By: Bohac

H.B. No. 1184

	A BILL TO BE ENTITLED
1	AN ACT
2	relating to an insurance premium tax credit for contributions made
3	to certain educational assistance organizations.
4	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
5	SECTION 1. Subtitle B, Title 3, Insurance Code, is amended
6	by adding Chapter 230 to read as follows:
7	CHAPTER 230. CREDIT AGAINST PREMIUM TAXES FOR CONTRIBUTIONS TO
8	CERTAIN EDUCATIONAL ASSISTANCE ORGANIZATIONS
9	SUBCHAPTER A. GENERAL PROVISIONS
10	Sec. 230.001. DEFINITIONS. In this chapter:
11	(1) "Designated contribution" means a contribution
12	for which an entity provides notice under Section 230.152(c).
13	(2) "Educational assistance organization" means an
14	organization that:
15	(A) has the ability according to the
16	organization's charter to award scholarships to or pay educational
17	expenses for eligible students in:
18	(i) public elementary or secondary schools
19	located in this state; or
20	(ii) nonpublic elementary or secondary
21	schools located in this state:
22	(a) that meet the requirements of
23	Section 230.101;
24	(b) at which a student may fulfill

1	this state's compulsory attendance requirements; and
2	(c) that are not in violation of the
3	federal Civil Rights Act of 1964 (42 U.S.C. Section 2000a et seq.);
4	and
5	(B) uses part of its annual revenue for the
6	purpose provided by Paragraph (A).
7	(3) "Eligible nonpublic school" means a school that
8	meets the requirements of Section 230.101.
9	(4) "Net savings" means any positive difference in a
10	state fiscal year between:
11	(A) the amount by which state spending on public
12	education for that year is reduced as a result of students receiving
13	scholarships and educational expense assistance from the certified
14	educational assistance organization under this chapter; and
15	(B) the amount by which state revenue derived
16	from Chapters 221 through 226 is reduced as a result of tax credits
17	under this chapter.
18	(5) "State premium tax liability" means any liability
19	incurred by an entity under Chapters 221 through 226.
20	Sec. 230.002. TREATMENT OF CERTAIN CONTRIBUTIONS AS PROGRAM
21	FUNDS. (a) In this chapter, "program funds" means money
22	contributed to the certified educational assistance organization
23	in a state fiscal year for which entities are granted tax credits
24	under Subchapter D.
25	(b) Except as provided by Subsection (d), the certified
26	educational assistance organization shall treat a designated
27	contribution as program funds until the date the comptroller

1	notifies the certified educational assistance organization that
2	the entity that made the designated contribution:
3	(1) failed to apply for a credit under Section 230.155
4	on or with the tax report covering the period in which the
5	designated contribution was made; or
6	(2) was denied a credit under Subchapter D for the
7	designated contribution.
8	(c) The comptroller shall promptly notify the certified
9	educational assistance organization of a condition described by
10	Subsection (b).
11	(d) If the comptroller expects that, for a state fiscal
12	year, the amount of designated contributions will exceed the amount
13	of credits available under this chapter, the comptroller may
14	establish a reserve amount for the state fiscal year equal to the
15	estimated amount of designated contributions that will qualify as
16	program funds. If the comptroller establishes a reserve amount for
17	a state fiscal year, the certified educational assistance
18	organization is only required to treat as program funds an amount of
19	designated contributions received in the state fiscal year equal to
20	the reserve amount for that year.
21	(e) The certified educational assistance organization shall
22	use designated contributions treated as program funds under this
23	section for any purpose authorized by Subchapter C for the
24	expenditure of program funds.
25	Sec. 230.003. RULES; PROCEDURES. (a) The comptroller
26	shall adopt rules and procedures to implement, administer, and
27	enforce this chapter.

