H.B. No. 4119 By: Hughes

	A BILL TO BE ENTITLED
1	AN ACT
2	relating to investigations of and procedures for reports of child
3	abuse and neglect.
4	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
5	SECTION 1. Section 261.002, Family Code, is amended by
6	amending Subsection (b) and adding Subsections (d) and (e) to read
7	as follows:
8	(b) The department may adopt rules necessary to carry out
9	this section. The rules shall provide for:
0	(1) procedural protections for individuals reported
1	to have committed abuse or neglect:

- 10
- 11
- 12 (2) cooperation with local child service agencies,
- 13 including hospitals, clinics, and schools; $[\tau]$ and
- 14 (3) cooperation with other states in exchanging
- reports to effect a national registration system. 15
- (d) Before the department may add to the central registry a 16
- record of a reported case of child abuse or neglect, the department 17
- must provide to the individual reported to have committed the abuse 18
- or neglect: 19
- 20 (1) written notice that information regarding the
- 21 reported case will be added to the registry;
- 22 (2) a copy of the record that will be added to the
- 23 registry; and
- 24 (3) the opportunity to appeal the department's finding

- of abuse or neglect as provided by Subsection (e).
- 2 (e) An individual described by Subsection (d) may appeal the
- 3 department's finding of abuse or neglect by requesting a hearing
- 4 conducted by the State Office of Administrative Hearings. An
- 5 appeal under this subsection is a contested case under Chapter
- 6 2001, Government Code. The department may not include in the
- 7 central registry a record of a reported case of child abuse or
- 8 neglect if the department's finding of abuse or neglect is not
- 9 sustained by an administrative law judge following a hearing under
- 10 this section.
- 11 SECTION 2. Section 261.103, Family Code, is amended by
- 12 adding Subsection (d) to read as follows:
- 13 (d) The department or other entity shall maintain each
- 14 report until the second anniversary of the date the department or
- 15 other entity receives the report.
- SECTION 3. Sections 261.201(b) and (c), Family Code, are
- 17 amended to read as follows:
- 18 (b) A court shall [may] order the disclosure of information
- 19 that is confidential under this section if:
- 20 (1) a motion has been filed with the court requesting
- 21 the release of the information;
- 22 (2) a notice of hearing has been served on the
- 23 investigating agency and all other interested parties; and
- 24 (3) after hearing and an in camera review of the
- 25 requested information, the court determines that the disclosure of
- 26 the requested information is [+
- 27 [(A) essential to the administration of justice;

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1
    and
 2
                      [<del>(B)</del>] not likely to endanger the life or safety
 3
    of:
 4
                     (A) [\frac{1}{2}] a child who is the subject of the
 5
    report of alleged or suspected abuse or neglect;
 6
                     (B) [(ii)] a person who makes a report
 7
    alleged or suspected abuse or neglect; or
8
                     (C) [(iii)] any other person who participates
    in an investigation of reported abuse or neglect or who provides
    care for the child.
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          (c) In addition to Subsection (b), a court, on its own
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    motion, may order disclosure of information that is confidential
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    under this section if:
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14
                (1) the order is rendered at a hearing for which all
15
    parties have been given notice;
16
                (2) the court finds that disclosure of the information
    is[÷
17
                      [(A) essential to the administration of justice;
18
19
    and
20
                      [<del>(B)</del>] not likely to endanger the life or safety
21
    of:
                     (A)
                          \left[\frac{(i)}{(i)}\right] a child who is the subject of the
22
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in an investigation of reported abuse or neglect or who provides

[(ii)] a person who makes a report of

(C) [(iii)] any other person who participates

report of alleged or suspected abuse or neglect;

(B)

alleged or suspected abuse or neglect; or

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- 1 care for the child; and
- 2 (3) the order is reduced to writing or made on the
- 3 record in open court.
- 4 SECTION 4. Section 261.302, Family Code, is amended by
- 5 amending Subsections (a) and (f) and adding Subsections (e-1),
- 6 (e-2), and (e-3) to read as follows:
- 7 (a) The investigation may include:
- 8 (1) a visit to the child's home, unless the alleged
- 9 abuse or neglect can be confirmed or clearly ruled out without a
- 10 home visit; and
- 11 (2) an interview with and examination of the subject
- 12 child, another child in the home, or the child's parents, which may
- 13 include a medical, psychological, or psychiatric examination \underline{as}
- 14 authorized by Subsection (e-1).
- 15 (e-1) Except as provided by Subsection (e-2), an
- 16 investigation that includes an examination of the subject child or
- 17 another child in the home may not include a medical, psychological,
- 18 or psychiatric examination of the child unless:
- 19 (1) the child's parent, conservator, or legal guardian
- 20 consents in writing to the examination; or
- 21 (2) the department obtains a court order for the
- 22 medical, psychological, or psychiatric examination.
- 23 <u>(e-2) If during the investigation a department investigator</u>
- 24 believes that a child needs emergency medical attention before a
- 25 representative of a law enforcement agency is able to arrive, the
- 26 investigator may obtain medical assistance for the child from
- 27 emergency medical services personnel, as defined by Section

