By:Flynn, VanDeaverH.B. No. 2180Substitute the following for H.B. No. 2180:ExerciseBy:LarsonC.S.H.B. No. 2180

## A BILL TO BE ENTITLED

AN ACT

2 relating to the Sulphur River Basin Authority, following 3 recommendations of the Sunset Advisory Commission.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

5 SECTION 1. Section 1A(a), Chapter 3, Acts of the 69th 6 Legislature, 1st Called Session, 1985, is amended to read as 7 follows:

8 (a) The authority is subject to review under Chapter 325, 9 Government Code (Texas Sunset Act), but may not be abolished under 10 that chapter. The review shall be conducted under Section 325.025, 11 Government Code, as if the authority were a state agency scheduled 12 to be abolished September 1, <u>2029</u> [<del>2017</del>], and every 12th year after 13 that year.

14 SECTION 2. Section 2(11), Chapter 3, Acts of the 69th 15 Legislature, 1st Called Session, 1985, is amended to read as 16 follows:

17 (11) "Waste" means sewage, industrial waste,
18 municipal waste, recreational waste, agricultural waste, <u>or</u> waste
19 heat[<del>, solid waste, or any other waste</del>].

20 SECTION 3. Section 3(a), Chapter 3, Acts of the 69th 21 Legislature, 1st Called Session, 1985, is amended to read as 22 follows:

(a) The authority is composed of the territory in eachcounty in Texas, other than Fannin County, that is located in whole

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or in part within the watershed of the Sulphur River and its 1 tributaries with confluences with the Sulphur River upstream from 2 3 the eastern boundary of Texas, as those watersheds and tributaries are defined by maps now on file with the development board [Texas 4 5 Department of Water Resources].

6 SECTION 4. Section 4, Chapter 3, Acts of the 69th 7 Legislature, 1st Called Session, 1985, is amended to read as 8 follows:

9 Sec. 4. AUTHORITY PURPOSES. The purpose of this Act is to authorize the authority to provide for the conservation and 10 development of the state's natural resources within the basin of 11 12 Sulphur River, including:

control, 13 (1) the storage, preservation, and 14 distribution of the state's water for domestic and municipal uses, 15 industrial uses, irrigation, mining and recovery of minerals, stock raising, underground water recharge, electric power generation, 16 17 navigation, [recreation and pleasure,] and other beneficial uses and purposes; 18

19 (2) the reclamation and irrigation of land needing irrigation; 20

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the reclamation and drainage of overflowed land (3) and other land needing drainage; 22

23 (4) the maintenance and enhancement of the quality of 24 the water;

25 (5) the conservation and development of the [forests,] 26 water[, and hydroelectric power];

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the navigation of inland water; and (6)

1 (7) the provision of systems, facilities, and 2 procedures for the collection, transportation, handling, 3 treatment, and disposal of waste [of all types].

4 SECTION 5. Section 6, Chapter 3, Acts of the 69th 5 Legislature, 1st Called Session, 1985, is amended by amending 6 Subsections (a), (b), (c), and (i) and adding Subsection (j) to read 7 as follows:

8 (a) The authority shall be governed by a board of directors 9 composed of <u>seven</u> [<del>six</del>] members. The members of the board shall be 10 appointed by the governor with the advice and consent of the senate. 11 <u>One member of the board shall be appointed to represent the</u> 12 <u>authority at large.</u> Two members of the board shall be appointed 13 from each of the following regions:

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(1) Region 1: Bowie and Red River counties;

15 (2) Region 2: Cass, Franklin, Hunt, Morris, and Titus16 counties; and

17 (3) Region 3: Delta, Hopkins, and Lamar counties.
18 (b) Each member of the board must be a qualified elector. A
19 member of the board appointed to represent a region under
20 Subsection (a) must be [and] a resident of a county in the region
21 for which the member [he] is appointed.

(c) <u>Each</u> [Except for the initial members of the board, each]
member of the board shall serve for a term of six years and until <u>the</u>
<u>member's</u> [his] successor has qualified. [Of the six initial
members appointed by the governor, the governor shall designate two
members to serve for terms that expire on February 1, 1987, two
members to serve for terms that expire on February 1, 1989, and two

