1-1 By: Lozano, et al. (Senate Sponsor - Watson) H.B. No. 16 1-2 (In the Senate - Received from the House May 3, 2017; 1-3 May 3, 2017, read first time and referred to Committee on Higher 1-4 Education; May 19, 2017, reported adversely, with favorable 1-5 Committee Substitute by the following vote: Yeas 5, Nays 0; 1-6 May 19, 2017, sent to printer.)

| 1-7 | COMMITTEE VOTE |
|--------------------------------|--------------------------------------------------------------------------------------------------------------------|
| 1-8 | Yea Nay Absent PNV |
| 1-9 | Seliger X |
| 1-10 | West X |
| 1-11 | Bettencourt X |
| 1-12 | Buckingham X |
| 1-12 | Menéndez X |
| | |
| 1-14 | Taylor of Galveston X |
| 1-15 | Watson X |
| | |
| 1-16 | COMMITTEE SUBSTITUTE FOR H.B. No. 16 By: Watson |
| 1 - 17 1 - 18 | A BILL TO BE ENTITLED AN ACT |
| | |
| 1-19 | relating to sexual harassment, sexual assault, dating violence, and |
| 1-20 | stalking at public and private postsecondary educational |
| 1-21 | institutions. |
| 1-22 | BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS: |
| 1-23 | SECTION 1. Chapter 51, Education Code, is amended by adding |
| 1-24 | Subchapter E-2 to read as follows: |
| 1-25 | SUBCHAPTER E-2. SEXUAL HARASSMENT, SEXUAL ASSAULT, DATING |
| 1-26 | VIOLENCE, AND STALKING |
| 1-27 | Sec. 51.251. DEFINITIONS. In this subchapter: |
| 1-28 | (1) "Coordinating board" means the Texas Higher |
| 1-29 | Education Coordinating Board. |
| 1-30 | (2) "Dating violence" means abuse or violence, or a |
| 1-31 | threat of abuse or violence, against a person with whom the actor |
| 1-32 | has or has had a social relationship of a romantic or intimate |
| 1-33 | nature. |
| 1-34 | (3) "Postsecondary educational institution" means an |
| 1-35 | institution of higher education or a private or independent |
| 1-36 | institution of higher education, as those terms are defined by |
| 1-37 | Section 61.003. |
| 1-38 | (4) "Sexual assault" means sexual contact or |
| 1-39 | intercourse with a person without the person's consent, including |
| 1-40 | sexual contact or intercourse against the person's will or in a |
| 1-41 | circumstance in which the person is incapable of consenting to the |
| 1-42 | contact or intercourse. |
| 1-43 1-44 | (5) "Sexual harassment" means unwelcome, sex-based |
| 1 - 44 1 - 45 | verbal or physical conduct that: (A) in the employment context, unreasonably |
| 1-45 1 - 46 | |
| 1-40 | interferes with a person's work performance or creates an intimidating, hostile, or offensive work environment; or |
| 1-47 | (B) in the education context, is sufficiently |
| 1-48 | severe, persistent, or pervasive that the conduct interferes with a |
| 1-50 | student's ability to participate in or benefit from educational |
| 1-51 | programs or activities at a postsecondary educational institution. |
| 1-52 | (6) "Stalking" means a course of conduct directed at a |
| 1-53 | person that would cause a reasonable person to fear for the person's |
| 1-54 | safety or to suffer substantial emotional distress. |
| 1-55 | Sec. 51.252. POLICY ON SEXUAL HARASSMENT, SEXUAL ASSAULT, |
| 1-56 | DATING VIOLENCE, AND STALKING. (a) Each postsecondary educational |
| 1-57 | institution shall adopt a policy on campus sexual harassment, |
| 1-58 | sexual assault, dating violence, and stalking. The policy must: |
| 1-59 | (1) include: |
| 1-60 | (A) definitions of prohibited behavior; |
| | $\underline{\cdot}$ |

