By: Eltife S.B. No. 1587

A BILL TO BE ENTITLED

1	AN ACT
2	relating to the creation and operations of health care provider
3	participation programs in certain counties.
4	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
5	SECTION 1. Subtitle D, Title 4, Health and Safety Code, is
6	amended by adding Chapter 292 to read as follows:
7	CHAPTER 292. COUNTY HEALTH CARE PROVIDER PARTICIPATION PROGRAM IN
8	CERTAIN COUNTIES
9	SUBCHAPTER A. GENERAL PROVISIONS
10	Sec. 292.001. DEFINITIONS. In this chapter:
11	(1) "Institutional health care provider" means a
12	nonpublic hospital that provides inpatient hospital services.
13	(2) "Paying hospital" means an institutional health
14	care provider required to make a mandatory payment under this
15	chapter.
16	(3) "Program" means the county health care provider
17	participation program authorized by this chapter.
18	Sec. 292.002. APPLICABILITY. This chapter applies only to
19	a county that is not served by a hospital district and:
20	(1) is located in the Texas-Louisiana border region,
21	as that region is defined by Section 2056.002, Government Code, and
22	has a population of more than 90,000 but less than 200,000; or
23	(2) has a population of less than 51,000 and is
24	adjacent to a county with a nonulation of more than 200 000 but less

- 1 than 220,000.
- 2 Sec. 292.003. COUNTY HEALTH CARE PROVIDER PARTICIPATION
- 3 PROGRAM; PARTICIPATION IN PROGRAM. (a) A county health care
- 4 provider participation program authorizes a county to collect a
- 5 mandatory payment from each institutional health care provider
- 6 located in the county to be deposited in a local provider
- 7 participation fund established by the county. Money in the fund may
- 8 be used by the county to fund certain intergovernmental transfers
- 9 and indigent care programs as provided by this chapter.
- 10 (b) The commissioners court may adopt an order authorizing a
- 11 county to participate in the program, subject to the limitations
- 12 provided by this chapter.
- 13 SUBCHAPTER B. POWERS AND DUTIES OF COMMISSIONERS COURT
- 14 Sec. 292.051. LIMITATION ON AUTHORITY TO REQUIRE MANDATORY
- 15 PAYMENT. The commissioners court of a county may require a
- 16 mandatory payment authorized under this chapter by an institutional
- 17 health care provider in the county only in the manner provided by
- 18 this chapter.
- 19 Sec. 292.052. MAJORITY VOTE REQUIRED. The commissioners
- 20 court of a county may not authorize the county to collect a
- 21 mandatory payment authorized under this chapter without an
- 22 <u>affirmative vote of a majority of the members of the commissioners</u>
- 23 court.
- 24 Sec. 292.053. RULES AND PROCEDURES. After the
- 25 commissioners court has voted to require a mandatory payment
- 26 <u>authorized under this chapter, the commissioners court may</u> adopt
- 27 rules relating to the administration of the mandatory payment.

- 1 Sec. 292.054. INSTITUTIONAL HEALTH CARE PROVIDER REPORTING; INSPECTION OF RECORDS. (a) The commissioners court of 2 3 a county that collects a mandatory payment authorized under this chapter shall require each institutional health care provider to 4 submit to the county a copy of any financial and utilization data 5 required by and reported to the Department of State Health Services 6 7 under Sections 311.032 and 311.033 and any rules adopted by the executive commissioner of the Health and Human Services Commission 8 9 to implement those sections.
- 10 (b) The commissioners court of a county that collects a
 11 mandatory payment authorized under this chapter may inspect the
 12 records of an institutional health care provider to the extent
 13 necessary to ensure compliance with the requirements of Subsection
 14 (a).

SUBCHAPTER C. GENERAL FINANCIAL PROVISIONS

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- Sec. 292.101. HEARING. (a) Each year, the commissioners

 court of a county that collects a mandatory payment authorized

 under this chapter shall hold a public hearing on the amounts of any

 mandatory payments that the commissioners court intends to require

 during the year and how the revenue derived from those payments is

 to be spent.
- 22 (b) Not later than the 10th day before the date of the 23 hearing required under Subsection (a), the commissioners court of 24 the county shall publish notice of the hearing in a newspaper of 25 general circulation in the county.
- 26 <u>(c) A representative of a paying hospital is entitled to</u> 27 <u>appear at the time and place designated in the public notice and to</u>

