By: Raymond

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A BILL TO BE ENTITLED 1 AN ACT 2 relating to the continuation and functions of the State Board of Veterinary Medical Examiners; authorizing a reduction in fees; 3 4 providing penalties. 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS: 6 SECTION 1. Section 801.003, Occupations Code, is amended to read as follows: 7 Sec. 801.003. APPLICATION OF SUNSET ACT. The State Board of 8 9 Veterinary Medical Examiners is subject to Chapter 325, Government Code (Texas Sunset Act). Unless continued in existence as provided 10 by that chapter, the board is abolished and this chapter expires 11 12 September 1, <u>2021</u> [2017]. SECTION 2. Section 801.051(a), Occupations Code, is amended 13 14 to read as follows: (a) The State Board of Veterinary Medical Examiners 15 16 consists of nine members appointed by the governor with the advice and consent of the senate as follows: 17 18 five [six] veterinarian members, including: (1) (A) one veterinarian member who is associated 19 with an animal shelter; and 20 21 (B) one veterinarian member who has at least three years of experience practicing veterinary medicine in this 22 23 state on horses, livestock, or other large animals; [and] 24 one licensed veterinary technician member; and (2)

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1	(3) three members who represent the public.
2	SECTION 3. Section 801.057, Occupations Code, is amended by
3	amending Subsection (b) and adding Subsection (d) to read as
4	follows:
5	(b) The training program must provide the person with
6	information regarding:
7	(1) the law governing board operations;
8	(2) the [legislation that created the board and the
9	<pre>board's] programs, functions, rules, and budget of the board;</pre>
10	(3) the scope of and limitations on the rulemaking
11	authority of the board;
12	(4) $[(2)]$ the results of the most recent formal audit
13	of the board;
14	(5) [(3)] the requirements of:
15	(A) laws relating to open meetings, public
16	information, administrative procedure, and <u>disclosing</u> conflicts of
17	interest; and
18	(B) other laws applicable to members of the board
19	in performing their duties; and
20	(6) [(4)] any applicable ethics policies adopted by
21	the board or the Texas Ethics Commission.
22	(d) The executive director of the board shall create a
23	training manual that includes the information required by
24	Subsection (b). The executive director shall distribute a copy of
25	the training manual annually to each board member. On receipt of the
26	training manual, each board member shall sign and submit to the
27	executive director a statement acknowledging receipt of the

1 training manual.

2 SECTION 4. Section 801.154, Occupations Code, is amended to 3 read as follows:

Sec. 801.154. FEES. [(a)] The board by rule shall set fees in amounts that are reasonable and necessary so that the fees, in the aggregate, cover the costs of administering this chapter. [The board may not set a fee that existed on September 1, 1993, in an amount that is less than the fee on that date.]

9 SECTION 5. Subchapter D, Chapter 801, Occupations Code, is 10 amended by adding Section 801.164 to read as follows:

Sec. 801.164. RISK-BASED INSPECTIONS RELATED TO CONTROLLED SUBSTANCES PRACTICES. The board may conduct a risk-based inspection of a veterinarian's practice based on information obtained from the veterinarian or another source concerning the veterinarian's use, handling, prescribing, dispensing, or delivery of controlled substances.

SECTION 6. Section 801.205, Occupations Code, is amended to read as follows:

Sec. 801.205. GENERAL RULES REGARDING COMPLAINT 20 INVESTIGATION AND DISPOSITION. The board shall adopt rules 21 relating to the investigation of complaints filed with the board. 22 The rules must:

(1) distinguish between categories of complaints;
(2) ensure that complaints are not dismissed without
appropriate consideration;

26 (3) require that the board be advised of a complaint
27 that is dismissed [and that a written explanation be given to the

1 person who filed the complaint explaining the action taken on the 2 dismissed complaint];

3 (4) ensure that the person who filed the complaint has 4 the opportunity to explain the allegations made in the complaint; 5 and

6 (5) prescribe guidelines concerning the categories of 7 complaints that require the use of a private investigator and the 8 procedures for the board to obtain the services of a private 9 investigator.

