

By: Frullo

H.B. No. 1566

A BILL TO BE ENTITLED

AN ACT

relating to mediation of the settlement of certain out-of-network health benefit claims involving balance billing.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Section 1467.001, Insurance Code, is amended by amending Subdivisions (1), (3), (4), (5), and (7) and adding Subdivisions (2-a), (3-a), and (4-a) to read as follows:

(1) "Administrator" means:

(A) an administering firm for a health benefit plan providing coverage under Chapter 1551, 1575, or 1579; and

(B) if applicable, the claims administrator for the health benefit plan.

(2-a) "Emergency care provider" means a physician, health care practitioner, facility, or other health care provider who provides and bills an enrollee, administrator, or health benefit plan for emergency care.

(3) "Enrollee" means an individual who is eligible to receive benefits through a preferred provider benefit plan or a health benefit plan under Chapter 1551, 1575, or 1579.

(3-a) "Facility" has the meaning assigned by Section 324.001, Health and Safety Code.

(4) "Facility-based provider [~~physician~~]" means a physician, health care practitioner, or other health care provider [~~radiologist, an anesthesiologist, a pathologist, an emergency~~]

1 ~~department physician, a neonatologist, or an assistant surgeon:~~

2 ~~[(A) to whom the facility has granted clinical~~  
3 ~~privileges; and~~

4 ~~[(B)]~~ who provides health care or medical  
5 services to patients of a [the] facility ~~[under those clinical~~  
6 ~~privileges]~~.

7 (4-a) "Health care practitioner" means an individual  
8 who is licensed to provide health care services.

9 (5) "Mediation" means a process in which an impartial  
10 mediator facilitates and promotes agreement between the insurer  
11 offering a preferred provider benefit plan or the administrator and  
12 a facility-based provider or emergency care provider ~~[physician]~~ or  
13 the provider's ~~[physician's]~~ representative to settle a health  
14 benefit claim of an enrollee.

15 (7) "Party" means an insurer offering a preferred  
16 provider benefit plan, an administrator, or a facility-based  
17 provider or emergency care provider ~~[physician]~~ or the provider's  
18 ~~[physician's]~~ representative who participates in a mediation  
19 conducted under this chapter. The enrollee is also considered a  
20 party to the mediation.

21 SECTION 2. Section [1467.002](#), Insurance Code, is amended to  
22 read as follows:

23 Sec. 1467.002. APPLICABILITY OF CHAPTER. This chapter  
24 applies to:

25 (1) a preferred provider benefit plan offered by an  
26 insurer under Chapter [1301](#); and

27 (2) an administrator of a health benefit plan, other

1 than a health maintenance organization plan, under Chapter 1551,  
2 1575, or 1579.

3 SECTION 3. Section 1467.003, Insurance Code, is amended to  
4 read as follows:

5 Sec. 1467.003. RULES. The commissioner, the Texas Medical  
6 Board, any other appropriate regulatory agency, and the chief  
7 administrative law judge shall adopt rules as necessary to  
8 implement their respective powers and duties under this chapter.

9 SECTION 4. Section 1467.005, Insurance Code, is amended to  
10 read as follows:

11 Sec. 1467.005. REFORM. This chapter may not be construed to  
12 prohibit:

13 (1) an insurer offering a preferred provider benefit  
14 plan or administrator from, at any time, offering a reformed claim  
15 settlement; or

16 (2) a facility-based provider or emergency care  
17 provider [~~physician~~] from, at any time, offering a reformed charge  
18 for health care or medical services.

19 SECTION 5. Section 1467.051, Insurance Code, is amended to  
20 read as follows:

21 Sec. 1467.051. AVAILABILITY OF MANDATORY MEDIATION;  
22 EXCEPTION. (a) An enrollee may request mediation of a settlement  
23 of an out-of-network health benefit claim if:

24 (1) the amount for which the enrollee is responsible  
25 to a facility-based provider or emergency care provider  
26 [~~physician~~], after copayments, deductibles, and coinsurance,  
27 including the amount unpaid by the administrator or insurer, is

1 greater than \$500; and

2 (2) the health benefit claim is for:

3 (A) emergency care; or

4 (B) a health care or medical service or supply  
5 provided by a facility-based provider [~~physician~~] in a facility  
6 [~~hospital~~] that is a preferred provider or that has a contract with  
7 the administrator.