- 1 be heard regarding any matter related to the mandatory payments
- 2 <u>authorized under this chapter.</u>
- 3 Sec. 292.102. DEPOSITORY. (a) The commissioners court of
- 4 each county that collects a mandatory payment authorized under this
- 5 chapter by resolution shall designate one or more banks located in
- 6 the county as the depository for mandatory payments received by the
- 7 county. A bank designated as a depository serves for two years or
- 8 <u>until a successor is designated.</u>
- 9 (b) All income received by a county under this chapter,
- 10 including the revenue from mandatory payments remaining after
- 11 discounts and fees for assessing and collecting the payments are
- 12 deducted, shall be deposited with the county depository in the
- 13 county's local provider participation fund and may be withdrawn
- 14 only as provided by this chapter.
- 15 (c) All funds under this chapter shall be secured in the
- 16 manner provided for securing county funds.
- 17 Sec. 292.103. LOCAL PROVIDER PARTICIPATION FUND;
- 18 AUTHORIZED USES OF MONEY. (a) Each county that collects a
- 19 mandatory payment authorized under this chapter shall create a
- 20 local provider participation fund.
- 21 (b) The local provider participation fund of a county
- 22 consists of:
- 23 (1) all revenue received by the county attributable to
- 24 mandatory payments authorized under this chapter, including any
- 25 penalties and interest attributable to delinquent payments;
- 26 (2) money received from the Health and Human Services
- 27 Commission as a refund of an intergovernmental transfer from the

- 1 county to the state for the purpose of providing the nonfederal
- 2 share of Medicaid supplemental payment program payments, provided
- 3 that the intergovernmental transfer does not receive a federal
- 4 matching payment; and
- 5 (3) the earnings of the fund.
- 6 (c) Money deposited to the local provider participation
- 7 fund may be used only to:
- 8 (1) fund intergovernmental transfers from the county
- 9 to the state to provide the nonfederal share of a Medicaid
- 10 supplemental payment program authorized under the state Medicaid
- 11 plan, the Texas Healthcare Transformation and Quality Improvement
- 12 Program waiver issued under Section 1115 of the federal Social
- 13 Security Act (42 U.S.C. Section 1315), or a successor waiver
- 14 program authorizing similar Medicaid supplemental payment
- 15 programs;
- 16 (2) subsidize indigent programs;
- 17 (3) pay the administrative expenses of the county
- 18 solely for activities under this chapter;
- 19 (4) refund a portion of a mandatory payment collected
- 20 in error from a paying hospital; and
- 21 (5) refund to paying hospitals the proportionate share
- 22 of money received by the county from the Health and Human Services
- 23 Commission that is not used to fund the nonfederal share of Medicaid
- 24 supplemental payment program payments.
- 25 (d) Money in the local provider participation fund may not
- 26 be commingled with other county funds.
- (e) An intergovernmental transfer of funds described by

- 1 Subsection (c)(1) and any funds received by the county as a result
- 2 of an intergovernmental transfer described by that subsection may
- 3 not be used by the county or any other entity to expand Medicaid
- 4 eligibility under the Patient Protection and Affordable Care Act
- 5 (Pub. L. No. 111-148) as amended by the Health Care and Education
- 6 Reconciliation Act of 2010 (Pub. L. No. 111-152).

SUBCHAPTER D. MANDATORY PAYMENTS

- Sec. 292.151. MANDATORY PAYMENTS BASED ON PAYING HOSPITAL 8 NET PATIENT REVENUE. (a) Except as provided by Subsection (e), 9 the commissioners court of a county that collects a mandatory 10 11 payment authorized under this chapter may require an annual mandatory payment to be assessed on the net patient revenue of each 12 13 institutional health care provider located in the county. commissioners court may provide for the mandatory payment to be 14 assessed quarterly. In the first year in which the mandatory 15 payment is required, the mandatory payment is assessed on the net 16 patient revenue of an institutional health care provider as 17 determined by the data reported to the Department of State Health 18 Services under Sections 311.032 and 311.033 in the fiscal year 19 20 ending in 2013 or, if the institutional health care provider did not report any data under those sections in that fiscal year, as 21
- 22 <u>determined by the institutional health care provider's Medicare</u>
- 23 cost report submitted for the 2013 fiscal year or for the closest
- 24 subsequent fiscal year for which the provider submitted the
- 25 Medicare cost report. The county shall update the amount of the
- 26 mandatory payment on an annual basis.
- 27 (b) The amount of a mandatory payment authorized under this

