

By: Parker

H.B. No. 2908

Substitute the following for H.B. No. 2908:

By: Crownover

C.S.H.B. No. 2908

A BILL TO BE ENTITLED

AN ACT

1  
2 relating to authorizing patients with certain terminal illnesses  
3 and severe chronic diseases to access certain investigational  
4 drugs, biological products, and devices that are in clinical  
5 trials.

6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

7 SECTION 1. (a) This Act shall be known as the "Medical  
8 Freedom Act."

9 (b) The legislature finds that:

10 (1) the process for approval of investigational drugs,  
11 biological products, and devices in the United States takes many  
12 years;

13 (2) patients with a terminal illness or severe chronic  
14 disease do not have the luxury of waiting until an investigational  
15 drug, biological product, or device receives final approval from  
16 the United States Food and Drug Administration;

17 (3) the standards of the United States Food and Drug  
18 Administration for the use of investigational drugs, biological  
19 products, and devices may deny the benefits of potentially  
20 life-saving treatment to patients with a terminal illness or severe  
21 chronic disease;

22 (4) patients with a terminal illness or severe chronic  
23 disease have a fundamental right to attempt to pursue the  
24 preservation of their own lives by accessing available

1 investigational drugs, biological products, and devices;

2 (5) the use of available investigational drugs,  
3 biological products, and devices is a decision that should be made  
4 by the patient with a terminal illness or severe chronic disease in  
5 consultation with the patient's physician and is not a decision to  
6 be made by the government; and

7 (6) the decision to use an investigational drug,  
8 biological product, or device should be made with full awareness of  
9 the potential risks, benefits, and consequences to the patient with  
10 a terminal illness or severe chronic disease and the patient's  
11 family.

12 (c) It is the intent of the legislature to allow for  
13 patients with a terminal illness or severe chronic disease to use  
14 potentially life-saving investigational drugs, biological  
15 products, and devices.

16 SECTION 2. Subtitle C, Title 6, Health and Safety Code, is  
17 amended by adding Chapter 489 to read as follows:

18 CHAPTER 489. ACCESS TO INVESTIGATIONAL TREATMENTS FOR PATIENTS

19 WITH TERMINAL ILLNESSES OR SEVERE CHRONIC DISEASES

20 SUBCHAPTER A. GENERAL PROVISIONS

21 Sec. 489.001. DEFINITIONS. In this chapter:

22 (1) "Executive commissioner" means the executive  
23 commissioner of the Health and Human Services Commission.

24 (2) "Investigational drug, biological product, or  
25 device" means a drug, biological product, or device that is being  
26 studied and administered to human participants in a clinical trial  
27 but has not yet been approved for general use by the United States

1 Food and Drug Administration. The term may include a treatment  
2 using stem cells other than embryonic stem cells.

3 (3) "Severe chronic disease" means a condition,  
4 injury, or illness that:

5 (A) may be treated;

6 (B) is never cured or eliminated; and

7 (C) entails significant functional impairment or  
8 severe pain.

9 (4) "Terminal illness" means an advanced stage of a  
10 disease with an unfavorable prognosis and that, without  
11 life-sustaining procedures, will soon result in death or a state of  
12 permanent unconsciousness from which recovery is unlikely.

13 Sec. 489.002. RULES. (a) The executive commissioner by  
14 rule may designate a condition as a terminal illness or a severe  
15 chronic disease.

16 (b) The executive commissioner shall adopt rules specifying  
17 which treatments may be accessed by patients under this chapter and  
18 the manner in which those treatments may be accessed.

19 (c) The executive commissioner may approve for treatment an  
20 investigational drug, biological product, or device that has  
21 completed or is in the appropriate phase of a clinical trial in  
22 another country, provided that the executive commissioner  
23 determines that the benefit of authorizing the treatment outweighs  
24 the potential risk.

25 (d) For any treatment approved under this section, the  
26 executive commissioner shall specify the safety parameters and  
27 protocols the executive commissioner considers necessary for

1 patient use of the drug, product, or device.

2 Sec. 489.003. EXCLUSION OF CERTAIN TREATMENTS. This  
3 chapter does not authorize the use of cannabis to treat patients  
4 with terminal illnesses or severe chronic diseases.

