SENATE AMENDMENTS

2nd Printing

By: Price, Faircloth

H.B. No. 2578

	A BILL TO BE ENTITLED
1	AN ACT
2	relating to the efficiency and consolidation of powers and duties
3	within the health and human services system.
4	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
5	SECTION 1. Subchapter A, Chapter 531, Government Code, is
6	amended by adding Section 531.00551 to read as follows:
7	Sec. 531.00551. CONSOLIDATED INTERNAL AUDIT PROGRAM. (a)
8	Notwithstanding Section 2102.005, the commission shall operate the
9	internal audit program required under Chapter 2102 for the
10	commission and each health and human services agency as a
11	consolidated internal audit program.
12	(b) For purposes of this section, a reference in Chapter
13	2102 to the administrator of a state agency with respect to a health
14	and human services agency means the executive commissioner.
15	SECTION 2. Subchapter B, Chapter 531, Government Code, is
16	amended by adding Section 531.02731 to read as follows:
17	Sec. 531.02731. REPORT OF INFORMATION RESOURCES MANAGER TO
18	COMMISSION. Notwithstanding Section 2054.075(b), the information
19	resources manager of a health and human services agency shall
20	report directly to the executive commissioner or a deputy executive
21	commissioner designated by the executive commissioner.
22	SECTION 3. This Act takes effect September 1, 2015.

ADOPTED

MAY 2 3 2015 Latar Dew Secretary of the Senate

H.B. No. 2578

By: Carepelson	<u>H</u> .B. No. 2578
Substitute the following for <u>It</u> .B. No. <u>2578</u> : By:	с.s. <u>H</u> .в. No. <u>2578</u>

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A BILL TO BE ENTITLED AN ACT relating to the efficiency of and consolidation of powers and duties within the health and human services system. BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS: ARTICLE 1. CONSOLIDATION OF HEALTH AND HUMAN SERVICES SYSTEM SECTION 1.01. (a) Chapter 531, Government Code, is amended by adding Subchapter A-1 to read as follows: SUBCHAPTER A-1. CONSOLIDATION OF HEALTH AND HUMAN SERVICES SYSTEM Sec. 531.02001. CONSOLIDATION OF HEALTH AND HUMAN SERVICES SYSTEM GENERALLY. In accordance with this subchapter, the functions of the health and human services system described under Sections 531.0201, 531.02011, and 531.02012 are consolidated through a phased transfer of those functions under which: (1) the initial transfers required under Section 531.0201 occur: (A) on or after the date on which the executive commissioner submits the transition plan to the required persons under Section 531.0204(e); and not later than September 1, 2016; (B) (2) the final transfers required under Section 531.02011 occur: (A) on or after September 1, 2016; and (B) not later than September 1, 2017; and

(3) transfers of administrative support services 24

1	functions occur in accordance with Section 531.02012.
2	Sec. 531.02002. MEANING OF FUNCTION IN RELATION TO
3	TRANSFERS. For purposes of the transfers mandated by this
4	subchapter, "function" includes a power, duty, program, or activity
5	of a state agency or entity.
6	Sec. 531.0201. PHASE ONE: INITIAL TRANSFERS. (a) On the
7	dates specified in the transition plan required under Section
8	531.0204, the following functions are transferred to the commission
9	as provided by this subchapter:
10	(1) all functions, including any remaining
11	administrative support services functions, of each state agency and
12	entity subject to abolition under Section 531.0202(a); and
13	(2) except as provided by Section 531.02013, all
14	client services of the health and human services system, including
15	client services functions performed by the following:
16	(A) the state agency and entity subject to
17	abolition under Section 531.0202(b);
18	(B) the Department of Family and Protective
19	Services; and
20	(C) the Department of State Health Services.
21	(b) On the dates specified in the transition plan required
22	under Section 531.0204, all functions in the health and human
23	services system related to prevention and early intervention
24	services, including the Nurse-Family Partnership Competitive Grant
25	Program under Subchapter C, Chapter 265, Family Code, are
26	transferred to the Department of Family and Protective Services.
27	Sec. 531.02011. PHASE TWO: FINAL TRANSFERS TO COMMISSION.

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On the dates specified in the transition plan required under 1 Section 531.0204, the following functions are transferred to the 2 commission as provided by this subchapter: 3 (1) all functions of each state agency and entity 4 subject to abolition under Section 531.0202(b) that remained with 5 the agency or entity after the initial transfer of functions under 6 Section 531.0201 or a transfer of administrative support services 7 functions under Section 531.02012; 8 (2) regulatory functions and functions related to 9 state-operated institutions of the Department of State Health 10 Services; and 11 (3) regulatory functions of the Department of Family 12 and Protective Services. 13 OF CONSOLIDATION Sec. 531.02012. TRANSFER AND 14 ADMINISTRATIVE SUPPORT SERVICES FUNCTIONS. (a) In this section, 15 "administrative support services" has the meaning assigned under 16 17 Section 531.00553. (b) As soon as practicable after the first day of the period 18 prescribed by Section 531.02001(1) and not later than the last day 19 of the period prescribed by Section 531.02001(2), in accordance 20 with and on the dates specified in the transition plan required 21 under Section 531.0204, the executive commissioner shall, after 22 consulting with affected state agencies and divisions, transfer and 23 consolidate within the commission administrative support services 24 functions of the health and human services system to the extent 25 consolidation of those support services functions is feasible and 26 contributes to the effective performance of the system. 27

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1 Consolidation of an administrative support services function under this section must be conducted in accordance with the principles 2 3 and requirements for organization of administrative support 4 services under Section 531.00553(c). 5 (c) Consultation with affected state agencies and divisions under Subsection (b) must be conducted in a manner that ensures 6 client services are, at most, only minimally affected, and must 7 8 result in a memorandum of understanding or other agreement between 9 the commission and each affected agency or division that: 10 (1) details measurable performance goals that the 11 commission is expected to meet; 12 (2) identifies a means by which the agency or division 13 may seek permission from the executive commissioner to find an alternative way to address the needs of the agency or division, as 14 15 appropriate; 16 (3) identifies steps to ensure that programs under the 17 health and human services system, whether large or small, receive 18 administrative support services that are adequate to meet the 19 program's needs; and 20 (4) if appropriate, specifies that staff responsible 21 for providing administrative support services consolidated within the commission are located in the area where persons requiring 22 23 those services are located to ensure the staff understands related 24 program needs and can respond to those needs in a timely manner. Sec. 531.02013. FUNCTIONS REMAINING WITH CERTAIN AGENCIES. 25 The following functions are not subject to transfer under Sections 26 27 531.0201 and 531.02011:

(1) the functions of the Department of Family and 1 Protective Services, including the statewide intake of reports and 2 other information, related to the following: 3 (A) child protective services, including 4 services that are required by federal law to be provided by this 5 state's child welfare agency; 6 (B) adult protective services, other than 7 investigations of the alleged abuse, neglect, or exploitation of an 8 elderly person or person with a disability: 9 (i) in a facility operated, or in a facility 10 or by a person licensed, certified, or registered, by a state 11 12 agency; or (ii) by a provider that has contracted to 13 provide home and community-based services; and 14 (C) prevention and early intervention services; 15 16 and (2) the public health functions of the Department of 17 State Health Services, including health care data collection and 18 maintenance of the Texas Health Care Information Collection 19 20 program. Sec. 531.02014. RELATED TRANSFERS; EFFECT OF 21 CONSOLIDATION. (a) All of the following that relate to a function 22 that is transferred under Section 531.0201, 531.02011, or 531.02012 23 are transferred to the commission or the Department of Family and 24 Protective Services, as applicable, on the date the related 25 function is transferred as specified in the transition plan 26 required under Section 531.0204: 27

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1 (1) all obligations and contracts, including obligations and contracts related to a grant program; 2 3 (2) all property and records in the custody of the state agency or entity from which the function is transferred; 4 5 (3) all funds appropriated by the legislature and 6 other money; and 7 (4) all complaints, investigations, or contested cases that are pending before the state agency or entity from which 8 9 the function is transferred or a governing person or entity of the 10 state agency or entity, without change in status. 11 (b) A rule, policy, or form adopted by or on behalf of a 12 state agency or entity from which functions are transferred under 13 Section 531.0201, 531.02011, or 531.02012 that relates to a 14 function that is transferred under one of those sections becomes a rule, policy, or form of the receiving state agency upon transfer of 15 the related function and remains in effect: 16 17 (1) until altered by the commission or other receiving 18 state agency, as applicable; or (2) unless it conflicts with a rule, policy, or form of 19 20 the receiving state agency. 21 (c) A license, permit, or certification in effect that was issued by a state agency or entity from which functions are 22 transferred under Section 531.0201 or 531.02011 that relates to a 23 24 function that is transferred under either of those sections is continued in effect as a license, permit, or certification of the 25 commission upon transfer of the related function until the license, 26 27 permit, or certification expires, is suspended or revoked, or

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1	otherwise becomes invalid.
2	Sec. 531.0202. ABOLITION OF STATE AGENCIES AND ENTITIES;
3	EFFECT OF TRANSFERS. (a) Each of the following state agencies and
4	entities is abolished on a date that is within the period prescribed
5	by Section 531.02001(1), that is specified in the transition plan
6	required under Section 531.0204 for the abolition of the agency or
7	entity, and that occurs after all of the agency's or entity's
8	functions have been transferred in accordance with Section
9	<u>531.0201:</u>
10	(1) the Department of Assistive and Rehabilitative
11	Services;
12	(2) the Health and Human Services Council;
13	(3) the Aging and Disability Services Council;
14	(4) the Assistive and Rehabilitative Services
15	Council;
16	(5) the Family and Protective Services Council;
17	(6) the State Health Services Council; and
18	(7) the Texas Council on Autism and Pervasive
19	Developmental Disorders.
20	(b) The following state agency and entity are abolished on a
21	date that is within the period prescribed by Section 531.02001(2),
22	that is specified in the transition plan required under Section
23	531.0204 for the abolition of the state agency or entity, and that
24	occurs after all of the state agency's or entity's functions have
25	been transferred to the commission in accordance with Sections
26	531.0201 and 531.02011:
27	(1) the Department of Aging and Disability Services;

1	and
2	(2) the Office for the Prevention of Developmental
3	Disabilities.
4	(c) The abolition of a state agency or entity listed in
5	Subsection (a) or (b) and the transfer of its functions and related
6	obligations, rights, contracts, records, property, and funds as
7	provided by this subchapter and the transfer of functions and
8	related obligations, rights, contracts, records, property, and
9	funds to or from the Department of Family and Protective Services
10	and from the Department of State Health Services as provided by this
11	subchapter do not affect or impair an act done, any obligation,
12	right, order, permit, certificate, rule, criterion, standard, or
13	requirement existing, or any penalty accrued under former law, and
14	that law remains in effect for any action concerning those matters.
15	Sec. 531.0203. HEALTH AND HUMAN SERVICES TRANSITION
16	LEGISLATIVE OVERSIGHT COMMITTEE. (a) In this section,
17	"committee" means the Health and Human Services Transition
18	Legislative Oversight Committee established under this section.
19	(b) The Health and Human Services Transition Legislative
20	Oversight Committee is created to facilitate the transfer of
21	functions under Sections 531.0201, 531.02011, and 531.02012 with
22	minimal negative effect on the delivery of services to which those
23	functions relate.
24	(c) The committee is composed of 11 voting members, as
25	follows:
26	(1) four members of the senate, appointed by the
27	lieutenant governor;

1	(2) four members of the house of representatives,
2	appointed by the speaker of the house of representatives; and
3	(3) three members of the public, appointed by the
4	governor.
5	(d) The executive commissioner serves as an ex officio,
6	nonvoting member of the committee.
7	(e) A member of the committee serves at the pleasure of the
8	appointing official.
9	(f) The lieutenant governor and the speaker of the house of
10	representatives shall each designate a presiding co-chair from
11	among their respective appointments.
12	(g) A member of the committee may not receive compensation
13	for serving on the committee but is entitled to reimbursement for
14	travel expenses incurred by the member while conducting the
15	business of the committee as provided by the General Appropriations
16	Act.
17	(h) The committee shall:
18	(1) facilitate the transfer of functions under
19	Sections 531.0201, 531.02011, and 531.02012 with minimal negative
20	effect on the delivery of services to which those functions relate;
21	(2) with assistance from the commission and the state
22	agencies and entities from which functions are transferred under
23	Sections 531.0201, 531.02011, and 531.02012, advise the executive
24	commissioner concerning:
25	(A) the functions to be transferred under this
26	subchapter and the funds and obligations that are related to the
27	functions;

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1	(B) the transfer of the functions and related
2	records, property, funds, and obligations by the state agencies and
3	entities as provided by this subchapter; and
4	(C) the reorganization of the commission's
5	administrative structure in accordance with this subchapter,
6	Sections 531.0055, 531.00553, 531.00561, 531.00562, and 531.008,
7	and other provisions enacted by the 84th Legislature that become
8	law; and
9	(3) meet:
10	(A) during the period between the establishment
11	of the committee and September 1, 2017, at least quarterly at the
12	call of either chair, in addition to meeting at other times as
13	determined appropriate by either chair;
14	(B) during the period between September 2, 2017,
15	and December 31, 2019, at least semiannually at the call of either
16	chair, in addition to meeting at other times as determined
17	appropriate by either chair; and
18	(C) during the period between January 1, 2020,
19	and August 31, 2023, at least annually at the call of either chair,
20	in addition to meeting at other times as determined appropriate by
21	either chair.
22	(i) Chapter 551 applies to the committee.
23	(j) The committee shall submit a report to the governor,
24	lieutenant governor, speaker of the house of representatives, and
25	legislature not later than December 1 of each even-numbered year.
26	The report must include an update on the progress of and issues
27	related to:

1 (1) the transfer of functions under Sections 531.0201, 2 531.02011, and 531.02012 to the commission and the Department of 3 Family and Protective Services, including the need for any 4 additional statutory changes required to complete the transfer of 5 prevention and early intervention services functions to the 6 department in accordance with this subchapter; and

7 (2) the reorganization of the commission's 8 administrative structure in accordance with this subchapter, 9 Sections 531.0055, 531.00553, 531.00561, 531.00562, and 531.008, 10 and other provisions enacted by the 84th Legislature that become 11 law.