10 SECTION 7. Section 801.2055, Occupations Code, is amended 11 to read as follows:

Sec. 801.2055. COMPLAINTS REQUIRING MEDICAL EXPERTISE. (a) A complaint that requires medical expertise to review must be reviewed by <u>one</u> [two] or more <u>veterinarians designated by the</u> [veterinarian] board [members]. The <u>veterinarian reviewers</u> [board members] shall determine whether to dismiss the complaint or refer it to an informal proceeding under Section 801.408.

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(b) If the veterinarian reviewers determine to:

19 (1) dismiss the complaint, the dismissal must be 20 approved by the board at a public meeting; or

21 (2) refer the complaint to an informal proceeding, the 22 complaint is referred to an informal proceeding under Section 23 <u>801.408.</u>

24 (c) If the board designates more than one veterinarian 25 reviewer and the reviewers [members] do not agree to dismiss or 26 refer the complaint to an informal proceeding, the complaint is 27 referred to an informal proceeding under Section 801.408.

1 (d) A veterinarian board member who reviews a complaint 2 under this section may not participate in any subsequent 3 disciplinary proceeding related to the complaint.

4 SECTION 8. Section 801.207, Occupations Code, is amended by 5 amending Subsection (b) and adding Subsection (c) to read as 6 follows:

7 (b) Each complaint, investigation file and record, and other investigation report and all other investigative information 8 in the possession of or received or gathered by the board or the 9 board's employees or agents relating to a license holder, an 10 application for license, or a criminal investigation or proceeding 11 12 is privileged and confidential and is not subject to discovery, subpoena, or other means of legal compulsion for release to anyone 13 14 other than the board or the board's employees or agents involved in 15 discipline of a license holder [An investigation record of the board, including a record relating to a complaint that is found to 16 17 be groundless, is confidential].

18 (c) The board shall protect the identity of a complainant to
 19 the extent possible.

20 SECTION 9. Subchapter E, Chapter 801, Occupations Code, is 21 amended by adding Section 801.208 to read as follows:

22 <u>Sec. 801.208. NOTIFICATION TO COMPLAINANT REGARDING</u> 23 <u>COMPLAINT DISPOSITION. (a) The board shall promptly notify a</u> 24 <u>complainant of the final disposition of the complaint, including</u> 25 <u>notice:</u>

26 (1) that the complaint was dismissed;
27 (2) that a penalty, disciplinary action, or other

1 sanction was imposed; or 2 (3) that the complaint was disposed of in another 3 manner and the nature of that disposition. 4 (b) The board shall include with the notification a copy of 5 any public sanction imposed by the board. 6 (c) The board shall include in the notification an 7 explanation of each reason for the disposition, including, as 8 applicable, in plain, easily understandable language, each reason the conduct alleged in the complaint did or did not constitute 9 grounds for the imposition of a penalty, disciplinary action, or 10 other sanction. 11 (d) The notification may not include information that is 12 confidential under Section 801.207(b). 13 14 SECTION 10. Subchapter E, Chapter 801, Occupations Code, is 15 amended by adding Section 801.209 to read as follows: Sec. 801.209. REQUIREMENTS FOR CERTAIN COMPLAINTS. (a) In 16 17 this section: 18 "Anonymous complaint" means a complaint that lacks (1)19 sufficient information to identify the source or the name of the person who filed the complaint. 20 21 "Insurance professional" means a person licensed (2) under Title 13, Insurance Code. 22 (3) "Insurer" means an insurance company or other 23 24 entity authorized to engage in the business of insurance under Title 6, Insurance Code. 25 26 (b) The board may not accept anonymous complaints. (c) Notwithstanding any confidentiality requirements under 27