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1	members to serve for terms that expire on February 1, 1991.]
2	(i) The governor shall designate a member of the board as
3	the presiding officer of the board to serve in that capacity at the
4	pleasure of the governor.
5	<u>(j)</u> The board shall elect [ <del>a president,</del> ] one or more
6	vice-presidents, a secretary, a treasurer, and other officers as
7	the members of the board consider necessary. The presiding officer
8	[president] and vice-president must be members of the board, but
9	other officers are not required to be members of the board. The
10	offices of the secretary and treasurer may be combined, and the
11	offices of assistant secretary and assistant treasurer may be
12	combined.
13	SECTION 6. Chapter 3, Acts of the 69th Legislature, 1st
14	Called Session, 1985, is amended by adding Sections 6A and 6B to
15	read as follows:
16	Sec. 6A. BOARD MEMBER TRAINING. (a) A person who is
17	appointed to and qualifies for office as a member of the board may
18	not vote, deliberate, or be counted as a member in attendance at a
19	meeting of the board until the person completes a training program
20	that complies with this section.
21	(b) The training program must provide the person with
22	information regarding:
23	(1) the law governing authority operations;
24	(2) the programs, functions, rules, and budget of the
25	authority;
26	(3) the scope of and limitations on the rulemaking
27	authority of the authority;

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1	(4) the results of the most recent formal audit of the
2	authority;
3	(5) the requirements of:
4	(A) laws relating to open meetings, public
5	information, administrative procedure, and disclosing conflicts of
6	interest; and
7	(B) other laws applicable to members of the
8	governing body of a river authority in performing their duties; and
9	(6) any applicable ethics policies adopted by the
10	board or the Texas Ethics Commission.
11	(c) A person appointed to the board is entitled to
12	reimbursement for the travel expenses incurred in attending the
13	training program regardless of whether the attendance at the
14	program occurs before or after the person qualifies for office.
15	(d) The board shall create a training manual that includes
16	the information required by Subsection (b). The board shall
17	distribute a copy of the training manual annually to each member of
18	the board. On receipt of the training manual, each member of the
19	board shall sign a statement acknowledging receipt of the training
20	manual.
21	Sec. 6B. USE OF ALTERNATIVE RULEMAKING AND DISPUTE
22	RESOLUTION. (a) The board shall develop a policy to encourage the
23	use of:
24	(1) negotiated rulemaking procedures under Chapter
25	2008, Government Code, for the adoption of authority rules; and
26	(2) appropriate alternative dispute resolution
27	procedures under Chapter 2009, Government Code, to assist in the

1 resolution of internal and external disputes under the authority's 2 jurisdiction. 3 (b) The authority's procedures relating to alternative dispute resolution must conform, to the extent possible, to any 4 model guidelines issued by the State Office of Administrative 5 Hearings for the use of alternative dispute resolution by state 6 7 agencies. 8 (c) The authority shall: (1) coordinate the implementation of the policy 9 10 adopted under Subsection (a); (2) provide training as needed to implement the 11 procedures for negotiated rulemaking or alternative dispute 12 13 resolution; and 14 (3) collect data concerning the effectiveness of those 15 procedures. 16 SECTION 7. Section 8, Chapter 3, Acts of the 69th 17 Legislature, 1st Called Session, 1985, is amended by adding Subsection (c) to read as follows: 18 (c) A director's compensation may be increased 19 as authorized by Section 49.060, Water Code, by resolution adopted by 20 21 the board in accordance with Subsection (e) of that section on or after September 1, 1995. 22 SECTION 8. Chapter 3, Acts of the 69th Legislature, 1st 23 24 Called Session, 1985, is amended by adding Sections 10A and 13A to read as follows: 25 26 Sec. 10A. SEPARATION OF POLICYMAKING AND MANAGEMENT FUNCTIONS. The board shall develop and implement policies that 27

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C.S.H.B. No. 2180 1 clearly separate the policymaking responsibilities of the board and 2 the management responsibilities of the executive director and staff 3 of the authority. 4 Sec. 13A. COMPLAINTS. (a) The authority shall maintain a system to promptly and efficiently act on complaints filed with the 5 authority. The authority shall maintain information about parties 6 to the complaint, the subject matter of the complaint, a summary of 7 8 the results of the review or investigation of the complaint, and its disposition. 9 (b) The authority shall make information available 10 describing its procedures for complaint investigation and 11 12 resolution. (c) The authority shall periodically notify the complaint 13 parties of the status of the complaint until final disposition. 14 15 SECTION 9. Sections 17(b) and (d), Chapter 3, Acts of the 69th Legislature, 1st Called Session, 1985, are amended to read as 16 17 follows: The authority may exercise the powers of control and use 18 (b) 19 of the state's water in the manner and for the following purposes: (1) to provide for the control and coordination of 20 water use in the basin as a unit; 21 provide by adequate organization 22 (2) to and administration for the preservation of the rights of the people of 23 24 the different sections of the basin in the beneficial use of water; (3) to provide for conserving storm water, floodwater, 25 26 and unappropriated flow of the basin, including the storage, control, transportation, treatment, and distribution of that 27