| | C.S.H.B. No. 16 |
|--------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 2-1 2-2 | (B) sanctions for violations; (C) the protocol for reporting and responding to |
| 2-2 | reports of campus sexual harassment, sexual assault, dating |
| 2-4 | violence, and stalking; |
| 2 - 5 2 - 6 | (D) interim measures to protect victims of sexual harassment, sexual assault, dating violence, or stalking during the |
| 2-7 | pendency of the institution's disciplinary process, including |
| 2-8 2-9 | protection from retaliation, and any other accommodations available to those victims at the institution; and |
| 2-10 | (E) a statement regarding: |
| 2 - 11 2 - 12 | (i) the importance of a victim of sexual harassment, sexual assault, dating violence, or stalking going to a |
| 2-12 | hospital for treatment and preservation of evidence, if applicable, |
| 2 - 14 2 - 15 | as soon as practicable after the incident; (ii) the right of a victim of sexual |
| 2 - 15 2 - 16 | (ii) the right of a victim of sexual harassment, sexual assault, dating violence, or stalking to report |
| 2-17 | the incident to the institution and to receive a prompt and |
| 2-18 2-19 | equitable resolution of the report; and (iii) the right of a victim of a crime to |
| 2-20 | choose whether to report the crime to law enforcement, to be |
| 2-21 2-22 | assisted by the institution in reporting the crime to law enforcement, or to decline to report the crime to law enforcement; |
| 2-23 | and |
| 2-24 | (2) be approved by the institution's governing board |
| 2 - 25 2 - 26 | before final adoption by the institution. (b) Each postsecondary educational institution shall make |
| 2-27 | the institution's campus sexual harassment, sexual assault, dating |
| 2 - 28 2 - 29 | violence, and stalking policy available to students, faculty, and staff members by: |
| 2-30 | (1) including the policy in the institution's student |
| 2-31 2-32 | handbook and personnel handbook; and (2) creating and maintaining a web page dedicated |
| 2-33 | solely to the policy that is easily accessible through a clearly |
| 2 - 34 2 - 35 | identifiable link on the institution's Internet website home page. (c) Each postsecondary educational institution shall |
| 2-35 | require each entering freshman or undergraduate transfer student to |
| 2 - 37 2 - 38 | attend an orientation on the institution's campus sexual harassment, sexual assault, dating violence, and stalking policy |
| 2-38 2-39 | before or during the first semester or term in which the student is |
| 2-40 | enrolled at the institution. The institution shall establish the |
| 2-41 2-42 | format and content of the orientation. The orientation: (1) may be provided online; and |
| 2-43 | (2) must include the statements described by |
| 2 - 44 2 - 45 | Subsection (a)(1)(E). (d) Each postsecondary educational institution shall |
| 2-46 | develop and implement a comprehensive prevention and outreach |
| 2 - 47 2 - 48 | program on campus sexual harassment, sexual assault, dating violence, and stalking. The program must address a range of |
| 2-49 | strategies to prevent campus sexual harassment, sexual assault, |
| 2 - 50 2 - 51 | dating violence, and stalking, including a victim empowerment program, a public awareness campaign, primary prevention, |
| 2-51 2 - 52 | bystander intervention, and risk reduction. |
| 2-53 | (e) Each biennium, each postsecondary educational institution shall review the institution's campus sexual harassment, sexual assault, dating violence, and stalking policy |
| 2 - 54 2 - 55 | harassment, sexual assault, dating violence, and stalking policy |
| 2-56 | and, with approval of the institution's governing board, revise the |
| 2 - 57 2 - 58 | policy as necessary. Sec. 51.253. ONLINE REPORTING SYSTEM. (a) Each |
| 2-59 | postsecondary educational institution shall develop and establish |
| 2-60 2-61 | or contract with a third party to develop and establish an online reporting system through which a student enrolled at or an employee |
| 2-62 | of the institution may report to the institution an allegation of |
| 2 - 63 2 - 64 | sexual harassment, sexual assault, dating violence, or stalking committed against or witnessed by the student or employee, |
| 2-65 | regardless of the location at which the alleged incident occurred. |
| 2-66 | (b) The online reporting system must: |
| 2 - 67 2 - 68 | (1) enable a student or employee to report the alleged incident anonymously; and |
| 2-69 | (2) be easily accessible through a clearly |