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(k) The committee is abolished September 1, 2023.

Sec. 531.02031. STUDY ON CONTINUING NEED FOR CERTAIN STATE 13 AGENCIES. (a) Not later than September 1, 2018, the executive 14 commissioner shall conduct a study and submit a report and 15 recommendation to the Health and Human Services Transition 16 Legislative Oversight Committee regarding the need to continue the 17 Department of Family and Protective Services and the Department of 18 State Health Services as state agencies separate from the 19 20 commission.

(b) Not later than December 1, 2018, the Health and Human Services Transition Legislative Oversight Committee shall review the report and recommendation submitted under Subsection (a) and submit a report and recommendation to the legislature regarding the need to continue the Department of Family and Protective Services and the Department of State Health Services as state agencies separate from the commission.

1	(c) The Health and Human Services Transition Legislative
2	Oversight Committee shall include the following in the report
3	submitted to the legislature under Subsection (b):
4	(1) an evaluation of the transfer of prevention and
5	early intervention services functions to the Department of Family
6	and Protective Services as provided by this subchapter, including
7	an evaluation of:
8	(A) any increased coordination and efficiency in
9	the operation of the programs achieved as a result of the transfer;
10	(B) the department's coordination with other
11	state agency programs providing similar prevention and early
12	intervention services; and
13	(C) the department's interaction with
14	stakeholders and other interested parties in performing the
15	department's functions; and
16	(2) any recommendations concerning the transfer of
17	prevention and early intervention services functions of the
18	department to another state agency.
19	Sec. 531.0204. TRANSITION PLAN FOR IMPLEMENTATION OF
20	CONSOLIDATION. (a) The transfers of functions under Sections
21	531.0201, 531.02011, and 531.02012 must be accomplished in
22	accordance with a transition plan developed by the executive
23	commissioner that ensures that the transfers and provision of
24	health and human services in this state are accomplished in a
25	careful and deliberative manner. The transition plan must:
26	(1) include an outline of the commission's reorganized
27	structure, including its divisions, in accordance with this

1	subchapter, Sections 531.00561, 531.00562, and 531.008, and other
2	provisions enacted by the 84th Legislature that become law;
3	(2) include details regarding movement of functions
4	and a timeline that, subject to the periods prescribed by Section
5	531.02001, specifies the dates on which:
6	(A) the transfers under Sections 531.0201,
7	531.02011, and 531.02012 are to be made;
8	(B) each state agency or entity subject to
9	abolition under Section 531.0202 is abolished; and
10	(C) each division of the commission is created
11	and the division's director is appointed;
12	(3) for purposes of Sections 531.0201, 531.02011, and
13	531.02013, define:
14	(A) client services functions;
15	(B) regulatory functions;
16	(C) public health functions; and
17	(D) functions related to:
18	(i) state-operated institutions;
19	(ii) child protective services;
20	(iii) adult protective services; and
21	(iv) prevention and early intervention
22	services; and
23	(4) include an evaluation and determination of the
24	feasibility and potential effectiveness of consolidating
25	administrative support services into the commission in accordance
26	with Section 531.02012, including a report of:
27	(A) the specific support services that will be

1	consolidated within the commission;
2	(B) a timeline that details when specific support
3	services will be consolidated, including a description of the
4	support services that will transfer by the last day of each period
5	prescribed by Section 531.02001; and
6	(C) measures the commission will take to ensure
7	information resources and contracting support services continue to
8	operate properly across the health and human services system under
9	any consolidation of administrative support services.
10	(b) In defining the transferred functions under Subsection
11	(a)(3), the executive commissioner shall ensure that:
12	(1) not later than the last day of the period
13	prescribed by Section 531.02001(1), all functions of a state agency
14	or entity subject to abolition under Section 531.0202(a) are
15	transferred to the commission or the Department of Family and
16	Protective Services, as applicable;
17	(2) the transferred prevention and early intervention
18	services functions to the Department of Family and Protective
19	Services include:
20	(A) prevention and early intervention services
21	as defined under Section 265.001, Family Code; and
22	(B) programs that:
23	(i) provide parent education;
24	(ii) promote healthier parent-child
25	relationships; or
26	(iii) prevent family violence; and
27	(3) not later than the last day of the period

prescribed by Section 531.02001(2), all functions of the state 1 agency and entity subject to abolition under Section 531.0202(b) 2 are transferred to the commission. 3 (c) In developing the transition plan, the executive 4 commissioner shall, before submitting the plan to the Health and 5 Human Services Transition Legislative Oversight Committee, the 6 governor, and the Legislative Budget Board as required by 7 Subsection (e): 8 (1) hold public hearings in various geographic areas 9 in this state regarding the plan; and 10 (2) solicit and consider input from appropriate 11 12 stakeholders. (d) Within the periods prescribed by Section 531.02001: 13 (1) the commission shall begin administering the 14 respective functions assigned to the commission under Sections 15 531.0201 and 531.02011, as applicable; and 16 (2) the Department of Family and Protective Services 17 shall begin administering the functions assigned to the department 18 under Section 531.0201. 19 (d-1) The assumption of the administration of the functions 20 transferred to the commission and the Department of Family and 21 Protective Services under Sections 531.0201 and 531.02011, as 22 applicable, must be accomplished in accordance with the transition 23 24 plan. (e) The executive commissioner shall submit the transition 25 plan to the Health and Human Services Transition Legislative 26 Oversight Committee, the governor, and the Legislative Budget Board 27

1	not later than March 1, 2016. The Health and Human Services
2	Transition Legislative Oversight Committee shall comment on and
3	make recommendations to the executive commissioner regarding any
4	concerns or adjustments to the transition plan the committee
5	determines appropriate. The executive commissioner may not
6	finalize the transition plan until the executive commissioner has
7	reviewed and considered the comments and recommendations of the
8	committee regarding the transition plan.
9	(f) The executive commissioner shall publish in the Texas
10	Register:
11	(1) the transition plan developed under this section;
12	(2) any adjustments to the transition plan recommended
13	by the Health and Human Services Transition Legislative Oversight
14	<u>Committee;</u>
15	(3) a statement regarding whether the executive
16	commissioner adopted or otherwise incorporated the recommended
17	adjustments; and
18	(4) if the executive commissioner did not adopt a
19	recommended adjustment, the justification for not adopting the
20	adjustment.
21	Sec. 531.02041. REQUIRED REPORTS AFTER TRANSITION PLAN
22	SUBMISSION. If, at any time after the executive commissioner
23	submits the transition plan in accordance with Section 531.0204(e),
24	the executive commissioner proposes to make a substantial
25	organizational change to the health and human services system that
26	was not included in the transition plan, the executive commissioner
27	shall, before implementing the proposed change, submit a report

detailing the proposed change to the Health and Human Services
 Transition Legislative Oversight Committee.

<u>Sec. 531.0205. APPLICABILITY OF FORMER LAW.</u> An action <u>brought or proceeding commenced before the date of a transfer</u> <u>prescribed by this subchapter in accordance with the transition</u> <u>plan required under Section 531.0204, including a contested case or</u> <u>a remand of an action or proceeding by a reviewing court, is</u> <u>governed by the laws and rules applicable to the action or</u> <u>proceeding before the transfer.</u>

Sec. 531.0206. LIMITED-SCOPE SUNSET REVIEW. (a) The 10 Sunset Advisory Commission shall conduct a limited-scope review of 11 the commission during the state fiscal biennium ending August 31, 12 2023, in the manner provided by Chapter 325 (Texas Sunset Act). The 13 review must provide: 14 (1) an update on the commission's progress with 15 respect to the consolidation of the health and human services 16 system mandated by this subchapter, including the commission's 17 compliance with the transition plan required under Section 18

19 531.0204;

20 (2) an evaluation and recommendations regarding the 21 need to continue the Department of Family and Protective Services 22 and the Department of State Health Services as state agencies 23 separate from the commission; and

24 (3) any additional information the Sunset Advisory
 25 <u>Commission determines appropriate, including information regarding</u>
 26 <u>any additional organizational changes the Sunset Advisory</u>
 27 Commission recommends.

(b) The commission is not abolished solely because the 1 commission is not explicitly continued following the review 2 required by this section. 3 Sec. 531.0207. EXPIRATION OF SUBCHAPTER. This subchapter 4 expires September 1, 2023. 5 (b) Not later than October 1, 2015: 6 (1) the lieutenant governor, the speaker of the house 7 of representatives, and the governor shall make the appointments to 8 the Health and Human Services Transition Legislative Oversight 9 Committee as required by Section 531.0203(c), Government Code, as 10 added by this article; and 11 (2) the lieutenant governor and the speaker of the 12 house of representatives shall each designate a presiding co-chair 13 of the Health and Human Services Transition Legislative Oversight 14 Committee in accordance with Section 531.0203(f), Government Code, 15 as added by this article. 16 (c) As soon as appropriate under the consolidation under 17 Subchapter A-1, Chapter 531, Government Code, as added by this 18 article, and in a manner that minimizes disruption of services, the 19 Health and Human Services Commission shall take appropriate action 20 to be designated as the state agency responsible under federal law 21 for any state or federal program that is transferred to the 22 commission in accordance with that subchapter and for which federal 23

(d) Notwithstanding Section 531.0201, 531.02011, or
531.02012, Government Code, as added by this article, a power,
duty, program, function, or activity of the Department of Assistive

law requires the designation of a responsible state agency.

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1 and Rehabilitative Services may not be transferred to the Health 2 and Human Services Commission under that section if:

3 (1) H.B. No. 3294 or S.B. No. 208, 84th Legislature, 4 Regular Session, 2015, or similar legislation of the 84th 5 Legislature, Regular Session, 2015, is enacted, becomes law, and 6 provides for the transfer of the power, duty, program, function, or 7 activity to the Texas Workforce Commission subject to receipt of 8 any necessary federal approval or other authorization for the 9 transfer to occur; and

10 (2) the Department of Assistive and Rehabilitative 11 Services or the Texas Workforce Commission receives the necessary 12 federal approval or other authorization to enable the transfer to 13 occur not later than September 1, 2016.

of Assistive and (e) If neither the Department 14 Rehabilitative Services nor the Texas Workforce Commission 15 receives the federal approval or other authorization described by 16 Subsection (d) of this section to enable the transfer of the power, 17 duty, program, function, or activity to the Texas Workforce 18 Commission to occur not later than September 1, 2016, as provided by 19 the legislation described by Subsection (d) of this section, the 20 power, duty, program, function, or activity of the Department of 21 Assistive and Rehabilitative Services transfers to the Health and 22 Human Services Commission in accordance with Section 531.0201, 23 Government Code, as added by this article, and the transition plan 24 required under Section 531.0204, Government Code, as added by this 25 article. 26

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SECTION 1.02. Subchapter A, Chapter 531, Government Code,

1 is amended by adding Sections 531.0011 and 531.0012 to read as 2 follows: Sec. 531.0011. REFERENCES IN LAW MEANING COMMISSION OR 3 APPROPRIATE DIVISION. (a) In this code or in any other law, a 4 reference to any of the following state agencies or entities in 5 relation to a function transferred to the commission under Section 6 531.0201, 531.02011, or 531.02012, as applicable, means the 7 commission or the division of the commission performing the 8 function previously performed by the state agency or entity before 9 the transfer, as appropriate: 10 (1) health and human services agency; 11 the Department of State Health Services; 12 (2) the Department of Aging and Disability Services; 13 (3) (4) the Department of Family and Protective Services; 14 15 or (5) the Department of Assistive and Rehabilitative 16 17 Services. (b) In this code or in any other law and notwithstanding any 18 other law, a reference to any of the following state agencies or 19 entities in relation to a function transferred to the commission 20 under Section 531.0201, 531.02011, or 531.02012, as applicable, 21 from the state agency that assumed the relevant function in 22 accordance with Chapter 198 (H.B. 2292), Acts of the 78th 23 Legislature, Regular Session, 2003, means the commission or the 24 division of the commission performing the function previously 25 performed by the agency that assumed the function before the 26 27 transfer, as appropriate:

1	(1) the Texas Department on Aging;
2	(2) the Texas Commission on Alcohol and Drug Abuse;
3	(3) the Texas Commission for the Blind;
4	(4) the Texas Commission for the Deaf and Hard of
5	Hearing;
6	(5) the Texas Department of Health;
7	(6) the Texas Department of Human Services;
8	(7) the Texas Department of Mental Health and Mental
9	Retardation;
10	(8) the Texas Rehabilitation Commission;
11	(9) the Texas Health Care Information Council; or
12	(10) the Interagency Council on Early Childhood
13	Intervention.
14	(c) In this code or in any other law and notwithstanding any
15	other law, a reference to the Department of Protective and
16	Regulatory Services in relation to a function transferred under
17	Section 531.0201, 531.02011, or 531.02012, as applicable, from the
18	Department of Family and Protective Services means the commission
19	or the division of the commission performing the function
20	previously performed by the Department of Family and Protective
21	Services before the transfer.
22	(d) This section applies notwithstanding Section
23	531.001(4).
24	Sec. 531.0012. REFERENCES IN LAW MEANING EXECUTIVE
25	COMMISSIONER OR DESIGNEE. (a) In this code or in any other law, a
26	reference to any of the following persons in relation to a function
27	transferred to the commission under Section 531.0201, 531.02011, or

,

1	531.02012, as applicable, means the executive commissioner, the
2	executive commissioner's designee, or the director of the division
3	of the commission performing the function previously performed by
4	the state agency from which it was transferred and that the person
5	represented, as appropriate:
6	(1) the commissioner of aging and disability services;
7	(2) the commissioner of assistive and rehabilitative
8	services;
9	(3) the commissioner of state health services; or
10	(4) the commissioner of the Department of Family and
11	Protective Services.
12	(b) In this code or in any other law and notwithstanding any
13	other law, a reference to any of the following persons or entities
14	in relation to a function transferred to the commission under
15	Section 531.0201, 531.02011, or 531.02012, as applicable, from the
16	state agency that assumed or continued to perform the function in
17	accordance with Chapter 198 (H.B. 2292), Acts of the 78th
18	Legislature, Regular Session, 2003, means the executive
19	commissioner or the director of the division of the commission
20	performing the function performed before the enactment of Chapter
21	198 (H.B. 2292) by the state agency that was abolished or renamed by
22	Chapter 198 (H.B. 2292) and that the person or entity represented:
23	(1) an executive director or other chief
24	administrative officer of a state agency listed in Section
25	531.0011(b) or of the Department of Protective and Regulatory
26	Services; or
27	(2) the governing body of a state agency listed in

Section 531.0011(b) or of the Department of Protective and 1 2 Regulatory Services. (c) A reference to any of the following councils means the 3 executive commissioner or the executive commissioner's designee, 4 as appropriate, and a function of any of the following councils is a 5 function of that appropriate person: 6 (1) the Health and Human Services Council; 7 (2) the Aging and Disability Services Council; 8 Assistive and Rehabilitative Services 9 (3) the Council; 10 the Family and Protective Services Council; or (4) 11 (5) the State Health Services Council. 12 SECTION 1.03. (a) Subchapter A, Chapter 531, Government 13 Code, is amended by adding Section 531.0051 to read as follows: 14 Sec. 531.0051. HEALTH AND HUMAN SERVICES COMMISSION 15 EXECUTIVE COUNCIL. (a) The Health and Human Services Commission 16 Executive Council is established to receive public input and advise 17 the executive commissioner regarding the operation of the 18 commission. The council shall seek and receive public comment on: 19 (1) proposed rules; 20 (2) recommendations of advisory committees; 21 (3) legislative appropriations requests or other 22 documents related to the appropriations process; 23 (4) the operation of health and human services 24 25 programs; and (5) other items the executive commissioner determines 26 27 appropriate.

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1	(b) The council does not have authority to make
2	administrative or policy decisions.
3	(c) The council is composed of:
4	(1) the executive commissioner;
5	(2) the director of each division established by the
6	<pre>executive commissioner under Section 531.008(c);</pre>
7	(3) the commissioner of a health and human services
8	agency; and
9	(4) other individuals appointed by the executive
10	commissioner as the executive commissioner determines necessary.
11	(c-1) To the extent the executive commissioner appoints
12	members to the council under Subsection (c)(4), the executive
13	commissioner shall make every effort to ensure that those
14	appointments result in a council membership that includes:
15	(1) a balanced representation of a broad range of
16	health and human services industry and consumer interests; and
17	(2) representation from broad geographic regions of
18	this state.
19	(d) The executive commissioner serves as the chair of the
20	council and shall adopt rules for the operation of the council.
21	(e) Members of the council appointed under Subsection
22	(c)(4):
23	(1) are subject to any restrictions applicable to
24	service on the council provided by law; and
25	(2) serve at the pleasure of the executive
26	commissioner.
27	(f) The council shall meet at the call of the executive

1	commissioner at least quarterly. The executive commissioner may
2	call additional meetings as the executive commissioner determines
3	necessary.
4	(g) The council shall give public notice of the date, time,
5	and place of each meeting held by the council. A live video
6	transmission of each meeting must be publicly available through the
7	Internet.
8	(h) A majority of the members of the council constitute a
9	quorum for the transaction of business.
10	(i) A council member appointed under Subsection (c)(4) may
11	not receive compensation for service as a member of the council but
12	is entitled to reimbursement for travel expenses incurred by the
13	member while conducting the business of the council as provided by
14	the General Appropriations Act.
15	(j) The executive commissioner shall develop and implement
16	policies that provide the public with a reasonable opportunity to
17	appear before the council and to speak on any issue under the
18	jurisdiction of the commission.
19	(k) A meeting of individual members of the council that
20	occurs in the ordinary course of commission operation is not a
21	meeting of the council, and the requirements of Subsection (g) do
22	not apply.
23	(1) This section does not limit the authority of the
24	executive commissioner to establish additional advisory committees
25	or councils.
26	(m) Chapters 551 and 2110 do not apply to the council.
27	(b) As soon as possible after the executive commissioner of

1 the Health and Human Services Commission appoints division 2 directors in accordance with Section 531.00561, Government Code, as 3 added by this article, the Health and Human Services Commission 4 Executive Council established under Section 531.0051, Government 5 Code, as added by this article, shall begin operation.

6 SECTION 1.04. The heading to Section 531.0055, Government 7 Code, is amended to read as follows:

8 Sec. 531.0055. EXECUTIVE COMMISSIONER: GENERAL 9 RESPONSIBILITY FOR HEALTH AND HUMAN SERVICES <u>SYSTEM</u> [AGENCIES].

SECTION 1.05. Section 531.0055, Government Code, is amended by amending Subsection (b), as amended by S.B. No. 219, Acts of the 84th Legislature, Regular Session, 2015, and amending Subsections (d), (e), (f), (g), (h), (k), and (l) to read as follows:

14 (b) The commission shall:

(1) supervise the administration and operation of Medicaid, including the administration and operation of the Medicaid managed care system in accordance with Section 531.021;

18 (2) perform information systems planning and 19 management for <u>the</u> health and human services <u>system</u> [agencies] 20 under Section 531.0273, with:

(A) the provision of information technology services <u>for the</u> [at] health and human services <u>system</u> [agencies] considered to be a centralized administrative support service either performed by commission personnel or performed under a contract with the commission; and

(B) an emphasis on research and implementation on
 a demonstration or pilot basis of appropriate and efficient uses of

1 new and existing technology to improve the operation of <u>the</u> health 2 and human services <u>system</u> [agencies] and delivery of health and 3 human services;

4 (3) monitor and ensure the effective use of all
5 federal funds received <u>for the</u> [by a] health and human services
6 <u>system</u> [agency] in accordance with Section 531.028 and the General
7 Appropriations Act;

(4) implement Texas Integrated Enrollment Services as 8 required by Subchapter F, except that notwithstanding Subchapter F, 9 determining eligibility for benefits under the following programs 10 is the responsibility of and must be centralized by the commission: 11 the child health plan program; (A) 12 the financial assistance program under (B) 13 Chapter 31, Human Resources Code; 14 15 (C) Medicaid; supplemental nutrition (D) the assistance 16 program under Chapter 33, Human Resources Code; 17 long-term care services, defined by (E) as 18 Section 22.0011, Human Resources Code; 19 (F) community-based support services identified 20 or provided in accordance with Section 531.02481; and 21 (G) other health and human services programs, as 22 appropriate; and 23 implement programs intended to prevent family (5) 24 violence and provide services to victims of family violence. 25 After implementation of the commission's duties under 26 (d)

26 (d) After implementation of the commission's duties under 27 Subsections (b) and (c), the commission shall implement the powers

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and duties given to the commission under Section 531.0248. Nothing 1 in the priorities established by this section is intended to limit 2 the authority of the commission to work simultaneously to achieve 3 the multiple tasks assigned to the commission in this section, when 4 such an approach is beneficial in the judgment of the commission. 5 The commission shall plan and implement an efficient and effective 6 centralized system of administrative support services for the 7 health and human services system in accordance with Section 8 531.00553 [agencies]. [The performance of administrative support 9 services for health and human services agencies is the 10 responsibility of the commission. The term "administrative support 11 services" includes, but is not limited to, strategic planning and 12 13 evaluation, audit, legal, human resources, information resources, purchasing, contract management, financial management, and 14 15 accounting services.]

other law, the executive (e) Notwithstanding any 16 commissioner shall adopt rules and policies for the operation of 17 and provision of health and human services by the health and human 18 services system [agencies]. In addition, the 19 executive commissioner, as necessary to perform the functions described by 20 Subsections (b), (c), and (d) and Section 531.00553 in 21 implementation of applicable policies established for a health and 22 human services system [an] agency or division, as applicable, by 23 the executive commissioner, shall: 24

(1) manage and direct the operations of each [health
and human services] agency or division, as applicable;

27 (2) supervise and direct the activities of each agency

1 or division director, as applicable; and

2 (3) be responsible for the administrative supervision 3 of the internal audit program for <u>the</u> [all] health and human 4 services <u>system</u> agencies, including:

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(A) selecting the director of internal audit;

6 (B) ensuring that the director of internal audit 7 reports directly to the executive commissioner; and

8 (C) ensuring the independence of the internal9 audit function.

10 (f) The operational authority and responsibility of the 11 executive commissioner for purposes of Subsection (e) <u>for</u> [at] each 12 health and human services <u>system</u> agency <u>or division, as applicable</u>, 13 includes authority over and responsibility for the:

14 (1) management of the daily operations of the agency
15 <u>or division</u>, including the organization and management of the
16 agency or division and <u>its</u> [agency] operating procedures;

17 (2) allocation of resources within the agency <u>or</u> 18 <u>division</u>, including use of federal funds received by the agency <u>or</u> 19 division;

20

(3) personnel and employment policies;

(4) contracting, purchasing, and related policies,
subject to this chapter and other laws relating to contracting and
purchasing by a state agency;

(5) information resources systems used by the agency
 or division;

26 (6) location of [agency] facilities; and

27 (7) coordination of agency <u>or division</u> activities with

1 activities of other <u>components of the health and human services</u>
2 <u>system and</u> state agencies[, including other health and human
3 <u>services agencies</u>].

(g) Notwithstanding any other law, the operational 4 authority and responsibility of the executive commissioner for 5 purposes of Subsection (e) for [at] each health and human services 6 system agency or division, as applicable, includes the authority 7 and responsibility to adopt or approve, subject to applicable 8 limitations, any rate of payment or similar provision required by 9 law to be adopted or approved by a health and human services system 10 11 [the] agency.

12 (h) For each health and human services system agency and division, as applicable, the executive commissioner 13 shall implement a program to evaluate and supervise [the] daily 14 operations [of the agency]. The program must include measurable 15 performance objectives for each agency or division director and 16 17 adequate reporting requirements to permit the executive commissioner to perform the duties assigned to the executive 18 commissioner under this section. 19

20 (k) The executive commissioner and each agency director 21 shall enter into a memorandum of understanding in the manner 22 prescribed by Section 531.0163 that:

(1) clearly defines the responsibilities of the agencydirector and the executive commissioner, including:

(A) the responsibility of the agency director to
 report to the governor and to report to and implement policies of
 the executive commissioner; and

(B) the extent to which the agency director acts
 as a liaison between the agency and the commission;

3 (2) establishes the program of evaluation and
4 supervision of daily operations required by Subsection (h); [and]

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(3) describes each delegation of a power or duty madeto an agency director; and

7 (4) ensures that the commission and each health and 8 human services agency has access to databases or other information 9 maintained or kept by each other agency that is necessary for the 10 operation of a function performed by the commission or the health 11 and human services agency, to the extent not prohibited by other law 12 [under Subsection (i) or other law].

(1) Notwithstanding any other law, the executive commissioner has the authority to adopt policies and rules governing the delivery of services to persons who are served by <u>the</u> [each] health and human services <u>system</u> [agency] and the rights and duties of persons who are served or regulated by <u>the system</u> [each agency].

SECTION 1.06. Subchapter A, Chapter 531, Government Code,
is amended by adding Section 531.00553 to read as follows:

Sec. 531.00553. ADMINISTRATIVE SUPPORT SERVICES. (a) In this section, the term "administrative support services" includes strategic planning and evaluation, audit, legal, human resources, information resources, purchasing, contracting, financial management, and accounting services.

