By: King of Parker H.B. No. 1228

## A BILL TO BE ENTITLED

1	AN ACT
2	relating to the phaseout and repeal of the miscellaneous gross
3	receipts tax on utility companies; decreasing the rates of the tax.
4	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
5	ARTICLE 1. CHANGES EFFECTIVE DURING PHASEOUT OF TAX
6	SECTION 1.01. Effective September 1, 2020, Sections
7	447.013(d) and (e), Government Code, are amended to read as
8	follows:
9	(d) The account consists of:
10	(1) [a sub-account in the account that consists of the
11	proceeds of bonds issued under Subsection (j);
12	$[\frac{(2)}{2}]$ revenues allocated to the account under former
13	Section <u>182.122(b)</u> [ <del>182.122</del> ], Tax Code, before September 1, 2020;
14	(2) [ $(3)$ ] any amount appropriated by the legislature
15	for the account;
16	(3) [ $(4)$ ] gifts, grants, and other donations received
17	for the account; and
18	(4) [ $(5)$ ] interest earned on the investment of money
19	in the account.
20	(e) Money in the account may be appropriated only to the
21	State Energy Conservation Office to award grants or to make or
22	guarantee loans under this section. The total amount of grants that

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revenues described by Subsection (d)(1) [(d)(2)] may not exceed \$20

23 may be awarded under this section in any state fiscal biennium from

- 1 million. The total amount of loans that may be made or guaranteed
- 2 under this section in any state fiscal biennium from revenues
- 3 described by Subsection (d)(1) [(d)(2)] may not exceed \$10 million.
- 4 SECTION 1.02. (a) Section 182.022(b), Tax Code, is amended
- 5 to read as follows:
- 6 (b) The tax rates are:
- 7 (1) .465 [.581] percent of the gross receipts from
- 8 business done in an incorporated city or town having a population of
- 9 more than 1,000 but less than 2,500[, according to the last federal
- 10 census next preceding the filing of the report];
- 11 (2) .856 [1.07] percent of the gross receipts from
- 12 business done in an incorporated city or town having a population of
- 13 2,500 or more but less than 10,000[, according to the last federal
- 14 census next preceding the filing of the report]; and
- 15 (3) 1.598 [1.997] percent of the gross receipts from
- 16 business done in an incorporated city or town having a population of
- 17 10,000 or more[<del>, according to the last federal census next</del>
- 18 preceding the filing of the report].
- 19 (b) This section applies only to a gross receipts tax report
- 20 due on or after January 31, 2018.
- 21 SECTION 1.03. (a) Effective October 1, 2018, Section
- 22 182.022(b), Tax Code, is amended to read as follows:
- 23 (b) The tax rates are:
- 24 (1) .349 [.581] percent of the gross receipts from
- 25 business done in an incorporated city or town having a population of
- 26 more than 1,000 but less than 2,500[, according to the last federal
- 27 census next preceding the filing of the report];

- 1 (2)  $\underline{.642}$  [1.07] percent of the gross receipts from
- 2 business done in an incorporated city or town having a population of
- 3 2,500 or more but less than 10,000[, according to the last federal
- 4 census next preceding the filing of the report]; and
- 5 (3) 1.198  $\left[\frac{1.997}{1.997}\right]$  percent of the gross receipts from
- 6 business done in an incorporated city or town having a population of
- 7 10,000 or more[<del>, according to the last federal census next</del>
- 8 preceding the filing of the report].
- 9 (b) This section applies only to a gross receipts tax report
- 10 due on or after January 31, 2019.
- 11 SECTION 1.04. (a) Effective October 1, 2019, Section
- 12 182.022(b), Tax Code, is amended to read as follows:
- 13 (b) The tax rates are:
- 14 (1) .232 [.581] percent of the gross receipts from
- 15 business done in an incorporated city or town having a population of
- 16 more than 1,000 but less than 2,500[<del>, according to the last federal</del>
- 17 census next preceding the filing of the report];
- 18 (2)  $.428 [\frac{1.07}{}]$  percent of the gross receipts from
- 19 business done in an incorporated city or town having a population of
- 20 2,500 or more but less than 10,000[, according to the last federal
- 21 census next preceding the filing of the report]; and
- (3) .799 [1.997] percent of the gross receipts from
- 23 business done in an incorporated city or town having a population of
- 24 10,000 or more[<del>, according to the last federal census next</del>
- 25 preceding the filing of the report].
- 26 (b) This section applies only to a gross receipts tax report
- 27 due on or after January 31, 2020.