1 water, and the prevention of the escape of water without the maximum 2 of public service and for the prevention of devastation of land from 3 recurrent overflows, and the protection of life and property in the 4 river basin from uncontrolled floodwater;

5 (4) to provide for the conservation of water essential 6 for domestic and other water uses of the people of the basin, 7 including necessary water supplies for cities, towns, and 8 industrial districts;

9 (5) to provide for the irrigation of land in the basin 10 where irrigation is required for agricultural purposes or is 11 considered helpful to more profitable agricultural production and 12 for the equitable distribution of storm water, floodwater, and 13 unappropriated flow water to the regional potential requirements 14 for all uses;

15 (6) to provide for the encouragement and development 16 of drainage systems and provisions for drainage of land in the 17 valleys of the basin needing drainage for profitable agricultural 18 and livestock production and industrial activities, and other 19 drainage of land for the most advantageous use;

20 (7) to provide for the conservation of soil against 21 destructive erosion, thereby preventing the increased flood menace 22 incident to erosion;

(8) to control and make available for use storm water,
floodwater, and unappropriated flow water as authorized by the
commission, in the development of commercial and industrial
enterprises in all sections of the watershed area of the authority;
(9) [to provide for the control, storage, and use of

1 storm water, floodwater, and unappropriated flow water in the 2 development and distribution of hydroelectric power, where this use 3 may be economically coordinated with other and superior uses, and 4 subordinated to the uses declared by law to be superior;

5 [(10)] to provide for each purpose and use for which 6 storm water, floodwater, and unappropriated flow water when 7 controlled and conserved may be used in the performance of a useful 8 service as contemplated and authorized by the provisions of the 9 constitution and laws of this state;

10 <u>(10)</u> [<del>(11)</del>] to control, store, and preserve the water 11 of the basin inside the boundaries of the authority for any useful 12 purpose;

13 <u>(11)</u> [<del>(12)</del>] to use, distribute, and sell water for any 14 beneficial purpose inside and outside the authority; and

15 <u>(12)</u> [<del>(13)</del>] to acquire water and water rights inside 16 and outside the authority.

17 (d) The authority shall adopt and implement a program of water conservation consistent with rules and criteria duly adopted 18 19 and enforceable by the commission and development board [department] for similarly situated authorities. A program of 20 water conservation means the use of practices, techniques, and 21 technologies that will reduce the consumption of water, reduce the 22 23 loss or waste of water, improve efficiency in the use of water, or 24 increase the recycling and reuse of water so that a water supply is made available for future uses. 25

26 SECTION 10. Sections 20 and 23, Chapter 3, Acts of the 69th 27 Legislature, 1st Called Session, 1985, are amended to read as

1 follows:

Sec. 20. WATER QUALITY CONTROL. The authority is a river 2 3 authority for the purposes and definitions of Chapter 30, Water Code, and the Clean Air Financing Act (Article 4477-5a, Vernon's 4 Texas Civil Statutes) [, and the Solid Waste Resource Recovery 5 Financing Act (Article 4477-7a, Vernon's Texas Civil Statutes)] as 6 they apply to the authority. If <u>a provision of the Clean Air</u> 7 8 Financing Act [one of those Acts] conflicts with this Act, this Act prevails. 9

10 Sec. 23. PERMITS AND LICENSES. (a) The authority shall 11 apply for any permits, licenses, [franchises,] and other grants of 12 authority required from the commission.

(b) The authority may apply for any permits, licenses, [franchises,] and financial assistance it may need from [the department or] any federal, state, or local governmental agency.

16 (c) Before voting on a proposed project for which the board 17 will seek a permit, the board shall obtain advice on the proposed 18 project from the county judge of each county in which the proposed 19 project is proposed to be located.

20 SECTION 11. Section 24(a), Chapter 3, Acts of the 69th 21 Legislature, 1st Called Session, 1985, is amended to read as 22 follows:

(a) The authority may enter into service contracts and may
adopt resolutions and orders establishing rates and providing for
the collection of fees and charges for the sale or use of water, the
services of water transmission, treatment, and storage facilities,
[solid and] liquid waste collection, treatment and disposal

1 facilities and services, [the use of park and recreational 2 facilities,] the sale of power and electric energy, and any other 3 services or facilities sold, furnished, or supplied by the 4 authority.