(b) Subject to Subsection (c), the executive commissioner
 shall plan and implement an efficient and effective centralized

system of administrative support services for the health and human 1 services system. The performance of administrative support 2 3 services for the health and human services system is the responsibility of the commission. 4 5 (c) The executive commissioner shall plan and implement the centralized system of administrative support services 6 in accordance with the following principles and requirements: 7 8 (1) the executive commissioner shall consult with the commissioner of each agency and with the director of each division 9 within the health and human services system to ensure the 10 11 commission is responsive to and addresses agency or division needs; 12 (2) consolidation of staff providing the support 13 services must be done in a manner that ensures each agency or division within the health and human services system that loses 14 15 staff as a result of the centralization of support services has adequate resources to carry out functions of the agency or 16 17 division, as appropriate; and 18 (3) the commission and each agency or division within 19 the health and human services system shall, as appropriate, enter 20 into a memorandum of understanding or other written agreement for 21 the purpose of ensuring accountability for the provision of administrative services by clearly detailing: 22 23 (A) the responsibilities of each agency or division and the commission; 24 25 (B) the points of contact for each agency or 26 division and the commission; 27 (C) the transfer of personnel among each agency

1	or division and the commission;
2	(D) the budgetary effect the agreement has on
3	each agency or division and the commission; and
4	(E) any other item determined by the executive
5	commissioner to be critical for maintaining accountability.
6	(d) The memorandum of understanding or other agreement
7	required under Subsection (c), if appropriate, may be combined with
8	the memorandum of understanding required under Section
9	531.0055(k).
10	SECTION 1.07. Section 531.0056, Government Code, is amended
11	by adding Subsection (g) to read as follows:
12	(g) The requirements of this section apply with respect to a
13	state agency listed in Section 531.001(4) only until the agency is
14	abolished under Section 531.0202.
15	SECTION 1.08. (a) Subchapter A, Chapter 531, Government
16	Code, is amended by adding Sections 531.00561 and 531.00562 to read
17	as follows:
18	Sec. 531.00561. APPOINTMENT AND QUALIFICATIONS OF DIVISION
19	DIRECTORS. (a) The executive commissioner shall appoint a
20	director for each division established within the commission under
21	Section 531.008, except that the director of the office of
22	inspector general is appointed in accordance with Section
23	531.102(a-1).
24	(b) The executive commissioner shall:
25	(1) develop clear qualifications for the director of
26	each division appointed under this section that ensure that an
27	individual appointed director has:

(A) demonstrated experience in fields relevant 1 to the director position; and 2 (B) executive-level administrative 3 and leadership experience; and 4 (2) ensure the qualifications developed under 5 Subdivision (1) are publicly available. 6 Sec. 531.00562. DIVISION DIRECTOR DUTIES. (a) The 7 executive commissioner shall clearly define the duties and 8 responsibilities of a division director and develop clear policies 9 for the delegation of specific decision-making authority, 10 including budget authority, to division directors. 11 (b) The delegation of decision-making authority should be 12 significant enough to ensure the efficient administration of the 13 commission's programs and services. 14 (b) The executive commissioner of the Health and Human 15 Services Commission shall implement Sections 531.00561 and 16 531.00562, Government Code, as added by this article, on the date 17 specified in the transition plan required under Section 531.0204, 18 Government Code, as added by this article. 19 SECTION 1.09. (a) Section 531.008, Government Code, as 20 amended by S.B. No. 219, Acts of the 84th Legislature, Regular 21 Session, 2015, is amended to read as follows: 22 Sec. 531.008. DIVISIONS OF COMMISSION. (a) The [Subject 23 to Subsection (c), the] executive commissioner shall [may] 24 establish divisions within the commission along functional lines as 25 necessary for effective administration and for the discharge of the 26 commission's functions. 27

The [Subject to Subsection (c), the] executive 1 (b) commissioner may allocate and reallocate functions among the 2 commission's divisions. 3 (c) Notwithstanding Subsections (a) and (b), the [The] 4 executive commissioner shall establish the following divisions and 5 offices within the commission: 6 (1) a medical and social services division [the 7 eligibility services division to make eligibility determinations 8 for services provided through the commission or a health and human 9 services agency related to: 10 11 [(A) the child health plan program; [(B) the financial assistance program under 12 Chapter 31, Human Resources Code; 13 [(C) Medicaid; 14 [(D) the supplemental nutrition assistance 15 program under Chapter 33, Human Resources Code; 16 [(E) long-term care services, as defined by 17 Section 22.0011, Human Resources Code; 18 [(F) community=based support services identified 19 or provided in accordance with Section 531.02481; and 20 [(G) other health and human services programs, as 21 22 appropriate]; (2) the office of inspector general to perform fraud 23 and abuse investigation and enforcement functions as provided by 24 Subchapter C and other law; 25 (3) a regulatory division [the office of the ombudsman 26 27 ±0:
[(A) provide dispute resolution services for the 1 2 commission and the health and human services agencies; and [(B) perform consumer protection functions 3 related to health and human services]; 4 an administrative division [a purchasing division 5 (4) as provided by Section 531.017]; and 6 (5) a facilities division for the purpose of 7 administering state facilities, including state hospitals and 8 state supported living centers [an internal audit division to 9 conduct a program of internal auditing in accordance with Chapter 10 11 $\frac{2102}{2102}$]. (d) Subsection (c) does not prohibit the executive 12 commissioner from establishing additional divisions under 13 Subsection (a) as the executive commissioner determines 14 appropriate. This subsection and Subsection (c) expire September 15 1, 2023. 16 17 (b) The executive commissioner of the Health and Human Commission shall establish divisions within the Services 18 commission as required under Section 531.008, Government Code, as 19 amended by this article, on the date specified in the transition 20 plan required under Section 531.0204, Government Code, as added by 21 this article. 22 SECTION 1.10. (a) Subchapter A, Chapter 531, Government 23 Code, is amended by adding Section 531.0083 to read as follows: 24 Sec. 531.0083. OFFICE OF POLICY AND PERFORMANCE. (a) In 25 this section, "office" means the office of policy and performance 26 established by this section. 27

1	(b) The executive commissioner shall establish the office
2	of policy and performance as an executive-level office designed to
3	coordinate policy and performance efforts across the health and
4	human services system. To coordinate those efforts, the office
5	shall:
6	(1) develop a performance management system;
7	(2) take the lead in supporting and providing
8	oversight for the implementation of major policy changes and in
9	managing organizational changes; and
10	(3) act as a centralized body of experts within the
11	commission that offers program evaluation and process improvement
12	expertise.
13	(c) In developing a performance management system under
14	Subsection (b)(1), the office shall:
15	(1) gather, measure, and evaluate performance
16	measures and accountability systems used by the health and human
17	services system;
18	(2) develop new and refined performance measures as
19	appropriate; and
20	(3) establish targeted, high-level system metrics
21	that are capable of measuring and communicating overall performance
22	and achievement of goals by the health and human services system to
23	both internal and public audiences through various mechanisms,
24	including the Internet.
25	(d) In providing support and oversight for the
26	implementation of policy or organizational changes within the
27	health and human services system under Subsection (b)(2), the

1	office shall:
2	(1) ensure individuals receiving services from or
3	participating in programs administered through the health and human
4	services system do not lose visibility or attention during the
5	implementation of any new policy or organizational change by:
6	(A) establishing timelines and milestones for
7	any transition;
8	(B) supporting staff of the health and human
9	services system in any change between service delivery methods; and
10	(C) providing feedback to executive management
11	on technical assistance and other support needed to achieve a
12	successful transition;
13	(2) address cultural differences among staff of the
14	health and human services system; and
15	(3) track and oversee changes in policy or
16	organization mandated by legislation or administrative rule.
17	(e) In acting as a centralized body of experts under
18	Subsection (b)(3), the office shall:
19	(1) for the health and human services system, provide
20	program evaluation and process improvement guidance both generally
21	and for specific projects identified with executive or stakeholder
22	input or through risk analysis; and
23	(2) identify and monitor cross-functional efforts
24	involving different administrative components within the health
25	and human services system and the establishment of cross-functional
26	teams when necessary to improve the coordination of services
27	provided through the system.

1 (f) The executive commissioner may otherwise develop the 2 office's structure and duties as the executive commissioner 3 determines appropriate.

4 (b) As soon as practicable after the effective date of this 5 article but not later than October 1, 2015, the executive 6 commissioner of the Health and Human Services Commission shall 7 establish the office of policy and performance as an executive 8 office within the commission as required under Section 531.0083, 9 Government Code, as added by this article.

10 (c) The office of policy and performance required under Section 531.0083, Government Code, as added by this article, shall 11 assist the Health and Human Services Transition Legislative 12 Oversight Committee created under Section 531.0203, Government 13 Code, as added by this article, by performing the functions 14 required of the office under Section 531.0083(b)(2), Government 15 Code, as added by this article, with respect to the consolidation 16 mandated by Subchapter A-1, Chapter 531, Government Code, as added 17 by this article. 18

SECTION 1.11. Section 531.017, Government Code, is amended to read as follows:

Sec. 531.017. PURCHASING <u>UNIT</u> [DIVISION]. (a) The commission shall establish a purchasing <u>unit</u> [division] for the management of administrative activities related to the purchasing functions <u>within</u> [of the commission and] the health and human services <u>system</u> [agencies].

26 27 (b) The purchasing <u>unit</u> [division] shall:

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(1) seek to achieve targeted cost reductions, increase

1 process efficiencies, improve technological support and customer 2 services, and enhance purchasing support within the [for each] 3 health and human services system [agency]; and

4 (2) if cost-effective, contract with private entities
5 to perform purchasing functions for the [commission and the] health
6 and human services system [agencies].

SECTION 1.12. Chapter 265, Family Code, is amended by
designating Sections 265.001 through 265.004 as Subchapter A and
adding a subchapter heading to read as follows:

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SUBCHAPTER A. PREVENTION AND EARLY INTERVENTION SERVICES

SECTION 1.13. Section 265.002, Family Code, is amended to read as follows:

Sec. 265.002. PREVENTION AND EARLY INTERVENTION SERVICES 13 DIVISION. (a) The department shall operate a division to provide 14 services for children in at-risk situations and for the families of 15 those children and to achieve the consolidation of prevention and 16 early intervention services within the jurisdiction of a single 17 agency in order to avoid fragmentation and duplication of services 18 and to increase the accountability for the delivery and 19 administration of these services. The division shall be called the 20 prevention and early intervention services division and shall have 21 the following duties: 22

(1) to plan, develop, and administer a comprehensive
and unified delivery system of prevention and early intervention
services to children and their families in at-risk situations;

26 (2) to improve the responsiveness of services for 27 at-risk children and their families by facilitating greater

1 coordination and flexibility in the use of funds by state and local
2 service providers;

3 (3) to provide greater accountability for prevention
4 and early intervention services in order to demonstrate the impact
5 or public benefit of a program by adopting outcome measures; and

6 (4) to assist local communities in the coordination 7 and development of prevention and early intervention services in 8 order to maximize federal, state, and local resources.

9 (b) The department's prevention and early intervention 10 services division must be organizationally separate from the 11 department's divisions performing child protective services and 12 adult protective services functions.

SECTION 1.14. Subchapter A, Chapter 265, Family Code, as added by this article, is amended by adding Section 265.006 to read as follows:

16 <u>Sec. 265.006.</u> PROHIBITION ON USE OF AGENCY NAME OR LOGO. 17 <u>The department may not allow the use of the department's name or</u> 18 <u>identifying logo or insignia on forms or other materials related to</u> 19 <u>the department's prevention and early intervention services that</u> 20 <u>are:</u>

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provided by the department's contractors; or

22 (2) distributed by the department's contractors to the 23 department's clients.

SECTION 1.15. (a) Subchapter Q, Chapter 531, Government Code, including provisions amended by S.B. No. 219, Acts of the 84th Legislature, Regular Session, 2015, is transferred to Chapter 265, Family Code, redesignated as Subchapter C, Chapter 265, Family

Code, and amended to read as follows: 1 SUBCHAPTER C [Q]. NURSE-FAMILY PARTNERSHIP COMPETITIVE 2 GRANT PROGRAM 3 Sec. 265.101 [531.651]. DEFINITIONS. In this subchapter: 4 program" means the 5 (1) "Competitive grant nurse-family partnership competitive grant program established 6 7 under this subchapter. nurse-family (2) "Partnership program" means а 8 partnership program. 9 OF NURSE-FAMILY Sec. 265.102 [531.652]. OPERATION 10 PARTNERSHIP COMPETITIVE GRANT PROGRAM. The department (a) 11 [commission] shall operate a nurse-family partnership competitive 12 grant program through which the <u>department</u> [commission] will award 13 grants for the implementation of nurse-family partnership 14 programs, or the expansion of existing programs, and for the 15 operation of those programs for a period of not less than two years. 16 (b) The <u>department</u> [commission] shall award grants under 17 the program to applicants, including applicants operating existing 18 programs, in a manner that ensures that the partnership programs 19 collectively: 20 (1) operate in multiple communities that are 21 geographically distributed throughout this state; and 22 (2) provide program services to approximately 2,000 23 families. 24 Sec. <u>265.103</u> [531.653]. PARTNERSHIP PROGRAM REQUIREMENTS. 25 A partnership program funded through a grant awarded under this 26 27 subchapter must:

(1) strictly adhere to the program model developed by 1 the Nurse-Family Partnership National Service Office, including 2 any clinical, programmatic, and data collection requirements of 3 that model; 4 (2) require that registered nurses regularly visit the 5 homes of low-income, first-time mothers participating in the 6 program to provide services designed to: 7 improve pregnancy outcomes; (A) 8 improve child health and development; (B) 9 improve family economic self-sufficiency and (C) 10 stability; and 11 reduce the incidence of child abuse and (D) 12 neglect; 13 require that nurses who provide services through 14 (3) 15 the program: (A) receive training from the office of the 16 attorney general at least once each year on procedures by which a 17 person may voluntarily acknowledge the paternity of a child and on 18 the availability of child support services from the office; 19 (B) provide a mother with information about the 20 rights, responsibilities, and benefits of establishing the 21 paternity of her child, if appropriate; 22 (C) provide assistance to a mother and the 23 alleged father of her child if the mother and alleged father seek to 24 voluntarily acknowledge paternity of the child, if appropriate; and 25 (D) provide information to a mother about the 26 availability of child support services from the office of the 27

1 attorney general; and

2 (4) require that the regular nurse visits described by
3 Subdivision (2) begin not later than a mother's 28th week of
4 gestation and end when her child reaches two years of age.