- 1 773.003, Health and Safety Code.
- 2 (e-3) This section does not limit the authority of a law
- 3 enforcement agency to perform its duties under any other law.
- 4 (f) A person commits an offense if the person is notified of
- 5 the time of the transport of a child by the department and the
- 6 location from which the transport is initiated and the person is
- 7 present at the location when the transport is initiated and
- 8 attempts to interfere with the department's investigation. An
- 9 offense under this subsection is a Class B misdemeanor. It is an
- 10 exception to the application of this subsection that the department
- 11 requested the person to be present at the site of the transport.
- 12 This subsection applies only when:
- 13 (1) the department has taken possession of a child
- 14 under Section 262.104 or is conducting an ongoing court-ordered
- 15 investigation; or
- 16 (2) the child's parent, conservator, or legal guardian
- 17 has consented to the transport.
- 18 SECTION 5. Section 261.3021, Family Code, is amended to
- 19 read as follows:
- Sec. 261.3021. CASEWORK DOCUMENTATION AND MANAGEMENT. (a)
- 21 Subject to the appropriation of money for these purposes, the
- 22 department shall:
- 23 (1) identify critical investigation actions that
- 24 impact child safety and require department caseworkers to document
- 25 those actions in a child's case file not later than the day after
- 26 the action occurs;
- 27 (2) identify and develop a comprehensive set of

- 1 casework quality indicators that must be reported in real time to
- 2 support timely management oversight;
- 3 (3) provide department supervisors with access to
- 4 casework quality indicators and train department supervisors on the
- 5 use of that information in the daily supervision of caseworkers;
- 6 (4) develop a case tracking system that notifies
- 7 department supervisors and management when a case is not
- 8 progressing in a timely manner;
- 9 (5) use current data reporting systems to provide
- 10 department supervisors and management with easier access to
- 11 information; and
- 12 (6) train department supervisors and management on the
- 13 use of data to monitor cases and make decisions.
- 14 (b) The department shall make a record of each interview
- 15 conducted in an investigation of a report of abuse or neglect and
- 16 shall maintain those records and all other documents, including
- 17 original notes, relating to the investigation.
- SECTION 6. Section 261.307(a), Family Code, is amended to
- 19 read as follows:
- 20 (a) As soon as possible after initiating an investigation of
- 21 a parent or other person having legal custody of a child, the
- 22 department shall provide to the person:
- 23 (1) a summary that:
- 24 (A) is brief and easily understood;
- 25 (B) is written in a language that the person
- 26 understands, or if the person is illiterate, is read to the person
- 27 in a language that the person understands; and

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1	(C) contains the following information:
2	(i) the department's procedures for
3	conducting an investigation of alleged child abuse or neglect,
4	including:
5	(a) a description of the
6	circumstances under which the department would request to remove
7	the child from the home through the judicial system; and
8	(b) an explanation that the law
9	requires the department to refer all reports of alleged child abuse
10	or neglect to a law enforcement agency for a separate determination
11	of whether a criminal violation occurred;
12	(ii) the person's right to file a complaint
13	with the department or to request a review of the findings made by
14	the department in the investigation;
15	(iii) the person's right to review all
16	records of the investigation unless the review would jeopardize an
17	ongoing criminal investigation or the child's safety;
18	(iv) the person's right to seek legal
19	counsel;
20	(v) references to the statutory and
21	regulatory provisions governing child abuse and neglect and how the
22	person may obtain copies of those provisions; [and]
23	(vi) the process the person may use to
24	acquire access to the child if the child is removed from the home;
25	<u>and</u>
26	(vii) a list of the specific allegations
27	being investigated, including the date and a detailed description

1 of each allegation;

