S.B. No. 10 Huffman, et al. By: (King of Parker) Substitute the following for S.B. No. 10: By: Larson C.S.S.B. No. 10 A BILL TO BE ENTITLED 1 AN ACT 2 relating to the prosecution of offenses against public administration, including ethics offenses. 3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS: 4 SECTION 1. Chapter 41, Government Code, is amended by 5 adding Subchapter F to read as follows: 6 7 SUBCHAPTER F. PUBLIC INTEGRITY PROSECUTIONS Sec. 41.351. DEFINITIONS. In this subchapter: 8 (1) "Offense" means a prohibited act for which state 9 law imposes a criminal or civil penalty. 10 11 (2) "Prosecute" means represent the state to impose a 12 criminal or civil penalty. 13 (3) "Public integrity prosecution" means the 14 prosecution of an offense against public administration under Section 41.352. 15 16 (4) "State agency" means a department, commission, board, office, council, authority, or other agency in the executive 17 branch of state government that is created by the constitution or a 18 statute of this state, including a university system or institution 19 of higher education as defined by Section 61.003, Education Code. 20 21 (5) "State employee" means an individual, other than a state officer, who is employed by: 22 23 (A) a state agency; (B) the Supreme Court of Texas, the Court of 24

1 Criminal Appeals of Texas, a court of appeals, or the Texas Judicial 2 Council; or (C) either house of the legislature or a 3 legislative agency, council, or committee, including the 4 5 Legislative Budget Board, the Texas Legislative Council, the State Auditor's Office, and the Legislative Reference Library. 6 7 (6) "State officer" means an elected officer, an appointed officer, a salaried appointed officer, an appointed 8 officer of a major state agency, or the executive head of a state 9 10 agency. Sec. 41.352. OFFENSES AGAINST PUBLIC ADMINISTRATION. For 11 12 purposes of this subchapter, the following are offenses against public administration: 13 14 (1) an offense under Title 8, Penal Code, committed by 15 a state officer or a state employee in connection with the powers and duties of the state office or state employment; 16 17 (2) an offense under Chapter 301, 302, 571, 572, or 2004 committed by a state officer or a state employee in connection 18 19 with the powers and duties of the state office or state employment or by a candidate for state office; 20 21 (3) an offense under Chapter 573 committed by a state 22 officer in connection with the powers and duties of the state 23 office; and 24 (4) an offense under Title 15, Election Code, 25 committed in connection with: 26 (A) a campaign for or the holding of state 27 office; or

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1	(B) an election on a proposed constitutional
2	amendment.
3	Sec. 41.353. INVESTIGATION OF PUBLIC INTEGRITY OFFENSES.
4	(a) Unless another state agency is designated as having primary
5	responsibility for an investigation of a complaint alleging an
6	offense against public administration, an investigation of a formal
7	or informal complaint alleging an offense against public
8	administration under this subchapter shall be conducted by an
9	officer of the Texas Rangers. If a state agency other than the Texas
10	Rangers has primary responsibility for an investigation of a
11	complaint alleging an offense against public administration, the
12	Texas Rangers shall provide assistance if assistance is requested
13	by that state agency.
14	(b) Nothing in this subchapter shall prevent the state
15	auditor from conducting an investigation under Chapter 321,
16	including an investigation of a formal or informal complaint
17	alleging an offense against public administration.
18	(c) If an investigation conducted by the Texas Rangers of a
19	complaint alleging an offense against public administration
20	demonstrates a reasonable suspicion that the offense alleged in the
21	complaint occurred, the officer of the Texas Rangers conducting the
22	investigation shall refer the complaint to the appropriate
23	prosecutor of the county in which venue is proper under Section
24	41.357.
25	(d) Not later than the 90th day before the expiration of the
26	statute of limitations for the prosecution of an offense against
27	public administration alleged in a complaint referred by the Texas

1 Rangers under Subsection (c), the prosecutor to whom the complaint 2 was referred shall notify the Texas Rangers of the status of the case. The Texas Rangers shall immediately notify the legislature 3 if a prosecutor does not provide the status notification to the 4 5 Texas Rangers within the time provided in this subsection. 6 Sec. 41.354. RECUSAL OF PROSECUTOR. (a) In this section, 7 "judges" means the presiding judges of the administrative judicial 8 regions. (b) A prosecutor to whom a complaint has been referred under 9 10 Section 41.353(c) or the defendant may request that the court with jurisdiction over the complaint order the prosecutor to be recused 11 12 from the case for good cause. If the court approves the request, the prosecutor shall be considered disqualified. 13 14 (c) A prosecutor to whom a complaint has been referred under 15 Section 41.353(c) and who has, either currently or in the past, a financial or other business relationship with the defendant must 16 17 request that the court with jurisdiction over the complaint permit the prosecutor to be recused from the case for good cause. If the 18 19 court approves the request, the prosecutor shall be considered disqualified. 20 21 (d) A prosecutor to whom a complaint has been referred under Section 41.353(c) shall disclose to the court if the prosecutor, in 22 either a personal or professional capacity, has ever made a 23 24 campaign contribution to or received a campaign contribution from the person against whom the complaint was made or a political 25 26 committee organized for the benefit of the person against whom the 27 complaint was made. The court shall consider a disclosure made

1 under this subsection in determining whether good cause exists for recusal. 2 3 (e) Following the recusal of a prosecutor under Subsection (b) or (c), the judges shall select the prosecutor for prosecution 4 of the complaint by a majority vote. The prosecutor for an offense 5 against public administration must represent another county within 6 7 the same administrative judicial region as the county in which venue is proper under Section 41.357. A prosecutor may be selected 8 under this section only with the prosecutor's consent to the 9 appointment. 10 (f) In selecting a prosecutor under this section, the judges 11 12 shall consider the proximity of the county or district represented by the prosecutor to the county in which venue is proper under 13 14 Section 41.357. 15 (g) The prosecutor selected to prosecute the public integrity offense under this section may pursue a waiver to extend 16 17 the statute of limitations by no more than two years. If the waiver adds less than two years to limitations, the prosecutor may pursue a 18 19 successive waiver for good cause shown to the court, providing that the total time of all waivers does not exceed two years. 20 21 Sec. 41.355. COOPERATION OF STATE AGENCIES AND LOCAL LAW ENFORCEMENT AGENCIES. (a) To the extent allowed by law, a state 22 agency or local law enforcement agency shall cooperate with the 23 24 prosecutor of a public integrity prosecution by providing

25 information requested by the prosecutor as necessary to carry out

26 the purposes of this subchapter.

