1 AN ACT

- 2 relating to conflicts of interest by members of state agency
- 3 governing boards and governing officers and the contents and
- 4 amendment of financial statements filed by certain persons;
- 5 creating a criminal offense.
- 6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 7 SECTION 1. Section 572.023, Government Code, is amended by
- 8 amending Subsections (a) and (b) and adding Subsection (e) to read
- 9 as follows:
- 10 (a) A financial statement must include an account of the
- 11 financial activity for the preceding calendar year of:
- 12 (1) any property characterized as separate property
- 13 under Section 3.001, Family Code, of the individual required by
- 14 this subchapter to file a financial statement;
- 15 (2) any community property of which the individual
- 16 required by this subchapter to file a financial statement has sole
- 17 management, control, and disposition as provided by Section
- 18 <u>3.102(a)</u>, Family Code;
- 19 (3) any community property of the individual required
- 20 by this subchapter to file a financial statement, if the individual
- 21 exercised both factual and legal control over the activity; and
- 22 (4) [an account of the financial activity of] the
- 23 individual's [spouse and] dependent children if the individual
- 24 exercised or held the right to exercise any degree of legal or

- 1 <u>factual</u> [had actual] control over that activity [for the preceding
- 2 calendar year].
- 3 (b) The account of financial activity consists of:
- 4 (1) a list of all sources of occupational income,
- 5 identified by employer, or if self-employed, by the nature of the
- 6 occupation, including identification of a person or other
- 7 organization from which the individual or a business in which the
- 8 individual has a substantial interest received a fee as a retainer
- 9 for a claim on future services in case of need, as distinguished
- 10 from a fee for services on a matter specified at the time of
- 11 contracting for or receiving the fee, if professional or
- 12 occupational services are not actually performed during the
- 13 reporting period equal to or in excess of the amount of the
- 14 retainer, and the category of the amount of the fee;
- 15 (2) identification by name and the category of the
- 16 number of shares of stock of any business entity held or acquired,
- 17 and if sold, the category of the amount of net gain or loss realized
- 18 from the sale;
- 19 (3) a list of all bonds, notes, and other commercial
- 20 paper held or acquired, and if sold, the category of the amount of
- 21 net gain or loss realized from the sale;
- 22 (4) identification of each source and the category of
- 23 the amount of income in excess of \$500 derived from each source from
- 24 interest, dividends, royalties, and rents;
- 25 (5) identification of each guarantor of a loan and
- 26 identification of each person or financial institution to whom a
- 27 personal note or notes or lease agreement for a total financial

- 1 liability in excess of \$1,000 existed at any time during the year
- 2 and the category of the amount of the liability;
- 3 (6) identification by description of all beneficial
- 4 interests in real property and business entities held or acquired,
- 5 and if sold, the category of the amount of the net gain or loss
- 6 realized from the sale;
- 7 (7) identification of a person or other organization
- 8 from which the individual or the individual's spouse or dependent
- 9 children received a gift of anything of value in excess of \$250 and
- 10 a description of each gift, except:
- 11 (A) a gift received from an individual related to
- 12 the individual at any time within the second degree by
- 13 consanguinity or affinity, as determined under Subchapter B,
- 14 Chapter 573;
- 15 (B) a political contribution that was reported as
- 16 required by Chapter 254, Election Code; and
- 17 (C) an expenditure required to be reported by a
- 18 person required to be registered under Chapter 305;
- 19 (8) identification of the source and the category of
- 20 the amount of all income received as beneficiary of a trust, other
- 21 than a blind trust that complies with Subsection (c), and
- 22 identification of each trust asset, if known to the beneficiary,
- 23 from which income was received by the beneficiary in excess of \$500;
- 24 (9) identification by description and the category of
- 25 the amount of all assets and liabilities of a corporation, firm,
- 26 partnership, limited partnership, limited liability partnership,
- 27 professional corporation, professional association, joint venture,

- 1 or other business association in which 50 percent or more of the
- 2 outstanding ownership was held, acquired, or sold;
- 3 (10) a list of all boards of directors of which the
- 4 individual is a member and executive positions that the individual
- 5 holds in corporations, firms, partnerships, limited partnerships,
- 6 limited liability partnerships, professional corporations,
- 7 professional associations, joint ventures, or other business
- 8 associations or proprietorships, stating the name of each
- 9 corporation, firm, partnership, limited partnership, limited
- 10 liability partnership, professional corporation, professional
- 11 association, joint venture, or other business association or
- 12 proprietorship and the position held;
- 13 (11) identification of any person providing
- 14 transportation, meals, or lodging expenses permitted under Section
- 36.07(b), Penal Code, and the amount of those expenses, other than
- 16 expenditures required to be reported under Chapter 305;
- 17 (12) any corporation, firm, partnership, limited
- 18 partnership, limited liability partnership, professional
- 19 corporation, professional association, joint venture, or other
- 20 business association, excluding a publicly held corporation, in
- 21 which both the individual and a person registered under Chapter 305
- 22 have an interest;
- 23 (13) identification by name and the category of the
- 24 number of shares of any mutual fund held or acquired, and if sold,
- 25 the category of the amount of net gain or loss realized from the
- 26 sale; [and]
- 27 (14) identification of each blind trust that complies