- 2 (2) if the department determines that removal of the
- 3 child may be warranted, a proposed child placement resources form
- 4 that:
- 5 (A) instructs the parent or other person having
- 6 legal custody of the child to:
- 7 (i) complete and return the form to the
- 8 department or agency; and
- 9 (ii) identify in the form three individuals
- 10 who reside in this state within 100 miles of the child's primary
- 11 <u>residence and</u> who could <u>serve as</u> [be] relative caregivers or
- 12 designated caregivers, as those terms are defined by Section
- 13 264.751, before a suit affecting the parent-child relationship is
- 14 filed and until the suit is dismissed; and
- 15 (B) informs the parent or other person of a
- 16 location that is available to the parent or other person to submit
- 17 the information in the form 24 hours a day either in person or by
- 18 facsimile machine or e-mail; and
- 19 (3) an informational manual required by Section
- 20 261.3071.
- 21 SECTION 7. Section 261.309, Family Code, is amended by
- 22 adding Subsections (b-1), (c-1), (c-2), and (e-1) and amending
- 23 Subsections (c) and (d) to read as follows:
- 24 (b-1) At the conclusion of the informal review under
- 25 Subsection (b), the immediate supervisor shall submit a summary of
- 26 the person's case or complaint and the supervisor's findings
- 27 relating to the person's case or complaint. Not later than the 20th

- 1 day after the date the supervisor submits the summary and findings,
- 2 the department shall make the written summary and findings
- 3 available to the person under investigation.
- 4 (c) If, after the department's investigation, the person
- 5 who is alleged to have abused or neglected a child disputes the
- 6 department's determination of whether child abuse or neglect
- 7 occurred, the person may request an administrative review of the
- 8 findings. The department shall provide a copy of the file relating
- 9 to the investigation to the person who requests the review not later
- 10 than the 30th day before the date of the review. A department
- 11 employee in administration who was not involved in or did not
- 12 directly supervise the investigation shall conduct the review. The
- 13 review must sustain, alter, or reverse the department's original
- 14 findings in the investigation.
- 15 (c-1) At the administrative review prescribed by Subsection
- 16 (c), the person conducting the review for the department shall
- 17 allow the person challenging the findings to bring witnesses,
- 18 submit evidence, and question the investigative workers and
- 19 immediate supervisors who developed the department's findings. The
- 20 department may postpone the administrative review for not more than
- 21 30 days to ensure attendance of witnesses, necessary investigative
- 22 workers, and immediate supervisors.
- 23 <u>(c-2) The department shall make an audio recording of the</u>
- 24 administrative review prescribed by Subsection (c) and preserve the
- 25 recording until the first anniversary of the date the
- 26 <u>administrative review concludes.</u> The department shall make the
- 27 audio recording available to any party involved in the review not

- 1 later than the 10th day after the date the person requests access to
- 2 the recording.
- 3 (d) Unless a civil or criminal court proceeding or an
- 4 ongoing criminal investigation relating to the alleged abuse or
- 5 neglect investigated by the department is pending, the department
- 6 employee shall conduct the <u>administrative</u> review prescribed by
- 7 Subsection (c) as soon as possible but not later than the 45th day
- 8 after the date the department receives the request. If a civil
- 9 court proceeding initiated by the department, a [or] criminal court
- 10 proceeding, or an ongoing criminal investigation is pending, the
- 11 department may postpone the review until the court proceeding is
- 12 completed. The department shall conduct the review not later than
- 13 the 45th day after the date the court proceeding or investigation is
- 14 <u>completed.</u>
- 15 <u>(e-1)</u> A person under investigation for allegedly abusing or
- 16 <u>neglecting the person's child is not subject to, and may not be</u>
- 17 required to submit to, the jurisdiction of the State Office of
- 18 Administrative Hearings in any proceeding in connection to the
- 19 <u>alleged abuse or neglect.</u>
- SECTION 8. Section 261.310(d), Family Code, is amended to
- 21 read as follows:
- 22 (d) The standards shall:
- 23 (1) recommend that videotaped and audiotaped
- 24 interviews be uninterrupted;
- 25 (2) recommend a maximum number of interviews with and
- 26 examinations of a suspected victim;
- 27 (3) provide procedures to preserve evidence,

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- 1 including the original <u>audio</u> recordings of the intake telephone
- 2 calls, original notes, <u>e-mails</u>, videotapes, and <u>other recordings or</u>
- 3 audiotapes, until the second anniversary of the later of the date
- 4 the evidence is created or the date of a final judgment in a
- 5 reported case for which the evidence is created [for one year]; and
- 6 (4) provide that an investigator of suspected child
- 7 abuse or neglect make a reasonable effort to locate and inform each
- 8 parent of a child of any report of abuse or neglect relating to the
- 9 child.
- SECTION 9. Section 261.302(c), Family Code, is repealed.
- 11 SECTION 10. The changes in law made by this Act apply only
- 12 to an investigation of a report of child abuse or neglect that is
- 13 made, or a suit affecting the parent-child relationship that is
- 14 commenced, on or after the effective date of this Act. A report
- 15 that is made or a suit that is commenced before the effective date
- 16 of this Act is governed by the law in effect on the date the report
- 17 was made or the suit was commenced, and the former law is continued
- 18 in effect for that purpose.
- 19 SECTION 11. This Act takes effect September 1, 2015.