
- 10 misdemeanor.
- 11 (d) An offense under Subsection (b) is a misdemeanor
- 12 punishable by a fine not to exceed \$250.
- Sec. 2004.203. DISCIPLINARY ACTION. (a) The commission
- 14 may refuse to issue a license or certificate or may revoke, suspend,
- 15 or refuse to renew a license or certificate or may reprimand a
- 16 license or certificate holder for a violation of this chapter,
- 17 other state law, or a rule of the commission.
- 18 (b) If the commission proposes to take action against a
- 19 license or certificate holder or applicant under Subsection (a),
- 20 the license or certificate holder or applicant is entitled to
- 21 notice and a hearing.
- 22 <u>(c) The commission may place on probation subject to</u>
- 23 reasonable conditions a person whose license or certificate is
- 24 suspended under this section.
- 25 (d) The commission may summarily suspend a license or
- 26 certificate issued under this chapter in the same manner as the
- 27 commission is authorized to suspend a license under Section

- 1 466.160, Government Code, if the commission determines that the
- 2 action is necessary to maintain the integrity, security, or
- 3 fairness of casino gaming.
- 4 (e) The commission by rule shall develop a system for
- 5 monitoring a license or certificate holder's compliance with this
- 6 chapter.
- 7 Sec. 2004.204. ADMINISTRATIVE PENALTY. (a) The commission
- 8 may impose an administrative penalty against a person who violates
- 9 this chapter or a rule or order adopted by the commission under this
- 10 chapter in the same manner as the commission is authorized to impose
- 11 an administrative penalty under Subchapter M, Chapter 2001.
- 12 (b) The amount of the administrative penalty may not exceed
- 13 \$1,000 for each violation. Each day a violation continues or occurs
- 14 may be considered a separate violation for purposes of imposing a
- 15 penalty.
- 16 <u>(c) In determining the amount of the penalty, the executive</u>
- 17 director shall consider:
- 18 (1) the seriousness of the violation, including the
- 19 nature, circumstances, extent, and gravity of the violation;
- 20 (2) the history of previous violations;
- 21 (3) the amount necessary to deter future violations;
- 22 (4) efforts to correct the violation; and
- 23 (5) any other matter that justice may require.
- 24 (d) The notice, hearing, and appeal for an administrative
- 25 penalty assessed under this section shall be provided or conducted
- 26 in the same manner as notice, hearing, and appeals are provided or
- 27 conducted under Subchapter M, Chapter 2001.

- 1 Sec. 2004.205. CIVIL PENALTY. (a) A person who violates
- 2 this chapter or a rule adopted by the commission under this chapter
- 3 is liable to the state for a civil penalty not to exceed \$5,000 for
- 4 each day of violation.
- 5 (b) At the request of the commission, the attorney general
- 6 shall bring an action to recover a civil penalty authorized by this
- 7 section. The attorney general may recover reasonable expenses,
- 8 including attorney's fees, incurred in recovering the civil
- 9 penalty.

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SUBCHAPTER F. LOCAL OPTION ELECTIONS

- 11 Sec. 2004.251. ORDERING LOCAL OPTION ELECTION. The
- 12 commissioners court of a county may at any time order an election to
- 13 legalize casino gaming under this chapter in that county. The
- 14 commissioners court shall order and hold an election to legalize
- 15 casino gaming under this chapter in the county if the commissioners
- 16 court is presented with a petition that meets the requirements of
- 17 Section 2004.252 and is certified as valid under Section 2004.253.
- 18 Sec. 2004.252. PETITION REQUIREMENTS. (a) A petition for a
- 19 legalization election must include a statement substantially as
- 20 follows before the space reserved for signatures on each page:
- 21 "This petition is to require that an election be held in (name of
- 22 county) to legalize casino gaming in (name of county)."
- 23 (b) A petition is valid only if it is signed by registered
- 24 voters of the county in a number that is not less than three percent
- 25 of the total number of votes cast for governor by qualified voters
- 26 of the county in the most recent gubernatorial general election.
- (c) Each voter must enter beside the voter's signature the

- 1 date the voter signs the petition. A signature may not be counted
- 2 as valid if the date of signing is earlier than the 90th day before
- 3 the date the petition is submitted to the commissioners court.
- 4 (d) Each voter must provide on the petition the voter's
- 5 current voter registration number, printed name, and residence
- 6 address, including zip code.
- 7 Sec. 2004.253. VERIFICATION. (a) Not later than the fifth
- 8 day after the date a petition for an election under this chapter is
- 9 received in the office of the commissioners court, the
- 10 commissioners court shall submit the petition for verification to
- 11 the county clerk.
- 12 (b) The county clerk shall determine whether the petition is
- 13 signed by the required number of registered voters of the county.
- 14 Not later than the 30th day after the date the petition is submitted
- 15 to the clerk for verification, the clerk shall certify in writing to
- 16 the commissioners court whether the petition is valid or invalid.
- 17 If the clerk determines that the petition is invalid, the clerk
- 18 shall state the reasons for that determination.
- 19 Sec. 2004.254. ORDERING ELECTION. If the county clerk
- 20 certifies that a petition is valid, not later than the 30th day
- 21 after the date of certification, the commissioners court shall
- 22 order that an election be held in the county on the next uniform
- 23 <u>election date under Section 41.001</u>, <u>Election Code</u>, that allows
- 24 sufficient time to comply with applicable provisions of law,
- 25 including Section 3.005, Election Code. The commissioners court
- 26 shall state in the order the issue to be voted on. The county clerk
- 27 shall notify the commission by certified mail, return receipt