(b) A rule adopted under Subsection (a) is binding on an 1 organization that bids for a contract to serve as the certified 2 educational assistance organization, an entity that applies for a 3 credit, and a state or local governmental entity, including a 4 5 political subdivision, as necessary to implement, administer, and enforce this chapter. 6 7 SUBCHAPTER B. CERTIFIED EDUCATIONAL ASSISTANCE ORGANIZATION Sec. 230.051. CERTIFIED EDUCATIONAL 8 ASSISTANCE ORGANIZATION; AWARD OF CONTRACT. (a) An organization may submit a 9 bid to the comptroller for a contract to serve as the certified 10 educational assistance organization during a bidding period 11 12 provided by the comptroller. (b) To be eligible for a contract awarded under this 13 14 section, an organization: 15 (1) must: 16 (A) be exempt from federal tax under Section 17 501(a) of the Internal Revenue Code of 1986 by being listed as an exempt organization in Section 501(c)(3) of that code; 18 19 (B) be in good standing with the state; 20 (C) be located in the state; 21 (D) agree to allocate at least 90 percent of program funds in the manner provided by Section 230.106; 22 (E) agree to award scholarships and assistance 23 24 for qualifying educational expenses to eligible students who demonstrate the greatest financial and academic need; 25 26 (F) agree to give each donor a receipt for money contributed to the organization that includes the name of the 27

donor, the amount of the contribution, the information required by 1 Section 230.152(c), and any other information required by the 2 3 comptroller; 4 (G) demonstrate experience and technical 5 expertise in: 6 (i) accepting, processing, and tracking 7 applications for scholarships or educational expense assistance; 8 and 9 (ii) awarding scholarships to students in 10 primary or secondary schools; (H) agree to be independently audited on an 11 12 annual basis and file the audit with the comptroller; and (I) agree to disburse program funds within two 13 14 academic years of receipt; and 15 (2) may not: 16 (A) establish eligibility requirements, other 17 than the requirements under Section 230.102, for scholarships or educational expense assistance paid from program funds; 18 19 (B) provide to a student a scholarship in an annual amount that exceeds the amount provided under Section 20 21 230.104(a) or (b) unless the money used to provide the portion of the scholarship in excess of that amount is not program funds; or 22 (C) provide to a student educational expense 23 24 assistance in excess of the amount provided under Section 230.104(c), unless the money used to provide the portion of the 25 26 assistance in excess of that amount is not program funds. 27 (c) The comptroller may contract with only one certified

H.B. No. 1184 1 educational assistance organization at any time. The comptroller shall select a successful bidder from among the organizations that 2 submit a bid under Subsection (a) and meet the requirements of 3 Subsection (b) and award to that bidder a contract to serve as the 4 5 certified educational assistance organization. The comptroller has broad discretion in awarding the certified educational 6 7 assistance organization contract. (d) The comptroller shall notify all organizations that 8 submit a bid under Subsection (a) of the comptroller's selection 9 10 under Subsection (c). (e) The comptroller shall attempt to maintain one certified 11 12 educational assistance organization at all times. The comptroller shall provide a bidding period under Subsection (a) as soon as 13 14 practicable after the comptroller learns there is, or is likely to 15 be, a vacancy for the certified educational assistance organization. 16 17 (f) The comptroller's selection under Subsection (c) is final and is not appealable. 18 19 Sec. 230.052. TERMINATION OF CONTRACT. (a) A contract between the comptroller and a certified educational assistance 20 organization entered into under Section 230.051 must include 21 provisions regarding termination of the contract that are 22 23 consistent with the requirements of this section. 24 (b) The comptroller shall terminate a contract under Section 230.051 if the comptroller finds that the certified 25 26 educational assistance organization: 27 (1) is no longer eligible under Section 230.051; or

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(2) intentionally and substantially violates this
chapter.
(c) The comptroller has broad discretion in determining
whether to terminate a contract under Subsection (b).
(d) The comptroller shall notify the certified educational
assistance organization in writing of the comptroller's decision to
terminate the organization's contract. The comptroller shall
include in the notice of termination the reasons for the proposed
termination.
(e) If the comptroller notifies the certified educational
assistance organization of the proposed termination of the
organization's contract, the organization may request in writing a
reconsideration of the proposed termination not later than the 10th
day after the date the notice under Subsection (d) is received. If
the organization does not request a reconsideration of the proposed
termination on or before that date, the termination is final.
(f) An organization that requests a reconsideration under
Subsection (e) may submit to the comptroller, not later than the
30th day after the date the request for reconsideration is
submitted, additional information and documents to support the
organization's request for reconsideration.
(g) The comptroller's reconsideration of a proposed
termination under this section is not a contested case under
Chapter 2001, Government Code. The comptroller's decision on a
request for reconsideration of a proposed termination is final and
is not appealable.
(h) Termination of a contract under this section does not