- 1 SECTION 1.05. (a) Effective October 1, 2020, Section
- 2 182.022(b), Tax Code, is amended to read as follows:
- 3 (b) The tax rates are:
- 4 (1) .116 [.581] percent of the gross receipts from
- 5 business done in an incorporated city or town having a population of
- 6 more than 1,000 but less than 2,500[, according to the last federal
- 7 census next preceding the filing of the report];
- 8 (2)  $\underline{.214}$  [1.07] percent of the gross receipts from
- 9 business done in an incorporated city or town having a population of
- 10 2,500 or more but less than 10,000[, according to the last federal
- 11 census next preceding the filing of the report]; and
- 12 (3)  $.399 [\frac{1.997}{1.997}]$  percent of the gross receipts from
- 13 business done in an incorporated city or town having a population of
- 14 10,000 or more[, according to the last federal census next
- 15 preceding the filing of the report].
- 16 (b) This section applies only to a gross receipts tax report
- 17 due on or after January 31, 2021.
- SECTION 1.06. Section 182.122, Tax Code, as effective until
- 19 September 1, 2020, is amended by adding Subsection (c) to read as
- 20 follows:
- 21 <u>(c) In each state fiscal biennium at the time the</u>
- 22 comptroller makes the allocation required under this section, the
- 23 comptroller shall determine the difference between the amount of
- 24 revenue that would be allocated to the foundation school fund under
- 25 <u>Subsection (a)(1) during that state fiscal biennium if the tax</u>
- 26 imposed under Section 182.022 were imposed at the rates in effect on
- 27 September 30, 2017, and the amount of revenue actually allocated to

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- 1 the foundation school fund under Subsection (a)(1) during that
- 2 biennium. The comptroller shall transfer from the general revenue
- 3 fund an amount equal to that difference and credit that amount to
- 4 the foundation school fund. The transfer required by this
- 5 subsection is in addition to the allocation of revenue to the
- 6 foundation school fund under Subsection (a).
- 7 SECTION 1.07. Section 182.122, Tax Code, as effective
- 8 September 1, 2020, is amended to read as follows:
- 9 Sec. 182.122. ALLOCATION OF TAX. (a) Revenues collected
- 10 under this chapter are allocated:
- 11 (1) one-fourth to the foundation school fund; and
- 12 (2) three-fourths to the general revenue fund.
- 13 (b) In each state fiscal biennium at the time the
- 14 comptroller makes the allocation required under this section, the
- 15 comptroller shall determine the difference between the amount of
- 16 revenue that would be allocated to the foundation school fund under
- 17 Subsection (a)(1) during that state fiscal biennium if the tax
- 18 imposed under Section 182.022 were imposed at the rates in effect on
- 19 September 30, 2017, and the amount of revenue actually allocated to
- 20 the foundation school fund under Subsection (a)(1) during that
- 21 biennium. The comptroller shall transfer from the general revenue
- 22 fund an amount equal to that difference and credit that amount to
- 23 the foundation school fund. The transfer required by this
- 24 subsection is in addition to the allocation of revenue to the
- 25 foundation school fund under Subsection (a).
- SECTION 1.08. Subchapter E, Chapter 36, Utilities Code, is
- 27 amended by adding Section 36.2025 to read as follows:

- 1 Sec. 36.2025. ADJUSTMENT FOR CHANGES IN GROSS RECEIPTS TAX
- 2 LIABILITY. (a) The commission shall provide in a rate case under
- 3 Subchapter C or D for the prospective adjustment of an electric
- 4 utility's billing to reflect a decrease in the utility's tax
- 5 liability to this state if the decrease results from a reduction in
- 6 <u>a rate of the miscellaneous gross receipts tax imposed under</u>
- 7 Chapter 182, Tax Code, before October 1, 2021, or from the repeal of
- 8 that chapter.
- 9 (b) The commission shall make an adjustment described by
- 10 Subsection (a) in the first rate case that begins after a decrease
- 11 in tax liability occurs. The adjustment remains effective only
- 12 until a subsequent adjustment under this section.
- SECTION 1.09. Subchapter G, Chapter 104, Utilities Code, is
- 14 amended by adding Section 104.302 to read as follows:
- Sec. 104.302. ADJUSTMENT FOR CHANGES IN GROSS RECEIPTS TAX
- 16 LIABILITY. (a) The regulatory authority shall provide for the
- 17 adjustment of a gas utility's billing to reflect a decrease in the
- 18 utility's tax liability to this state if the decrease results from a
- 19 reduction in a rate of the miscellaneous gross receipts tax imposed
- 20 under Chapter 182, Tax Code, before October 1, 2021, or from the
- 21 repeal of that chapter.
- 22 (b) Each adjustment described by Subsection (a):
- 23 (1) shall be made effective at the same time as the
- 24 decrease of tax liability or as soon after that decrease occurs as
- 25 is reasonably practicable; and
- 26 (2) remains effective only until a subsequent
- 27 <u>adjustment under this section.</u>

