By: Hancock, Eltife S.B. No. 1654

A BILL TO BE ENTITLED

1	AN ACT
2	relating to the standard valuation for life insurance, accident and
3	health insurance, and annuities and the nonforfeiture requirements
4	of certain life insurance policies.
5	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
6	SECTION 1. Section 425.052, Insurance Code, is amended by
7	amending Subsection (a) and adding Subsection (c) to read as
8	follows:
9	(a) In this subchapter <u>:</u>
10	(1) "Accident and health insurance" means contracts
11	that incorporate morbidity risk and provide protection against
12	economic loss resulting from accident, sickness, or medical
13	conditions and as may be specified in the valuation manual.
14	(2) "Appointed actuary" means a qualified actuary who
15	is appointed in accordance with the valuation manual to prepare the
16	actuarial opinion required by Section 425.0545.
17	(3) "Company" means an entity that:
18	(A) has written, issued, or reinsured life
19	insurance contracts, accident and health insurance contracts, or
20	deposit-type contracts in this state and has at least one such
21	policy in force or on claim; or
22	(B) has written, issued, or reinsured life

23

24

insurance contracts, accident and health insurance contracts, or

deposit-type contracts in any state and is required to hold a

- 1 certificate of authority to write life insurance, accident and
- 2 health insurance, or deposit-type contracts in this state.
- 3 (4) "Deposit-type contract" means a contract that does
- 4 not incorporate mortality or morbidity risk and as may be specified
- 5 in the valuation manual.
- 6 (5) "Life insurance" means contracts that incorporate
- 7 mortality risk, including annuity and pure endowment contracts, and
- 8 as may be specified in the valuation manual.
- 9 (6) "Policyholder behavior" means any action a
- 10 policyholder, a contract holder, or any other person with the right
- 11 to elect options, such as a certificate holder, may take under a
- 12 policy or contract subject to this subchapter, including lapse,
- 13 withdrawal, transfer, deposit, premium payment, loan,
- 14 annuitization, or benefit elections prescribed by the policy or
- 15 contract but excluding events of mortality or morbidity that result
- 16 <u>in benefits prescribed in their essential aspects by the terms of</u>
- 17 <u>the policy or contract.</u>
- 18 (7) "Principle-based valuation" means the valuation
- 19 described by Section 425.074.
- 20 (8) "Qualified actuary" means an individual who is
- 21 qualified to sign the applicable statement of actuarial opinion in
- 22 accordance with the American Academy of Actuaries' qualification
- 23 standards for actuaries signing such statements and who meets the
- 24 requirements specified in the valuation manual.
- 25 (9) "Reserves" [, "reserves"] means reserve
- 26 liabilities.
- 27 (10) "Tail risk" means a risk that occurs either where

- S.B. No. 1654
- 1 the frequency of low probability events is higher than expected
- 2 under a normal probability distribution or where there are observed
- 3 events of very significant size or magnitude.
- 4 (11) "Valuation manual" means the manual of valuation
- 5 instructions adopted by the commissioner by rule.
- 6 (c) The definitions under Subsection (a) of "accident and
- 7 health insurance," "appointed actuary," "company," "deposit-type
- 8 contract," "life insurance," "policyholder behavior,"
- 9 "principle-based valuation," "qualified actuary," and "tail risk"
- 10 apply only on and after the operative date of the valuation manual.
- 11 SECTION 2. The heading to Section 425.053, Insurance Code,
- 12 is amended to read as follows:
- 13 Sec. 425.053. ANNUAL VALUATION OF RESERVES FOR POLICIES AND
- 14 CONTRACTS ISSUED BEFORE OPERATIVE DATE OF VALUATION MANUAL.
- SECTION 3. Section 425.053, Insurance Code, is amended by
- 16 amending Subsections (a) and (c) and adding Subsections (d) and (e)
- 17 to read as follows:
- 18 (a) The department shall annually value or cause to be
- 19 [have] valued the reserves for all outstanding life insurance
- 20 policies and annuity and pure endowment contracts of each life
- 21 insurance company engaged in business in this state <u>issued before</u>
- 22 the operative date of the valuation manual. [The department may
- 23 certify the amount of those reserves, specifying the mortality
- 24 table or tables, rate or rates of interest, and methods, including
- 25 the net level premium method or another method, used in computing
- 26 those reserves.
- 27 (c) Instead of valuing the reserves as required by

