By: Parker H.B. No. 2908

## A BILL TO BE ENTITLED

1 AN ACT

- 2 relating to authorizing patients with certain terminal illnesses or
- 3 severe chronic diseases to access certain investigational drugs,
- 4 biological products, and devices that are in clinical trials.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 6 SECTION 1. (a) This Act shall be known as the "Medical
- 7 Freedom Act."
- 8 (b) The legislature finds that:
- 9 (1) the process for the approval of investigational
- 10 drugs, biological products, and devices in the United States takes
- 11 many years;
- 12 (2) patients with a terminal illness or severe chronic
- 13 disease do not have the luxury of waiting until an investigational
- 14 drug, biological product, or device receives final approval from
- 15 the United States Food and Drug Administration;
- 16 (3) the standards of the United States Food and Drug
- 17 Administration for the use of investigational drugs, biological
- 18 products, and devices may deny the benefits of potentially
- 19 life-saving treatment to patients with a terminal illness or severe
- 20 chronic disease;
- 21 (4) patients with a terminal illness or severe chronic
- 22 disease have a fundamental right to attempt to pursue the
- 23 preservation of their own lives by accessing available
- 24 investigational drugs, biological products, and devices;

- 1 (5) the use of available investigational drugs,
- 2 biological products, and devices is a decision that should be made
- 3 by the patient with a terminal illness or severe chronic disease in
- 4 consultation with the patient's physician and is not a decision to
- 5 be made by the government; and
- 6 (6) the decision to use an investigational drug,
- 7 biological product, or device should be made with full awareness of
- 8 the potential risks, benefits, and consequences to the patient with
- 9 a terminal illness or severe chronic disease and the patient's
- 10 family.
- 11 (c) It is the intent of the legislature to allow for
- 12 patients with a terminal illness or severe chronic disease to use
- 13 potentially life-saving investigational drugs, biological
- 14 products, and devices.
- 15 SECTION 2. Subtitle C, Title 6, Health and Safety Code, is
- 16 amended by adding Chapter 489 to read as follows:
- 17 CHAPTER 489. ACCESS TO INVESTIGATIONAL TREATMENTS FOR PATIENTS
- WITH TERMINAL ILLNESSES OR SEVERE CHRONIC DISEASES
- 19 SUBCHAPTER A. GENERAL PROVISIONS
- Sec. 489.001. DEFINITIONS. In this chapter:
- 21 (1) "Investigational drug, biological product, or
- 22 <u>device" means a drug, biological product, or device that has</u>
- 23 successfully completed phase one of a clinical trial but has not yet
- 24 been approved for general use by the United States Food and Drug
- 25 Administration and remains under investigation in the clinical
- 26 <u>trial.</u>
- 27 (2) "Severe chronic disease" means a condition,

1	<pre>injury, or illness that:</pre>
2	(A) may be treated;
3	(B) is never cured or eliminated; and
4	(C) entails significant functional impairment or
5	severe pain.
6	(3) "Terminal illness" means an advanced stage of a
7	disease with an unfavorable prognosis and that, without
8	life-sustaining procedures, will soon result in death or a state of
9	permanent unconsciousness from which recovery is unlikely.
10	Sec. 489.002. RULES. The executive commissioner of the
11	Health and Human Services Commission by rule may designate a
12	condition as a terminal illness or a severe chronic disease.
13	Sec. 489.003. EXCLUSION OF TREATMENTS. This chapter does
14	not allow the use of cannabis as an investigational drug,
15	biological product or device to treat patients with terminal
16	illnesses or severe chronic diseases.
17	SUBCHAPTER B. ACCESS TO INVESTIGATIONAL DRUGS, BIOLOGICAL
18	PRODUCTS, AND DEVICES FOR PATIENTS WITH TERMINAL ILLNESSES OR
19	SEVERE CHRONIC DISEASES
20	Sec. 489.051. PATIENT ELIGIBILITY. A patient is eligible
21	to access and use an investigational drug, biological product, or
22	device under this chapter if:
23	(1) the patient has a terminal illness or severe
24	chronic disease, attested to by the patient's treating physician;
25	and
26	(2) the patient's physician:
27	(A) in consultation with the patient, has

