

By: Kolkhorst

S.B. No. 1612

A BILL TO BE ENTITLED

1 AN ACT

2 relating to the reimbursement of prescription drugs under the
3 Medicaid managed care and child health plan programs.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

5 SECTION 1. Section 533.005(a), Government Code, is amended
6 to read as follows:

7 (a) A contract between a managed care organization and the
8 commission for the organization to provide health care services to
9 recipients must contain:

10 (1) procedures to ensure accountability to the state
11 for the provision of health care services, including procedures for
12 financial reporting, quality assurance, utilization review, and
13 assurance of contract and subcontract compliance;

14 (2) capitation rates that ensure the cost-effective
15 provision of quality health care;

16 (3) a requirement that the managed care organization
17 provide ready access to a person who assists recipients in
18 resolving issues relating to enrollment, plan administration,
19 education and training, access to services, and grievance
20 procedures;

21 (4) a requirement that the managed care organization
22 provide ready access to a person who assists providers in resolving
23 issues relating to payment, plan administration, education and
24 training, and grievance procedures;

1 (5) a requirement that the managed care organization
2 provide information and referral about the availability of
3 educational, social, and other community services that could
4 benefit a recipient;

5 (6) procedures for recipient outreach and education;

6 (7) a requirement that the managed care organization
7 make payment to a physician or provider for health care services
8 rendered to a recipient under a managed care plan on any claim for
9 payment that is received with documentation reasonably necessary
10 for the managed care organization to process the claim:

11 (A) not later than:

12 (i) the 10th day after the date the claim is
13 received if the claim relates to services provided by a nursing
14 facility, intermediate care facility, or group home;

15 (ii) the 30th day after the date the claim
16 is received if the claim relates to the provision of long-term
17 services and supports not subject to Subparagraph (i); and

18 (iii) the 45th day after the date the claim
19 is received if the claim is not subject to Subparagraph (i) or (ii);
20 or

21 (B) within a period, not to exceed 60 days,
22 specified by a written agreement between the physician or provider
23 and the managed care organization;

24 (7-a) a requirement that the managed care organization
25 demonstrate to the commission that the organization pays claims
26 described by Subdivision (7)(A)(ii) on average not later than the
27 21st day after the date the claim is received by the organization;

1 (8) a requirement that the commission, on the date of a
2 recipient's enrollment in a managed care plan issued by the managed
3 care organization, inform the organization of the recipient's
4 Medicaid certification date;

5 (9) a requirement that the managed care organization
6 comply with Section 533.006 as a condition of contract retention
7 and renewal;

8 (10) a requirement that the managed care organization
9 provide the information required by Section 533.012 and otherwise
10 comply and cooperate with the commission's office of inspector
11 general and the office of the attorney general;

12 (11) a requirement that the managed care
13 organization's usages of out-of-network providers or groups of
14 out-of-network providers may not exceed limits for those usages
15 relating to total inpatient admissions, total outpatient services,
16 and emergency room admissions determined by the commission;

17 (12) if the commission finds that a managed care
18 organization has violated Subdivision (11), a requirement that the
19 managed care organization reimburse an out-of-network provider for
20 health care services at a rate that is equal to the allowable rate
21 for those services, as determined under Sections 32.028 and
22 32.0281, Human Resources Code;

23 (13) a requirement that, notwithstanding any other
24 law, including Sections 843.312 and 1301.052, Insurance Code, the
25 organization:

26 (A) use advanced practice registered nurses and
27 physician assistants in addition to physicians as primary care

1 providers to increase the availability of primary care providers in
2 the organization's provider network; and

3 (B) treat advanced practice registered nurses
4 and physician assistants in the same manner as primary care
5 physicians with regard to:

6 (i) selection and assignment as primary
7 care providers;

8 (ii) inclusion as primary care providers in
9 the organization's provider network; and

10 (iii) inclusion as primary care providers
11 in any provider network directory maintained by the organization;

12 (14) a requirement that the managed care organization
13 reimburse a federally qualified health center or rural health
14 clinic for health care services provided to a recipient outside of
15 regular business hours, including on a weekend day or holiday, at a
16 rate that is equal to the allowable rate for those services as
17 determined under Section [32.028](#), Human Resources Code, if the
18 recipient does not have a referral from the recipient's primary
19 care physician;

20 (15) a requirement that the managed care organization
21 develop, implement, and maintain a system for tracking and
22 resolving all provider appeals related to claims payment, including
23 a process that will require:

24 (A) a tracking mechanism to document the status
25 and final disposition of each provider's claims payment appeal;