- 1 Subsection (a) for a foreign or alien company, the department may
- 2 accept any valuation made by or for the insurance supervisory
- 3 official of another state or jurisdiction if[+
- 4 $\left[\frac{(1)}{(1)}\right]$ the valuation complies with the minimum standard
- 5 provided by this subchapter[; and
- 6 [(2) the official accepts as sufficient and valid for
- 7 all legal purposes a certificate of valuation made by the
- 8 department that states the valuation was made in a specified manner
- 9 according to which the aggregate reserves would be at least as large
- 10 as they would be if computed in the manner prescribed by the law of
- 11 that state or jurisdiction].
- 12 <u>(d) Except as otherwise provided by this subchapter,</u>
- 13 policies and contracts issued on or after the operative date of the
- 14 valuation manual are governed by Section 425.0535.
- 15 (e) The minimum standards for the valuation of policies and
- 16 <u>contracts issued before the operative date of the valuation manual</u>
- 17 are as provided by Sections 425.058 through 425.071 and Section
- 18 425.072(b), as applicable. Sections 425.072(a), 425.073, and
- 19 425.074 do not apply to a policy or contract described by this
- 20 subsection.
- 21 SECTION 4. Subchapter B, Chapter 425, Insurance Code, is
- 22 amended by adding Section 425.0535 to read as follows:
- 23 <u>Sec. 425.0535. ANNUAL VALUATION OF RESERVES FOR POLICIES</u>
- 24 AND CONTRACTS ISSUED ON OR AFTER OPERATIVE DATE OF VALUATION
- 25 MANUAL. (a) The commissioner shall annually value, or cause to be
- 26 valued, the reserves for all outstanding life insurance contracts,
- 27 annuity and pure endowment contracts, accident and health

- 1 contracts, and deposit-type contracts of each company issued on or
- 2 after the operative date of the valuation manual.
- 3 (b) In lieu of the valuation of the reserves required of a
- 4 foreign or alien company, the commissioner may accept a valuation
- 5 made, or caused to be made, by the insurance supervisory official of
- 6 another state if the valuation complies with the minimum standard
- 7 provided by this subchapter.
- 8 <u>(c) Sections 425.072(a), 425.073, and 425.074 apply to all</u>
- 9 policies and contracts issued on or after the operative date of the
- 10 <u>valuation manual</u>.
- 11 SECTION 5. The heading to Section 425.054, Insurance Code,
- 12 is amended to read as follows:
- 13 Sec. 425.054. ACTUARIAL OPINION OF RESERVES ISSUED BEFORE
- 14 OPERATIVE DATE OF VALUATION MANUAL [REQUIRED].
- 15 SECTION 6. Section 425.054, Insurance Code, is amended by
- 16 amending Subsection (a) and adding Subsections (a-1), (j), (k),
- 17 (1), (m), (n), (o), (p), and (q) to read as follows:
- 18 (a) This section applies only to an actuarial opinion of
- 19 reserves issued before the operative date of the valuation manual.
- 20 <u>(a-1)</u> For purposes of this section, "qualified actuary"
- 21 means:
- 22 (1) a qualified actuary, as that term is defined by
- 23 Section 802.002; or
- 24 (2) a person who, before September 1, 1993, satisfied
- 25 the requirements of the former State Board of Insurance to submit an
- 26 opinion under former Section 2A(a)(1), Article 3.28.
- 27 (j) Except as provided by Subsections (n), (o), and (p), any

- 1 document or other information in the possession or control of the
- 2 department that is a memorandum in support of the opinion or other
- 3 material provided by the company to the commissioner in connection
- 4 with a memorandum is confidential and privileged and not subject
- 5 to:
- 6 (1) disclosure under Chapter 552, Government Code;
- 7 <u>(2)</u> subpoena;
- 8 (3) discovery; or
- 9 (4) admissibility as evidence in a private civil
- 10 action.
- 11 (k) The commissioner or any person who receives a document
- 12 or other information described by Subsection (j) while acting under
- 13 the authority of the commissioner may not testify and may not be
- 14 compelled to testify in a private civil action concerning the
- 15 <u>document or other information.</u>
- 16 <u>(1) The commissioner may:</u>
- 17 (1) share documents or other information, including
- 18 the confidential and privileged documents or information described
- 19 by Subsection (j), with another state, federal, or international
- 20 regulatory agency, with the National Association of Insurance
- 21 Commissioners and its affiliates and subsidiaries, and with state,
- 22 <u>federal</u>, and international law enforcement authorities, provided
- 23 that the recipient agrees to maintain the confidentiality of the
- 24 document or information; and
- 25 (2) receive documents or other information, including
- 26 confidential and privileged documents or information, from the
- 27 National Association of Insurance Commissioners and its affiliates

- 1 and subsidiaries, and from regulatory and law enforcement officials
- 2 of other foreign or domestic jurisdictions, provided that the
- 3 commissioner shall maintain as confidential or privileged any
- 4 document or information received with notice or understanding that
- 5 it is confidential or privileged under the laws of the jurisdiction
- 6 that is the source of the document or information.
- 7 (m) Disclosing information or providing a document to the
- 8 commissioner under this section, or sharing information as
- 9 authorized under this section, does not result in a waiver of any
- 10 applicable privilege or claim of confidentiality that may apply to
- 11 the document or information.
- 12 (n) A memorandum in support of the opinion, and any other
- 13 material provided by the company to the commissioner in connection
- 14 with the memorandum, may be subject to subpoena for the purpose of
- 15 <u>defending an action seeking damages from the actuary submitting the</u>
- 16 memorandum by reason of an action required by this section or rules
- 17 adopted under this section.
- 18 (o) The memorandum or other material provided by the company
- 19 to the commissioner in connection with the memorandum may otherwise
- 20 be released by the commissioner with the written consent of the
- 21 company, or to the Actuarial Board for Counseling and Discipline or
- 22 its successor on receipt of a request stating that the memorandum or
- 23 other material is required for the purpose of professional
- 24 disciplinary proceedings and setting forth procedures satisfactory
- 25 to the commissioner for preserving the confidentiality and
- 26 privileged status of the memorandum or other material.
- (p) The memorandum ceases to be confidential and privileged