- 1 (c) This section does not apply to a gas utility if the
- 2 regulatory authority enters an order for the utility under
- 3 Subchapter C or D that accounts for the reduction or repeal of tax
- 4 <u>liability described by Subsection (a).</u>
- 5 (d) An adjustment under this section is not a rate case
- 6 under Subchapter C or D.
- 7 SECTION 1.10. Subchapter F, Chapter 13, Water Code, is
- 8 amended by adding Section 13.1885 to read as follows:
- 9 Sec. 13.1885. ADJUSTMENT FOR CHANGES IN GROSS RECEIPTS TAX
- 10 LIABILITY. (a) The regulatory authority shall provide for the
- 11 adjustment of a utility's billing to reflect a decrease in the
- 12 utility's tax liability to this state if the decrease results from a
- 13 reduction in a rate of the miscellaneous gross receipts tax imposed
- 14 under Chapter 182, Tax Code, before October 1, 2021, or from the
- 15 repeal of that chapter.
- 16 (b) Each adjustment described by Subsection (a):
- 17 (1) shall be made effective at the same time as the
- 18 decrease of tax liability or as soon after that decrease occurs as
- 19 is reasonably practicable; and
- 20 (2) remains effective only until a subsequent
- 21 adjustment under this section.
- (c) This section does not apply to a utility if the
- 23 regulatory authority determines the utility's rates by an order
- 24 issued under this subchapter for the utility that accounts for the
- 25 reduction or repeal of tax liability described by Subsection (a).
- 26 (d) An adjustment under this section is an uncontested
- 27 matter not subject to a contested case hearing. An adjustment under

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   this section is not a rate case.
    ARTICLE 2. REPEAL OF TAX ON OCTOBER 1, 2021, AND CHANGES EFFECTIVE
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 3
                              ON REPEAL OF TAX
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          SECTION 2.01.
                          (a) The following provisions of the Tax Code
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   are repealed:
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                     the heading to Chapter 182;
               (1)
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                     the headings to Subchapters B and C, Chapter 182;
                (2)
8
                (3)
                     Sections 182.021, 182.022, 182.023, and 182.027;
9
                (4)
                     Subchapters E, F, and G, Chapter 182; and
                     Section 191.089.
10
               (5)
               The repeal by this section of the provisions of Chapter
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    182, Tax Code, listed in Subsection (a) of this section does not
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    affect the taxes imposed under that chapter before the effective
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   date of this article.
                             The provisions of Chapter 182 in effect
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   immediately before the effective date of this article that relate
   to the collection and enforcement of the taxes accruing before the
16
17
   effective date of this article and to the allocation of revenue from
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The repeal by this section of the provisions of Chapter 22 182, Tax Code, listed in Subsection (a) and Section 191.089, Tax 23 24 Code, does not affect the imposition of a penalty under Chapter 182, Tax Code, for conduct occurring before the effective date of this 25 26 article. For purposes of this subsection, conduct occurs before the effective date of this article if any element of the conduct 27

allocating revenue from those taxes.

those taxes are continued in effect for purposes of collecting and

enforcing those taxes, including enforcing the requirements to file

tax reports and make tax payments on or before October 31, 2021, and

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- 1 subject to the imposition of the penalty occurs before that date.
- 2 Conduct occurring before the effective date of this article is
- 3 governed by the law in effect when the conduct occurred, and the
- 4 former law is continued in effect for that purpose.
- 5 SECTION 2.02. Section 91.904, Natural Resources Code, is
- 6 amended to read as follows:
- 7 Sec. 91.904. CONSTRUCTION OF SUBCHAPTER. This subchapter
- 8 may not be construed to:
- 9 (1) limit the authority of a saltwater pipeline
- 10 facility to use a public right-of-way under any other law;
- 11 (2) affect the authority of a municipality to:
- 12 (A) regulate the use of a public right-of-way by
- 13 a saltwater pipeline operator under any other law; or
- 14 (B) require payment of any applicable charge
- under Section <u>253.003</u>, <u>Utilities</u> [<del>182.025</del>, <u>Tax</u>] Code; or
- 16 (3) require a county or municipality to:
- 17 (A) grant a right to a saltwater pipeline
- 18 operator that applies to a public road or right-of-way and that is
- 19 broader than the county's or municipality's legal interest in the
- 20 public road or right-of-way; or
- 21 (B) grant more than a surface right to a
- 22 saltwater pipeline operator in a right-of-way acquired by
- 23 prescription.
- SECTION 2.03. Section 37.101(d), Utilities Code, is amended
- 25 to read as follows:
- 26 (d) This section does not:
- 27 (1) limit the power of a city, town, or village to