8 (b) Except as provided by Subsections (c) and (d), if an  
9 enrollee requests mediation under this subchapter, the  
10 facility-based provider or emergency care provider, [~~physician~~] or  
11 the provider's [~~physician's~~] representative, and the insurer or the  
12 administrator, as appropriate, shall participate in the mediation.

13 (c) Except in the case of an emergency and if requested by  
14 the enrollee, a facility-based provider [~~physician~~] shall, before  
15 providing a health care or medical service or supply, provide a  
16 complete disclosure to an enrollee that:

17 (1) explains that the facility-based provider  
18 [~~physician~~] does not have a contract with the enrollee's health  
19 benefit plan;

20 (2) discloses projected amounts for which the enrollee  
21 may be responsible; and

22 (3) discloses the circumstances under which the  
23 enrollee would be responsible for those amounts.

24 (d) A facility-based provider [~~physician~~] who makes a  
25 disclosure under Subsection (c) and obtains the enrollee's written  
26 acknowledgment of that disclosure may not be required to mediate a  
27 billed charge under this subchapter if the amount billed is less

1 than or equal to the maximum amount projected in the disclosure.

2 (e) A bill sent to an enrollee by a facility-based provider  
3 or emergency care provider for an out-of-network health benefit  
4 claim eligible for mediation under this chapter must contain, in  
5 not less than 10-point boldface type, a conspicuous, plain-language  
6 explanation of the mediation process available under this chapter,  
7 including information on how to request mediation and a statement  
8 substantially similar to the following: "This statement is a  
9 balance bill for out-of-network services that may be eligible for  
10 mediation. You may obtain more information at  
11 [www.tdi.texas.gov/consumer/cpmmediation.html](http://www.tdi.texas.gov/consumer/cpmmediation.html)."

12 SECTION 6. Section 1467.052(c), Insurance Code, is amended  
13 to read as follows:

14 (c) A person may not act as mediator for a claim settlement  
15 dispute if the person has been employed by, consulted for, or  
16 otherwise had a business relationship with an insurer offering the  
17 preferred provider benefit plan or a physician, health care  
18 practitioner, or other health care provider during the three years  
19 immediately preceding the request for mediation.

20 SECTION 7. Section 1467.053(d), Insurance Code, is amended  
21 to read as follows:

22 (d) The mediator's fees shall be split evenly and paid by  
23 the insurer or administrator and the facility-based provider or  
24 emergency care provider [~~physician~~].

25 SECTION 8. Sections 1467.054(b), (c), (d), and (e),  
26 Insurance Code, are amended to read as follows:

27 (b) A request for mandatory mediation must be provided to

1 the department on a form prescribed by the commissioner and must  
2 include:

- 3 (1) the name of the enrollee requesting mediation;
- 4 (2) a brief description of the claim to be mediated;
- 5 (3) contact information, including a telephone  
6 number, for the requesting enrollee and the enrollee's counsel, if  
7 the enrollee retains counsel;
- 8 (4) the name of the facility-based provider or  
9 emergency care provider [~~physician~~] and name of the insurer or  
10 administrator; and
- 11 (5) any other information the commissioner may require  
12 by rule.

13 (c) On receipt of a request for mediation, the department  
14 shall notify the facility-based provider or emergency care provider  
15 [~~physician~~] and insurer or administrator of the request.

16 (d) In an effort to settle the claim before mediation, all  
17 parties must participate in an informal settlement teleconference  
18 not later than the 30th day after the date on which the enrollee  
19 submits a request for mediation under this section unless otherwise  
20 agreed by all parties. The facility-based provider or emergency  
21 care provider and the insurer or administrator are equally  
22 responsible for scheduling the informal settlement teleconference.