- 1 <u>if:</u>
- 2 (1) any portion of the memorandum is cited by the
- 3 company in its marketing;
- 4 (2) the memorandum is cited by the company before a
- 5 government agency other than a state insurance department; or
- 6 (3) the memorandum is released by the company to the
- 7 <u>news media.</u>
- 8 (q) This section does not prohibit the commissioner from
- 9 using information acquired under this section in the furtherance of
- 10 <u>a legal or regulatory action relating to the administration of this</u>
- 11 code.
- 12 SECTION 7. Subchapter B, Chapter 425, Insurance Code, is
- 13 amended by adding Section 425.0545 to read as follows:
- 14 Sec. 425.0545. ACTUARIAL OPINION OF RESERVES AFTER
- 15 OPERATIVE DATE OF VALUATION MANUAL. (a) A company that has
- 16 <u>outstanding life insurance contracts</u>, <u>accident and health</u>
- 17 insurance contracts, or deposit-type contracts in this state and is
- 18 subject to regulation by the department shall annually submit the
- 19 opinion of the appointed actuary as to whether the reserves and
- 20 related actuarial items held in support of the policies and
- 21 contracts are computed appropriately, are based on assumptions that
- 22 satisfy contractual provisions, are consistent with prior reported
- 23 <u>amounts</u>, and are in compliance with applicable laws of this state.
- 24 An opinion under this section must comply with provisions of the
- 25 valuation manual, including in regard to any items necessary to its
- 26 scope.
- 27 (b) Unless exempted by the valuation manual, a company

- 1 described by Subsection (a) shall include with the opinion required
- 2 by that subsection an opinion of the same appointed actuary
- 3 concerning whether the reserves and related actuarial items held in
- 4 support of the policies and contracts specified in the valuation
- 5 manual, when considered in light of the assets held by the company
- 6 with respect to the reserves and related actuarial items, including
- 7 investment earnings on the assets and considerations anticipated to
- 8 be received and retained under the policies and contracts, make
- 9 adequate provision for the company's obligations under the policies
- 10 and contracts, including benefits under and expenses associated
- 11 with the policies and contracts.
- 12 (c) Each opinion required by this section must:
- 13 (1) be in the form and contain the substance that is
- 14 specified by the valuation manual and is acceptable to the
- 15 commissioner;
- 16 (2) be submitted with the annual statement reflecting
- 17 the valuation of reserves for each year ending on or after the
- 18 operative date of the valuation manual;
- 19 (3) apply to all policies and contracts subject to
- 20 this section, plus other actuarial liabilities specified by the
- 21 <u>valuation manual; and</u>
- 22 (4) be based on standards adopted from time to time by
- 23 the Actuarial Standards Board or its successor, and on any
- 24 additional standards prescribed by the valuation manual.
- 25 (d) In the case of an opinion required to be submitted by a
- 26 foreign or alien company, the commissioner may accept the opinion
- 27 filed by the company with the insurance supervisory official of

- S.B. No. 1654
- 1 another state if the commissioner determines that the opinion
- 2 reasonably meets the requirements applicable to a company domiciled
- 3 <u>in this state.</u>
- 4 SECTION 8. Section 425.055(a), Insurance Code, is amended
- 5 to read as follows:
- 6 (a) A memorandum [that, in form and substance, complies with
- 7 the commissioner's rules | shall be prepared to support each
- 8 actuarial opinion required by Section 425.054 or 425.0545. The
- 9 form and substance of each supporting memorandum must comply with
- 10 the commissioner's rules for memorandums subject to Section
- 11 425.054, or the valuation manual for memorandums subject to Section
- 12 425.0545.
- SECTION 9. Section 425.056(a), Insurance Code, is amended
- 14 to read as follows:
- 15 (a) Except in cases of fraud or wilful misconduct or as
- 16 provided by Subsection (b), a person who certifies an opinion under
- 17 Section 425.054 or 425.0545 is not liable for damages to a person,
- 18 other than the life insurance company covered by the opinion, for an
- 19 act, error, omission, decision, or other conduct with respect to
- 20 the person's opinion.
- 21 SECTION 10. Section 425.057, Insurance Code, is amended to
- 22 read as follows:
- Sec. 425.057. DISCIPLINARY ACTION: COMPANY OR PERSON
- 24 CERTIFYING OPINION. A company or person that certifies an opinion
- 25 under Section 425.054 or 425.0545 and that violates Section
- 26 425.054, 425.0545, or 425.055 or rules adopted under those sections
- 27 is subject to disciplinary action under Chapter 82.