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1 Chapter 552, Government Code, or this chapter, a complaint filed 2 with the board against a license holder by a pharmaceutical company or by an insurance professional or insurer relating to insurance 3 covering veterinary services must include the name and address of 4 the pharmaceutical company, insurance professional, or insurer 5 filing the complaint. Not later than the 15th day after the date 6 7 the complaint is filed with the board, the board shall notify the 8 license holder who is the subject of the complaint of the name and address of the pharmaceutical company, insurance professional, or 9 insurer who filed the complaint, unless the notice would jeopardize 10 an investigation. 11 12 SECTION 11. Subchapter F, Chapter 801, Occupations Code, is amended by adding Section 801.267 to read as follows: 13 14 Sec. 801.267. CRIMINAL HISTORY RECORD INFORMATION FOR 15 LICENSE ISSUANCE. (a) The board shall require that an applicant for a license submit a complete and legible set of fingerprints, on a 16 17 form prescribed by the board, to the board or to the Department of Public Safety for the purpose of obtaining criminal history record 18 19 information from the Department of Public Safety and the Federal Bureau of Investigation. 20 21 (b) The board may not issue a license to a person who does 22 not comply with the requirement of Subsection (a). (c) The board shall conduct a criminal history record 23 information check of each applicant for a license using 24 25 information: 26 (1) provided by the individual under this section; and 27 (2) made available to the board by the Department of

Public Safety, the Federal Bureau of Investigation, and any other 1 criminal justice agency under Chapter 411, Government Code. 2 3 (d) The board may: 4 (1) enter into an agreement with the Department of 5 Public Safety to administer a criminal history record information check required under this section; and 6 7 (2) authorize the Department of Public Safety to 8 collect from each applicant the costs incurred by the Department of Public Safety in conducting the criminal history record information 9 10 check. SECTION 12. Section 801.301, Occupations Code, is amended 11 12 to read as follows: Sec. 801.301. LICENSE TERM AND [ANNUAL] RENEWAL [REQUIRED]. 13 14 (a) The board shall provide: 15 (1) that each type of license under this chapter is valid for a term of one year or two years; and 16 17 (2) for the [annual] renewal of a license. (b) The board by rule may adopt a system under which 18 19 licenses expire on various dates during the year. (c) For a year in which the license expiration date is 20 changed, the board shall prorate license fees [payable on March 1 21 shall be prorated] on a monthly basis so that each license holder 22 23 pays only that portion of the fee that is allocable to the number of 24 months during which the license is valid. On renewal of the license on the new expiration date, the total license renewal fee is 25 26 payable. SECTION 13. Sections 801.307(b) and (c), Occupations Code, 27

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1 are amended to read as follows:

(b) The board may:

2

3 (1) establish general categories of continuing
4 education that meet the needs of license holders; [and]

5 (2) require a license holder to successfully complete
6 continuing education courses; and

7 (3) for a license valid for two years, provide a one
8 year or two year period for the completion of continuing education.

9 (c) The board may require a license holder who does not 10 complete the required number of hours of continuing education in a 11 <u>period</u> [year] to make up the missed hours in <u>a</u> later <u>period</u> 12 [years]. Hours required to be made up in a later <u>period</u> [year] are 13 in addition to the hours normally required to be completed in that 14 period [year].

SECTION 14. Subchapter G, Chapter 801, Occupations Code, is amended by adding Section 801.309 to read as follows:

17Sec. 801.309. CRIMINAL HISTORY RECORD INFORMATION18REQUIREMENT FOR LICENSE RENEWAL. (a) An applicant renewing a19license issued under this chapter shall submit a complete and20legible set of fingerprints for purposes of performing a criminal21history record information check of the applicant as provided by22Section 801.267.

23 (b) The board may administratively suspend or refuse to 24 renew the license of a person who does not comply with the 25 requirement of Subsection (a).

26 (c) A license holder is not required to submit fingerprints
27 under this section for the renewal of the license if the license

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2 to the requirements for a pharmacist to submit dispensing information under Section 481.074, Health and Safety Code. 3 4 (c) The Texas State Board of Pharmacy shall make information 5 submitted under this section available in the manner provided by Section 481.076, Health and Safety Code. For purposes of Chapter 6 7 481, Health and Safety Code, a record submitted to the Texas State 8 Board of Pharmacy under this section is considered to be official prescription information submitted to that board under Section 9 481.074(q) or 481.075, Health and Safety Code. 10 11 SECTION 16. Subchapter H, Chapter 801, Occupations Code, is 12 amended by adding Section 801.3592 to read as follows: Sec. 801.3592. DUTIES RELATED TO PRESCRIBING OR DISPENSING 13 14 CERTAIN DRUGS. (a) A veterinarian may not provide a prescription 15 for or deliver a drug listed in Subsection (b) to a client unless the veterinarian has reviewed the prescription and dispensing 16 17 history of animals associated with the client by accessing the prescription and dispensing information submitted to the Texas 18 19 State Board of Pharmacy as authorized by Section 481.076(a)(5), Health and Safety Code. 20 21 (b) Subsection (a) applies only to the prescribing and dispensing of: 22 23 (1) opioids; 24 (2) benzodiazepines; 25 (3) barbiturates; or 26 (4) carisoprodol.