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1 with Subsection (c), including:
                         the category of the fair market value of the
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                    (A)
 3
   trust;
 4
                    (B)
                         the date the trust was created;
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                    (C)
                         the name and address of the trustee; and
 6
                    (D)
                        a statement signed by the trustee, under
 7
   penalty of perjury, stating that:
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                          (i) the trustee has not revealed
   information to the individual, except information that may be
   disclosed under Subdivision (8); and
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                          (ii) to the best of the trustee's knowledge,
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   the trust complies with this section;
               (15) if the aggregate cost of goods or services sold
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   under one or more written contracts described by this subdivision
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   exceeds $10,000 in the year covered by the report, identification
   of each written contract, including the name of each party to the
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   contract:
                    (A) for the sale of:
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                          (i) goods in the amount of $2,500 or more;
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   or
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                         (ii) services, including professional
   services as defined by Section 2254.002, consulting services as
22
   defined by Section 2254.021, or legal counsel, in the amount of
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   $5,000 or more;
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                    (B) to which the individual or any business
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   entity of which the individual has at least a 50 percent ownership
   interest is a party; and
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1	(C) $x \cdot x \cdot y + b$	
1	(C) with:	
2	(i) a governmental entity; or	
3	(ii) a person who contracts with a	
4	governmental entity, to fulfill one or more of the person's	
5	obligations to the governmental entity under that contract;	
6	(16) if the individual is a member of the legislature	
7	and provides bond counsel services to an issuer, as defined by	
8	Section 1201.002(1), identification of the following for each	
9	issuance for which the individual served as bond counsel:	
10	(A) the amount of the issuance;	
11	(B) the name of the issuer;	
12	(C) the date of the issuance;	
13	(D) the amount of fees paid to the individual,	
14	and whether the amount is:	
15	(i) less than \$5,000;	
16	(ii) at least \$5,000 but less than \$10,000;	
17	(iii) at least \$10,000 but less than	
18	\$25,000; or	
19	(iv) \$25,000 or more; and	
20	(E) the amount of fees paid to the individual's	
21	firm, if applicable, and whether the amount is:	
22	(i) less than \$5,000;	
23	(ii) at least \$5,000 but less than \$10,000;	
24	(iii) at least \$10,000 but less than	
25	\$25,000; or	
26	(iv) \$25,000 or more; and	
27	(17) identification of any other source of earned or	
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- 1 unearned income not reported under another provision of this
- 2 subsection, including public benefits or a pension, individual
- 3 retirement account, or other retirement plan, and the category of
- 4 the amount of income derived from each source.
- 5 (e) In this section, "governmental entity" means the state,
- 6 a political subdivision of the state, or an agency or department of
- 7 the state or a political subdivision of the state.
- 8 SECTION 2. Subchapter B, Chapter 572, Government Code, is
- 9 amended by adding Section 572.0295 to read as follows:
- Sec. 572.0295. AMENDMENT OF STATEMENT. (a) A person who
- 11 files a financial statement under this chapter may amend the
- 12 statement.
- 13 (b) A financial statement that is amended before the eighth
- 14 day after the date the original statement was filed is considered to
- 15 have been filed on the date on which the original statement was
- 16 filed.
- SECTION 3. Subtitle B, Title 5, Government Code, is amended
- 18 by adding Chapter 576 to read as follows:
- 19 CHAPTER 576. CONFLICT OF INTEREST BY STATE AGENCY GOVERNING BOARD
- 20 MEMBER OR OFFICER
- 21 Sec. 576.001. DEFINITIONS. In this chapter:
- 22 (1) "Conflict of interest" means the conflict between
- 23 <u>an official decision made by a state agency governing board member</u>
- 24 or governing officer in the individual's official capacity and the
- 25 individual's private financial interest in which the individual
- 26 realizes any pecuniary gain, if the pecuniary gain accrued to the
- 27 individual as a member of a class of persons, including an