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- 1 incorporate or of a municipality to extend its boundaries by
- 2 annexation; or
- 3 (2) prohibit a municipality from levying a tax or
- 4 other special charge for the use of the streets as authorized by
- 5 Section 253.003 [<del>182.025, Tax Code</del>].
- 6 SECTION 2.04. Section 41.005, Utilities Code, is amended to
- 7 read as follows:
- 8 Sec. 41.005. LIMITATION ON MUNICIPAL AUTHORITY.
- 9 Notwithstanding any other provision of this title, a municipality
- 10 may not directly or indirectly regulate the rates, operations, and
- 11 services of an electric cooperative, except, with respect to
- 12 operations, to the extent necessary to protect the public health,
- 13 safety, or welfare. This section does not prohibit a municipality
- 14 from making a lawful charge for the use of public rights-of-way
- 15 within the municipality as provided by <u>Sections</u> [Section 182.025,
- 16 Tax Code, and Section 33.008 and 253.003. An electric cooperative
- 17 shall be an electric utility for purposes of Sections [Section
- 18 182.025, Tax Code, and Section 33.008 and 253.003.
- 19 SECTION 2.05. Section 121.2025(a), Utilities Code, is
- 20 amended to read as follows:
- 21 (a) Except as otherwise provided by this section or Section
- 22 <u>253.003</u> [<del>182.025, Tax Code</del>], a municipality may not assess a charge
- 23 for the placement, construction, maintenance, repair, replacement,
- 24 operation, use, relocation, or removal of a gas pipeline facility
- 25 on, along, under, or across a public road, highway, street, alley,
- 26 stream, canal, or other public way.
- 27 SECTION 2.06. Section 121.211(g), Utilities Code, is

- 1 amended to read as follows:
- 2 (g) Each operator of a natural gas distribution system and
- 3 each natural gas master meter operator shall recover as a surcharge
- 4 to its existing rates the amounts paid to the commission under this
- 5 section. Amounts collected under this subsection by an
- 6 investor-owned natural gas distribution system or a cooperatively
- 7 owned natural gas distribution system shall not be included in the
- 8 revenue or gross receipts of the company for the purpose of
- 9 calculating municipal franchise fees or any tax imposed under
- 10 [Subchapter B, Chapter 182, Tax Code, or under] Chapter 122 or
- 11 <u>Section 253.003</u>. Those amounts are not subject to a sales and use
- 12 tax imposed by Chapter 151, Tax Code, or Subtitle C, Title 3, Tax
- 13 Code.
- SECTION 2.07. Section 181.005(b), Utilities Code, is
- 15 amended to read as follows:
- 16 (b) The right granted by Subsection (a) relating to the use
- 17 of a municipal street or alley is subject to the payment of charges
- 18 in accordance with Sections [Section] 121.2025 and 253.003 [of this
- 19 code and Sections 182.025 and 182.026, Tax Code].
- SECTION 2.08. Section 181.047(d), Utilities Code, is
- 21 amended to read as follows:
- 22 (d) This section does not prohibit a municipality from
- 23 imposing a tax or special charge for the use of a street as
- 24 authorized by [Subchapter Br] Chapter 253 [182, Tax Code].
- 25 SECTION 2.09. (a) Title 5, Utilities Code, is amended by
- 26 adding Chapter 253 to read as follows:
- 27 CHAPTER 253. TAXES AND CHARGES IMPOSED ON OR PROHIBITED FROM BEING

1 IMPOSED ON CERTAIN UTILITIES LOCATED IN INCORPORATED AREAS Sec. 253.001. DEFINITIONS. (a) In this chapter: 2 (1) "Business" means the provision of gas, 3 electricity, or water. 4 5 (2) "Distribution service" has the meaning assigned by 6 Section 33.008. 7 (3) "Electric utility" has the meaning assigned by 8 Section 31.002. 9 (4) "Public utility" means: 10 (A) a person who owns or operates a gas or water works or water plant used for local sale and distribution located in 11 12 an incorporated city or town in this state; or (B) an electric utility or transmission and 13 distribution utility providing distribution service in 14 incorporated city or town in this state. 15 16 (5) "Transmission and distribution utility" has the 17 meaning assigned by Section 31.002. (6) "Utility company" means, except as provided by 18 Subsection (b), a person: 19 20 (A) who owns or operates a gas or water works or water plant used for local sale and distribution located in an 21 22 incorporated city or town in this state; or 23 (B) who owns or operates an electric light or 24 electric power works or light plant used for local sale and distribution located in an incorporated city or town in this state, 25 26 or who is a retail electric provider, as that term is defined in

