By: Hernandez, Frank, Faircloth, Blanco H.B. No. 249

## A BILL TO BE ENTITLED

Τ	AN ACT
2	relating to investigations of abuse, neglect, or exploitation
3	conducted by the Department of Family and Protective Services.
4	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
5	SECTION 1. Section 261.001, Family Code, is amended by
6	adding Subdivision (3) and amending Subdivision (5) to read as
7	follows:
8	(3) "Exploitation" means the illegal or improper use
9	of a child or of the resources of a child for monetary or personal
10	benefit, profit, or gain by an employee, volunteer, or other
11	individual working under the auspices of a facility or program as
12	further described by rule or policy.
13	(5) "Person responsible for a child's care, custody,
14	or welfare" means a person who traditionally is responsible for a
15	child's care, custody, or welfare, including:
16	(A) a parent, guardian, managing or possessory
17	conservator, or foster parent of the child;
18	(B) a member of the child's family or household
19	as defined by Chapter 71;
20	(C) a person with whom the child's parent
21	cohabits;
22	(D) school personnel or a volunteer at the
23	child's school; [ <del>or</del> ]

(E) personnel or a volunteer at a public or

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- 1 private child-care facility that provides services for the child or
- 2 at a public or private residential institution or facility where
- 3 the child resides; or
- 4 (F) an employee, volunteer, or other person
- 5 working under the supervision of a licensed or unlicensed
- 6 child-care facility, including a family home, residential
- 7 <u>child-care facility</u>, <u>employer-based day-care facility</u>, <u>or shelter</u>
- 8 day-care facility, as those terms are defined in Chapter 42, Human
- 9 Resources Code.
- SECTION 2. Section 261.101(b), Family Code, is amended to
- 11 read as follows:
- 12 (b) If a professional has cause to believe that a child has
- 13 been abused or neglected or may be abused or neglected, or that a
- 14 child is a victim of an offense under Section 21.11, Penal Code, and
- 15 the professional has cause to believe that the child has been abused
- 16 as defined by Section 261.001 [ $\frac{1}{1}$ 001], the professional shall
- 17 make a report not later than the 48th hour after the hour the
- 18 professional first suspects that the child has been or may be abused
- 19 or neglected or is a victim of an offense under Section 21.11, Penal
- 20 Code. A professional may not delegate to or rely on another person
- 21 to make the report. In this subsection, "professional" means an
- 22 individual who is licensed or certified by the state or who is an
- 23 employee of a facility licensed, certified, or operated by the
- 24 state and who, in the normal course of official duties or duties for
- 25 which a license or certification is required, has direct contact
- 26 with children. The term includes teachers, nurses, doctors,
- 27 day-care employees, employees of a clinic or health care facility

- 1 that provides reproductive services, juvenile probation officers,
- 2 and juvenile detention or correctional officers.
- 3 SECTION 3. Section 261.301, Family Code, is amended by
- 4 amending Subsections (b), (c), and (h) and adding Subsection (b-1)
- 5 to read as follows:
- 6 (b) Except as provided by Subsection (b-1), a [A] state
- 7 agency shall investigate a report that alleges abuse, [or] neglect,
- 8 or exploitation occurred in a facility operated, licensed,
- 9 certified, or registered by that agency as provided by Subchapter
- 10 E. In conducting an investigation for a facility operated,
- 11 licensed, certified, registered, or listed by the department, the
- 12 department shall perform the investigation as provided by:
- 13 (1) Subchapter E; and
- 14 (2) the Human Resources Code.
- 15 (b-1) The department shall investigate a report that
- 16 <u>alleges</u> abuse, neglect, or exploitation occurred in a facility
- 17 operated, licensed, certified, or registered by the Health and
- 18 Human Services Commission, the department, or another health and
- 19 human services agency listed in Section 531.001, Government Code.
- 20 The department shall perform the investigation as provided by:
- 21 <u>(1) Subchapter E; and</u>
- 22 (2) the Human Resources Code.
- 23 (c) The department is not required to investigate a report
- 24 that alleges child abuse, [or exploitation by a person
- 25 except as provided by Subsections (a) and (b) [other than a person
- 26 responsible for a child's care, custody, or welfare]. The
- 27 appropriate state or local law enforcement agency shall investigate