5 Sec. <u>265.104</u> [531.654]. APPLICATION. (a) A public or 6 private entity, including a county, municipality, or other 7 political subdivision of this state, may apply for a grant under 8 this subchapter.

9 (b) To apply for a grant, an applicant must submit a written 10 application to the <u>department</u> [commission] on a form prescribed by 11 the <u>department</u> [commission] in consultation with the Nurse-Family 12 Partnership National Service Office.

13 (c) The application prescribed by the <u>department</u> 14 [commission] must:

(1) require the applicant to provide data on the number of low-income, first-time mothers residing in the community in which the applicant proposes to operate or expand a partnership program and provide a description of existing services available to those mothers;

(2) describe the ongoing monitoring and evaluation
process to which a grant recipient is subject under Section <u>265.109</u>
[531.659], including the recipient's obligation to collect and
provide information requested by the <u>department</u> [commission] under
Section <u>265.109(c)</u> [531.659(c)]; and

(3) require the applicant to provide other relevant
information as determined by the <u>department</u> [commission].

27 Sec. <u>265.105</u> [531.655]. ADDITIONAL CONSIDERATIONS IN

AWARDING GRANTS. In addition to the factors described by Sections
 <u>265.102(b)</u> [531.652(b)] and <u>265.103</u> [531.653], in determining
 whether to award a grant to an applicant under this subchapter, the
 <u>department</u> [commission] shall consider:

5 (1) the demonstrated need for a partnership program in 6 the community in which the applicant proposes to operate or expand 7 the program, which may be determined by considering:

8 (A) the poverty rate, the crime rate, the number 9 of births to Medicaid recipients, the rate of poor birth outcomes, 10 and the incidence of child abuse and neglect during a prescribed 11 period in the community; and

12 (B) the need to enhance school readiness in the 13 community;

14 (2) the applicant's ability to participate in ongoing 15 monitoring and performance evaluations under Section <u>265.109</u> 16 [<u>531.659</u>], including the applicant's ability to collect and provide 17 information requested by the <u>department</u> [commission] under Section 18 265.109(c) [<u>531.659(c)</u>];

(3) the applicant's ability to adhere to the 20 partnership program standards adopted under Section <u>265.106</u> 21 [531.656];

(4) the applicant's ability to develop broad-based
community support for implementing or expanding a partnership
program, as applicable; and

(5) the applicant's history of developing and
 sustaining innovative, high-quality programs that meet the needs of
 families and communities.

Sec. 265.106 [531.656]. PARTNERSHIP PROGRAM STANDARDS. 1 2 The executive commissioner, with the assistance of the Nurse-Family Partnership National Service Office, shall adopt standards for the 3 partnership programs funded under this subchapter. The standards 4 5 must adhere to the Nurse-Family Partnership National Service Office program model standards and guidelines that were developed in 6 multiple, randomized clinical trials and have been tested and 7 replicated in multiple communities. 8

9 Sec. <u>265.107</u> [531.657]. USE OF AWARDED GRANT FUNDS. The 10 grant funds awarded under this subchapter may be used only to cover 11 costs related to implementing or expanding and operating a 12 partnership program, including costs related to:

13

administering the program;

14 (2) training and managing registered nurses who15 participate in the program;

16 (3) paying the salaries and expenses of registered 17 nurses who participate in the program;

18 (4) paying for facilities and equipment for the 19 program; and

(5) paying for services provided by the Nurse-Family
Partnership National Service Office to ensure a grant recipient
adheres to the organization's program model.

23 Sec. <u>265.108</u> [531.658]. STATE NURSE CONSULTANT. Using 24 money appropriated for the competitive grant program, the 25 <u>department</u> [commission] shall hire or contract with a state nurse 26 consultant to assist grant recipients with implementing or 27 expanding and operating the partnership programs in the applicable

1 communities.

2 Sec. <u>265.109</u> [531.659]. PROGRAM MONITORING AND EVALUATION; 3 ANNUAL COMMITTEE REPORTS. (a) The <u>department</u> [commission], with 4 the assistance of the Nurse-Family Partnership National Service 5 Office, shall:

6 (1) adopt performance indicators that are designed to 7 measure a grant recipient's performance with respect to the 8 partnership program standards adopted by the executive 9 commissioner under Section <u>265.106</u> [531.656];

10 (2) use the performance indicators to continuously
11 monitor and formally evaluate on an annual basis the performance of
12 each grant recipient; and

(3) prepare and submit an annual report, not later than December 1 of each year, to the Senate Health and Human Services Committee, or its successor, and the House Human Services Committee, or its successor, regarding the performance of each grant recipient during the preceding state fiscal year with respect to providing partnership program services.

19 (b) The report required under Subsection (a)(3) must 20 include:

(1) the number of low-income, first-time mothers to whom each grant recipient provided partnership program services and, of that number, the number of mothers who established the paternity of an alleged father as a result of services provided under the program;

(2) the extent to which each grant recipient made27 regular visits to mothers during the period described by Section

1 265.103(4) [531.653(4)]; and

(3) the extent to which each grant recipient adhered
to the Nurse-Family Partnership National Service Office's program
model, including the extent to which registered nurses:

5 (A) conducted home visitations comparable in 6 frequency, duration, and content to those delivered in Nurse-Family 7 Partnership National Service Office clinical trials; and

8 (B) assessed the health and well-being of mothers 9 and children participating in the partnership programs in 10 accordance with indicators of maternal, child, and family health 11 defined by the <u>department</u> [commission] in consultation with the 12 Nurse-Family Partnership National Service Office.

13 (c) On request, each grant recipient shall timely collect 14 and provide data and any other information required by the 15 <u>department</u> [commission] to monitor and evaluate the recipient or to 16 prepare the report required by this section.

Sec. <u>265.110</u> [531.660]. COMPETITIVE GRANT PROGRAM FUNDING. (a) The <u>department</u> [commission] shall actively seek and apply for any available federal funds, including federal Medicaid and Temporary Assistance for Needy Families (TANF) funds, to assist in financing the competitive grant program established under this subchapter.

(b) The <u>department</u> [commission] may use appropriated funds from the state government and may accept gifts, donations, and grants of money from the federal government, local governments, private corporations, or other persons to assist in financing the competitive grant program.

(b) Notwithstanding the transfer of Subchapter Q, Chapter 1 531, Government Code, to Chapter 265, Family Code, and 2 redesignation as Subchapter C of that chapter, the Health and Human 3 Services Commission shall continue to administer the Nurse-Family 4 Partnership Competitive Grant Program under that subchapter until 5 the date the program transfers to the Department of Family and 6 Protective Services in accordance with Section 531.0201, 7 Government Code, as added by this article, and the transition plan 8 under Section 531.0204, Government Code, as added by this article. 9

SECTION 1.16. Effective September 1, 2017, Section 11 1001.002, Health and Safety Code, is amended to read as follows:

Sec. 1001.002. AGENCY <u>AND AGENCY FUNCTIONS</u>. <u>(a)</u> In this section, "function" includes a power, duty, program, or activity and an administrative support services function associated with the power, duty, program, or activity, unless consolidated under <u>Section 531.02012, Government Code.</u>

17 (b) The department is an agency of the state.

18 (c) In accordance with Subchapter A-1, Chapter 531, 19 Government Code, and notwithstanding any other law, the department 20 performs only functions related to public health, including health 21 care data collection and maintenance of the Texas Health Care 22 Information Collection program.

23 SECTION 1.17. Effective September 1, 2017, Subchapter A, 24 Chapter 1001, Health and Safety Code, is amended by adding Sections 25 1001.004 and 1001.005 to read as follows:

26 <u>Sec. 1001.004. REFERENCES IN LAW MEANING DEPARTMENT. In</u> 27 this code or any other law, a reference to the department in

relation to a function described by Section 1001.002(c) means the 1 department. A reference in law to the department in relation to any 2 other function has the meaning assigned by Section 531.0011, 3 4 Government Code. 5 Sec. 1001.005. REFERENCES IN LAW MEANING COMMISSIONER OR DESIGNEE. In this code or in any other law, a reference to the 6 7 commissioner in relation to a function described by Section 1001.002(c) means the commissioner. A reference in law to the 8 commissioner in relation to any other function has the meaning 9 10 assigned by Section 531.0012, Government Code.

11 SECTION 1.18. Effective September 1, 2017, Section 12 40.002(b), Human Resources Code, as amended by S.B. No. 219, Acts of 13 the 84th Legislature, Regular Session, 2015, is amended to read as 14 follows:

15 (b) Except as provided by Section 40.0025 [Notwithstanding 16 any other law], the department shall:

(1) provide protective services for children and elderly persons and persons with disabilities, including investigations of alleged abuse, neglect, or exploitation in facilities of the Department of State Health Services and the Department of Aging and Disability Services or the successor agency for either of those agencies;

(2) provide family support and family preservation
services that respect the fundamental right of parents to control
the education and upbringing of their children;

26 (3) license, register, and enforce regulations27 applicable to child-care facilities, child-care administrators,

1 and child-placing agency administrators; and

2 (4) implement and manage programs intended to provide 3 early intervention or prevent at-risk behaviors that lead to child 4 abuse, delinquency, running away, truancy, and dropping out of 5 school.

6 SECTION 1.19. Effective September 1, 2017, Subchapter A, 7 Chapter 40, Human Resources Code, is amended by adding Sections 8 40.0025, 40.0026, and 40.0027 to read as follows:

9 <u>Sec. 40.0025. AGENCY FUNCTIONS.</u> (a) In this section, 10 <u>"function" includes a power, duty, program, or activity and an</u> 11 <u>administrative support services function associated with the</u> 12 <u>power, duty, program, or activity, unless consolidated under</u> 13 Section 531.02012, <u>Government Code.</u>

(b) In accordance with Subchapter A-1, Chapter 531,
 Government Code, and notwithstanding any other law, the department
 performs only functions, including the statewide intake of reports
 and other information, related to the following services:

18 (1) child protective services, including services 19 that are required by federal law to be provided by this state's 20 child welfare agency;

21 (2) adult protective services, other than 22 investigations of the alleged abuse, neglect, or exploitation of an 23 elderly person or person with a disability:

(A) in a facility operated, or in a facility or by
 a person licensed, certified, or registered, by a state agency; or
 (B) by a provider that has contracted to provide

27 home and community-based services; and

1	(3) prevention and early intervention services
2	functions, including:
3	(A) prevention and early intervention services
4	as defined under Section 265.001, Family Code; and
5	(B) programs that:
6	(i) provide parent education;
7	(ii) promote healthier parent-child
8	relationships; or
9	(iii) prevent family violence.
10	Sec. 40.0026. REFERENCES IN LAW MEANING DEPARTMENT. In
11	this code or any other law, a reference to the department in
12	relation to a function described by Section 40.0025(b) means the
13	department. A reference in law to the department in relation to any
14	other function has the meaning assigned by Section 531.0011,
15	Government Code.
16	Sec. 40.0027. REFERENCES IN LAW MEANING COMMISSIONER OR
17	DESIGNEE. In this code or in any other law, a reference to the
18	commissioner in relation to a function described by Section
19	40.0025(b) means the commissioner. A reference in law to the
20	commissioner in relation to any other function has the meaning
21	assigned by Section 531.0012, Government Code.
22	SECTION 1.20. Sections 40.0515(d) and (e), Human Resources
23	Code, are amended to read as follows:
24	(d) A performance review conducted under Subsection (b)(3)
25	is considered a performance evaluation for purposes of Section
26	40.032(c) of this code or Section 531.009(c), Government Code, as
27	applicable. The department shall ensure that disciplinary or other

1 corrective action is taken against a supervisor or other managerial 2 employee who is required to conduct a performance evaluation <u>for</u> 3 <u>adult protective services personnel</u> under Section 40.032(c) <u>of this</u> 4 <u>code or Section 531.009(c)</u>, <u>Government Code</u>, <u>as applicable</u>, or a 5 performance review under Subsection (b)(3) and who fails to 6 complete that evaluation or review in a timely manner.