C.S.H.B. No. 16

identifiable link on the postsecondary educational institution's 3-1 Internet website home page. 3-2 reporting <u>sexual harassment</u>, 3-3 (c) A protocol for sexual assault, dating violence, or stalking adopted under Section 51.252 3-4 must comply with this section. Sec. 51.254. AMNESTY FOR 3-5 STUDENTS 3-6 REPORTING CERTAIN INCIDENTS. (a) A postsecondary educational institution may not take any disciplinary action against a student enrolled at the 3-7 3-8 institution who in good faith reports to the institution being the victim of, or a witness to, an incident of sexual harassment, sexual 3-9 3-10 3-11 assault, dating violence, or stalking for a violation by the student of the institution's code of conduct occurring at or near 3-12 the time of the incident, regardless of the location at which the incident occurred or the outcome of the institution's disciplinary 3-13 3-14 process regarding the incident, if any. (b) A postsecondary educational institution may investigate 3-15 3-16 3-17 to determine whether a report of an incident of sexual harassment, 3-18 sexual assault, dating violence, or stalking was made in good faith. 3-19 (c) A determination that a student is entitled to amnesty under Subsection (a) is final and may not be revoked. 3-20 3-21 3-22 (d) Subsection (a) does not apply to a student who reports the student's own commission or assistance in the commission of 3-23 sexual harassment, sexual assault, dating violence, or stalking. (e) This section may not be construed to limit 3-24 (e) This section may not be construed to limit a postsecondary educational institution's ability to provide amnesty 3-25 3-26 3-27 from application of the institution's policies in circumstances not 3-28 described by Subsection (a). Sec. 51.255. VICTIM REQUEST NOT TO INVESTIGATE. (a) If an alleged victim of an incident of sexual harassment, sexual assault, dating violence, or stalking reported to a postsecondary 3-29 If an 3-30 3-31 educational institution requests the institution not to 3-32 investigate the alleged incident, the institution may investigate 3-33 the alleged incident in a manner that complies with the confidentiality requirements under Section 51.261. In determining whether to investigate the alleged incident, the institution shall 3-34 3-35 3-36 3-37 consider: 3-38 (1) the seriousness of the alleged incident; (2) whether the institution has received other reports of sexual harassment, sexual assault, dating violence, or stalking 3-39 3-40 3-41 committed by the alleged perpetrator or perpetrators; whether the alleged incident poses a risk of harm 3-42 (3) 3-43 to others; and 3-44 (4)any other factors the institution determines 3-45 <u>rel</u>evant. <u>(b)</u> 3-46 If a postsecondary educational institution decides not 3-47 investigate an alleged incident of sexual harassment, sexual assault, dating violence, or stalking based on the alleged victim's 3-48 request not to investigate, the institution shall take any steps the institution determines necessary to protect the health and safety of the institution's community in relation to the alleged 3-49 3-50 3-51 incident. 3-52 3-53 (c) A postsecondary educational institution shall inform an alleged victim of an incident of sexual harassment, sexual assault, 3-54 3-55 dating violence, or stalking who requests the institution not to investigate the alleged incident of the institution's decision 3-56 whether to investigate the alleged incident. 3-57 Sec. 51.256. DISCIPLINARY PROCESS FOR CERTAIN VIOLATIONS. 3-58 postsecondary educational institution that initiates a 3-59 disciplinary process concerning an allegation that a student enrolled at the institution violated the institution's code of 3-60 3-61 conduct by committing sexual harassment, sexual assault, dating 3-62 3-63 violence, or stalking shall: (1) provide to the student and the alleged victim a prompt and equitable opportunity to present witnesses and other evidence relevant to the alleged violation during the disciplinary 3-64 3-65 3-66 3-67 process; 3-68 (2) ensure that both the student and the alleged victim have reasonable and equitable access to all evidence 3-69