23 (e) A dispute to be mediated under this chapter that does  
24 not settle as a result of a teleconference conducted under  
25 Subsection (d) must be conducted in the county in which the health  
26 care or medical services were rendered.

27 SECTION 9. Sections 1467.055(d), (g), (h), and (i),

1 Insurance Code, are amended to read as follows:

2 (d) If the enrollee is participating in the mediation in  
3 person, at the beginning of the mediation the mediator shall inform  
4 the enrollee that if the enrollee is not satisfied with the mediated  
5 agreement, the enrollee may file a complaint with:

6 (1) the Texas Medical Board or other appropriate  
7 regulatory agency against the facility-based provider or emergency  
8 care provider [~~physician~~] for improper billing; and

9 (2) the department for unfair claim settlement  
10 practices.

11 (g) Except at the request of an enrollee or as otherwise  
12 agreed by all parties, a mediation shall be held not later than the  
13 180th day after the date of the request for mediation.

14 (h) On receipt of notice from the department that an  
15 enrollee has made a request for mediation that meets the  
16 requirements of this chapter, the facility-based provider or  
17 emergency care provider [~~physician~~] may not pursue any collection  
18 effort against the enrollee who has requested mediation for amounts  
19 other than copayments, deductibles, and coinsurance before the  
20 earlier of:

21 (1) the date the mediation is completed; or

22 (2) the date the request to mediate is withdrawn.

23 (i) A health care or medical service provided by a  
24 facility-based provider or emergency care provider [~~physician~~] may  
25 not be summarily disallowed. This subsection does not require an  
26 insurer or administrator to pay for an uncovered service.

27 SECTION 10. Sections [1467.056](#)(a), (b), and (d), Insurance

1 Code, are amended to read as follows:

2 (a) In a mediation under this chapter, the parties shall:

3 (1) evaluate whether:

4 (A) the amount charged by the facility-based  
5 provider or emergency care provider ~~[physician]~~ for the health care  
6 or medical service or supply is excessive; and

7 (B) the amount paid by the insurer or  
8 administrator represents the usual and customary rate for the  
9 health care or medical service or supply or is unreasonably low; and

10 (2) as a result of the amounts described by  
11 Subdivision (1), determine the amount, after copayments,  
12 deductibles, and coinsurance are applied, for which an enrollee is  
13 responsible to the facility-based provider or emergency care  
14 provider ~~[physician]~~.

15 (b) The facility-based provider or emergency care provider  
16 ~~[physician]~~ may present information regarding the amount charged  
17 for the health care or medical service or supply. The insurer or  
18 administrator may present information regarding the amount paid by  
19 the insurer or administrator.

20 (d) The goal of the mediation is to reach an agreement among  
21 the enrollee, the facility-based provider or emergency care  
22 provider ~~[physician]~~, and the insurer or administrator, as  
23 applicable, as to the amount paid by the insurer or administrator to  
24 the facility-based provider or emergency care provider  
25 ~~[physician]~~, the amount charged by the facility-based provider or  
26 emergency care provider ~~[physician]~~, and the amount paid to the  
27 facility-based provider or emergency care provider ~~[physician]~~ by



1 the enrollee.

2 SECTION 11. Section 1467.057(a), Insurance Code, is amended  
3 to read as follows:

4 (a) The mediator of an unsuccessful mediation under this  
5 chapter shall report the outcome of the mediation to the  
6 department, the Texas Medical Board or other appropriate regulatory  
7 agency, and the chief administrative law judge.

8 SECTION 12. Section 1467.058, Insurance Code, is amended to  
9 read as follows:

10 Sec. 1467.058. CONTINUATION OF MEDIATION. After a referral  
11 is made under Section 1467.057, the facility-based provider or  
12 emergency care provider [~~physician~~] and the insurer or  
13 administrator may elect to continue the mediation to further  
14 determine their responsibilities. Continuation of mediation under  
15 this section does not affect the amount of the billed charge to the  
16 enrollee.