(e) The annual performance evaluation required under
8 Section 40.032(c) of this code or Section 531.009(c), Government
9 <u>Code, as applicable, of the performance of a supervisor in the adult</u>
10 protective services division must:

11 (1) be performed by an appropriate program 12 administrator; and

13

(2) include:

(A) an evaluation of the supervisor with respect
to the job performance standards applicable to the supervisor's
assigned duties; and

(B) an evaluation of the supervisor with respect to the compliance of employees supervised by the supervisor with the job performance standards applicable to those employees' assigned duties.

21 SECTION 1.21. (a) The heading to Subchapter C, Chapter 22 112, Human Resources Code, is amended to read as follows:

23 SUBCHAPTER C. [OFFICE FOR THE] PREVENTION OF DEVELOPMENTAL

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DISABILITIES

(b) Section 112.042, Human Resources Code, is amended by amending Subdivision (1) and adding Subdivisions (1-a) and (1-b) to read as follows:

1 (1) "Commission" means the Health and Human Services 2 Commission. 3 (1-a) "Developmental disability" means a severe, chronic disability that: 4 (A) is attributable to a mental or physical 5 6 impairment or to a combination of a mental and physical impairment; (B) is manifested before a person reaches the age 7 of 22; 8 is likely to continue indefinitely; 9 (C) (D) results in 10 substantial functional limitations in three or more major life activities, including: 11 12 (i) self-care; 13 (ii) receptive and expressive language; (iii) learning; 14 (iv) mobility; 15 (v) self-direction; 16 17 (vi) capacity for independent living; and (vii) economic sufficiency; and 18 19 (E) reflects the person's needs for a combination and sequence of special interdisciplinary or generic care, 20 treatment, or other lifelong or extended services that are 21 individually planned and coordinated. 22 23 (1-b) "Executive commissioner" means the executive 24 commissioner of the Health and Human Services Commission. 25 (c) Subchapter C, Chapter 112, Human Resources Code, is 26 amended by adding Sections 112.0421 and 112.0431 to read as 27 follows:

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Sec. 112.0421. APPLICABILITY AND EXPIRATION OF CERTAIN PROVISIONS. (a) Sections 112.041(a), 112.043, 112.045, 112.0451, 112.0452, 112.0453, 112.0454, 112.046, 112.047, 112.0471, and 112.0472 apply only until the date the executive commissioner begins to administer this subchapter and the commission assumes the duties and functions of the Office for the Prevention of Developmental Disabilities in accordance with Section 112.0431.

8 (b) On the date the provisions listed in Subsection (a) 9 cease to apply, the executive committee under Section 112.045 and 10 the board of advisors under Section 112.046 are abolished.

11 (c) This section and Sections 112.041(a), 112.043, 112.045, 12 112.0451, 112.0452, 112.0453, 112.0454, 112.046, 112.047, 13 112.0471, and 112.0472 expire on the last day of the period 14 prescribed by Section 531.02001(2), Government Code.

Sec. 112.0431. ADMINISTRATION OF SUBCHAPTER; CERTAIN 15 REFERENCES. (a) Notwithstanding any other provision in this 16 subchapter, the executive commissioner shall administer this 17 subchapter beginning on the date specified in the transition plan 18 under Section 531.0204, Government Code, and the commission shall 19 perform the duties and functions of the Office for the Prevention of 20 Developmental Disabilities in the organizational form the 21 executive commissioner determines appropriate. 22

(b) Following the assumption of the administration of this
 subchapter by the executive commissioner and the duties and
 functions by the commission in accordance with Subsection (a):

 a reference in this subchapter to the office, the
 Office for the Prevention of Developmental Disabilities, or the

executive committee of that office means the commission, the 1 division or other organizational unit within the commission 2 designated by the executive commissioner, or the executive 3 4 commissioner, as appropriate; and 5 (2) a reference in any other law to the Office for the Prevention of Developmental Disabilities has the meaning assigned 6 7 by Subdivision (1). (d) Section 112.044, Human Resources Code, is amended to 8 read as follows: 9 Sec. 112.044. DUTIES. The office shall: 10 (1) educate the public and attempt to promote sound 11 public policy regarding the prevention of developmental 12 disabilities; 13 identify, collect, and disseminate information 14 (2)and data concerning the causes, frequency of occurrence, and 15 preventability of developmental disabilities; 16 (3) work with appropriate divisions within the 17 18 commission, state agencies, and other entities to develop a coordinated long-range plan to effectively monitor and reduce the 19 incidence or severity of developmental disabilities; 20 (4) promote and facilitate the identification, 21 development, coordination, and delivery of needed prevention 22 23 services; (5) solicit, receive, and spend grants and donations 24 25 from public, private, state, and federal sources; (6) identify and encourage establishment of needed 26 reporting systems to track the causes and frequencies of occurrence 27

1 of developmental disabilities;

2 (7) develop, operate, and monitor programs created
3 under Section 112.048 addressing [task forces to address] the
4 prevention of specific targeted developmental disabilities;

5 (8) monitor and assess the effectiveness of <u>divisions</u>
6 <u>within the commission and of</u> state agencies <u>in preventing</u> [to
7 <u>prevent</u>] developmental disabilities;

8 (9) recommend the role each <u>division within the</u> 9 <u>commission and each</u> state agency should have with regard to 10 prevention of developmental disabilities;

(10) facilitate coordination of state agency prevention services and activities within the commission and among appropriate state agencies; and

(11) encourage cooperative, comprehensive, and
complementary planning among public, private, and volunteer
individuals and organizations engaged in prevention activities,
providing prevention services, or conducting related research.

(e) Sections 112.048 and 112.049, Human Resources Code, areamended to read as follows:

20 Sec. 112.048. <u>PREVENTION PROGRAMS FOR TARGETED</u> 21 <u>DEVELOPMENTAL DISABILITIES</u> [TASK FORCES]. (a) The executive 22 committee shall establish guidelines for:

23

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selecting targeted disabilities;

(2) assessing prevention services needs; and

(3) reviewing [task force] plans, budgets, and
26 operations for programs under this section.

27 (b) The executive committee shall [create task forces made

up of members of the board of advisors to] plan and implement 1 2 prevention programs for specifically targeted developmental 3 disabilities. [A task force operates as an administrative division of the office and can be abolished when it is ineffective or is no 4 5 longer needed.] (c) A program under this section [task force shall]: 6 7 must include [develop] a plan designed to reduce (1)the incidence of a specifically targeted disability; 8 must include [prepare] a budget for implementing a 9 (2) 10 plan; 11 (3) must be funded [arrange for funds] through: contracts for services from participating 12 (A) 13 agencies; grants and gifts from private persons and 14 (B) consumer and advocacy organizations; and 15 16 (C) foundation support; and 17 (4) must be approved by [submit the plan, budget, and evidence of funding commitments to] the executive committee [for 18 19 approval]. 20 [(d) A task force shall regularly report to the executive 21 committee, as required by the committee, the operation, progress, 22 and results of the task force's prevention plan.] Sec. 112.049. EVALUATION. (a) The office shall identify 23 or encourage the establishment of needed statistical bases for each 24 targeted group against which the office can measure how effectively 25 a [task force] program under Section 112.048 is reducing the 26 frequency or severity of a targeted developmental disability. 27

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(b) The executive committee shall regularly monitor and
 evaluate the results of [task force prevention] programs under
 <u>Section 112.048</u>.

4 (f) The heading to Section 112.050, Human Resources Code, is5 amended to read as follows:

6

Sec. 112.050. GRANTS AND OTHER FUNDING.

7 (g) Section 112.050, Human Resources Code, is amended by 8 amending Subsection (c) and adding Subsection (d) to read as 9 follows:

10 (c) The executive committee may not submit a legislative 11 appropriation request for general revenue funds <u>for purposes of</u> 12 this subchapter.

(d) In addition to funding under Subsection (a), the office 13 may accept and solicit gifts, donations, and grants of money from 14 public and private sources, including the federal government, local 15 governments, and private entities, to assist in financing the 16 duties and functions of the office. The commission shall support 17 office fund-raising efforts authorized by this subsection. Funds 18 raised under this subsection may only be spent in furtherance of a 19 duty or function of the office or in accordance with rules 20 applicable to the office. 21

(h) Section 112.051, Human Resources Code, is amended to read as follows:

Sec. 112.051. REPORTS TO LEGISLATURE. The office shall submit by February 1 of each odd-numbered year biennial reports to the legislature detailing findings of the office and the results of [task force prevention] programs <u>under Section 112.048</u> and

recommending improvements in the delivery of developmental
 disability prevention services.

(i) Notwithstanding the changes in law made by this section, 3 4 the Office for the Prevention of Developmental Disabilities and any 5 administrative entity of the Office for the Prevention of Developmental Disabilities shall continue to operate under the law 6 as it existed before the effective date of this article, and that 7 8 law is continued in effect for that purpose, until the executive commissioner of the Health and Human Services Commission begins 9 administering Subchapter C, Chapter 112, Human Resources Code, as 10 11 amended by this article, and the commission begins performing the duties and functions of the Office for the Prevention of 12 Developmental Disabilities as required by Section 112.0431, Human 13 Resources Code, as added by this article, on the date specified in 14 the transition plan required under Section 531.0204, Government 15 16 Code, as added by this article.

17 (j) The executive commissioner of the Health and Human Services Commission shall begin administering Subchapter C, 18 Chapter 112, Human Resources Code, as amended by this article, and 19 the commission shall begin performing the duties and functions of 20 21 the Office for the Prevention of Developmental Disabilities as 22 required by Section 112.0431, Human Resources Code, as added by 23 this article, on the date specified in the transition plan required under Section 531.0204, Government Code, as added by this article. 24

25 SECTION 1.22. (a) The heading to Chapter 114, Human 26 Resources Code, is amended to read as follows:

CHAPTER 114. [TEXAS COUNCIL ON] AUTISM AND PERVASIVE DEVELOPMENTAL 1 2 DISORDERS Section 114.002, Human Resources Code, is amended by 3 (b) adding Subdivisions (1-a) and (3) to read as follows: 4 (1-a) "Commission" means the Health and Human Services 5 Commission. 6 (3) "Executive commissioner" means the executive 7 commissioner of the Health and Human Services Commission. 8 (c) Chapter 114, Human Resources Code, is amended by adding 9 Sections 114.0021 and 114.0031 to read as follows: 10 Sec. 114.0021. APPLICABILITY AND EXPIRATION OF CERTAIN 11 PROVISIONS. (a) Sections 114.001, 114.003, 114.004, 114.005, 12 114.007(a), and 114.010(d) apply only until the date the executive 13 commissioner begins to administer this chapter and the commission 14 assumes the duties and functions of the Texas Council on Autism and 15 Pervasive Developmental Disorders in accordance with Section 16 114.0031. 17 (b) On the date the provisions listed in Subsection (a) 18 cease to apply, the Texas Council on Autism and Pervasive 19 Developmental Disorders is abolished. 20 (c) This section and Sections 114.001, 114.003, 114.004, 21 114.005, 114.007(a), and 114.010(d) expire on the last day of the 22 period prescribed by Section 531.02001(1), Government Code. 23 Sec. 114.0031. ADMINISTRATION OF CHAPTER; CERTAIN 24 REFERENCES. (a) Notwithstanding any other provision in this 25 chapter, the executive commissioner shall administer this chapter 26 beginning on the date specified in the transition plan under 27

Section 531.0204, Government Code, and the commission shall perform
 the duties and functions of the Texas Council on Autism and
 Pervasive Developmental Disorders in the organizational form the
 executive commissioner determines appropriate.

5 (b) Following the assumption of the administration of this 6 chapter by the executive commissioner and the duties and functions 7 by the commission in accordance with Subsection (a):

8 (1) a reference in this chapter to the council, the 9 Texas Council on Autism and Pervasive Developmental Disorders, or 10 an agency represented on the council means the commission, the 11 division or other organizational unit within the commission 12 designated by the executive commissioner, or the executive 13 commissioner, as appropriate; and

14 (2) a reference in any other law to the Texas Council
15 on Autism and Pervasive Developmental Disorders has the meaning
16 assigned by Subdivision (1).

17 (d) Section 114.006(b), Human Resources Code, is amended to 18 read as follows:

(b) The council shall make written recommendations on the 19 implementation of this chapter. If the council considers a 20 21 recommendation that will affect another state [an] agency [not represented on the council], the council shall seek the advice and 22 23 agency before taking assistance of the action on the 24 recommendation. On approval of the governing body of the agency, each agency affected by a council recommendation shall implement 25 26 the recommendation. If an agency does not have sufficient funds to 27 implement a recommendation, the agency shall request funds for that

1 purpose in its next budget proposal.