C.S.H.B. No. 16 relevant to the alleged violation in the institution's possession 4-1 not later than five days before the date on which the disciplinary 4-2 process begins, including any statements made by the alleged victim 4-3 4 - 4or by other persons, information stored electronically, written or 4-5 electronic communications, social media posts, or physical 4-6 evidence, redacted as necessary to comply with any applicable federal or state law regarding confidentiality; (3) if the institution holds a formal disciplinary 4-7 4-8 hearing, permit both the student and the alleged victim to suggest questions or areas of inquiry for a person conducting the hearing to 4-9 4-10 4-11 address with witnesses of the alleged violation in a safe and appropriate manner, as determined by the institution, which may not include the student and the alleged victim directly questioning 4-12 4-13 4-14 each other or any other witness; and 4**-**15 4**-**16 (4) take reasonable steps to protect the student and the alleged victim from retaliation and harassment during the 4-17 pendency of the disciplinary process. 4-18 Sec. 51.257. STUDENT WITHDRAWAL OR GRADUATION PENDING DISCIPLINARY CHARGES. (a) If a student withdraws or graduates from a postsecondary educational institution pending a disciplinary 4-19 4-20 4-21 charge alleging that the student violated the institution's code of 4-22 conduct by committing sexual harassment, sexual assault, dating violence, or stalking, the institution: 4-23 (1) may not end the disciplinary process or issue a transcript to the student until the institution makes a final determination of responsibility; and 4-24 4-25 4**-**26 4-27 (2) shall expedite the institution's disciplinary 4-28 process as necessary to accommodate both the student's and the <u>alleged victim's interest in a speedy resolution.</u> (b) On request by another postsecondary educational institution, a postsecondary educational institution shall provide 4-29 4-30 4-31 to the requesting institution information relating to a 4-32 determination by the institution that a student enrolled at the 4-33 institution violated the institution's code of conduct 4-34 by committing sexual harassment, sexual assault, dating violence, 4-35 or 4-36 stalking. 51.258. TRAUMA-INFORMED INVESTIGATION TRAINING. 4-37 Sec. Each 4-38 peace officer employed by a postsecondary educational institution 4-39 shall complete training on trauma-informed investigation into allegations of sexual harassment, sexual assault, dating violence, 4-40 4-41 and stalking. Sec. 51 MEMORANDA OF UNDERSTANDING REQUIRED. 4-42 259. Тο facilitate effective communication and coordination regarding 4-43 allegations of sexual harassment, sexual assault, dating violence, 4-44 and stalking at the institution, a postsecondary educational institution shall enter into a memorandum of understanding with one 4-45 and 4-46 4-47 or more: local law enforcement agencies; 4-48 (1)(2) 4-49 sexual harassment, sexual assault, dating 4-50 stalking advocacy groups; and (3) hospitals or other medical resource providers. violence, or 4-51 4-52 51.260. RESPONSIBLE OR CONFIDENTIAL EMPLOYEE. (a) Sec. 4**-**53 Each postsecondary educational institution shall: (1) designate: 4-54 (A) one or more employees to act as responsible employees for purposes of Title IX of the Education Amendments of 4-55 4-56 1972 (20 U.S.C. Section 1681 et seq.); and 4-57 (B) one or more employees as 4-58 persons to whom students enrolled at the institution may speak confidentially 4-59 concerning sexual harassment, sexual assault, dating violence, 4-60 and 4-61 stalking; and 4-62 (2) inform each student enrolled at the institution of 4-63 the responsible and confidential employees designated under Subdivision (1). 4-64 (b) A confidential employee designated under Subsection (a)(1)(B) may not disclose any communication made by a student to 4-65 4-66 4-67 the employee unless the student consents to the disclosure or the employee is required to make the disclosure under state or federal 4-68

4-69 law.

C.S.H.B. No. 16 Sec. 51.261. CONFIDENTIALITY. (a) 5-1 The protections provided by this section apply to: 5-2 of a<u>n incident of</u> victim 5-3 (1) an alleged sexual harassment, sexual assault, dating violence, or stalking reported to a postsecondary educational institution; 5 - 45**-**5 5**-**6 (2) a person who reports to а postsecondary educational institution an incident of sexual harassment, sexual 5-7 5-8 assault, dating violence, or stalking, who sought guidance from the institution concerning such an incident, or who participated in the institution's investigation of such an incident; and 5-9 5-10 5**-**11 (3) a person who is alleged in a report made to a postsecondary educational institution to have committed or 5-12 5-13 assisted in the commission of sexual harassment, sexual assault, dating violence, or stalking if, after completing an investigation, the institution determines the report to be unsubstantiated or 5-14 5**-**15 5**-**16 without merit. 5-17 (b) Unless waived in writing by the person, the identity of 5-18 a person described by Subsection (a): (1) is confidential and under Chapter 552, Government Code; and 5-19 not subject to disclosure 5-20 5-21 (2) may be disclosed only to: 5-22 (A) the postsecondary educational institution to 5-23 which the report described by Subsection (a) is made as necessary to 5-24 conduct an investigation of the report; a law enforcement officer as necessary to investigation of the report described by 5-25 (B) 5-26 conduct a criminal Subsection (a); or 5-27 5-28 (C) a health care provider in an emergency situation, as determined necessary by the institution. 5-29 (c) A disclosure under Subsection (b) is not a voldisclosure for purposes of Section 552.007, Government Code. 5-30 voluntary 5-31 (d) Information regarding an incident of sexual harassment 5-32 sexual assault, dating violence, or stalking disclosed to a health 5-33 care provider or other medical provider employed by a postsecondary 5-34 educational institution is confidential and may be shared by the provider only with the victim's consent. The provider must provide 5-35 5-36 aggregate data or other nonidentifying information regarding those 5-37 incidents to the institution's Title IX coordinator. 5-38 <u>Sec. 51.262. REPORT. (a) Each postsecondary educational</u> institution shall annually submit to the institution's governing body a report concerning any reports of sexual harassment, sexual 5-39 5-40 5-41 assault, dating violence, or stalking received by the institution 5-42 5-43 during the preceding academic year. The report: may not identify any person; and must include information regarding: 5-44 (1) 5-45 (2) the investigation of those reports; 5-46 (A) 5-47 (B) the disposition, if any, of any disciplinary processes arising from those reports; and 5-48 (C) the reports for which the in determined not to initiate a disciplinary process, if any. 5-49 institution 5-50 5-51 (b) A report submitted under Subsection (a) is public information subject to disclosure under Chapter 552, Government 5-52 5-53 Code, and a private or independent institution of higher education is a governmental body with respect to such a report for purposes of 5-54 5-55 that chapter. Sec. 51.263. 5-56 If the coordinating board COMPLIANCE. (a) 5-57 determines that an institution of higher education is not in 5-58 substantial compliance with this subchapter, the coordinating board shall report that determination to the legislature for 5-59 consideration of whether to reduce the allocation of state funding to the institution for the following academic year. 5-60 5-61 5-62 (b) If the coordinating board determines that a private or 5-63 independent institution of higher education is not in substantial 5-64 compliance with this subchapter, the coordinating board may assess 5-65 an administrative penalty against the institution in an amount not to exceed the amount of funding received by students enrolled at the 5-66 institution from tuition equalization grants under Subchapter F, 5-67 Chapter 61, for the preceding academic year or \$2 million, whichever is greater. In determining the amount of the penalty, the 5-68 5-69

