S.B. No. 1148 By: Watson

## A BILL TO BE ENTITLED

1	AN ACT

- relating to the functions of the Public Utility Commission of Texas 2
- 3 in relation to the economic regulation of water and sewer service.
- Δ BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- SECTION 1. Section 5.315, Water Code, is amended to read as 5
- 6 follows:

- Sec. 5.315. DISCOVERY IN CASES USING PREFILED WRITTEN 7
- 8 TESTIMONY. In a contested case hearing delegated by the commission
- to the State Office of Administrative Hearings that uses prefiled 9
- 10 written testimony, all discovery must be completed before the
- deadline for the submission of that testimony[, except for water 11
- 12 and sewer ratemaking proceedings].
- 13 SECTION 2. Section 13.041(d), Water Code, is amended to
- read as follows: 14
- 15 In accordance with Subchapter K-1, the [The] utility
- commission may issue emergency orders, with or without a hearing: 16
- 17 (1) to compel a water or sewer service provider that
- has obtained or is required to obtain a certificate of public 18
- convenience and necessity to provide continuous and adequate water 19
- service, sewer service, or both, if the discontinuance of the 20
- service is imminent or has occurred because of the service 21
- 22 provider's actions or failure to act; and
- 23 (2) to compel a retail public utility to provide an
- 24 emergency interconnection with a neighboring retail public utility

- 1 for the provision of temporary water or sewer service, or both, for
- 2 not more than 90 days if service discontinuance or serious
- 3 impairment in service is imminent or has occurred.
- 4 SECTION 3. Section 13.043, Water Code, is amended by adding
- 5 Subsections (b-1) and (b-2) to read as follows:
- 6 (b-1) A municipally owned utility shall:
- 7 (1) disclose to any person, on request, the number of
- 8 ratepayers who reside outside the corporate limits of the
- 9 municipality; and
- 10 (2) provide to any person, on request, a list of the
- 11 names and addresses of the ratepayers who reside outside the
- 12 corporate limits of the municipality.
- 13 (b-2) The municipally owned utility may not charge a fee for
- 14 disclosing the information under Subsection (b-1)(1). The
- 15 municipally owned utility may charge a reasonable fee for providing
- 16 <u>information under Subsection (b-1)(2). The municipally owned</u>
- 17 utility shall provide information requested under Subsection
- 18 (b-1)(1) by telephone or in writing as preferred by the person
- 19 making the request.
- SECTION 4. Section 13.187(g-1), Water Code, is amended to
- 21 read as follows:
- 22 (g-1) If the regulatory authority is the utility
- 23 commission, the utility commission shall give reasonable notice of
- 24 the hearing, including notice to the governing body of each
- 25 affected municipality and county. The utility commission may
- 26 delegate to an administrative law judge of the State Office of
- 27 Administrative Hearings the responsibility and authority to give

- 1 reasonable notice of the hearing, including notice to the governing
- 2 body of each affected municipality and county. The utility is not
- 3 required to provide a formal answer or file any other formal
- 4 pleading in response to the notice, and the absence of an answer
- 5 does not affect an order for a hearing.
- 6 SECTION 5. Sections 13.1871(g), (h), (j), (m), and (p),
- 7 Water Code, are amended to read as follows:
- 8 (g) After written notice to the utility, the utility
- 9 commission may suspend the effective date of a rate change for not
- 10 more than 265  $[\frac{205}{205}]$  days from the proposed effective date. If the
- 11 utility commission does not make a final determination on the
- 12 proposed rate before the expiration of the suspension period, the
- 13 proposed rate shall be considered approved. This approval is
- 14 subject to the authority of the utility commission thereafter to
- 15 continue a hearing in progress.
- 16 (h) The <u>265-day</u> [<del>205 day</del>] period described by Subsection (g)
- 17 shall be extended by two days for each day a hearing exceeds 15
- 18 days.
- 19 (j) If the regulatory authority receives at least the
- 20 number of complaints from ratepayers required for the regulatory
- 21 authority to set a hearing under Subsection (i), the regulatory
- 22 authority may, pending the hearing and a decision, suspend the date
- 23 the rate change would otherwise be effective. Except as provided by
- 24 Subsection (h), the proposed rate may not be suspended for longer
- 25 than:
- 26 (1) 90 days by a local regulatory authority; or
- 27 (2)  $265 \left[\frac{205}{205}\right]$  days by the utility commission.