2 (e) Sections 114.007(b) and (c), Human Resources Code, are 3 amended to read as follows:

(b) The council with [the advice of the advisory task force
and] input from people with autism and other pervasive
developmental disorders, their families, and related advocacy
organizations shall address contemporary issues affecting services
available to persons with autism or other pervasive developmental
disorders in this state, including:

10 (1) successful intervention and treatment strategies,11 including transitioning;

(2) personnel preparation and continuing education; 12 referral, screening, and evaluation services; 13 (3) day care, respite care, or residential care (4) 14 services; 15 vocational and adult training programs; (5) 16 public awareness strategies; 17 (6)

18 (7) contemporary research;

19 (8) early identification strategies;

20 (9) family counseling and case management; and

21 (10) recommendations for monitoring autism service 22 programs.

(c) The council with [the advice of the advisory task force and] input from people with autism and other pervasive developmental disorders, their families, and related advocacy organizations shall advise the legislature on legislation that is needed to develop further and to maintain a statewide system of

1 quality intervention and treatment services for all persons with 2 autism or other pervasive developmental disorders. The council may 3 develop and recommend legislation to the legislature or comment on 4 pending legislation that affects those persons.

5 (f) Section 114.008, Human Resources Code, is amended to 6 read as follows:

Sec. 114.008. REPORT. (a) [The agencies represented on the council and the public members shall report to the council any requirements identified by the agency or person to provide additional or improved services to persons with autism or other pervasive developmental disorders.] Not later than November 1 of each even-numbered year, the council shall:

13 (1) prepare <u>a report summarizing requirements the</u> 14 <u>council identifies and recommendations for providing additional or</u> 15 <u>improved services to persons with autism or other pervasive</u> 16 <u>developmental disorders;</u> and

17 (2) deliver <u>the report</u> to the executive commissioner 18 [of the Health and Human Services Commission], the governor, the 19 lieutenant governor, and the speaker of the house of 20 representatives [a report summarizing the recommendations].

(b) The council shall develop a strategy for establishing new programs to meet the requirements identified through the council's review and assessment and from input from [the task force,] people with autism and related pervasive developmental disorders, their families, and related advocacy organizations.

26 (g) Section 114.013, Human Resources Code, is amended to 27 read as follows:

Sec. 114.013. COORDINATION OF RESOURCES FOR INDIVIDUALS 1 (a) The WITH AUTISM SPECTRUM DISORDERS [RESOURCE CENTER]. 2 commission [Health and Human Services Commission] shall [establish 3 and administer an autism spectrum disorders resource center to] 4 coordinate resources for individuals with autism and other 5 pervasive developmental disorders and their families. Τn 6 coordinating those resources [establishing and administering the 7 center], the commission [Health and Human Services Commission] 8 shall consult with [the council and coordinate with] appropriate 9 state agencies[, including each agency represented on the council]. 10 (b) As part of coordinating resources under Subsection (a), 11 the commission [The Health and Human Services Commission] shall 12

13 [design the center to]:

14 (1) collect and distribute information and research
15 regarding autism and other pervasive developmental disorders;

16 (2) conduct training and development activities for
17 persons who may interact with an individual with autism or another
18 pervasive developmental disorder in the course of their employment,
19 including school, medical, or law enforcement personnel;

(3) coordinate with local entities that provide
services to an individual with autism or another pervasive
developmental disorder; and

(4) provide support for families affected by autismand other pervasive developmental disorders.

(h) Notwithstanding the changes in law made by this section,
the Texas Council on Autism and Pervasive Developmental Disorders
and any administrative entity of the Texas Council on Autism and

Pervasive Developmental Disorders shall continue to operate under 1 the law as it existed before the effective date of this article, and 2 3 that law is continued in effect for that purpose, until the executive commissioner of the Health and Human Services Commission 4 5 begins administering Chapter 114, Human Resources Code, as amended by this article, and the commission begins performing the duties 6 and functions of the Texas Council on Autism and Pervasive 7 8 Developmental Disorders as required by Section 114.0031, Human 9 Resources Code, as added by this article, on the date specified in 10 the transition plan required under Section 531.0204, Government Code, as added by this article. 11

12 (i) The executive commissioner of the Health and Human 13 Services Commission shall begin administering Chapter 114, Human 14 Resources Code, as amended by this article, and the commission 15 shall begin performing the duties and functions of the Texas Council on Autism and Pervasive Developmental Disorders as required 16 17 by Section 114.0031, Human Resources Code, as added by this article, on the date specified in the transition plan required 18 19 under Section 531.0204, Government Code, as added by this article.

20 SECTION 1.23. (a) Effective September 1, 2016, the 21 following provisions of the Government Code, including provisions 22 amended by S.B. No. 219, Acts of the 84th Legislature, Regular 23 Session, 2015, are repealed:

24

(1) Section 531.0235; and

25 (2) Subchapter K, Chapter 531.

(b) Effective September 1, 2016, the following provisionsof the Health and Safety Code are repealed:

(1) Section 1001.021; 1 Section 1001.022; 2 (2) Section 1001.023; 3 (3) Section 1001.024; (4) 4 Section 1001.025; 5 (5) Section 1001.026; and 6 (6) Section 1001.027. 7 (7)Effective September 1, 2016, the following provisions 8 (C) of the Human Resources Code, including provisions amended by S.B. 9 No. 219, Acts of the 84th Legislature, Regular Session, 2015, are 10 repealed: 11 (1) Section 40.021; 12 Section 40.022; 13 (2) Section 40.0226; 14 (3) Section 40.024; (4)15 Section 40.025; (5) 16 Section 40.026; (6) 17 Section 117.002; (7) 18 Section 117.021; (8) 19 Section 117.022; 20 (9) (10)Section 117.023; 21 Section 117.024; 22 (11)Section 117.025; 23 (12) Section 117.026; (13) 24 Section 117.027; 25 (14)Section 117.028; 26 (15) Section 117.029; 27 (16)

(17) Section 117.030; 1 2 (18) Section 117.032; 3 (19)Section 117.051; Section 117.052; (20) 4 Section 117.053; 5 (21)(22) Section 117.054; 6 Section 117.055; 7 (23)8 (24) Section 117.056; Section 117.072; 9 (25) Section 161.021; 10 (26) (27) Section 161.022; 11 12 (28)Section 161.023; 13 (29)Section 161.024; Section 161.025; (30) 14 (31) Section 161.026; 15 (32) Section 161.027; 16 17 (33) Section 161.028; Section 161.029; and (34) 18 Section 161.030. 19 (35) Effective September 1, 2017, Section 531.0055(i), (d) 20 21 Government Code, is repealed. 22 (e) Effective September 1, 2017, the following provisions of the Human Resources Code, including provisions amended by S.B. 23 No. 219, Acts of the 84th Legislature, Regular Session, 2015, are 24 repealed: 25 26 (1) Section 161.002; 27 (2) Section 161.032;

(3) Section 161.051; 1 Section 161.052; (4)2 (5) Section 161.053; 3 (6) Section 161.054; 4 (7)Section 161.055; 5 Section 161.056; and (8) 6 (9) Section 161.072. 7 Notwithstanding Subsections (a), (b), (c), (d), and (e) (f) 8 of this section, the implementation of a provision repealed by one 9 of those subsections ceases on the date the responsible state 10 agency or entity listed in Section 531.0202, Government Code, as 11 added by this article, is abolished as provided by Subchapter A-1, 12 Chapter 531, Government Code, as added by this article. 13 ARTICLE 2. HEALTH AND HUMAN SERVICES SYSTEM OPERATIONS 14 SECTION 2.01. Section 531.001, Government Code, is amended 15 by adding Subdivision (3-a) to read as follows: 16 (3-a) "Health and human services system" means the 17 system for providing or otherwise administering health and human 18 services in this state by the commission, including through an 19 office or division of the commission or through another entity 20 under the administrative and operational control of the executive 21 22 commissioner. SECTION 2.02. Subchapter A, Chapter 531, Government Code, 23 is amended by adding Section 531.00552 to read as follows: 24 Sec. 531.00552. CONSOLIDATED INTERNAL AUDIT PROGRAM. 25 (a) Notwithstanding Section 2102.005, the commission shall 26 operate the internal audit program required under Chapter 2102 for 27

the commission and each health and human services agency as a 1 2 consolidated internal audit program. 3 (b) For purposes of this section, a reference in Chapter 2102 to the administrator of a state agency with respect to a health 4 5 and human services agency means the executive commissioner. SECTION 2.03. (a) Subchapter A, Chapter 531, Government 6 Code, is amended by adding Section 531.0164 to read as follows: 7 Sec. 531.0164. HEALTH AND HUMAN SERVICES SYSTEM INTERNET 8 WEBSITE COORDINATION. The commission shall establish a process to 9 ensure Internet websites across the health and human services 10 11 system are developed and maintained according to standard criteria 12 for uniformity, efficiency, and technical capabilities. Under the 13 process, the commission shall: (1) develop and maintain an inventory of all health 14 15 and human services system Internet websites; 16 (2) on an ongoing basis, evaluate the inventory 17 maintained under Subdivision (1) to: 18 (A) determine whether any of the Internet websites should be consolidated to improve public access to those 19 20 websites' content; and 21 (B) ensure the Internet websites comply with the 22 standard criteria; and 23 (3) if appropriate, consolidate the websites 24 identified under Subdivision (2)(A). (b) As soon as possible after the effective date of this 25 article, the Health and Human Services Commission shall implement 26

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Section 531.0164, Government Code, as added by this article.

(c) As soon as possible after a function is transferred in 1 accordance with Section 531.0201, 531.02011, or 531.02012, 2 Government Code, as added by this Act, the Health and Human Services 3 Commission shall, in accordance with Section 531.0164, Government 4 Code, as added by this article, ensure that an Internet website 5 related to the transferred function is updated, transferred, or 6 consolidated to reflect the consolidation mandated by Subchapter 7 A-1, Chapter 531, Government Code, as added by this Act. 8

9 SECTION 2.04. (a) Subchapter A, Chapter 531, Government 10 Code, is amended by adding Section 531.0171 to read as follows:

11 <u>Sec. 531.0171. OFFICE OF OMBUDSMAN. (a) The executive</u> 12 <u>commissioner shall establish the commission's office of the</u> 13 <u>ombudsman with authority and responsibility over the health and</u> 14 <u>human services system in performing the following functions:</u>

15 (1) providing dispute resolution services for the 16 health and human services system;

17 (2) performing consumer protection and advocacy 18 functions related to health and human services, including assisting 19 a consumer or other interested person with:

20 (A) raising a matter within the health and human
 21 services system that the person feels is being ignored; and

22 (B) obtaining information regarding a filed 23 complaint; and

24 (3) collecting inquiry and complaint data related to
25 the health and human services system.

(b) The office of the ombudsman does not have the authority
 to provide a separate process for resolving complaints or appeals.

1 (c) The executive commissioner shall develop a standard 2 process for tracking and reporting received inquiries and 3 complaints within the health and human services system. The 4 process must provide for the centralized tracking of inquiries and 5 complaints submitted to field, regional, or other local health and 6 human services system offices.

7 (d) Using the process developed under Subsection (c), the 8 office of the ombudsman shall collect inquiry and complaint data 9 from all offices, agencies, divisions, and other entities within 10 the health and human services system. To assist with the collection 11 of data under this subsection, the office may access any system or 12 process for recording inquiries and complaints used or maintained 13 within the health and human services system.

(b) As soon as possible after the effective date of this
article, the executive commissioner of the Health and Human
Services Commission shall implement Section 531.0171, Government
Code, as added by this article.

18 (c) Notwithstanding any other provision of state law but19 except as provided by Subsection (d) of this section:

(1) each office of an ombudsman established before the effective date of this section that performs ombudsman duties for a state agency or entity subject to abolition under Section 531.0202, Government Code, as added by this Act, is abolished on the date the state agency or entity for which the office performs ombudsman duties is abolished in accordance with the transition plan under Section 531.0204, Government Code, as added by this Act; and

27 (2) each office of an ombudsman established before the

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1 effective date of this section that performs ombudsman duties for 2 the Department of Family and Protective Services or the Department 3 of State Health Services is abolished on the date specified in the 4 transition plan under Section 531.0204, Government Code, as added 5 by this Act.

6 (d) The following offices of an ombudsman are not abolished 7 under Subsection (c) of this section and continue in existence:

8 (1) the office of independent ombudsman for state 9 supported living centers established under Subchapter C, Chapter 10 555, Health and Safety Code;

11 (2) the office of the state long-term care ombudsman; 12 and

13 (3) any other ombudsman office serving all or part of 14 the health and human services system that is required by federal 15 law.

(e) The executive commissioner of the Health and Human
Services Commission shall certify which offices of ombudsman are
abolished, and which are exempt from abolition, under Subsection
(d) of this section and shall publish that certification in the
Texas Register not later than September 1, 2016.