- S.B. No. 1654
- 1 SECTION 11. The heading to Section 425.058, Insurance Code,
- 2 is amended to read as follows:
- 3 Sec. 425.058. COMPUTATION [VALUATION] OF MINIMUM STANDARD
- 4 [POLICY OR CONTRACT]: GENERAL RULE.
- 5 SECTION 12. The heading to Section 425.059, Insurance Code,
- 6 is amended to read as follows:
- 7 Sec. 425.059. COMPUTATION [VALUATION] OF MINIMUM STANDARD
- 8 FOR CERTAIN ANNUITIES AND PURE ENDOWMENT CONTRACTS.
- 9 SECTION 13. The heading to Section 425.064, Insurance Code,
- 10 is amended to read as follows:
- 11 Sec. 425.064. COMMISSIONERS RESERVE VALUATION METHOD FOR
- 12 LIFE INSURANCE AND ENDOWMENT BENEFITS.
- SECTION 14. The heading to Section 425.065, Insurance Code,
- 14 is amended to read as follows:
- 15 Sec. 425.065. COMMISSIONERS ANNUITY RESERVE VALUATION
- 16 METHOD FOR ANNUITY AND PURE ENDOWMENT BENEFITS.
- 17 SECTION 15. Subchapter B, Chapter 425, Insurance Code, is
- 18 amended by adding Sections 425.072, 425.073, 425.074, 425.075,
- 19 425.076, and 425.077 to read as follows:
- 20 <u>Sec. 425.072. MINIMUM STANDARD FOR ACCIDENT AND HEALTH</u>
- 21 <u>INSURANCE CONTRACTS</u>. (a) The standard prescribed by the valuation
- 22 manual for accident and health insurance contracts issued on or
- 23 after the operative date of the valuation manual is the minimum
- 24 standard of valuation required under Section 425.0535.
- 25 (b) For disability, accident and sickness, and accident and
- 26 health insurance contracts issued before the operative date of the
- 27 valuation manual, the minimum standard of valuation is the standard

- 1 in existence before the operative date of the valuation manual in
- 2 addition to any requirements established by the commissioner and
- 3 adopted by rule.
- 4 Sec. 425.073. VALUATION MANUAL FOR POLICIES ISSUED ON OR
- 5 AFTER THE OPERATIVE DATE OF THE VALUATION MANUAL. (a) Except as
- 6 otherwise provided by this section, for policies issued on or after
- 7 the operative date of the valuation manual, the standard prescribed
- 8 by the valuation manual is the minimum standard of valuation
- 9 required under Section 425.0535.
- 10 (b) The commissioner by rule shall adopt a valuation manual
- 11 and determine the operative date of the valuation manual. A
- 12 valuation manual adopted by the commissioner under this section
- 13 must be substantially similar to the valuation manual approved by
- 14 the National Association of Insurance Commissioners. The operative
- 15 date must be January 1 of the first calendar year immediately
- 16 following a year in which, on or before July 1, the commissioner
- 17 determines that:
- 18 (1) the valuation manual has been adopted by the
- 19 National Association of Insurance Commissioners by an affirmative
- 20 vote of at least 42 members, or three-fourths of the members voting,
- 21 whichever is greater;
- 22 (2) the National Association of Insurance
- 23 Commissioners Standard Model Valuation Law, as amended by the
- 24 National Association of Insurance Commissioners in 2009, or
- 25 legislation including substantially similar terms and provisions,
- 26 has been enacted by states representing greater than 75 percent of
- 27 the direct premiums written as reported in the following annual

1	statements submitted for 2008:
2	(A) life insurance and accident and health annual
3	statements;
4	(B) health annual statements; or
5	(C) fraternal annual statements; and
6	(3) the National Association of Insurance
7	Commissioners Standard Model Valuation Law, as amended by the
8	National Association of Insurance Commissioners in 2009, or
9	legislation including substantially similar terms and provisions,
10	has been enacted by at least 42 of the following 55 jurisdictions:
11	(A) the 50 United States;
12	(B) American Samoa;
13	(C) the United States Virgin Islands;
14	(D) the District of Columbia;
15	(E) Guam; and
16	(F) Puerto Rico.
17	(c) After a valuation manual has been adopted by the
18	commissioner by rule, any changes to the valuation manual must be
19	adopted by rule and must be substantially similar to changes
20	adopted by the National Association of Insurance Commissioners.
21	Unless a change in the valuation specifies a later effective date,
22	the effective date for changes to the valuation manual may not be
23	earlier than January 1 of the year immediately following the date on
24	which the commissioner determines that the changes to the valuation
25	manual have been adopted by the National Association of Insurance
26	Commissioners by an affirmative vote representing:
27	(1) at least three-fourths of the members of the