1	affect the validity of a tax credit relating to a designated
2	contribution made before the date of termination.
3	SUBCHAPTER C. SCHOLARSHIP AND EDUCATIONAL EXPENSE ASSISTANCE
4	PROGRAM
5	Sec. 230.101. ELIGIBILITY OF NONPUBLIC SCHOOLS. The
6	certified educational assistance organization may award
7	scholarships to or pay educational expenses for eligible students
8	enrolled in a nonpublic school if the nonpublic school executes a
9	notarized affidavit, with supporting documents, concerning the
10	school's qualification for scholarships and educational expense
11	assistance for eligible students who receive assistance from the
12	certified educational assistance organization, including evidence
13	<u>of:</u>
14	(1) accreditation by the Texas Education Agency or by
15	an organization recognized by the Texas Private School
16	Accreditation Commission;
17	(2) annual administration of a nationally
18	norm-referenced assessment instrument or the appropriate
19	assessment instrument required under Section 39.023, Education
20	<u>Code;</u>
21	(3) valid certificate of occupancy; and
22	(4) policy statements regarding:
23	(A) admissions;
24	(B) curriculum;
25	(C) safety;
26	(D) food service inspection; and
27	(E) student to teacher ratios.

H.B. No. 1184 Sec. 230.102. ELIGIBILITY OF STUDENTS. (a) A student is 1 2 eligible to apply to the certified educational assistance organization for a scholarship or educational expense assistance 3 paid from program funds if the student was enrolled in a public 4 5 school during the entire preceding school year or is enrolling in school in this state for the first time and the student: 6 (1) is in foster care; 7 8 (2) is in institutional care; 9 has a parent who is on active duty in the military; (3) 10 (4) resides in a household with income not greater than 200 percent of the income guidelines necessary to qualify for 11 12 the national free or reduced-price lunch program established under 42 U.S.C. Section 1751 et seq.; 13 14 (5) is the sibling of a child who is eligible to apply 15 under this section; 16 (6) previously qualified to apply under this section; 17 or (7) is in kindergarten through grade 12, is eligible 18 under Section 29.003, Education Code, to participate in a school 19 district's special education program, and has an individualized 20 education program under Section 29.005, Education Code. 21 (b) A student who establishes eligibility under Subsection 22 (a)(7) may continue to receive assistance under this chapter until 23 24 the earlier of the date the student graduates from high school or the student's 22nd birthday. 25 26 (c) The certified educational assistance organization shall 27 award scholarships and educational expense assistance to eligible

1	students who apply in accordance with this chapter.
2	Sec. 230.103. NOTICE TO CERTAIN PARENTS. A school district
3	shall provide written notice of the availability of assistance
4	under this chapter to the parent of a student who is eligible to
5	apply for assistance under Section 230.102(a)(7). The notice must
6	inform the parent:
7	(1) that an eligible nonpublic school is not subject
8	to laws regarding the provision of education services in the same
9	manner as a public school;
10	(2) that a student with a disability attending an
11	eligible nonpublic school may not receive the services a student
12	with a disability attending a public school is entitled to receive
13	under federal and state law;
14	(3) of the rights provided under the Individuals with
15	Disabilities Education Act (20 U.S.C. Section 1400 et seq.),
16	including:
17	(A) an individualized education program;
18	(B) education services provided in the least
19	restrictive environment;
20	(C) instruction from certified teachers;
21	(D) due process hearings to ensure proper and
22	full implementation of an individualized education program;
23	(E) transition and planning services; and
24	(F) supplementary aids and services;
25	(4) of the rights provided under Subchapter A, Chapter
26	29, Education Code; and
27	(5) of any other rights provided under federal or

1 state law to a student with a disability who attends a public
2 school.

Sec. 230.104. LIMIT ON AMOUNT OF SCHOLARSHIP OR EDUCATIONAL EXPENSE ASSISTANCE. (a) Except as provided by Subsection (b), the maximum scholarship amount the certified educational assistance organization may award to a student under this chapter paid from program funds may not exceed 75 percent of the state average maintenance and operations expenditures per student in average daily attendance for the preceding state fiscal year.