submitting the records. The form, time, and manner must be similar

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27 (c) Failure by a veterinarian to comply with the

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1	requirements of this section is grounds for disciplinary action
2	under Section 801.402.
3	SECTION 17. Section 801.402, Occupations Code, is amended
4	to read as follows:
5	Sec. 801.402. GENERAL GROUNDS FOR LICENSE DENIAL OR
6	DISCIPLINARY ACTION. A person is subject to denial of a license or
7	to disciplinary action under Section 801.401 if the person:
8	(1) presents to the board dishonest or fraudulent
9	evidence of the person's qualifications;
10	(2) commits fraud or deception in the examination
11	process or to obtain a license;
12	(3) is chronically or habitually intoxicated,
13	chemically dependent, or addicted to drugs;
14	(4) engages in dishonest or illegal practices in, or
15	connected with, the practice of veterinary medicine or the practice
16	of equine dentistry;
17	(5) is convicted of a felony under the laws of this
18	state, another state, or the United States;
19	(6) engages in practices or conduct that violates the
20	board's rules of professional conduct;
21	(7) permits another to use the person's license to
22	practice veterinary medicine or to practice equine dentistry in
23	this state;
24	(8) fraudulently issues a health certificate,
25	vaccination certificate, test chart, or other form used in the
26	practice of veterinary medicine or the practice of equine dentistry
27	that relates to the presence or absence of animal disease;

(9) issues a false certificate relating to the sale
 for human consumption of inedible animal products;

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3 (10) commits fraud in connection with the application
4 or reporting of a test of animal disease;

5 (11) pays or receives a kickback, rebate, bonus, or 6 other remuneration for treating an animal or for referring a client 7 to another provider of veterinary or equine dental services or 8 goods;

9 (12) performs or prescribes unnecessary or 10 unauthorized treatment;

(13) orders a prescription drug or controlled substance for the treatment of an animal without first establishing a veterinarian-client-patient relationship;

14 (14) refuses to admit a board representative to 15 inspect the person's client and patient records and business 16 premises during regular business hours;

17 (15) fails to keep the person's equipment and business18 premises in a sanitary condition;

(16) commits gross malpractice or a pattern of acts that indicate consistent malpractice, negligence, or incompetence in the practice of veterinary medicine or the practice of equine dentistry;

(17) is subject to disciplinary action in another jurisdiction, including the suspension, probation, or revocation of a license to practice veterinary medicine or to practice equine dentistry issued by another jurisdiction;

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(18) is convicted for an offense under Section 42.09,

1 42.091, or 42.092, Penal Code; (19) represents the person as a veterinarian without a 2 3 license issued under this chapter; 4 (20) practices veterinary medicine or assists in the 5 practice of veterinary medicine without a license issued under this chapter; [or] 6 7 (21) violates Section 801.353 or a rule adopted by the 8 board related to confidentiality; (22) violates Section 801.3591 or a joint rule adopted 9 10 under that section; or (23) violates Section 801.3592. 11 12 SECTION 18. The heading to Section 801.407, Occupations Code, is amended to read as follows: 13 Sec. 801.407. RIGHT TO HEARING [; SCHEDULE OF SANCTIONS]. 14 SECTION 19. Section 15 801.407(c), Occupations Code, is amended to read as follows: 16 The State Office of Administrative Hearings shall use 17 (c) the schedule of sanctions under Section 801.411 [adopted by board 18 19 rule] for any sanction imposed as the result of a hearing conducted by that office. 20 21 SECTION 20. Subchapter I, Chapter 801, Occupations Code, is amended by adding Section 801.411 to read as follows: 22 Sec. 801.411. SCHEDULE OF SANCTIONS. (a) The board by rule 23 24 shall adopt a schedule of penalties, disciplinary actions, and other sanctions that the board may impose under this chapter. 25 26 (b) In adopting the schedule of sanctions under Subsection (a), the board shall ensure that the severity of the sanction 27