5 SUBCHAPTER B. ACCESS TO INVESTIGATIONAL DRUGS, BIOLOGICAL  
6 PRODUCTS, AND DEVICES FOR PATIENTS WITH TERMINAL ILLNESSES OR  
7 SEVERE CHRONIC DISEASES

8 Sec. 489.051. PATIENT ELIGIBILITY. A patient is eligible  
9 to access and use an investigational drug, biological product, or  
10 device under this chapter if:

11 (1) the patient has a terminal illness or severe  
12 chronic disease, attested to by the patient's treating physician;

13 (2) the use of the investigational drug, biological  
14 product, or device is consistent with rules adopted under Section  
15 489.002; and

16 (3) the patient's physician:

17 (A) in consultation with the patient, has  
18 considered all other treatment options currently approved by the  
19 United States Food and Drug Administration and determined that  
20 those treatment options are unavailable or unlikely to prolong the  
21 patient's life; and

22 (B) has recommended or prescribed in writing that  
23 the patient use a specific class of investigational drug,  
24 biological product, or device.

25 Sec. 489.052. INFORMED CONSENT. (a) Before receiving an  
26 investigational drug, biological product, or device, an eligible  
27 patient must sign a written informed consent.

1       (b) If the patient is a minor or lacks the mental capacity to  
2 provide informed consent, a parent, guardian, or conservator may  
3 provide informed consent on the patient's behalf.

4       (c) The executive commissioner, in collaboration with the  
5 Texas Medical Board, by rule shall adopt a form for the informed  
6 consent under this section.

7       Sec. 489.053. PROVISION OF INVESTIGATIONAL DRUG,  
8 BIOLOGICAL PRODUCT, OR DEVICE BY MANUFACTURER. (a) A manufacturer  
9 of an investigational drug, biological product, or device may make  
10 available the manufacturer's investigational drug, biological  
11 product, or device to eligible patients in accordance with this  
12 chapter if the patient provides to the manufacturer the informed  
13 consent required under Section 489.052.

14       (b) This chapter does not require that a manufacturer make  
15 available an investigational drug, biological product, or device to  
16 an eligible patient.

17       (c) A manufacturer may:

18               (1) provide an investigational drug, biological  
19 product, or device to an eligible patient without receiving  
20 compensation; or

21               (2) require an eligible patient to pay the costs of, or  
22 the costs associated with, the manufacture of the investigational  
23 drug, biological product, or device.

24       Sec. 489.054. NO CAUSE OF ACTION CREATED. This chapter does  
25 not create a private or state cause of action against a manufacturer  
26 of an investigational drug, biological product, or device or  
27 against any other person or entity involved in the care of an

1 eligible patient using the investigational drug, biological  
2 product, or device for any harm done to the eligible patient  
3 resulting from the investigational drug, biological product, or  
4 device.

5 SUBCHAPTER C. HEALTH INSURANCE

6 Sec. 489.101. HEALTH BENEFIT PLANS. A health benefit plan  
7 may, but is not required to, provide coverage for the cost of an  
8 investigational drug, biological product, or device.

9 Sec. 489.102. EFFECT ON HEALTH CARE COVERAGE FOR CLINICAL  
10 TRIAL ENROLLEES. This chapter does not affect the coverage of  
11 enrollees in clinical trials under Chapter 1379, Insurance Code.

12 SUBCHAPTER D. PHYSICIANS

13 Sec. 489.151. ACTION AGAINST PHYSICIAN'S LICENSE  
14 PROHIBITED. Notwithstanding any other law, the Texas Medical Board  
15 may not revoke, fail to renew, suspend, or take any action against  
16 a physician's license under Subchapter B, Chapter 164, Occupations  
17 Code, based solely on the physician's recommendations to an  
18 eligible patient regarding access to or treatment with an  
19 investigational drug, biological product, or device, provided that  
20 the care provided or recommendations made to the patient meet the  
21 standard of care and the requirements of this chapter.

22 SECTION 3. This Act takes effect immediately if it receives  
23 a vote of two-thirds of all the members elected to each house, as  
24 provided by Section 39, Article III, Texas Constitution. If this  
25 Act does not receive the vote necessary for immediate effect, this  
26 Act takes effect September 1, 2015.