10 (b) The maximum scholarship amount under Subsection (a) may not exceed 50 percent of the state average maintenance and 11 12 operations expenditures per student in average daily attendance for the preceding state fiscal year if the student receiving the 13 scholarship resides in a household with income greater than 175 14 percent of the income guidelines necessary to qualify for the 15 national free or reduced-price lunch program established under 42 16 17 U.S.C. Section 1751 et seq. This subsection does not apply to a student who is eligible for assistance under Section 230.102(a)(7) 18 19 or (b).

20 <u>(c) The maximum educational expense assistance the</u> 21 <u>certified educational assistance organization may award to a</u> 22 <u>student under this chapter paid from program funds may not exceed</u> 23 <u>\$750 for the 2018 state fiscal year, increased by five percent each</u> 24 <u>subsequent year.</u>

25 Sec. 230.105. QUALIFIED EDUCATIONAL EXPENSES. (a) Except
26 as provided by Subsection (c), the scholarship amount described by
27 Section 230.104(a) or (b) may be used only to pay for the following

1	qualified educational expenses incurred by the student awarded the
2	scholarship who attends an eligible nonpublic school:
3	(1) tuition;
4	(2) transportation;
5	(3) textbooks;
6	(4) tutoring;
7	(5) academic after-school programs;
8	(6) instructional supplies required by the school;
9	(7) school or lab fees;
10	(8) before-school or after-school child care; and
11	(9) uniforms.
12	(b) Except as provided by Subsection (c), the educational
13	expense assistance amount described by Section 230.104(c) may be
14	used only to pay for the following qualified educational expenses
15	incurred by the student awarded the educational expense assistance:
16	<pre>(1) facility fees;</pre>
17	(2) transportation expenses, including the cost to
18	transfer from one public school to another;
19	(3) textbooks;
20	(4) tutoring;
21	(5) academic after-school programs;
22	(6) instructional supplies required by the school;
23	(7) school or lab fees; and
24	(8) before-school or after-school child care.
25	(c) In addition to the expenses described by Subsections (a)
26	and (b), the scholarship or educational expense assistance amount
27	awarded to a student eligible under Section 230.102(a)(7) or (b)

1 may be used to pay for the following qualified educational 2 expenses: 3 (1) educational therapies from a licensed or 4 accredited practitioner or provider; 5 (2) a licensed or accredited paraprofessional or educational aide; 6 7 (3) tuition for vocational and life skills education; 8 and 9 (4) associated services that include educational and 10 psychological evaluations, assistive technology rentals, and translation services. 11 12 Sec. 230.106. ALLOCATION OF PROGRAM FUNDS. Of the program funds required to be allocated as provided by Section 13 230.051(b)(1)(D), the certified <u>educational</u> assistance 14 15 organization shall use: 16 (1) at least 80 percent to award scholarships 17 described by Sections 230.104(a) and (b); and (2) not more than 20 percent to award educational 18 19 expense assistance as described by Section 230.104(c). Sec. 230.107. REPORT OF NET SAVINGS TO PUBLIC EDUCATION. 20 Not later than December 31 of each even-numbered year, the 21 comptroller shall determine the amount of net savings for the 22 previous state fiscal biennium and make available to the public a 23 24 report of that amount of savings. 25 SUBCHAPTER D. CREDIT 26 Sec. 230.151. CREDIT. An entity may apply for a credit against the entity's state premium tax liability in the amount and 27

H.B. No. 1184 1 under the conditions and limitations provided by this chapter. The comptroller shall award credits as provided by Section 230.155. 2 Sec. 230.152. CONTRIBUTIONS ELIGIBLE FOR CREDIT. (a) An 3 entity may apply for a credit under this chapter only for designated 4 5 contributions made by the entity. 6 (b) An entity may not apply for a credit under this chapter 7 for a designated contribution made to the certified educational 8 assistance organization if: 9 (1) the entity requires that the contribution benefit 10 a particular person or school; or (2) the contribution is directed to provide a 11 12 scholarship or educational expense assistance for an entity employee or for a spouse or dependent of an entity employee. 13 14 (c) An entity shall provide written notice to the certified 15 educational assistance organization when the entity makes a contribution if the entity may apply for a tax credit under this 16 17 chapter for the contribution. An entity may not apply for a credit for the contribution unless the entity provides the notice at the 18 19 time the contribution is made. The certified educational assistance organization shall indicate on the receipt provided 20 under Section 230.051(b)(1)(F) that the entity provided notice 21 22 under this subsection. Sec. 230.153. AMOUNTS; LIMITATION ON TOTAL CREDITS. 23 (a) 24 Subject to Subsections (b) and (c), the amount of an entity's credit is equal to the lesser of: 25 26 (1) the amount of designated contributions made to the 27 certified educational assistance organization during the period