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1	imposed is appropriate to the type of violation or conduct that is
2	the basis for disciplinary action. The schedule must provide that
3	the type of disciplinary action or other sanction and the amount of
4	a penalty imposed under this chapter must be based on:
5	(1) the seriousness of the violation, including:
6	(A) the nature, circumstances, extent, and
7	gravity of any prohibited act; and
8	(B) the hazard or potential hazard created to the
9	health, safety, or economic welfare of the public;
10	(2) the economic harm to property or the environment
11	caused by the violation;
12	(3) the history of previous violations;
13	(4) the amount of penalty or type of disciplinary
14	action or sanction necessary to deter a future violation;
15	(5) efforts to correct the violation; and
16	(6) any other matter that justice may require.
17	SECTION 21. Sections 801.452(b) and (c), Occupations Code,
18	are amended to read as follows:
19	(b) The amount of the penalty shall be based on the schedule
20	of sanctions adopted under Section 801.411 [+
21	[(1) the seriousness of the violation, including:
22	[(A) the nature, circumstances, extent, and
23	gravity of any prohibited act; and
24	[(B) the hazard or potential hazard created to
25	the health, safety, or economic welfare of the public;
26	[(2) the economic harm to property or the environment
27	caused by the violation;

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1	[(3) the history of previous violations;
2	[(4) the amount necessary to deter a future violation;
3	[(5) efforts to correct the violation; and
4	[(6) any other matter that justice may require].
5	(c) A committee described by Section 801.408(c) or (d) shall
6	recommend the amount of the administrative penalty based on the
7	schedule of sanctions adopted under Section 801.411 [a standardized
8	penalty schedule. The board by rule shall develop the standardized
9	penalty schedule based on the criteria listed in Subsection (b)].
10	SECTION 22. Subchapter K, Chapter 801, Occupations Code, is
11	amended by adding Section 801.5011 to read as follows:
12	Sec. 801.5011. MONITORING HARMFUL PRESCRIBING AND
13	DISPENSING PATTERNS. (a) The board shall periodically check the
14	prescribing and dispensing information submitted to the Texas State
15	Board of Pharmacy as authorized by Section 481.076(a)(1), Health
16	and Safety Code, to determine whether a veterinarian is engaging in
17	potentially harmful prescribing or dispensing patterns or
18	practices.
19	(b) The board, in coordination with the Texas State Board of
20	Pharmacy, shall determine the conduct that constitutes a
21	potentially harmful prescribing or dispensing pattern or practice
22	for purposes of Subsection (a). In determining the conduct that
23	constitutes a potentially harmful prescribing or dispensing
24	pattern or practice, the board, at a minimum, shall consider:
25	(1) the number of times a veterinarian prescribes or
26	dispenses a drug listed in Section 801.3592(b); and
27	(2) for prescriptions and dispensations described by

Subdivision (1), patterns of prescribing or dispensing combinations of those drugs and other dangerous combinations of drugs identified by the board.

4 (c) If the board suspects that a veterinarian may be 5 engaging in potentially harmful prescribing or dispensing patterns 6 or practices, the board may notify the veterinarian of the 7 potentially harmful prescribing or dispensing pattern or practice.

8 (d) The board may initiate a complaint against a 9 veterinarian based on information obtained under this section.

10 SECTION 23. (a) For purposes of Section 801.003, 11 Occupations Code, as amended by this Act, the Sunset Advisory 12 Commission shall conduct a special-purpose review of the State 13 Board of Veterinary Medical Examiners for the 87th Legislature.

14 (b) In conducting the special-purpose review under this 15 section:

16 (1) the Sunset Advisory Commission staff evaluation 17 and report must be limited to reviewing the effectiveness of 18 recommendations made by the Sunset Advisory Commission to the 85th 19 Legislature; and

20 (2) the Sunset Advisory Commission's recommendations 21 to the 87th Legislature may include any recommendation the 22 commission considers appropriate based on the special-purpose 23 review.