5 SECTION 12. Sections 29(b) and (c), Chapter 3, Acts of the 6 69th Legislature, 1st Called Session, 1985, are amended to read as 7 follows:

8 (b) Notwithstanding any other law, the authority may:

9 <u>(1)</u> undertake and carry out any activities <u>that are</u> 10 <u>related to or necessary in carrying out or performing any power or</u> 11 <u>function of the authority;</u>

(2) [-] enter into contracts, loan agreements, leases,
 or installment sales agreements; [-, and]

14 (3) acquire, purchase, construct, own, operate, 15 maintain, repair, improve, or extend, and loan, lease, sell, or 16 otherwise dispose of, <u>including by such methods as loan payments</u>, 17 <u>rentals, sales, and installment sales</u>, as the parties may agree, 18 any facilities, plants, buildings, structures, equipment, and 19 appliances <u>and</u> [7] property or any interest in property;[7] and

20 <u>(4) use</u> any or all money or proceeds of bonds and other 21 obligations. [This may be accomplished by such methods as loan 22 payments, rentals, sales, and installment sales.]

(c) All persons are authorized to contract with the authority in any manner authorized by this Act, Chapter 30, Water Code, <u>and</u> the Clean Air Financing Act (Article 4477-5a, Vernon's Texas Civil Statutes)[, and the Solid Waste Resource Recovery Financing Act (Article 4477-7a, Vernon's Texas Civil Statutes),]

with respect to water, waste, pollution control, or any other 1 facilities and any services provided by the authority. A public 2 3 agency also may enter into and execute such a contract with the authority and may determine, agree, and pledge that all or any part 4 5 of its payments under the contract is payable from the source described in Section 30.030(c), Water Code, subject only to the 6 authorization of the contract, pledge, and payments by 7 the 8 governing body of the public agency. A public agency also may use and pledge any other available revenues or resources for payment of 9 amounts due under those contracts, as an additional source or 10 sources of payment or as the sole source or sources of payment. 11

12 SECTION 13. Section 37, Chapter 3, Acts of the 69th 13 Legislature, 1st Called Session, 1985, is amended to read as 14 follows:

15 Sec. 37. WORK WITH DEVELOPMENT BOARD. <u>(a)</u> The authority 16 has and may exercise all the powers vested in political 17 subdivisions under Title 2, Water Code.

18 (b) The authority has and may exercise[, including] the 19 powers necessary to enable the authority to participate in the 20 programs administered by the <u>development board</u> [department] for the 21 acquisition and development of facilities, the sale or lease of 22 facilities, financial assistance to political subdivisions, and 23 other programs <u>administered by the development board</u>.

24 SECTION 14. The following sections of Chapter 3, Acts of the 25 69th Legislature, 1st Called Session, 1985, are repealed:

26 (1) Section 2(5);

27 (2) Section 18;

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(3) Section 21; and

(4) Section 22.

3 SECTION 15. (a) The terms of the members of the board of 4 directors of the Sulphur River Basin Authority serving on the 5 effective date of this Act expire on September 1, 2017.

6 (b) Not later than September 2, 2017, the governor shall 7 make the appointments required by Section 6, Chapter 3, Acts of the 8 69th Legislature, 1st Called Session, 1985, as amended by this Act.

9 (c) Notwithstanding Section 6(c), Chapter 3, Acts of the 10 69th Legislature, 1st Called Session, 1985, as amended by this Act, 11 of the seven initial members appointed by the governor under that 12 section, the governor shall designate two members to serve for 13 terms that expire on February 1, 2019, two members to serve for 14 terms that expire on February 1, 2021, and three members to serve 15 for terms that expire on February 1, 2023.

(d) The governor may appoint to the board of directors under
Subsection (b) of this section a member whose term expires under
Subsection (a) of this section.

19 SECTION 16. (a) Notwithstanding Section 6A, Chapter 3, 20 Acts of the 69th Legislature, 1st Called Session, 1985, as added by 21 this Act, a person serving on the board of directors of the Sulphur 22 River Basin Authority may vote, deliberate, and be counted as a 23 director in attendance at a meeting of the board until December 1, 24 2017.

25 (b) This section expires January 1, 2018.

26 SECTION 17. (a) The legal notice of the intention to 27 introduce this Act, setting forth the general substance of this

Act, has been published as provided by law, and the notice and a
 copy of this Act have been furnished to all persons, agencies,
 officials, or entities to which they are required to be furnished
 under Section 59, Article XVI, Texas Constitution, and Chapter 313,
 Government Code.

6 (b) The governor, one of the required recipients, has 7 submitted the notice and Act to the Texas Commission on 8 Environmental Quality.

9 (c) The Texas Commission on Environmental Quality has filed 10 its recommendations relating to this Act with the governor, the 11 lieutenant governor, and the speaker of the house of 12 representatives within the required time.

13 (d) All requirements of the constitution and laws of this 14 state and the rules and procedures of the legislature with respect 15 to the notice, introduction, and passage of this Act are fulfilled 16 and accomplished.

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SECTION 18. This Act takes effect September 1, 2017.