- 1 National Association of Insurance Commissioners voting, but not
- 2 less than a majority of the total membership; and
- 3 (2) members of the National Association of Insurance
- 4 Commissioners representing jurisdictions totaling greater than 75
- 5 percent of the direct premiums written as reported in the most
- 6 recently available annual statements as provided by Subsections
- 7 (b)(2)(A)-(C).
- 8 (d) The valuation manual must specify:
- 9 (1) the minimum valuation standards for and
- 10 <u>definitions</u> of the policies or contracts subject to Section
- 11 425.0535, including:
- 12 (A) the commissioner's reserve valuation method
- 13 for life insurance contracts subject to Section 425.0535;
- 14 (B) the commissioner's annuity reserve valuation
- 15 method for annuity contracts subject to Section 425.0535; and
- (C) the minimum reserves for all other policies
- 17 or contracts subject to Section 425.0535;
- 18 (2) the policies or contracts that are subject to the
- 19 requirements of a principle-based valuation under Section 425.074
- 20 and the minimum valuation standards consistent with those
- 21 requirements, including:
- (A) the requirements for the format of reports to
- 23 the commissioner under Section 425.074(b)(3), which must include
- 24 the information necessary to determine if a valuation is
- 25 appropriate and in compliance with this subchapter;
- 26 (B) the assumptions prescribed for risks over
- 27 which the company does not have significant control or influence;

1	and
2	(C) the procedures for corporate governance and
3	oversight of the actuarial function, and a process for appropriate
4	waiver or modification of the procedures;
5	(3) the policies that are not subject to a
6	principle-based valuation under Section 425.074;
7	(4) the data and form of data required under Section
8	425.075, to whom the data must be submitted, and other desired
9	requirements, including requirements concerning data analyses and
10	reporting of analyses;
11	(5) other requirements, including requirements
12	relating to reserve methods, models for measuring risk, generation
13	of economic scenarios, assumptions, margins, use of company
14	experience, disclosure, certification, reports, actuarial opinions
15	and memorandums, transition rules, and internal controls; and
16	(6) an exception that allows certain small companies
17	to continue valuing reserves based on the mortality tables and
18	interest rates prescribed in the valuation manual for the net
19	premium reserve and that is substantially similar to an exception
20	for small companies in the model valuation manual approved by the
21	National Association of Insurance Commissioners, provided that the
22	<pre>premium threshold to qualify for the exception is not less than:</pre>
23	(A) \$300 million of ordinary life premium; or
24	(B) \$600 million of combined ordinary life
25	premiums if the company is a member of a group of life insurers.
26	(e) For purposes of Subsections (d)(6)(A) and (B), an
27	ordinary life premium is measured as a direct premium plus

- 1 reinsurance assumed from an unaffiliated company, as reported in
- 2 the prior calendar year statement.
- 3 (f) With respect to policies that are not subject to a
- 4 principle-based valuation under Section 425.074 as described by
- 5 Subsection (d)(3), the minimum valuation standard specified in the
- 6 valuation manual must:
- 7 (1) be consistent with the minimum valuation standard
- 8 before the operative date of the valuation manual; or
- 9 (2) develop reserves that quantify the benefits and
- 10 guarantees, and the funding, associated with the contracts and
- 11 their risks at a level of conservatism that reflects conditions
- 12 that include unfavorable events that have a reasonable probability
- 13 of occurring.
- 14 (g) In the absence of a specific valuation requirement or if
- 15 <u>a specific valuation requirement in the valuation manual does not</u>
- 16 <u>in the commissioner's opinion comply with this subchapter, the</u>
- 17 company shall, with respect to the requirement, comply with minimum
- 18 valuation standards prescribed by the commissioner by rule.
- 19 (h) The commissioner may employ or contract with a qualified
- 20 actuary, at the expense of the company, to perform an actuarial
- 21 examination of the company and provide an opinion concerning the
- 22 appropriateness of any reserve assumption or method used by the
- 23 company, or to review and provide an opinion on a company's
- 24 compliance with any requirement of this subchapter. The
- 25 commissioner may rely on the opinion, regarding provisions
- 26 contained within this subchapter, of a qualified actuary engaged by
- 27 the insurance supervisory official of another state.