27 (b) Information disclosed under this section is

1 confidential and not subject to disclosure under Chapter 552. 2 Sec. 41.356. CONFLICT OF INTEREST. (a) The Texas Rangers may refer the investigation of a complaint alleging an offense 3 against public administration involving a person who is a member of 4 5 the executive branch to the local law enforcement agency that would otherwise have authority to investigate the complaint, if a 6 7 conflict of interest arises from the conduct of an investigation by 8 the officers of the Texas Rangers.

9 (b) If, in the course of conducting an investigation of a 10 complaint, the Texas Rangers determine that an individual who is assigned to the security detail of a state official is a fact 11 12 witness or has knowledge of the facts underlying the complaint, the Texas Rangers shall refer the investigation of the complaint to 13 another law enforcement agency. The public safety director shall 14 15 notify the chair of the Public Safety Commission of the referral of a complaint to another law enforcement agency within 24 hours after 16 17 the referral is made.

(c) If a formal or informal complaint alleges that the 18 19 public safety director or a deputy or assistant director of the 20 Department of Public Safety has committed an offense against public administration, the Texas Rangers shall refer the investigation of 21 the complaint to another law enforcement agency. The public safety 22 director shall notify the chair of the Public Safety Commission of 23 24 the referral of a complaint to another law enforcement agency within 24 hours after the referral is made. 25

26 (d) Local law enforcement must comply with all requirements
 27 of this subchapter in conducting an investigation of a complaint

1 <u>alleging an offense against public administration as provided by</u>
2 <u>this section.</u>

3 <u>Sec. 41.357. VENUE. (a) Notwithstanding Chapter 13, Code</u> 4 <u>of Criminal Procedure, or any other law, and except as provided by</u> 5 <u>Subsection (c) or (d), if the defendant is a state officer, venue</u> 6 <u>for a prosecution under this subchapter is the county in which the</u> 7 defendant resided at the time the offense was committed.

8 (b) Notwithstanding any other law, if the defendant is a 9 state employee who is not a state officer, venue for a prosecution 10 under this subchapter is the county in which the conduct 11 constituting the offense against public administration occurred.

12 (c) If the defendant holds an office of the executive branch 13 subject to a residency requirement under Article IV, Texas 14 Constitution, venue for a prosecution under this subchapter is the 15 county in which the defendant resided at the time the defendant was 16 elected to the term of that office during which the offense was 17 committed.

18 (d) If a complaint alleging an offense against public 19 administration under this subchapter alleges that an offense was 20 committed by two or more defendants, venue for the prosecution of 21 all defendants under this subchapter is any county in which the 22 conduct constituting the offense against public administration 23 occurred.

24 <u>Sec. 41.358. PROSECUTION OF CERTAIN OFFENSES BY ATTORNEY</u>
 25 <u>GENERAL. Nothing in this subchapter shall be construed as limiting</u>
 26 <u>the authority of the attorney general to prosecute offenses under</u>
 27 <u>Section 273.021, Election Code.</u>

SECTION 2. Sections 301.027(b) and (c), Government Code, are amended to read as follows:

3 (b) If the president of the senate or speaker receives a 4 report or statement of facts as provided by Subsection (a), the 5 president of the senate or speaker shall certify the statement of 6 facts to the <u>appropriate prosecuting</u> [Travis County district] 7 attorney <u>as provided under Section 41.353(c)</u> under the seal of the 8 senate or house of representatives, as appropriate.

9 (c) The <u>prosecuting</u> [Travis County district] attorney to 10 whom a statement of facts is certified under Subsection (a) or the 11 <u>prosecutor selected under Section 41.354(e)</u>, if applicable, shall 12 bring the matter before the grand jury for action. If the grand 13 jury returns an indictment, the <u>prosecuting</u> [district] attorney 14 shall prosecute the indictment.

15 SECTION 3. Section 411.022, Government Code, is amended by 16 adding Subsection (c) to read as follows:

17 (c) An officer of the Texas Rangers has the authority to
 18 investigate offenses against public administration prosecuted
 19 under Subchapter F, Chapter 41.

SECTION 4. Subchapter F, Chapter 41, Government Code, as added by this Act, applies only to the prosecution of an offense against public administration committed on or after September 1, 2015. For purposes of this section, an offense is committed before September 1, 2015, if any element of the offense occurs before that date.

26 SECTION 5. The investigation of an offense against public 27 administration that is classified as ongoing or pending on the

1 effective date of this Act shall remain with the entity that is 2 conducting the investigation, unless the entity consents to 3 transfer the investigation to the Texas Rangers.

4 SECTION 6. If any provision of this Act or its application 5 to any person or circumstance is held invalid, the invalidity does 6 not affect other provisions or applications of this Act that can be 7 given effect without the invalid provision or application, and to 8 this end the provisions of this Act are severable.

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SECTION 7. This Act takes effect September 1, 2015.