26 (B) the contracting with physicians who are not
27 network providers and who are of the same or related specialty as

1 the appealing physician to resolve claims disputes related to
2 denial on the basis of medical necessity that remain unresolved
3 subsequent to a provider appeal;

4 (C) the determination of the physician resolving
5 the dispute to be binding on the managed care organization and
6 provider; and

7 (D) the managed care organization to allow a
8 provider with a claim that has not been paid before the time
9 prescribed by Subdivision (7)(A)(ii) to initiate an appeal of that
10 claim;

11 (16) a requirement that a medical director who is
12 authorized to make medical necessity determinations is available to
13 the region where the managed care organization provides health care
14 services;

15 (17) a requirement that the managed care organization
16 ensure that a medical director and patient care coordinators and
17 provider and recipient support services personnel are located in
18 the South Texas service region, if the managed care organization
19 provides a managed care plan in that region;

20 (18) a requirement that the managed care organization
21 provide special programs and materials for recipients with limited
22 English proficiency or low literacy skills;

23 (19) a requirement that the managed care organization
24 develop and establish a process for responding to provider appeals
25 in the region where the organization provides health care services;

26 (20) a requirement that the managed care organization:

27 (A) develop and submit to the commission, before

1 the organization begins to provide health care services to
2 recipients, a comprehensive plan that describes how the
3 organization's provider network will provide recipients sufficient
4 access to:

- 5 (i) preventive care;
- 6 (ii) primary care;
- 7 (iii) specialty care;
- 8 (iv) after-hours urgent care;
- 9 (v) chronic care;
- 10 (vi) long-term services and supports;
- 11 (vii) nursing services; and
- 12 (viii) therapy services, including
13 services provided in a clinical setting or in a home or
14 community-based setting; and

15 (B) regularly, as determined by the commission,
16 submit to the commission and make available to the public a report
17 containing data on the sufficiency of the organization's provider
18 network with regard to providing the care and services described
19 under Paragraph (A) and specific data with respect to Paragraphs
20 (A)(iii), (vi), (vii), and (viii) on the average length of time
21 between:

22 (i) the date a provider makes a referral for
23 the care or service and the date the organization approves or denies
24 the referral; and

25 (ii) the date the organization approves a
26 referral for the care or service and the date the care or service is
27 initiated;

1 (21) a requirement that the managed care organization
2 demonstrate to the commission, before the organization begins to
3 provide health care services to recipients, that:

4 (A) the organization's provider network has the
5 capacity to serve the number of recipients expected to enroll in a
6 managed care plan offered by the organization;

7 (B) the organization's provider network
8 includes:

9 (i) a sufficient number of primary care
10 providers;

11 (ii) a sufficient variety of provider
12 types;

13 (iii) a sufficient number of providers of
14 long-term services and supports and specialty pediatric care
15 providers of home and community-based services; and

16 (iv) providers located throughout the
17 region where the organization will provide health care services;
18 and

19 (C) health care services will be accessible to
20 recipients through the organization's provider network to a
21 comparable extent that health care services would be available to
22 recipients under a fee-for-service or primary care case management
23 model of Medicaid managed care;

24 (22) a requirement that the managed care organization
25 develop a monitoring program for measuring the quality of the
26 health care services provided by the organization's provider
27 network that:

1 (A) incorporates the National Committee for
2 Quality Assurance's Healthcare Effectiveness Data and Information
3 Set (HEDIS) measures;

4 (B) focuses on measuring outcomes; and

5 (C) includes the collection and analysis of
6 clinical data relating to prenatal care, preventive care, mental
7 health care, and the treatment of acute and chronic health
8 conditions and substance abuse;

9 (23) subject to Subsection (a-1), a requirement that
10 the managed care organization develop, implement, and maintain an
11 outpatient pharmacy benefit plan for its enrolled recipients:

12 (A) that exclusively employs the vendor drug
13 program formulary and preserves the state's ability to reduce
14 waste, fraud, and abuse under the Medicaid program;

15 (B) that adheres to the applicable preferred drug
16 list adopted by the commission under Section 531.072;

17 (C) that includes the prior authorization
18 procedures and requirements prescribed by or implemented under
19 Sections 531.073(b), (c), and (g) for the vendor drug program;

20 (D) for purposes of which the managed care
21 organization:

22 (i) may not negotiate or collect rebates
23 associated with pharmacy products on the vendor drug program
24 formulary; and

25 (ii) may not receive drug rebate or pricing
26 information that is confidential under Section 531.071;