- 1 requested, that an election has been ordered.
- 2 Sec. 2004.255. BALLOT PROPOSITION. The ballot in a
- 3 legalization election shall be printed to provide for voting for or
- 4 against the proposition: "Legalizing casino gaming within (name of
- 5 county)."
- 6 Sec. 2004.256. ELECTION RESULTS. (a) If the majority of
- 7 the votes cast in a legalization election favor the legalization of
- 8 casino gaming, casino gaming authorized under this chapter is
- 9 permitted within the county holding the election effective on the
- 10 10th day after the date of the election.
- 11 (b) The commissioners court of a county in which a
- 12 legalization election has been held shall give written notice of
- 13 the results of the election to the commission not later than the
- 14 third day after the date the election is canvassed.
- 15 <u>(c) If less than a majority of the votes cast in a</u>
- 16 <u>legalization election in any county are cast in favor of the</u>
- 17 legalization of casino gaming, casino gaming is not authorized in
- 18 the county, and a subsequent election on the issue may not be held
- 19 in the county before the corresponding uniform election date one
- 20 year after the date of the election.
- 21 (d) If less than a majority of the votes cast in two
- 22 consecutive legalization elections within any county are cast in
- 23 favor of the legalization of casino gaming, casino gaming is not
- 24 authorized in the county, and a subsequent election on the issue may
- 25 not be held in the county before the corresponding uniform election
- 26 date five years after the date of the second election.
- 27 SECTION 2. Section 411.108(a-1), Government Code, is

- 1 amended to read as follows:
- 2 (a-1) The Texas Lottery Commission is entitled to obtain
- 3 from the department criminal history record information maintained
- 4 by the department that relates to:
- 5 (1) a person licensed under Chapter 2001, Occupations
- 6 Code, or described by Section 2001.3025, Occupations Code; or
- 7 (2) a person holding or applying for a license or
- 8 <u>certificate under Chapter 2004, Occupations Code</u>.
- 9 SECTION 3. Section 466.024(b), Government Code, is amended
- 10 to read as follows:
- 11 (b) The commission shall adopt rules prohibiting the
- 12 operation of any game using a video lottery machine or video gaming
- 13 machine, except in accordance with Chapter 2004, Occupations Code.
- 14 SECTION 4. Section 47.02(c), Penal Code, is amended to read
- 15 as follows:
- 16 (c) It is a defense to prosecution under this section that
- 17 the actor reasonably believed that the conduct:
- 18 (1) was permitted under Chapter 2001, Occupations
- 19 Code;
- 20 (2) was permitted under Chapter 2002, Occupations
- 21 Code;
- 22 (3) was permitted under Chapter 2004, Occupations
- 23 <u>Code</u>;
- 24 (4) consisted entirely of participation in the state
- 25 lottery authorized by [the State Lottery Act (]Chapter 466,
- 26 Government Code [+];
- (5) $\left[\frac{4}{1}\right]$ was permitted under the Texas Racing Act

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    (Article 179e, Vernon's Texas Civil Statutes); or
               (6) [\frac{(5)}{(5)}] consisted entirely of participation in a
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 3
    drawing for the opportunity to participate in a hunting, fishing,
    or other recreational event conducted by the Parks and Wildlife
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 5
    Department.
          SECTION 5. Section 47.09, Penal Code,
 6
                                                       is
                                                           amended
                                                                     by
 7
    amending Subsection (a) and adding Subsection (c) to read as
8
    follows:
 9
               It is a defense to prosecution under this chapter that
    the conduct:
10
                (1) was authorized under:
11
12
                     (A)
                          Chapter 2001, Occupations Code;
                          Chapter 2002, Occupations Code; [or]
13
                     (B)
14
                          Chapter 2004, Occupations Code; or
15
                     (D) the Texas Racing Act (Article 179e, Vernon's
    Texas Civil Statutes);
16
17
               (2)
                    consisted entirely of participation in the state
    lottery authorized by Chapter 466, Government Code; or
18
                    was a necessary incident to the operation of the
19
    state lottery and was directly or indirectly authorized by:
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21
                         Chapter 466, Government Code;
                     (A)
                          the lottery division of the Texas Lottery
2.2
                     (B)
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    Commission;
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                          the Texas Lottery Commission; or
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                          the director of the lottery division of the
                     (D)
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   Texas Lottery Commission.
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(c) Subsection (a)(1)(C) applies to a person manufacturing,

- 1 possessing, or operating a gambling device under a license or
- 2 certificate under Chapter 2004, Occupations Code.
- 3 SECTION 6. Chapter 47, Penal Code, is amended by adding
- 4 Section 47.095 to read as follows:
- 5 Sec. 47.095. INTERSTATE OR FOREIGN COMMERCE DEFENSE. It is
- 6 a defense to prosecution under this chapter that a person sells,
- 7 leases, transports, possesses, stores, or manufactures a gambling
- 8 device with the authorization of the Texas Lottery Commission under
- 9 Chapter 2004, Occupations Code, for transportation in interstate or
- 10 foreign commerce.
- 11 SECTION 7. (a) As soon as practicable after the effective
- 12 date of this Act, the Texas Lottery Commission shall adopt the rules
- 13 necessary to implement casino gaming in accordance with Chapter
- 14 2004, Occupations Code, as added by this Act.
- 15 (b) The Texas Lottery Commission may adopt initial rules for
- 16 purposes of implementing casino gaming in accordance with Chapter
- 17 2004, Occupations Code, as added by this Act, that expire not later
- 18 than May 1, 2016. Chapter 2001, Government Code, does not apply to
- 19 the adoption of those rules. This subsection expires June 1, 2016.
- 20 SECTION 8. This Act takes effect December 1, 2015, but only
- 21 if the constitutional amendment authorizing the legislature to
- 22 authorize the operation of casino games in this state by licensed
- 23 persons in counties that have approved casino gaming is approved by
- 24 the voters. If that amendment is not approved by the voters, this
- 25 Act has no effect.