21 SECTION 2.05. (a) Subchapter A, Chapter 531, Government 22 Code, is amended by adding Section 531.0192 to read as follows:

23 <u>Sec. 531.0192. HEALTH AND HUMAN SERVICES SYSTEM HOTLINE AND</u> 24 <u>CALL CENTER COORDINATION. (a) The commission shall establish a</u> 25 <u>process to ensure all health and human services system hotlines and</u> 26 <u>call centers are necessary and appropriate. Under the process, the</u> 27 commission shall:

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1	(1) develop criteria for use in assessing whether a
2	hotline or call center serves an ongoing purpose;
3	(2) develop and maintain an inventory of all system
4	hotlines and call centers;
5	(3) use the inventory and assessment criteria
6	developed under this subsection to periodically consolidate
7	hotlines and call centers along appropriate functional lines;
8	(4) develop an approval process designed to ensure
9	that a newly established hotline or call center, including the
10	telephone system and contract terms for the hotline or call center,
11	meets policies and standards established by the commission; and
12	(5) develop policies and standards for hotlines and
13	call centers that include both quality and quantity performance
14	measures and benchmarks and may include:
15	(A) client satisfaction with call resolution;
16	(B) accuracy of information provided;
17	(C) the percentage of received calls that are
18	answered;
19	(D) the amount of time a caller spends on hold;
20	and
21	(E) call abandonment rates.
22	(a-1) In developing policies and standards under Subsection
23	(a)(5), the commission may allow varied performance measures and
24	benchmarks for a hotline or call center based on factors affecting
25	the capacity of the hotline or call center, including factors such
26	as staffing levels and funding.
27	(b) In consolidating hotlines and call centers under

Subsection (a)(3), the commission shall seek to maximize the use
 and effectiveness of the commission's 2-1-1 telephone number.

3 (b) As soon as possible after the effective date of this 4 article, the Health and Human Services Commission shall implement 5 Section 531.0192, Government Code, as added by this article.

6 (c) Not later than March 1, 2016, the Health and Human 7 Services Commission shall complete an initial assessment and 8 consolidation of hotlines and call centers, as required by Section 9 531.0192, Government Code, as added by this article.

(d) As soon as possible after a function is transferred in 10 accordance with Section 531.0201 or 531.02011, Government Code, as 11 added by this Act, the Health and Human Services Commission shall, 12 in accordance with Section 531.0192, Government Code, as added by 13 this article, ensure a hotline or call center related to the 14 transferred function is transferred or consolidated to reflect the 15 consolidation mandated by Subchapter A-1, Chapter 531, Government 16 Code, as added by this Act. 17

18 SECTION 2.06. Subchapter B, Chapter 531, Government Code,
19 is amended by adding Section 531.02731 to read as follows:

20 <u>Sec. 531.02731. REPORT OF INFORMATION RESOURCES MANAGER TO</u> 21 <u>COMMISSION. Notwithstanding Section 2054.075(b)</u>, the information 22 <u>resources manager of a health and human services agency shall</u> 23 <u>report directly to the executive commissioner or a deputy executive</u> 24 <u>commissioner designated by the executive commissioner.</u>

ARTICLE 3. FEDERAL AUTHORIZATION AND EFFECTIVE DATE
 SECTION 3.01. If before implementing any provision of this
 Act a state agency determines that a waiver or authorization from a

1 . . .

1 federal agency is necessary for implementation of that provision,
2 the agency affected by the provision shall request the waiver or
3 authorization and may delay implementing that provision until the
4 waiver or authorization is granted.
5 OPERATE 2.02 Executive extrementing that be this bet

5 SECTION 3.02. Except as otherwise provided by this Act, 6 this Act takes effect September 1, 2015.

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LEGISLATIVE BUDGET BOARD Austin, Texas

FISCAL NOTE, 84TH LEGISLATIVE REGULAR SESSION

May 23, 2015

TO: Honorable Joe Straus, Speaker of the House, House of Representatives

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: HB2578 by Price (Relating to the efficiency of and consolidation of powers and duties within the health and human services system.), **As Passed 2nd House**

The fiscal implications of the bill cannot be determined at this time due to the lack of information necessary to make accurate assumptions to determine a fiscal impact. A specific discussion of the elements with fiscal implications is included below.

The bill would partially implement the Sunset Advisory Commission recommendations concerning the Health and Human Services Commission (HHSC). The bill would consolidate, in two phases, portions of the five health and human service agencies into a single health and human services agency. Specifically, client services across the system would be consolidated by 9/1/2016; institutions and regulatory functions would be consolidated by 9/1/2017; and all administrative functions that are feasible and desirable to consolidate would be consolidated by 9/1/2017. Further, prevention programs across the system would be consolidated at the Department of Family and Protective Services (DFPS) by 9/1/2016. The result of these transfers would abolish and transfer the functions of the Department of Assistive and Rehabilitative Services (DARS) by 9/1/2016, and the Department of Aging and Disability Services (DADS) by 9/1/2017.

The bill would require the executive commissioner of HHSC to develop and submit a transition plan by 3/1/2016. The bill would require the plan to define the programs contained in each type of function to be transferred, including client services, regulatory, institutions, public health, and adult and child protective services. The bill would create the Transition Legislative Oversight Committee to facilitate and report on the transfer of functions contained in the bill.

The bill requires a limited-scope review by the Sunset Advisory Commission related to progress of the reorganization in 2023. The HHSC executive commissioner and the Transition Legislative Oversight Committee shall study and report, by 9/1/2018, whether DFPS and DSHS should continue independently or be merged into HHSC. The bill would take effect on September 1, 2015.

Based on the analysis provided by HHSC, the cost or savings of the provisions of this bill in fiscal years 2016 and 2017 cannot be determined; there are both costs and savings that would be incurred over this period, and therefore some elements will net out. HHSC anticipates costs and savings throughout the implementation and operational (maintenance) years. Costs are expected by HHSC to exceed savings until after fiscal year 2020.

The following provisions of the bill could have a fiscal impact:

-Section 1 reorganizes portions of the five health and human services agencies in two phases, which could result in cost savings from more accountable operations, more streamlined services, and increased consolidation of administrative functions. This reorganization includes consolidation of the health and human service system's internal audit functions. Savings could be achieved through more efficient operations and organizational streamlining, including contract consolidation, in several administrative and support areas including legal, internal audit, governmental relations, budget/accounting, information technology, contract management and oversight, rate analysis, facilities management, human resources, ombudsman, and other administrative management. Contract consolidation could result in significant savings in the future, but the timing and scope is unknown due to a lack of information. Available information does not allow for quantification of these savings elements at this time.

Alternatively, costs would occur from development of a transition structure and formation of a transition team, employment of new division directors, modifications to information technology, financial, and administrative systems to support the new organization, rebranding signage and various office products to reflect the new organization (although this adjustment is anticipated to happen over time), creation of the policy and performance office, transition of employees and email accounts, and maintenance of legacy systems and data access during the transition period. The modifications to information technology, financial and administrative systems could result in a significant cost, estimated to be \$8 million by HHSC.

-Sections 2.03 and 2.05 require HHSC to create an approval process and standard criteria for all system websites and policies governing hotlines and call centers which could produce savings from streamlined websites and hotlines and potentially fewer consumer contacts and complaints.

Local Government Impact

No significant fiscal implication to units of local government is anticipated.

Source Agencies: 116 Sunset Advisory Commission, 529 Health and Human Services Commission, 530 Family and Protective Services, Department of, 320 Texas Workforce Commission, 323 Teacher Retirement System, 327 Employees Retirement System, 454 Department of Insurance, 503 Texas Medical Board, 781 Higher Education Coordinating Board

LBB Staff: UP, SD, NB, MB, CH, WP, ER, EMo

LEGISLATIVE BUDGET BOARD Austin, Texas

FISCAL NOTE, 84TH LEGISLATIVE REGULAR SESSION

May 19, 2015

TO: Honorable Charles Schwertner, Chair, Senate Committee on Health & Human Services

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: HB2578 by Price (Relating to the efficiency of and consolidation of powers and duties within the health and human services system.), **Committee Report 2nd House**, **Substituted**

The fiscal implications of the bill cannot be determined at this time due to the lack of information necessary to make accurate assumptions to determine a fiscal impact. A specific discussion of the elements with fiscal implications is included below.

The bill would partially implement the Sunset Advisory Commission recommendations concerning the Health and Human Services Commission (HHSC). The bill would consolidate, in two phases, portions of the five health and human service agencies into a single health and human services agency. Specifically, client services across the system would be consolidated by 9/1/2016; institutions and regulatory functions would be consolidated by 9/1/2017; and all administrative functions that are feasible and desirable to consolidate would be consolidated by 9/1/2017. Further, prevention programs across the system would be consolidated at the Department of Family and Protective Services (DFPS) by 9/1/2016. The result of these transfers would abolish and transfer the functions of the Department of Assistive and Rehabilitative Services (DARS) by 9/1/2016, and the Department of Aging and Disability Services (DADS) by 9/1/2017.

The bill would require the executive commissioner of HHSC to develop and submit a transition plan by 3/1/2016. The bill would require the plan to define the programs contained in each type of function to be transferred, including client services, regulatory, institutions, public health, and adult and child protective services. The bill would create the Transition Legislative Oversight Committee to facilitate and report on the transfer of functions contained in the bill.

The bill requires a limited-scope review by the Sunset Advisory Commission related to progress of the reorganization in 2023. The HHSC executive commissioner and the Transition Legislative Oversight Committee shall study and report, by 9/1/2018, whether DFPS and DSHS should continue independently or be merged into HHSC. The bill would take effect on September 1, 2015.

Based on the analysis provided by HHSC, the cost or savings of the provisions of this bill in fiscal years 2016 and 2017 cannot be determined; there are both costs and savings that would be incurred over this period, and therefore some elements will net out. HHSC anticipates costs and savings throughout the implementation and operational (maintenance) years. Costs are expected by HHSC to exceed savings until after fiscal year 2020.

The following provisions of the bill could have a fiscal impact:

-Section 1 reorganizes portions of the five health and human services agencies in two phases, which could result in cost savings from more accountable operations, more streamlined services, and increased consolidation of administrative functions. This reorganization includes consolidation of the health and human service system's internal audit functions. Savings could be achieved through more efficient operations and organizational streamlining, including contract consolidation, in several administrative and support areas including legal, internal audit, governmental relations, budget/accounting, information technology, contract management and oversight, rate analysis, facilities management, human resources, ombudsman, and other administrative management. Contract consolidation could result in significant savings in the future, but the timing and scope is unknown due to a lack of information. Available information does not allow for quantification of these savings elements at this time.

Alternatively, costs would occur from development of a transition structure and formation of a transition team, employment of new division directors, modifications to information technology, financial, and administrative systems to support the new organization, rebranding signage and various office products to reflect the new organization (although this adjustment is anticipated to happen over time), creation of the policy and performance office, transition of employees and email accounts, and maintenance of legacy systems and data access during the transition period. The modifications to information technology, financial and administrative systems could result in a significant cost, estimated to be \$8 million by HHSC.

-Sections 2.03 and 2.05 require HHSC to create an approval process and standard criteria for all system websites and policies governing hotlines and call centers which could produce savings from streamlined websites and hotlines and potentially fewer consumer contacts and complaints.

Local Government Impact

No significant fiscal implication to units of local government is anticipated.

Source Agencies: 116 Sunset Advisory Commission, 529 Health and Human Services Commission, 530 Family and Protective Services, Department of, 320 Texas Workforce Commission, 323 Teacher Retirement System, 327 Employees Retirement System, 454 Department of Insurance, 503 Texas Medical Board, 781 Higher Education Coordinating Board

LBB Staff: UP, NB, MB, CH, WP, ER, EMo

LEGISLATIVE BUDGET BOARD Austin, Texas

FISCAL NOTE, 84TH LEGISLATIVE REGULAR SESSION

May 15, 2015

TO: Honorable Charles Schwertner, Chair, Senate Committee on Health & Human Services

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: HB2578 by Price (Relating to the efficiency and consolidation of powers and duties within the health and human services system.), **As Engrossed**

No significant fiscal implication to the State is anticipated.

The bill would amend Chapter 531 of the Government Code to require that the internal audit programs for each health and human services agency be operated as a consolidated internal audit program by the Health and Human Services Commission (HHSC). The bill would also require that the information resources manager for each health and human services agency report directly to the HHSC executive commissioner or designee. HHSC indicates that costs associated with these provisions could be absorbed within existing resources.

Local Government Impact

No fiscal implication to units of local government is anticipated.

Source Agencies: 116 Sunset Advisory Commission, 530 Family and Protective Services, Department of, 537 State Health Services, Department of, 538 Assistive and Rehabilitative Services, Department of, 539 Aging and Disability Services, Department of

LBB Staff: UP, NB, WP, CH

LEGISLATIVE BUDGET BOARD Austin, Texas

FISCAL NOTE, 84TH LEGISLATIVE REGULAR SESSION

April 24, 2015

TO: Honorable Richard Peña Raymond, Chair, House Committee on Human Services

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: HB2578 by Price (Relating to the efficiency and consolidation of powers and duties within the health and human services system.), **As Introduced**

No significant fiscal implication to the State is anticipated.

The bill would amend Chapter 531 of the Government Code to require that the internal audit programs for each health and human services agency be operated as a consolidated internal audit program by the Health and Human Services Commission (HHSC). The bill would also require that the information resources manager for each health and human services agency report directly to the HHSC executive commissioner or designee. HHSC indicates that costs associated with these provisions could be absorbed within existing resources.

Local Government Impact

No fiscal implication to units of local government is anticipated.

Source Agencies: 116 Sunset Advisory Commission, 530 Family and Protective Services, Department of, 537 State Health Services, Department of, 538 Assistive and Rehabilitative Services, Department of, 539 Aging and Disability Services, Department of

LBB Staff: UP, NB, WP, CH