1	covered by the tax report; or
2	(2) 50 percent of the entity's state premium tax
3	liability for the report.
4	(b) For the 2018 state fiscal year, the total amount of tax
5	credits that may be awarded under this chapter may not exceed \$100
6	million. For each subsequent state fiscal year, the total amount of
7	tax credits that may be awarded is an amount equal to 110 percent of
8	the total amount of tax credits that may be awarded in the previous
9	state fiscal year.
10	(c) The comptroller by rule shall prescribe procedures by
11	which the comptroller may allocate credits under this chapter. The
12	procedures must provide that:
13	(1) credits are allocated first to entities that
14	received preliminary approval under Section 230.154 and that apply
15	under Section 230.155; and
16	(2) any credits remaining after the allocation under
17	Subdivision (1) are allocated to entities that apply under Section
18	230.155 on a first-come, first-served basis, based on the date the
19	designated contribution was initially made.
20	(d) The comptroller may require an entity to notify the
21	comptroller of the amount the entity intends or expects to apply for
22	under this chapter before the beginning of a state fiscal year or at
23	any other time required by the comptroller.
24	Sec. 230.154. PRELIMINARY APPROVAL FOR CREDIT. (a) Before
25	making a contribution to the certified educational assistance
26	organization, an entity may apply to the comptroller for
27	preliminary approval for a credit under this chapter for the

1 contribution. 2 (b) An entity must apply for preliminary approval on a form provided by the comptroller that includes the amount the entity 3 expects to contribute and any other information the comptroller 4 5 requires. 6 (c) The comptroller shall grant preliminary approval for 7 credits under this chapter on a first-come, first-served basis, 8 based on the date the comptroller receives the application for preliminary approval. 9 10 (d) The comptroller shall grant preliminary approval for a credit under this chapter for a state fiscal year if the sum of the 11 12 amount of the credit and the total amount of all other credits preliminarily approved for that state fiscal year does not exceed 13 14 the amount provided by Section 230.153(b). 15 (e) Final award of a credit preliminarily approved under this section remains subject to the limitations under Section 16 17 230.153 and all other requirements of this chapter. Sec. 230.155. APPLICATION FOR CREDIT. (a) An entity must 18 19 apply for a credit under this chapter on or with the tax report covering the period in which the designated contribution was made. 20 21 (b) The comptroller shall adopt a form for the application 22 for the credit. An entity must use this form in applying for the credit and must include with the application form each receipt 23 issued under Section 230.051(b)(1)(F) that includes 24 the information required by Section 230.152(c). 25 26 (c) Subject to Section 230.153(c), the comptroller may award a credit to an entity that applies for the credit under 27

1 Subsection (a) if the entity is eligible for the credit and the credit is available under Section 230.153(b). The comptroller has 2 broad discretion in determining whether to grant or deny an 3 application for a credit. 4 5 (d) The comptroller shall notify an entity in writing of the comptroller's decision to grant or deny the application under 6 7 Subsection (a). If the comptroller denies an entity's application, 8 the comptroller shall include in the notice of denial the reasons for the comptroller's decision. 9 (e) If the comptroller denies an entity's application under 10 Subsection (a), the entity may request in writing a reconsideration 11 12 of the application not later than the 10th day after the date the notice under Subsection (d) is received. If the entity does not 13 request a reconsideration of the application on or before that 14 date, the comptroller's decision is final. 15 (f) An entity that requests a reconsideration under 16 17 Subsection (e) may submit to the comptroller, not later than the 30th day after the date the request for reconsideration is 18 19 submitted, additional information and documents to support the entity's request for reconsideration. 20 21 (g) The comptroller's reconsideration of an application 22 under this section is not a contested case under Chapter 2001, Government Code. The comptroller's decision on a request for 23 24 reconsideration of an application is final and is not appealable. This section does not create a cause of action to 25 (h) 26 contest a decision of the comptroller to deny an application for a 27 credit under this chapter.