H.B. No. 249

- 1 other reports of child abuse, neglect, or exploitation [that
- 2 report | if the agency determines an investigation should be
- 3 conducted.
- 4 (h) The department and the appropriate local law
- 5 enforcement agency shall conduct an investigation[, other than an
- 6 investigation under Subchapter E, as provided by this section and
- 7 Article 2.27, Code of Criminal Procedure, if the investigation is
- 8 of a report that alleges that a child has been or may be the victim
- 9 of conduct that constitutes a criminal offense that poses an
- 10 immediate risk of physical or sexual abuse of a child that could
- 11 result in the death of or serious harm to the child. Immediately on
- 12 receipt of a report described by this subsection, the department
- 13 shall notify the appropriate local law enforcement agency of the
- 14 report.
- SECTION 4. Section 261.401(b), Family Code, is amended to
- 16 read as follows:
- 17 (b) Except as provided by Sections 261.301 and [Section]
- 18 261.404, a state agency that operates, licenses, certifies,
- 19 registers, or lists a facility in which children are located or
- 20 provides oversight of a program that serves children shall make a
- 21 prompt, thorough investigation of a report that a child has been or
- 22 may be abused, neglected, or exploited in the facility or program.
- 23 The primary purpose of the investigation shall be the protection of
- 24 the child.
- 25 SECTION 5. Sections 261.405(a) and (c), Family Code, are
- 26 amended to read as follows:
- 27 (a) Notwithstanding Section 261.001, in [In] this section:

- 1 (1) "Abuse" means an intentional, knowing, or reckless
- 2 act or omission by an employee, volunteer, or other individual
- 3 working under the auspices of a facility or program that causes or
- 4 may cause emotional harm or physical injury to, or the death of, a
- 5 child served by the facility or program as further described by rule
- 6 or policy.
- 7 (2) "Exploitation" means the illegal or improper use
- 8 of a child or of the resources of a child for monetary or personal
- 9 benefit, profit, or gain by an employee, volunteer, or other
- 10 individual working under the auspices of a facility or program as
- 11 further described by rule or policy.
- 12 (3) "Juvenile justice facility" means a facility
- 13 operated wholly or partly by the juvenile board, by another
- 14 governmental unit, or by a private vendor under a contract with the
- 15 juvenile board, county, or other governmental unit that serves
- 16 juveniles under juvenile court jurisdiction. The term includes:
- 17 (A) a public or private juvenile
- 18 pre-adjudication secure detention facility, including a holdover
- 19 facility;
- 20 (B) a public or private juvenile
- 21 post-adjudication secure correctional facility except for a
- 22 facility operated solely for children committed to the Texas
- 23 Juvenile Justice Department; and
- (C) a public or private non-secure juvenile
- 25 post-adjudication residential treatment facility that is not
- 26 licensed by the Department of Family and Protective Services or the
- 27 Department of State Health Services.

- 1 (4) [(2)] "Juvenile justice program" means a program
- 2 or department operated wholly or partly by the juvenile board or by
- 3 a private vendor under a contract with a juvenile board that serves
- 4 juveniles under juvenile court jurisdiction. The term includes:
- 5 (A) a juvenile justice alternative education
- 6 program;
- 7 (B) a non-residential program that serves
- 8 juvenile offenders under the jurisdiction of the juvenile court;
- 9 and
- 10 (C) a juvenile probation department.
- 11 (5) "Neglect" means a negligent act or omission by an
- 12 employee, volunteer, or other individual working under the auspices
- 13 of a facility or program, including failure to comply with an
- 14 individual treatment plan, plan of care, or individualized service
- 15 plan, that causes or may cause substantial emotional harm or
- 16 physical injury to, or the death of, a child served by the facility
- 17 or program as further described by rule or policy.
- 18 (c) The Texas Juvenile Justice Department shall make a
- 19 prompt, thorough [conduct an] investigation as provided by this
- 20 chapter if that department receives a report of alleged abuse,
- 21 neglect, or exploitation in any juvenile justice program or
- 22 facility. The primary purpose of the investigation shall be the
- 23 protection of the child.
- SECTION 6. Section 531.02013, Government Code, is amended
- 25 to read as follows:
- Sec. 531.02013. FUNCTIONS REMAINING WITH CERTAIN
- 27 AGENCIES. The following functions are not subject to transfer

- 1 under Sections 531.0201 and 531.02011:
- 2 (1) the functions of the Department of Family and
- 3 Protective Services, including the statewide intake of reports and
- 4 other information, related to the following:
- 5 (A) child protective services, including
- 6 services that are required by federal law to be provided by this
- 7 state's child welfare agency;
- 8 (B) adult protective services, other than
- 9 investigations of the alleged abuse, neglect, or exploitation of an
- 10 elderly person or person with a disability:
- 11 (i) in a facility operated, or in a facility
- 12 or by a person licensed, certified, or registered, by a state
- 13 agency; or
- 14 (ii) by a provider that has contracted to
- 15 provide home and community-based services; [and]
- 16 (C) prevention and early intervention services;
- 17 and
- 18 (D) investigations of alleged abuse, neglect, or
- 19 exploitation occurring at a child-care facility, as that term is
- 20 defined in Section 40.042, Human Resources Code; and
- 21 (2) the public health functions of the Department of
- 22 State Health Services, including health care data collection and
- 23 maintenance of the Texas Health Care Information Collection
- 24 program.
- SECTION 7. Subchapter B, Chapter 40, Human Resources Code,
- 26 is amended by adding Section 40.042 to read as follows:
- Sec. 40.042. INVESTIGATIONS OF CHILD ABUSE, NEGLECT, AND