1	(i) The commissioner may require a company to change an
2	assumption or method as necessary in the commissioner's opinion to
3	comply with a requirement of the valuation manual or this
4	subchapter.
5	(j) The commissioner may take other disciplinary action as
6	permitted under Chapter 82.
7	Sec. 425.074. REQUIREMENTS OF A PRINCIPLE-BASED VALUATION.
8	(a) A company shall establish reserves using a principle-based
9	valuation that meets the conditions for policies or contracts
10	provided by the valuation manual. At a minimum, the valuation
11	shall:
12	(1) quantify the benefits and guarantees, and the
13	funding, associated with the contracts and their risks at a level of
14	conservatism that reflects conditions that include unfavorable
15	events that have a reasonable probability of occurring during the
16	terms of the contracts;
17	(2) with respect to policies and contracts with
18	significant tail risk, reflect conditions appropriately adverse to
19	quantify the tail risk;
20	(3) incorporate assumptions, risk analysis methods,
21	and financial models and management techniques that are consistent
22	with those used in the company's overall risk assessment process,
23	while recognizing potential differences in financial reporting
24	structures and any prescribed assumptions or methods;
25	(4) incorporate assumptions:
26	(A) prescribed by the valuation manual; or
27	(B) established:

- 1 (i) using the company's available
- 2 experience, to the extent that data is relevant and statistically
- 3 credible; or
- 4 (ii) to the extent that the company data is
- 5 not available, relevant, or statistically credible, using other
- 6 relevant, statistically credible experience; and
- 7 (5) provide margins for uncertainty, including
- 8 adverse deviation and estimation error, such that the greater the
- 9 uncertainty the larger the margin and resulting reserve.
- 10 (b) A company using a principle-based valuation for one or
- 11 more policies or contracts subject to this section and as specified
- 12 by the valuation manual shall:
- 13 (1) establish procedures for corporate governance and
- 14 oversight of the actuarial valuation function consistent with
- 15 procedures specified by the valuation manual;
- 16 (2) provide to the commissioner and the company's
- 17 board of directors an annual certification of the effectiveness of
- 18 the internal controls with respect to the principle-based
- 19 valuation; and
- 20 <u>(3) develop, and file</u> with the commissioner on
- 21 request, a principle-based valuation report that complies with
- 22 <u>standards prescribed in the valuation manual.</u>
- 23 (c) A company's internal controls with respect to the
- 24 principle-based valuation must be designed to ensure that all
- 25 material risks inherent in the liabilities and associated assets
- 26 subject to the valuation are included in the valuation, and that
- 27 valuations are made in accordance with the valuation manual. The

- 1 certification described by Subsection (b)(2) must be based on the
- 2 controls in place as of the end of the preceding calendar year.
- 3 (d) A principle-based valuation may include a prescribed
- 4 formulaic reserve component.
- 5 Sec. 425.075. EXPERIENCE REPORTING FOR POLICIES IN FORCE ON
- 6 OR AFTER OPERATIVE DATE OF VALUATION MANUAL. A company shall submit
- 7 mortality, morbidity, policyholder behavior, or expense experience
- 8 and other data as prescribed in the valuation manual.
- 9 Sec. 425.076. CONFIDENTIALITY. (a) In this section,
- 10 "confidential information" means:
- 11 (1) a memorandum in support of an opinion submitted
- 12 under Section 425.0545 and any other documents, materials, and
- 13 other information, including, but not limited to, all working
- 14 papers, and copies thereof, created, produced, or obtained by or
- 15 <u>disclosed to the commissioner or any other person in connection</u>
- 16 with such memorandum;
- 17 (2) all documents, materials, and other information,
- 18 including, but not limited to, all working papers, and copies
- 19 thereof, created, produced, or obtained by or disclosed to the
- 20 commissioner or any other person in the course of an examination
- 21 made under Section 425.073(h); provided, however, that if an
- 22 examination report or other material prepared in connection with an
- 23 <u>examination made under Subchapter B, Chapter 401, is not held as</u>
- 24 private and confidential information under Subchapter B, Chapter
- 25 401, an examination report or other material prepared in connection
- 26 with an examination made under Section 425.073(h) shall not be
- 27 "confidential information" to the same extent as if such

- 1 examination report or other material had been prepared under
- 2 Subchapter B, Chapter 401;
- 3 (3) any reports, documents, materials, and other
- 4 information developed by a company in support of, or in connection
- 5 with, an annual certification by the company under Section
- 6 425.074(b)(2) evaluating the effectiveness of the company's
- 7 internal controls with respect to a principle-based valuation and
- 8 any other documents, materials, and other information, including,
- 9 but not limited to, all working papers, and copies thereof,
- 10 created, produced, or obtained by or disclosed to the commissioner
- 11 or any other person in connection with such reports, documents,
- 12 materials, and other information;
- 13 (4) any principle-based valuation report developed
- 14 under Section 425.074(b)(3) and any other documents, materials, and
- 15 other information, including, but not limited to, all working
- 16 papers, and copies thereof, created, produced, or obtained by or
- 17 disclosed to the commissioner or any other person in connection
- 18 with such report; and
- 19 (5) any documents, materials, data, and other
- 20 information submitted by a company under Section 425.075
- 21 (collectively, "experience data") and any other documents,
- 22 materials, data, and other information, including, but not limited
- 23 to, all working papers, and copies thereof, created or produced in
- 24 connection with such experience data, in each case that include any
- 25 potentially company-identifying or personally identifiable
- 26 <u>information</u>, that is provided to or obtained by the commissioner
- 27 (together with any "experience data," the "experience materials")