Sec. 230.156. ASSIGNMENT PROHIBITED; EXCEPTION. An entity
 may not convey, assign, or transfer the credit allowed under this
 chapter to another entity unless all of the assets of the entity are
 conveyed, assigned, or transferred in the same transaction.

5 <u>Sec. 230.157. NOTICE OF AVAILABILITY OF CREDIT. The</u> 6 comptroller shall provide notice of the availability of the credit 7 <u>under this chapter on the comptroller's Internet website, in the</u> 8 <u>instructions for insurance premium tax report forms, and in any</u> 9 <u>notice sent to an entity concerning the requirement to file an</u> 10 <u>insurance premium tax report.</u>

The constitutionality and other validity 11 SECTION 2. (a) under the state or federal constitution of all or any part of 12 Chapter 230, Insurance Code, as added by this Act, may be determined 13 14 in an action for declaratory judgment in a district court in Travis 15 County under Chapter 37, Civil Practice and Remedies Code, except that this section does not authorize an award of attorney's fees 16 17 against this state and Section 37.009, Civil Practice and Remedies Code, does not apply to an action filed under this section. 18 This section does not authorize a taxpayer suit to contest the denial of 19 a tax credit by the comptroller of public accounts. 20

(b) An appeal of a declaratory judgment or order, however characterized, of a district court, including an appeal of the judgment of an appellate court, holding or otherwise determining that all or any part of Chapter 230, Insurance Code, as added by this Act, is constitutional or unconstitutional, or otherwise valid or invalid, under the state or federal constitution is an accelerated appeal.

1 (c) If the judgment or order is interlocutory, an 2 interlocutory appeal may be taken from the judgment or order and is 3 an accelerated appeal.

4 (d) A district court in Travis County may grant or deny a 5 temporary or otherwise interlocutory injunction or a permanent injunction on the grounds of the constitutionality 6 or unconstitutionality, or other validity or invalidity, under the 7 8 state or federal constitution of all or any part of Chapter 230, Insurance Code, as added by this Act. 9

(e) There is a direct appeal to the Texas Supreme Court from an order, however characterized, of a trial court granting or denying a temporary or otherwise interlocutory injunction or a permanent injunction on the grounds of the constitutionality or unconstitutionality, or other validity or invalidity, under the state or federal constitution of all or any part of Chapter 230, Insurance Code, as added by this Act.

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(f) The direct appeal is an accelerated appeal.

18 (g) This section exercises the authority granted by Section
19 3-b, Article V, Texas Constitution.

(h) The filing of a direct appeal under this section will automatically stay any temporary or otherwise interlocutory injunction or permanent injunction granted in accordance with this section pending final determination by the Texas Supreme Court, unless the supreme court makes specific findings that the applicant seeking such injunctive relief has pleaded and proved that:

(1) the applicant has a probable right to the relief itseeks on final hearing; and

1 (2) the applicant will suffer a probable injury that 2 is imminent and irreparable, and that the applicant has no other 3 adequate legal remedy.

4 (i) under this section, including An appeal an 5 interlocutory, accelerated, or direct appeal, is governed, as applicable, by the Texas Rules of Appellate Procedure, including 6 Rules 25.1(d)(6), 26.1(b), 28.1, 28.3, 32.1(g), 37.3(a)(1), 7 8 38.6(a) and (b), 40.1(b), and 49.4.

9 SECTION 3. An entity may apply for a credit under Chapter 10 230, Insurance Code, as added by this Act, only for an expenditure 11 made on or after the effective date of this Act.

12 SECTION 4. Not later than February 15, 2018, the 13 comptroller of public accounts shall adopt rules as provided by 14 Section 230.003(a), Insurance Code, as added by this Act.

15 SECTION 5. The comptroller of public accounts shall make 16 the initial determination of net savings and report regarding that 17 savings as required by Section 230.107, Insurance Code, as added by 18 this Act, not later than December 31, 2020, based on the state 19 fiscal biennium ending August 31, 2019.

20 SECTION 6. This Act applies only to a report originally due 21 on or after the effective date of this Act.

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SECTION 7. This Act takes effect January 1, 2018.