- 1 chapter must be uniformly proportionate with the amount of net
- 2 patient revenue generated by each paying hospital in the county. A
- 3 mandatory payment authorized under this chapter may not hold
- 4 harmless any institutional health care provider, as required under
- 5 42 U.S.C. Section 1396b(w).
- 6 (c) The commissioners court of a county that collects a
- 7 mandatory payment authorized under this chapter shall set the
- 8 amount of the mandatory payment. The amount of the mandatory
- 9 payment required of each paying hospital may not exceed an amount
- 10 that, when added to the amount of the mandatory payments required
- 11 from all other paying hospitals in the county, equals an amount of
- 12 revenue that exceeds six percent of the aggregate net patient
- 13 revenue of all paying hospitals in the county.
- 14 (d) Subject to the maximum amount prescribed by Subsection
- 15 (c), the commissioners court of a county that collects a mandatory
- 16 payment authorized under this chapter shall set the mandatory
- 17 payments in amounts that in the aggregate will generate sufficient
- 18 revenue to cover the administrative expenses of the county for
- 19 activities under this chapter, to fund the nonfederal share of a
- 20 Medicaid supplemental payment program, and to pay for indigent
- 21 programs, except that the amount of revenue from mandatory payments
- 22 <u>used for administrative expenses of the county for activities under</u>
- 23 this chapter in a year may not exceed the lesser of four percent of
- 24 the total revenue generated from the mandatory payment or \$20,000.
- 25 <u>(e) A paying hospital may not add a mandatory payment</u>
- 26 required under this section as a surcharge to a patient.
- Sec. 292.152. ASSESSMENT AND COLLECTION OF MANDATORY

- 1 PAYMENTS. (a) Except as provided by Subsection (b), the county
- 2 tax assessor-collector shall collect the mandatory payment
- 3 authorized under this chapter. The county tax assessor-collector
- 4 shall charge and deduct from mandatory payments collected for the
- 5 county a fee for collecting the mandatory payment in an amount
- 6 determined by the commissioners court of the county, not to exceed
- 7 the county tax assessor-collector's usual and customary charges.
- 8 (b) If determined by the commissioners court to be
- 9 appropriate, the commissioners court may contract for the
- 10 assessment and collection of mandatory payments in the manner
- 11 provided by Title 1, Tax Code, for the assessment and collection of
- 12 ad valorem taxes.
- 13 (c) Revenue from a fee charged by a county tax
- 14 assessor-collector for collecting the mandatory payment shall be
- 15 deposited in the county general fund and, if appropriate, shall be
- 16 reported as fees of the county tax assessor-collector.
- 17 <u>Sec. 292.153. INTEREST, PENALTIES, AND DISCOUNTS.</u>
- 18 Interest, penalties, and discounts on mandatory payments required
- 19 under this chapter are governed by the law applicable to county ad
- 20 valorem taxes.
- Sec. 292.154. PURPOSE; CORRECTION OF INVALID PROVISION OR
- 22 PROCEDURE. (a) The purpose of this chapter is to generate revenue
- 23 by collecting from institutional health care providers a mandatory
- 24 payment to be used to provide the nonfederal share of a Medicaid
- 25 supplemental payment program.
- 26 (b) To the extent any provision or procedure under this
- 27 chapter causes a mandatory payment authorized under this chapter to

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- 1 be ineligible for federal matching funds, the county may provide by
- 2 rule for an alternative provision or procedure that conforms to the
- 3 requirements of the federal Centers for Medicare and Medicaid
- 4 Services.
- 5 SECTION 2. If before implementing any provision of this Act
- 6 a state agency determines that a waiver or authorization from a
- 7 federal agency is necessary for implementation of that provision,
- 8 the agency affected by the provision shall request the waiver or
- 9 authorization and may delay implementing that provision until the
- 10 waiver or authorization is granted.
- 11 SECTION 3. This Act takes effect immediately if it receives
- 12 a vote of two-thirds of all the members elected to each house, as
- 13 provided by Section 39, Article III, Texas Constitution. If this
- 14 Act does not receive the vote necessary for immediate effect, this
- 15 Act takes effect September 1, 2015.