- 1 occupation, profession, or industry, to a greater extent than any
- 2 other member of the class.
- 3 (2) "Financial interest" means ownership or control,
- 4 directly or indirectly, of an ownership interest of at least five
- 5 percent in a person, including the right to share in profits,
- 6 proceeds, or capital gains, or an ownership interest that an
- 7 <u>individual could reasonably foresee could result in any financial</u>
- 8 benefit to the individual. The term does not include an interest in
- 9 a retirement plan, a blind trust, insurance coverage, or capital
- 10 gains.
- 11 (3) "Rule" means all or part of a statement of a state
- 12 agency that is of general or particular applicability and of future
- 13 effect designed to implement, interpret, or prescribe law or policy
- 14 for the state agency or to describe the organization, procedure, or
- 15 practice requirements of the state agency.
- 16 (4) "State agency" means a board, commission, council,
- 17 committee, department, office, agency, or other governmental
- 18 entity in the executive branch of state government.
- 19 Sec. 576.002. DUTY TO DISCLOSE AND REFRAIN FROM
- 20 PARTICIPATION. (a) Except as provided by Subsection (b) or (c), in
- 21 each matter before the governing board of a state agency or, if the
- 22 agency is not governed by a multimember governing board, the
- 23 officer who governs the agency, for which a member of the board or
- 24 officer, as applicable, has a conflict of interest, the individual:
- 25 (1) shall disclose in writing the conflict of interest
- 26 to the agency; and
- 27 (2) may not participate in the decision on the matter.

- 1 (b) If a majority of the members of the governing board of a
- 2 state agency has a conflict of interest related to a matter before
- 3 the board or, if the agency is not governed by a multimember
- 4 governing board, the officer who governs the agency has a conflict
- 5 of interest on the matter, the board or officer may decide the
- 6 matter only if:
- 7 (1) each member, or the officer, as applicable, who
- 8 has a conflict of interest discloses in writing the conflict of
- 9 <u>interest to the agency; and</u>
- 10 (2) the board, or officer, as applicable, makes a
- 11 finding that an emergency exists that requires a decision on the
- 12 matter despite the conflict of interest.
- 13 (c) The duty to disclose a conflict of interest and refrain
- 14 from participation in the decision on a matter for a member of the
- 15 governing board of an institution of higher education, as those
- 16 terms are defined by Section 61.003, Education Code, is governed by
- 17 Section 51.923, Education Code.
- 18 Sec. 576.003. PUBLIC INFORMATION. A written disclosure
- 19 made under Section 576.002 is public information.
- Sec. 576.004. REPORT TO TEXAS ETHICS COMMISSION; RULES.
- 21 (a) A state agency that receives a written disclosure under Section
- 22 <u>576.002</u> shall file a copy of the disclosure with the Texas Ethics
- 23 Commission.
- 24 (b) The Texas Ethics Commission may adopt the rules
- 25 necessary to implement this chapter, including rules on the
- 26 disclosure to be filed with the commission under Subsection (a).
- 27 Sec. 576.005. CRIMINAL PENALTY. (a) An individual commits

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- 1 an offense if the individual knowingly fails to comply with Section
- 2 576.002.
- 3 (b) An offense under this section is a Class B misdemeanor.
- 4 Sec. 576.006. EXEMPTION. This chapter does not apply to:
- 5 (1) the consideration of a proposed rule; or
- 6 (2) a vote to adopt a proposed rule.
- 7 SECTION 4. Section 571.061(a), Government Code, is amended 8 to read as follows:
- 9 (a) The commission shall administer and enforce:
- 10 (1) Chapters 302, 303, 305, 572, <u>576,</u> and 2004;
- 11 (2) Subchapter C, Chapter 159, Local Government Code,
- 12 in connection with a county judicial officer, as defined by Section
- 13 159.051, Local Government Code, who elects to file a financial
- 14 statement with the commission;
- 15 (3) Title 15, Election Code; and
- 16 (4) Sections 2152.064 and 2155.003.
- 17 SECTION 5. The changes in law made by this Act apply only to
- 18 a financial statement filed under Subchapter B, Chapter 572,
- 19 Government Code, as amended by this Act, on or after September 1,
- 20 2015. A financial statement filed before September 1, 2015, is
- 21 governed by the law in effect on the date of filing, and the former
- 22 law is continued in effect for that purpose.
- 23 SECTION 6. This Act takes effect September 1, 2015.

President of the Senate

Speaker of the House

I certify that H.B. No. 3736 was passed by the House on May 11, 2015, by the following vote: Yeas 135, Nays 0, 2 present, not voting; that the House refused to concur in Senate amendments to H.B. No. 3736 on May 28, 2015, and requested the appointment of a conference committee to consider the differences between the two houses; and that the House adopted the conference committee report on H.B. No. 3736 on May 31, 2015, by the following vote: Yeas 141, Nays 0, 2 present, not voting.

Chief Clerk of the House

I certify that H.B. No. 3736 was passed by the Senate, with amendments, on May 26, 2015, by the following vote: Yeas 31, Nays 0; at the request of the House, the Senate appointed a conference committee to consider the differences between the two houses; and that the Senate adopted the conference committee report on H.B. No. 3736 on May 31, 2015, by the following vote: Yeas 28, Nays 3.

		Secretary of the Senate
APPROVED: _		_
	Date	
_		-
	Governor	