- 1 and any other documents, materials, data, and other information,
- 2 including, but not limited to, all working papers, and copies
- 3 thereof, created, produced, or obtained by or disclosed to the
- 4 commissioner or any other person in connection with such experience
- 5 materials.
- 6 (b) Except as provided in this section, a company's
- 7 confidential information is confidential by law and privileged, and
- 8 shall not be subject to Chapter 552, Government Code, shall not be
- 9 subject to subpoena, and shall not be subject to discovery or
- 10 admissible in evidence in any private civil action; provided,
- 11 however, that the commissioner is authorized to use the
- 12 confidential information in the furtherance of any regulatory or
- 13 legal action brought against the company as a part of the
- 14 commissioner's official duties.
- 15 <u>(c)</u> Neither the commissioner nor any person who received
- 16 confidential information while acting under the authority of the
- 17 commissioner shall be permitted or required to testify in any
- 18 private civil action concerning any confidential information.
- 19 (d) In order to assist in the performance of the
- 20 commissioner's duties, the commissioner may share confidential
- 21 information (1) with other state, federal, and international
- 22 regulatory agencies and with the National Association of Insurance
- 23 Commissioners and its affiliates and subsidiaries and (2) in the
- 24 case of confidential information specified in Subsections (a)(1)
- 25 and (a)(4) only, with the Actuarial Board for Counseling and
- 26 Discipline or its successor upon request stating that the
- 27 confidential information is required for the purpose of

- 1 professional disciplinary proceedings and with state, federal, and
- 2 international law enforcement officials; in the case of (1) and
- 3 (2), provided that such recipient agrees, and has the legal
- 4 authority to agree, to maintain the confidentiality and privileged
- 5 status of such documents, materials, data, and other information in
- 6 the same manner and to the same extent as required for the
- 7 <u>commissioner.</u>
- 8 <u>(e) The commissioner may receive documents, materials,</u>
- 9 data, and other information, including otherwise confidential or
- 10 privileged documents, materials, data, or information, from the
- 11 National Association of Insurance Commissioners and its affiliates
- 12 and subsidiaries, from regulatory or law enforcement officials of
- 13 other foreign or domestic jurisdictions and from the Actuarial
- 14 Board for Counseling and Discipline or its successor and shall
- 15 maintain as confidential or privileged any document, material,
- 16 data, or other information received with notice or the
- 17 understanding that it is confidential or privileged under the laws
- 18 of the jurisdiction that is the source of the document, material,
- 19 data, or other information.
- 20 (f) The commissioner may enter into agreements governing
- 21 sharing and use of information consistent with Subsections (b)
- 22 through (k).
- 23 (g) No waiver of any applicable privilege or claim of
- 24 confidentiality in the confidential information shall occur as a
- 25 result of disclosure to the commissioner under this section or as a
- 26 result of sharing as authorized in Subsection (d).
- 27 (h) A privilege established under the law of any state or

- S.B. No. 1654
- 1 jurisdiction that is substantially similar to the privilege
- 2 established under Subsections (b) through (k) shall be available
- 3 and enforced in any proceeding in, and in any court of, this state.
- 4 (i) In this section, a reference to a regulatory agency, law
- 5 enforcement agency, or the National Association of Insurance
- 6 Commissioners includes an employee, agent, consultant, or
- 7 contractor of the agency or association, as applicable.
- 8 <u>(j) Notwithstanding this section, any confidential</u>
- 9 information specified in Subsections (a)(1) and (a)(4) may be:
- 10 (1) subject to subpoena for the purpose of defending
- 11 an action seeking damages from the appointed actuary submitting the
- 12 related memorandum in support of an opinion submitted under Section
- 13 425.0545 or a principle-based valuation report developed under
- 14 Section 425.074(b)(3) by reason of an action required by this
- 15 <u>subchapter or by rules adopted under this subchapter; and</u>
- 16 (2) released by the commissioner with the written
- 17 consent of the company.
- (k) Once any portion of a memorandum in support of an
- 19 opinion submitted under Section 425.0545 or a principle-based
- 20 valuation report developed under Section 425.074(b)(3) is cited by
- 21 the company in its marketing or is publicly volunteered to or before
- 22 <u>a governmental agency other than a state insurance department or is</u>
- 23 released by the company to the news media, all portions of such
- 24 memorandum or report shall no longer be confidential and
- 25 privileged.
- Sec. 425.077. SINGLE STATE EXEMPTION. The commissioner may
- 27 exempt specific product forms or product lines of a domestic