27 (E) that complies with the prohibition under

1 Section 531.089;

2 (F) under which the managed care organization may
3 not prohibit, limit, or interfere with a recipient's selection of a
4 pharmacy or pharmacist of the recipient's choice for the provision
5 of pharmaceutical services under the plan through the imposition of
6 different copayments;

7 (G) that allows the managed care organization or
8 any subcontracted pharmacy benefit manager to contract with a
9 pharmacist or pharmacy providers separately for specialty pharmacy
10 services, except that:

11 (i) the managed care organization and
12 pharmacy benefit manager are prohibited from allowing exclusive
13 contracts with a specialty pharmacy owned wholly or partly by the
14 pharmacy benefit manager responsible for the administration of the
15 pharmacy benefit program; and

16 (ii) the managed care organization and
17 pharmacy benefit manager must adopt policies and procedures for
18 reclassifying prescription drugs from retail to specialty drugs,
19 and those policies and procedures must be consistent with rules
20 adopted by the executive commissioner and include notice to network
21 pharmacy providers from the managed care organization;

22 (H) under which the managed care organization may
23 not prevent a pharmacy or pharmacist from participating as a
24 provider if the pharmacy or pharmacist agrees to comply with the
25 financial terms and conditions of the contract as well as other
26 reasonable administrative and professional terms and conditions of
27 the contract;

1 (I) under which the managed care organization may
2 include mail-order pharmacies in its networks, but may not require
3 enrolled recipients to use those pharmacies, and may not charge an
4 enrolled recipient who opts to use this service a fee, including
5 postage and handling fees;

6 (J) under which the managed care organization or
7 pharmacy benefit manager, as applicable, must pay claims in
8 accordance with Section 843.339, Insurance Code; and

9 (K) under which the managed care organization or
10 pharmacy benefit manager, as applicable, must comply with Section
11 533.00512 as a condition of contract retention and renewal [+

12 ~~[(i) to place a drug on a maximum allowable~~
13 ~~cost list, must ensure that:~~

14 ~~[(a) the drug is listed as "A" or "B"~~
15 ~~rated in the most recent version of the United States Food and Drug~~
16 ~~Administration's Approved Drug Products with Therapeutic~~
17 ~~Equivalence Evaluations, also known as the Orange Book, has an "NR"~~
18 ~~or "NA" rating or a similar rating by a nationally recognized~~
19 ~~reference, and~~

20 ~~[(b) the drug is generally available~~
21 ~~for purchase by pharmacies in the state from national or regional~~
22 ~~wholesalers and is not obsolete,~~

23 ~~[(ii) must provide to a network pharmacy~~
24 ~~provider, at the time a contract is entered into or renewed with the~~
25 ~~network pharmacy provider, the sources used to determine the~~
26 ~~maximum allowable cost pricing for the maximum allowable cost list~~
27 ~~specific to that provider,~~

1 ~~[(iii) must review and update maximum~~
2 ~~allowable cost price information at least once every seven days to~~
3 ~~reflect any modification of maximum allowable cost pricing;~~

4 ~~[(iv) must, in formulating the maximum~~
5 ~~allowable cost price for a drug, use only the price of the drug and~~
6 ~~drugs listed as therapeutically equivalent in the most recent~~
7 ~~version of the United States Food and Drug Administration's~~
8 ~~Approved Drug Products with Therapeutic Equivalence Evaluations,~~
9 ~~also known as the Orange Book;~~

10 ~~[(v) must establish a process for~~
11 ~~eliminating products from the maximum allowable cost list or~~
12 ~~modifying maximum allowable cost prices in a timely manner to~~
13 ~~remain consistent with pricing changes and product availability in~~
14 ~~the marketplace;~~

15 ~~[(vi) must:~~

16 ~~[(a) provide a procedure under which a~~
17 ~~network pharmacy provider may challenge a listed maximum allowable~~
18 ~~cost price for a drug;~~

19 ~~[(b) respond to a challenge not later~~
20 ~~than the 15th day after the date the challenge is made;~~

21 ~~[(c) if the challenge is successful,~~
22 ~~make an adjustment in the drug price effective on the date the~~
23 ~~challenge is resolved, and make the adjustment applicable to all~~
24 ~~similarly situated network pharmacy providers, as determined by the~~
25 ~~managed care organization or pharmacy benefit manager, as~~
26 ~~appropriate;~~

27 ~~[(d) if the challenge is denied,~~

1 ~~provide the reason for the denial, and~~

2 ~~[(c) report to the commission every 90~~
3 ~~days the total number of challenges that were made and denied in the~~
4 ~~preceding 90-day period for each maximum allowable cost list drug~~
5 ~~for which a challenge was denied during the period,~~