- 1 considered all other treatment options currently approved by the
- 2 United States Food and Drug Administration and determined that
- 3 those treatment options are unavailable or unlikely to prolong the
- 4 patient's life; and
- 5 (B) has recommended or prescribed in writing that
- 6 the patient use a specific class of investigational drug,
- 7 biological product, or device.
- 8 Sec. 489.052. INFORMED CONSENT. (a) Before receiving an
- 9 investigational drug, biological product, or device, an eligible
- 10 patient must sign a written informed consent.
- 11 (b) If the patient is a minor or lacks the mental capacity to
- 12 provide informed consent, a parent, guardian, or conservator may
- 13 provide informed consent on the patient's behalf.
- 14 (c) The executive commissioner of the Health and Human
- 15 Services Commission by rule shall adopt a form for the informed
- 16 consent under this section.
- 17 Sec. 489.053. PROVISION OF INVESTIGATIONAL DRUG,
- 18 BIOLOGICAL PRODUCT, OR DEVICE BY MANUFACTURER. (a) A manufacturer
- 19 of an investigational drug, biological product, or device may make
- 20 available the manufacturer's investigational drug, biological
- 21 product, or device to eligible patients in accordance with this
- 22 chapter if the patient provides to the manufacturer the informed
- 23 consent required under Section 489.052.
- 24 (b) This chapter does not require that a manufacturer make
- 25 available an investigational drug, biological product, or device to
- 26 an eligible patient.
- (c) A manufacturer may:

- 1 (1) provide an investigational drug, biological
- 2 product, or device to an eligible patient without receiving
- 3 compensation; or
- 4 (2) require an eligible patient to pay the costs of, or
- 5 the costs associated with, the manufacture of the investigational
- 6 drug, biological product, or device.
- 7 Sec. 489.054. NO CAUSE OF ACTION CREATED. This chapter does
- 8 not create a private or state cause of action against a manufacturer
- 9 of an investigational drug, biological product, or device or
- 10 against any other person or entity involved in the care of an
- 11 eligible patient using the investigational drug, biological
- 12 product, or device for any harm done to the eligible patient
- 13 resulting from the investigational drug, biological product, or
- 14 device.
- 15 Sec. 489.055. STATE MAY NOT INTERFERE WITH ACCESS TO
- 16 INVESTIGATIONAL DRUG, BIOLOGICAL PRODUCT, OR DEVICE. An official,
- 17 employee, or agent of this state may not block or attempt to block
- 18 an eligible patient's access to an investigational drug, biological
- 19 product, or device under this section.
- 20 SUBCHAPTER C. HEALTH INSURANCE
- Sec. 489.101. HEALTH BENEFIT PLANS. A health benefit plan
- 22 may, but is not required to, provide coverage for the cost of an
- 23 <u>investigational drug</u>, biological product, or device.
- Sec. 489.102. EFFECT ON HEALTH CARE COVERAGE FOR CLINICAL
- 25 TRIAL ENROLLEES. This chapter does not affect the coverage of
- 26 enrollees in clinical trials under Chapter 1379, Insurance Code.

H.B. No. 2908

## SUBCHAPTER D. PHYSICIANS

- 2 Sec. 489.151. ACTION AGAINST PHYSICIAN'S LICENSE
- 3 PROHIBITED. Notwithstanding any other law, the Texas Medical Board
- 4 may not revoke, fail to renew, suspend, or take any action against a
- 5 physician's license issued under Subchapter B, Chapter 164,
- 6 Occupations Code, based solely on the physician's recommendations
- 7 to an eligible patient regarding access to or treatment with an
- 8 investigational drug, biological product, or device.
- 9 SECTION 3. The executive commissioner of the Health and
- 10 Human Services Commission by rule shall adopt the form for informed
- 11 consent as required by Section 489.052(c), Health and Safety Code,
- 12 as added by this Act, not later than the 30th day after the
- 13 effective date of this Act.

1

- 14 SECTION 4. This Act takes effect immediately if it receives
- 15 a vote of two-thirds of all the members elected to each house, as
- 16 provided by Section 39, Article III, Texas Constitution. If this
- 17 Act does not receive the vote necessary for immediate effect, this
- 18 Act takes effect September 1, 2015.