C.S.H.B. No. 16

coordinating board shall consider the nature of the violation and 6-1 the number of students enrolled at the institution. 6-2 (c) If the coordinating board takes an action 6-3 under Subsection (a) or (b) against a postsecondary educational 6-4 institution, the coordinating board shall provide to 6-5 the institution written notice of the coordinating board's reasons for 6-6 6-7 taking the action. 6-8 (d) A postsecondary educational institution against which 6-9 the coordinating board takes an action under Subsection (a) or (b), as applicable, may appeal the action taken in the manner provided by <u>Chapter 2001, Government Code.</u> (e) A private or independent institution of higher 6**-**10 6**-**11 6-12 education may not pay an administrative penalty assessed under 6-13 6-14 Subsection (b) using state or federal money. 6**-**15 6**-**16 (f) An administrative penalty collected under this section shall be deposited to the credit of the sexual assault program fund 6-17 established under Section 420.008, Government Code. Sec. 51.264. ADVISORY COMMITTEE. (a) The commissioner of 6-18 higher education shall establish an advisory committee to: 6-19 (1) make recommendations to the coordinating board regarding rules for adoption under Section 51.265; and 6-20 6-21 6-22 (2) develop recommended training for responsible and confidential employees designated under Section 51.260 and for 6-23 Title IX coordinators at postsecondary educational institutions. 6-24 (b) The advisory committee consists of nine members appointed by the commissioner of higher education. Each member 6-25 6-26 6-27 must be a chief executive officer of a postsecondary educational institution or a representative designated by that officer. 6-28 (c) The advisory committee shall annually review and 6-29 if 6-30 necessary, update the training recommended under Subsection 6-31 (a)(2). Sec. 51.265. RULES. (a) The coordinating board shall adopt 6-32 as necessary to implement and enforce this subchapter, 6-33 rules 6-34 including rules that: (1) define relevant terms; and (2) ensure implementation of 6-35 6-36 this subchapter in manner that complies with federal law regarding confidentiality of 6-37 student educational information, including the Family Educational Rights and Privacy Act of 1974 (20 U.S.C. Section 1232g). 6-38 6-39 (b) In adopting rules under this section, the coordinating board shall consult with relevant stakeholders. 6-40 6-41 SECTION 2. Section 51.9363, Education Code, is repealed. 6-42 6-43 SECTION 3. The changes in law made by this Act apply 6-44 beginning January 1, 2018. SECTION 4. Not later than January 1, 2018, each public or private postsecondary educational institution shall develop and establish the online reporting system required under Section 6-45 6-46 6-47 51.253, Education Code, as added by this Act. SECTION 5. This Act takes effect immediately if it receives 6-48 6-49 a vote of two-thirds of all the members elected to each house, as provided by Section 39, Article III, Texas Constitution. If this 6-50 6-51 6-52 Act does not receive the vote necessary for immediate effect, this 6-53 Act takes effect September 1, 2017.

6-54

* * * * *