6 ~~[(vii) must notify the commission not later~~
7 ~~than the 21st day after implementing a practice of using a maximum~~
8 ~~allowable cost list for drugs dispensed at retail but not by mail,~~
9 ~~and~~

10 ~~[(viii) must provide a process for each of~~
11 ~~its network pharmacy providers to readily access the maximum~~
12 ~~allowable cost list specific to that provider];~~

13 (24) a requirement that the managed care organization
14 and any entity with which the managed care organization contracts
15 for the performance of services under a managed care plan disclose,
16 at no cost, to the commission and, on request, the office of the
17 attorney general all discounts, incentives, rebates, fees, free
18 goods, bundling arrangements, and other agreements affecting the
19 net cost of goods or services provided under the plan; and

20 (25) a requirement that the managed care organization
21 not implement significant, nonnegotiated, across-the-board
22 provider reimbursement rate reductions unless:

23 (A) subject to Subsection (a-3), the
24 organization has the prior approval of the commission to make the
25 reduction; or

26 (B) the rate reductions are based on changes to
27 the Medicaid fee schedule or cost containment initiatives

1 implemented by the commission.

2 SECTION 2. Subchapter A, Chapter 533, Government Code, is
3 amended by adding Section 533.00512 to read as follows:

4 Sec. 533.00512. REIMBURSEMENT METHODOLOGY FOR PRESCRIPTION
5 DRUGS. (a) A managed care organization that contracts with the
6 commission under this chapter or a pharmacy benefit manager
7 administering a pharmacy benefit program on behalf of the managed
8 care organization shall reimburse a pharmacy or pharmacist that
9 dispenses a prescribed prescription drug to a recipient for:

10 (1) subject to Subsection (b), the drug ingredient
11 cost using the National Average Drug Acquisition Cost published by
12 the Centers for Medicare and Medicaid Services; and

13 (2) except as provided by Subsection (e), the cost of
14 dispensing the drug by paying the pharmacy or pharmacist, as
15 applicable, a dispensing fee equal to the greater of \$7.93 plus an
16 amount equal to 1.96 percent of the amount paid under Subdivision
17 (1) or Subsection (b), as applicable.

18 (b) If a National Average Drug Acquisition Cost is not
19 available to determine the ingredient cost of a prescription drug
20 for the purpose of Subsection (a)(1), the managed care organization
21 or pharmacy benefit manager shall reimburse the pharmacy or
22 pharmacist for the drug ingredient cost using:

23 (1) the wholesale acquisition cost, less an amount
24 equal to two percent of that cost; or

25 (2) an amount equal to the amount paid for the drug
26 under the traditional fee-for-service arrangement.

27 (c) A managed care organization that contracts with the

1 commission under this chapter or a pharmacy benefit manager
2 administering a pharmacy benefit program on behalf of the managed
3 care organization shall review and update cost information at least
4 once every seven days to reflect any modification of the National
5 Average Drug Acquisition Cost or wholesale acquisition cost for a
6 prescription drug.

7 (d) Not later than December 1, 2016, the commission shall
8 complete a study of the average cost of dispensing prescription
9 drugs for pharmacies and pharmacists participating in the Medicaid
10 managed care and child health plan programs. The commission may
11 contract with a third party to conduct the study required by this
12 subsection. This subsection expires September 1, 2017.

13 (e) If the executive commissioner finds, as a result of the
14 study conducted under Subsection (d), that the average cost of
15 dispensing prescription drugs under the Medicaid managed care and
16 child health plan programs is greater than \$10.12, the executive
17 commissioner by rule may establish a dispensing fee greater than
18 the fee required by Subsection (a)(2).

19 SECTION 3. Subchapter D, Chapter 62, Health and Safety
20 Code, is amended by adding Section 62.160 to read as follows:

21 Sec. 62.160. REIMBURSEMENT METHODOLOGY FOR PRESCRIPTION
22 DRUGS. A managed care organization providing pharmacy benefits
23 under the child health plan program or a pharmacy benefit manager
24 administering a pharmacy benefit program on behalf of the managed
25 care organization shall comply with Section 533.00512, Government
26 Code.

27 SECTION 4. Section 533.005(a-2), Government Code, is

1 repealed.

2 SECTION 5. If before implementing any provision of this Act
3 a state agency determines that a waiver or authorization from a
4 federal agency is necessary for implementation of that provision,
5 the agency affected by the provision shall request the waiver or
6 authorization and may delay implementing that provision until the
7 waiver or authorization is granted.

8 SECTION 6. This Act takes effect September 1, 2015.