SECTION 24. (a) The terms of office of the members of the SECTION 24. (a) The terms of office of the members of the State Board of Veterinary Medical Examiners expire September 1, 26 2017.

27 (b) As soon as practicable on or after September 1, 2017,

1 the governor shall appoint to the State Board of Veterinary Medical
2 Examiners:

3 (1) one member described by Section 801.051(a)(1), one
4 member described by Section 801.051(a)(2), and one member described
5 by Section 801.051(a)(3), Occupations Code, as amended by this Act,
6 to terms expiring February 1, 2019;

7 (2) two members described by Section 801.051(a)(1) and
8 one member described by Section 801.051(a)(3), Occupations Code, as
9 amended by this Act, to terms expiring February 1, 2021; and

10 (3) two members described by Section 801.051(a)(1) and 11 one member described by Section 801.051(a)(3), Occupations Code, as 12 amended by this Act, to terms expiring February 1, 2023.

13 (c) A person who was appointed to the State Board of 14 Veterinary Medical Examiners on or before January 1, 2016, is not 15 eligible for appointment under Subsection (b) of this section.

(d) Notwithstanding Subsection (a) of this section, the members of the State Board of Veterinary Medical Examiners holding office on August 31, 2017, shall continue to perform the duties of their offices until the first date on which at least five members appointed under Subsection (b) of this section have completed the training program under Section 801.057, Occupations Code, as amended by this Act.

SECTION 25. (a) Except as provided by Subsection (b) of this section, Section 801.057, Occupations Code, as amended by this Act, applies to a member of the State Board of Veterinary Medical Examiners appointed before, on, or after the effective date of this Act.

A member of the State Board of Veterinary Medical 1 (b) Examiners who, before the effective date of this Act, completed the 2 3 training program required by Section 801.057, Occupations Code, as that law existed before the effective date of this Act, is only 4 5 required to complete additional training on the subjects added by this Act to the training program required by Section 801.057, 6 Occupations Code. A board member described by this subsection may 7 8 not vote, deliberate, or be counted as a member in attendance at a meeting of the board held on or after December 1, 2017, until the 9 member completes the additional training. 10

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11 SECTION 26. (a) The following changes in law apply only to a 12 complaint filed with the State Board of Veterinary Medical 13 Examiners on or after the effective date of this Act:

14 (1) Section 801.205, Occupations Code, as amended by 15 this Act;

16 (2) Section 801.2055, Occupations Code, as amended by 17 this Act;

18 (3) Section 801.207(b), Occupations Code, as amended
19 by this Act, and Section 801.207(c), Occupations Code, as added by
20 this Act;

(4) Section 801.208, Occupations Code, as added bythis Act; and

(5) Section 801.209, Occupations Code, as added bythis Act.

(b) A complaint filed before the effective date of this Act
is governed by the law in effect on the date the complaint was
filed, and the former law is continued in effect for that purpose.

1 SECTION 27. Sections 801.267 and 801.309, Occupations Code, as added by this Act, apply only to an application for the issuance 2 or renewal of a license submitted to the State Board of Veterinary 3 Medical Examiners on or after the effective date of this Act. An 4 application submitted before the effective date of this Act is 5 governed by the law in effect on the date the application was 6 submitted, and the former law is continued in effect for that 7 8 purpose.

9 SECTION 28. As soon as practicable after this Act has become 10 law for purposes of Section 2001.006, Government Code, the State 11 Board of Veterinary Medical Examiners and the Texas State Board of 12 Pharmacy shall jointly adopt rules under Section 801.3591, 13 Occupations Code, as added by this Act.

14 SECTION 29. Sections 801.407(c), 801.452(b), and 15 801.452(c), Occupations Code, as amended by this Act, and Section 801.411, Occupations Code, as added by this Act, apply only to 16 17 conduct that occurs on or after the date that rules under Section 801.411 become effective. Conduct that occurs before that date is 18 19 governed by the law in effect immediately before the effective date of this Act, and the former law is continued in effect for that 20 21 purpose.

22 SECTION 30. (a) Except as otherwise provided by Subsection 23 (b) of this section, this Act takes effect September 1, 2017.

(b) Sections 801.3592 and 801.402(23), Occupations Code, as
added by this Act, take effect September 1, 2018.