- 1 EXPLOITATION. (a) In this section, "child-care facility" includes
- 2 a facility, licensed or unlicensed child-care facility, family
- 3 home, residential child-care facility, employer-based day-care
- 4 facility, or shelter day-care facility, as those terms are defined
- 5 in Chapter 42.
- 6 (b) For all investigations of child abuse, neglect, or
- 7 exploitation conducted by the child protective services division of
- 8 the department, the department shall adopt the definitions of
- 9 abuse, neglect, and exploitation provided in Section 261.001,
- 10 Family Code.
- 11 (c) The department shall establish standardized policies to
- 12 be used during investigations.
- 13 (d) The commissioner may establish units within the child
- 14 protective services division of the department to specialize in
- 15 investigating allegations of child abuse, neglect, or exploitation
- 16 occurring at a child-care facility.
- 17 (e) The department may require that investigators who
- 18 specialize in allegations of child abuse, neglect, and exploitation
- 19 occurring at child-care facilities receive ongoing training on the
- 20 minimum licensing standards for any facilities that are applicable
- 21 to the investigator's specialization.
- 22 (f) After an investigation of abuse, neglect, or
- 23 <u>exploitation occurring at a child-care facility</u>, the department
- 24 shall provide the state agency responsible for regulating the
- 25 <u>facility</u> with access to any information relating to the
- 26 department's investigation. Providing access to confidential
- 27 information under this subsection does not constitute a waiver of

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1 <u>confidentiality.</u>
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- 2 (g) The executive commissioner may adopt rules to implement
- 3 this section.
- 4 SECTION 8. Section 42.002(23), Human Resources Code, is
- 5 amended to read as follows:
- 6 (23) "Other maltreatment" means:
- 7 (A) abuse, as defined by Section 261.001 [or
- 8 <del>261.401</del>], Family Code; or
- 9 (B) neglect, as defined by Section 261.001 [or
- 10 <del>261.401</del>], Family Code.
- 11 SECTION 9. Section 42.044(c-1), Human Resources Code, is
- 12 amended to read as follows:
- 13 (c-1) The department:
- 14 (1) shall investigate a listed family home if the
- 15 department receives a complaint that:
- 16 (A) a child in the home has been abused or
- 17 neglected, as defined by Section 261.001 [261.401], Family Code; or
- 18 (B) otherwise alleges an immediate risk of danger
- 19 to the health or safety of a child being cared for in the home; and
- 20 (2) may investigate a listed family home to ensure
- 21 that the home is providing care for compensation to not more than
- 22 three children, excluding children who are related to the
- 23 caretaker.
- SECTION 10. Section 261.401(a), Family Code, is repealed.
- 25 SECTION 11. (a) The changes in law made by this Act apply
- 26 only to a report of suspected abuse, neglect, or exploitation of a
- 27 child that is made on or after the effective date of this Act. A

H.B. No. 249

- 1 report of suspected abuse, neglect, or exploitation that is made
- 2 before that date is governed by the law in effect on the date the
- 3 report was made, and that law is continued in effect for that
- 4 purpose.
- 5 (b) Notwithstanding any provision of Subchapter A-1,
- 6 Chapter 531, Government Code, or any other law, the responsibility
- 7 for conducting investigations of reports of abuse, neglect, or
- 8 exploitation occurring at a child-care facility, as that term is
- 9 defined in Section 40.042, Human Resources Code, as added by this
- 10 Act, may not be transferred to the Health and Human Services
- 11 Commission and remains the responsibility of the Department of
- 12 Family and Protective Services.
- 13 (c) As soon as possible after the effective date of this
- 14 Act, the commissioner of the Department of Family and Protective
- 15 Services shall transfer the responsibility for conducting
- 16 investigations of reports of abuse, neglect, or exploitation
- 17 occurring at a child-care facility, as that term is defined in
- 18 Section 40.042, Human Resources Code, as added by this Act, to the
- 19 child protective services division of the department. The
- 20 commissioner shall transfer appropriate investigators and staff as
- 21 necessary to implement this subsection.
- 22 (d) The Department of Family and Protective Services shall
- 23 implement the standardized definitions and policies required under
- 24 Sections 40.042(b) and (c), Human Resources Code, as added by this
- 25 Act, not later than December 1, 2017.
- SECTION 12. This Act takes effect September 1, 2017.