17 SECTION 13. Section 1467.059, Insurance Code, is amended to  
18 read as follows:

19 Sec. 1467.059. MEDIATION AGREEMENT. The mediator shall  
20 prepare a confidential mediation agreement and order that states:

21 (1) the total amount for which the enrollee will be  
22 responsible to the facility-based provider or emergency care  
23 provider [~~physician~~], after copayments, deductibles, and  
24 coinsurance; and

25 (2) any agreement reached by the parties under Section  
26 1467.058.

27 SECTION 14. Section 1467.060, Insurance Code, is amended to

1 read as follows:

2           Sec. 1467.060. REPORT OF MEDIATOR. The mediator shall  
3 report to the commissioner and the Texas Medical Board or other  
4 appropriate regulatory agency:

5                   (1) the names of the parties to the mediation; and

6                   (2) whether the parties reached an agreement or the  
7 mediator made a referral under Section 1467.057.

8           SECTION 15. Section 1467.101(c), Insurance Code, is amended  
9 to read as follows:

10           (c) A mediator shall report bad faith mediation to the  
11 commissioner or the Texas Medical Board or other regulatory agency,  
12 as appropriate, following the conclusion of the mediation.

13           SECTION 16. Section 1467.151, Insurance Code, is amended to  
14 read as follows:

15           Sec. 1467.151. CONSUMER PROTECTION; RULES. (a) The  
16 commissioner and the Texas Medical Board or other regulatory  
17 agency, as appropriate, shall adopt rules regulating the  
18 investigation and review of a complaint filed that relates to the  
19 settlement of an out-of-network health benefit claim that is  
20 subject to this chapter. The rules adopted under this section  
21 must:

22                   (1) distinguish among complaints for out-of-network  
23 coverage or payment and give priority to investigating allegations  
24 of delayed health care or medical care;

25                   (2) develop a form for filing a complaint and  
26 establish an outreach effort to inform enrollees of the  
27 availability of the claims dispute resolution process under this

1 chapter;

2 (3) ensure that a complaint is not dismissed without  
3 appropriate consideration;

4 (4) ensure that enrollees are informed of the  
5 availability of mandatory mediation; and

6 (5) require the administrator to include a notice of  
7 the claims dispute resolution process available under this chapter  
8 with the explanation of benefits sent to an enrollee.

9 (b) The department and the Texas Medical Board or other  
10 appropriate regulatory agency shall maintain information:

11 (1) on each complaint filed that concerns a claim or  
12 mediation subject to this chapter; and

13 (2) related to a claim that is the basis of an enrollee  
14 complaint, including:

15 (A) the type of services that gave rise to the  
16 dispute;

17 (B) the type and specialty, if any, of the  
18 facility-based provider or emergency care provider [~~physician~~] who  
19 provided the out-of-network service;

20 (C) the county and metropolitan area in which the  
21 health care or medical service or supply was provided;

22 (D) whether the health care or medical service or  
23 supply was for emergency care; and

24 (E) any other information about:

25 (i) the insurer or administrator that the  
26 commissioner by rule requires; or

27 (ii) the facility-based provider or

1 emergency care provider [~~physician~~] that the Texas Medical Board or  
2 other appropriate regulatory agency by rule requires.

3 (c) The information collected and maintained by the  
4 department and the Texas Medical Board and other appropriate  
5 regulatory agencies under Subsection (b)(2) is public information  
6 as defined by Section 552.002, Government Code, and may not include  
7 personally identifiable information or health care or medical  
8 information.

9 (d) A facility-based provider or emergency care provider  
10 [~~physician~~] who fails to provide a disclosure under Section  
11 1467.051 is not subject to discipline by the Texas Medical Board or  
12 other appropriate regulatory agency for that failure and a cause of  
13 action is not created by a failure to disclose as required by  
14 Section 1467.051.

15 SECTION 17. The changes in law made by this Act apply only  
16 to a claim for health care or medical services provided on or after  
17 January 1, 2018. A claim for health care or medical services  
18 provided before January 1, 2018, is governed by the law in effect  
19 immediately before the effective date of this Act, and that law is  
20 continued in effect for that purpose.

21 SECTION 18. This Act takes effect September 1, 2017.