- 1 company that is licensed and doing business only in this state from
- 2 the requirements of Section 425.073 if:
- 3 <u>(1) the commissioner has issued an exemption in</u>
- 4 writing to the company and has not subsequently revoked the
- 5 exemption in writing; and
- 6 (2) the company computes reserves using assumptions
- 7 and methods used before the operative date of the valuation manual
- 8 in addition to any requirements established by the commissioner and
- 9 adopted by rule.
- 10 SECTION 16. Subchapter A, Chapter 1105, Insurance Code, is
- 11 amended by adding Section 1105.0015 to read as follows:
- 12 Sec. 1105.0015. DEFINITION. In this chapter, "operative
- 13 date of the valuation manual" means the date, if any, on which the
- 14 valuation manual described by Subchapter B, Chapter 425 (Standard
- 15 Valuation Law), becomes operative as provided by that subchapter.
- SECTION 17. Section 1105.055, Insurance Code, is amended by
- 17 amending Subsections (h) and (i) and adding Subsections (j), (k),
- 18 (1), and (m) to read as follows:
- 19 (h) For a policy issued before the operative date of the
- 20 <u>valuation manual</u>, any [Any] ordinary mortality table adopted after
- 21 1980 by the National Association of Insurance Commissioners that is
- 22 approved by rules adopted by the commissioner for use in
- 23 determining the minimum nonforfeiture standard may be substituted
- 24 for:
- 25 (1) the Commissioners 1980 Standard Ordinary
- 26 Mortality Table with or without Ten-Year Select Mortality Factors;
- 27 or

- 1 (2) the Commissioners 1980 Extended Term Insurance
- 2 Table.
- 3 (i) For a policy issued before the operative date of the
- 4 valuation manual, any [Any] industrial mortality table adopted
- 5 after 1980 by the National Association of Insurance Commissioners
- 6 that is approved by rules adopted by the commissioner for use in
- 7 determining the minimum nonforfeiture standard may be substituted
- 8 for:
- 9 (1) the Commissioners 1961 Standard Industrial
- 10 Mortality Table; or
- 11 (2) the Commissioners 1961 Industrial Extended Term
- 12 Insurance Table.
- 13 (j) Except as provided by Subsection (k), for a policy
- 14 described by Subsection (h) issued on or after the operative date of
- 15 the valuation manual, the valuation manual must provide the
- 16 commissioners standard ordinary mortality table for use in
- 17 determining the minimum nonforfeiture standard that may be
- 18 substituted for:
- 19 (1) the Commissioners 1980 Standard Ordinary
- 20 Mortality Table with or without Ten-Year Select Mortality Factors;
- 21 <u>or</u>
- 22 (2) the Commissioners 1980 Extended Term Insurance
- 23 <u>Table.</u>
- 24 (k) If the commissioner by rule adopts a commissioners
- 25 standard ordinary mortality table adopted by the National
- 26 Association of Insurance Commissioners for use in determining the
- 27 minimum nonforfeiture standard for policies issued on or after the

- S.B. No. 1654
- 1 operative date of the valuation manual, the minimum nonforfeiture
- 2 standard determined in accordance with that table supersedes the
- 3 standard provided by the valuation manual.
- 4 (1) Except as provided by Subsection (m), for a policy
- 5 described by Subsection (i) issued on or after the operative date of
- 6 the valuation manual, the valuation manual must include the
- 7 commissioners standard industrial mortality table for use in
- 8 determining the minimum nonforfeiture standard that may be
- 9 substituted for:
- 10 (1) the 1961 Standard Industrial Mortality Table; or
- 11 (2) the Commissioners 1961 Industrial Extended Term
- 12 Insurance Table.
- 13 (m) If the commissioner by rule adopts a commissioners
- 14 standard industrial mortality table adopted by the National
- 15 Association of Insurance Commissioners for use in determining the
- 16 <u>minimum nonforfeiture standard for policies issued on or after the</u>
- 17 operative date of the valuation manual, the minimum nonforfeiture
- 18 standard determined in accordance with that table supersedes the
- 19 standard provided by the valuation manual.
- 20 SECTION 18. Section 1105.056, Insurance Code, is amended to
- 21 read as follows:
- Sec. 1105.056. NONFORFEITURE INTEREST RATE. (a) For a
- 23 policy issued before the operative date of the valuation manual,
- 24 the [The] annual nonforfeiture interest rate for a policy issued in
- 25 a particular calendar year is equal to 125 percent of the calendar
- 26 year statutory valuation interest rate for that policy as defined
- 27 by Subchapter B, Chapter 425, rounded to the nearest one-fourth of

- 1 one percent, except that the rate may not be less than four percent.
- 2 (b) For a policy issued on or after the operative date of the
- 3 valuation manual, the annual nonforfeiture interest rate for any
- 4 policy issued in a particular calendar year is provided by the
- 5 valuation manual.
- 6 SECTION 19. The commissioner of insurance shall determine
- 7 whether the National Association of Insurance Commissioners and a
- 8 sufficient number of states and other jurisdictions have adopted a
- 9 valuation manual as required by Section 425.073(b), Insurance Code,
- 10 as added by this Act. As soon as practicable after the commissioner
- 11 of insurance determines that the National Association of Insurance
- 12 Commissioners and a sufficient number of states and other
- 13 jurisdictions have adopted the valuation manual as required by that
- 14 section, the commissioner of insurance shall adopt rules necessary
- 15 to implement this Act.
- 16 SECTION 20. This Act takes effect September 1, 2015.