Section 31.002, including a retail electric provider owned,

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- 1 operated, or controlled by an electric cooperative, that makes
- 2 local sales in an incorporated city or town in this state.
- 3 (b) For purposes of this chapter, "utility company" does not
- 4 include a person who owns an electric light or electric power or gas
- 5 plant used for distribution but who does not make retail sales to
- 6 the ultimate consumer in an incorporated city or town in this state.
- 7 (b) Sections 182.024, 182.025, and 182.026, Tax Code, are
- 8 transferred to Chapter 253, Utilities Code, as added by this
- 9 section, redesignated as Sections 253.002, 253.003, and 253.004,
- 10 Utilities Code, respectively, and amended to read as follows:
- 11 Sec. 253.002 [<del>182.024</del>]. TAX OR CHARGE BY CERTAIN POLITICAL
- 12 SUBDIVISIONS. No city or other political subdivision of this state
- 13 may impose an occupation tax or charge of any sort on a utility
- 14 company located in an incorporated city or town with a population of
- 15 more than 1,000 [taxed under this subchapter].
- 16 Sec. 253.003 [ $\frac{182.025}{}$ ]. CHARGES BY A CITY. (a) An
- 17 incorporated city or town may make a reasonable lawful charge for
- 18 the use of a city street, alley, or public way by a public utility in
- 19 the course of its business.
- 20 (b) The total charges, however designated or measured, may
- 21 not exceed two percent of the gross receipts of the public utility
- 22 for the sale of gas or water within the city.
- (c) The total charges, however designated or measured,
- 24 relating to distribution service of an electric utility or
- 25 transmission and distribution utility within the city may not
- 26 exceed the amount or amounts prescribed by Section 33.008[ $_{ au}$
- 27 Utilities Code]. The charges paid by an electric utility or

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- 1 transmission and distribution utility under this subsection may be
- 2 only for distribution service.
- 3 (d) If a public utility <u>located in an incorporated city or</u>
- 4 town with a population of more than 1,000 [taxed under this
- 5 subchapter] pays a special tax, rental, contribution, or charge
- 6 under a contract or franchise executed before May 1, 1941, the city
- 7 shall credit the payment against the amount owed by the public
- 8 utility on any charge allowable under Subsection (a) [of this
- 9 section].
- 10 [<del>(e) In this section:</del>
- 11 [(1) "Distribution service" has the meaning assigned
- 12 by Section 33.008, Utilities Code.
- 13 [(2) "Electric utility" has the meaning assigned by
- 14 Section 31.002, Utilities Code.
- 15 [(3) "Public utility" means:
- 16 [(A) a person who owns or operates a gas or water
- 17 works or water plant used for local sale and distribution located
- 18 within an incorporated city or town in this state; or
- 19 [(B) an electric utility or transmission and
- 20 distribution utility providing distribution service within an
- 21 incorporated city or town in this state.
- [(4) "Transmission and distribution utility" has the
- 23 meaning assigned by Section 31.002, Utilities Code.
- Sec. <u>253.004</u> [<del>182.026</del>]. <u>APPLICABILITY</u> AND EFFECT OF
- 25 CHAPTER [SUBCHAPTER NOT APPLICABLE]. (a) This chapter
- 26 [subchapter] does not apply to a utility company owned and operated
- 27 by a city, town, county, water improvement district, or

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- 1 conservation district.
- 2 (b) This <u>chapter</u> [<u>subchapter</u>] does not:
- 3 (1) affect collection of ad valorem taxes; or
- 4 (2) impair or alter a provision of a contract,
- 5 agreement, or franchise made between a city and a public utility
- 6 company relating to a payment made to the city.
- 7 SECTION 2.10. Section 13.247(c), Water Code, is amended to
- 8 read as follows:
- 9 (c) This section may not be construed as limiting the power
- 10 of municipalities to incorporate or extend their boundaries by
- 11 annexation, or as prohibiting any municipality from levying taxes
- 12 and other special charges for the use of the streets as are
- 13 authorized by Section <u>253.003</u>, <u>Utilities</u> [<del>182.025</del>, <u>Tax</u>] Code.
- 14 ARTICLE 3. EFFECTIVE DATE
- SECTION 3.01. (a) Except as provided by Subsection (b) of
- 16 this section, this Act takes effect October 1, 2017.
- 17 (b) Article 2 of this Act takes effect October 1, 2021.