- 1 The regulatory authority shall give reasonable notice (m) 2 of the hearing, including notice to the governing body of each affected municipality and county. The utility commission may 3 delegate to an administrative law judge of the State Office of 4 Administrative Hearings the responsibility and authority to give 5 reasonable notice for the hearing, including notice to 6 the 7 governing body of each affected municipality and county. utility is not required to provide a formal answer or file any other 8 9 formal pleading in response to the notice, and the absence of an 10 answer does not affect an order for a hearing.
- 11 A utility may put a changed rate into effect throughout 12 the area in which the utility sought to change its rates, including 13 an area over which the utility commission is exercising appellate or original jurisdiction, by filing a bond with the utility 14 15 commission if the suspension period has been extended under 16 Subsection (h) and the utility commission fails to make a final determination before the 266th [206th] day after the date the rate 17 change would otherwise be effective. 18
- 19 SECTION 6. Sections 13.301(a) and (h), Water Code, are 20 amended to read as follows:
- 21 (a) A utility or a water supply or sewer service corporation, on or before the 120th day before the effective date of 22 a sale, acquisition, lease, or rental of a water or sewer system 23 24 owned by an entity that is required by law to possess a certificate 25 of public convenience and necessity or the effective date of a sale or acquisition of or merger or consolidation with such an entity [a 26 27 utility or water supply or sewer service corporation], shall:

- 1 (1) file a written application with the utility 2 commission; and
- 3 (2) unless public notice is waived by the utility
- 4 commission for good cause shown, give public notice of the action.
  5 (h) A sale, acquisition, lease, or rental of any water or
- 6 sewer system <u>owned by an entity</u> required by law to possess a
- 7 certificate of public convenience and necessity  $\underline{\text{or a sale or}}$
- 8 acquisition of or merger or consolidation with such an entity that
- $9\,$  is not completed in accordance with the provisions of this section
- 10 is void.
- SECTION 7. Sections 13.4133(a) and (c), Water Code, are
- 12 amended to read as follows:
- 13 (a) Notwithstanding the requirements of Subchapter F, the
- 14 utility commission may authorize an emergency rate increase for a
- 15 utility for which a person has been appointed under Section 13.4132
- 16 or for which a receiver has been appointed under Section 13.412 if
- 17 the increase is necessary to ensure the provision of continuous and
- 18 adequate services to the utility's customers. The commission and
- 19 utility commission shall coordinate as needed to carry out this
- 20 section.
- 21 (c) An emergency order may be issued under this section for
- 22 <u>a term not to exceed 15 months.</u> The utility commission shall
- 23 schedule a hearing to establish a final rate within 15 months after
- 24 the date on which an emergency rate increase takes effect. The
- 25 utility commission shall require the utility to provide notice of
- 26 the hearing to each customer. The additional revenues collected
- 27 under an emergency rate increase are subject to refund if the

- 1 utility commission finds that the rate increase was larger than
- 2 necessary to ensure continuous and adequate service.
- 3 SECTION 8. Chapter 13, Water Code, is amended by adding
- 4 Subchapter K-1 to read as follows:

## 5 SUBCHAPTER K-1. EMERGENCY ORDERS

- 6 Sec. 13.451. ISSUANCE OF EMERGENCY ORDER. (a) The utility
- 7 commission may issue an emergency order authorized under this
- 8 chapter after providing the notice and opportunity for a hearing
- 9 that the utility commission considers practicable under the
- 10 circumstances or without notice or opportunity for a hearing. If
- 11 the utility commission considers the provision of notice and
- 12 opportunity for a hearing practicable, the utility commission shall
- 13 provide the notice not later than the 10th day before the date set
- 14 for the hearing.
- 15 (b) The utility commission by order or rule may delegate to
- 16 the utility commission's executive director the authority to:
- 17 (1) receive applications and issue emergency orders
- 18 under this subchapter; and
- 19 (2) authorize, in writing, a representative or
- 20 representatives to act on the utility commission's executive
- 21 director's behalf under this subchapter.
- (c) Chapter 2001, Government Code, does not apply to the
- 23 issuance of an emergency order under this subchapter without a
- 24 hearing.
- 25 (d) A law under which the utility commission acts that
- 26 requires notice of hearing or that prescribes procedures for the
- 27 issuance of emergency orders does not apply to a hearing on an

- 1 emergency order issued under this subchapter unless the law
- 2 specifically requires notice for an emergency order. The utility
- 3 commission shall give notice of the hearing as it determines is
- 4 practicable under the circumstances.
- 5 (e) An emergency order issued under this subchapter does not
- 6 vest any rights in a person affected by the order and the order
- 7 expires according to its terms.
- 8 <u>(f)</u> The utility commission may adopt rules necessary to
- 9 administer this subchapter.
- 10 Sec. 13.452. APPLICATION FOR EMERGENCY ORDER. A person
- 11 other than the utility commission or the staff of the utility
- 12 commission who desires the issuance of an emergency order under
- 13 this subchapter must submit a sworn written application to the
- 14 utility commission. The application must:
- 15 (1) describe the emergency condition or other
- 16 condition justifying the issuance of the order;
- 17 (2) allege facts to support the findings required
- 18 under this subchapter;
- 19 (3) estimate the dates on which the proposed order
- 20 should begin and end;
- 21 (4) describe the action sought and the activity
- 22 proposed to be allowed, mandated, or prohibited; and
- 23 (5) include any other statement, including who must
- 24 sign the application for the order, and any information required by
- 25 the utility commission.
- Sec. 13.453. NOTICE OF ISSUANCE. Notice of the issuance of
- 27 an emergency order must be provided as required by utility

- 1 commission rule.
- 2 Sec. 13.454. HEARING TO AFFIRM, MODIFY, OR SET ASIDE ORDER.
- 3 (a) If the utility commission or the utility commission's
- 4 executive director issues an emergency order under this subchapter
- 5 without a hearing, a hearing must be held to affirm, modify, or set
- 6 aside the emergency order unless the person affected by the order
- 7 waives the right to a hearing. If the person does not waive the
- 8 right to a hearing, the utility commission or the utility
- 9 commission's executive director shall set a time and place for a
- 10 hearing to be held before the utility commission or the State Office
- 11 of Administrative Hearings, which must be as soon as practicable
- 12 after the order is issued.
- 13 (b) At a hearing required under Subsection (a), or within a
- 14 reasonable time after the hearing, the utility commission shall
- 15 affirm, modify, or set aside the emergency order.
- 16 (c) A hearing to affirm, modify, or set aside an emergency
- order must be conducted in accordance with Chapter 2001, Government
- 18 Code, and utility commission rules. Utility commission rules
- 19 relating to a hearing to affirm, modify, or set aside an emergency
- 20 order must provide for presentation of evidence by the applicant,
- 21 if any, under oath, presentation of rebuttal evidence under oath,
- 22 and cross-examination of witnesses under oath.
- 23 <u>Sec. 13.455. TERM OF ORDER. An emergency order issued under</u>
- 24 this subchapter must be limited to a reasonable time as specified in
- 25 the order. Except as otherwise provided by this chapter, the term
- of an emergency order may not exceed 180 days. An emergency order
- 27 may be renewed once for a period not to exceed 180 days.

- S.B. No. 1148
- 1 SECTION 9. Section 5.507, Water Code, is amended to read as
- 2 follows:
- 3 Sec. 5.507. EMERGENCY ORDER FOR OPERATION OF UTILITY THAT
- 4 DISCONTINUES OPERATION OR IS REFERRED FOR APPOINTMENT OF RECEIVER.
- 5 The commission [or the Public Utility Commission of Texas] may
- 6 issue an emergency order appointing a willing person to temporarily
- 7 manage and operate a utility under Section 13.4132. Notice of the
- 8 action is adequate if the notice is mailed or hand delivered to the
- 9 last known address of the utility's headquarters.
- 10 SECTION 10. Section 5.508, Water Code, is repealed.
- 11 SECTION 11. This Act takes effect September 1, 2015.