By: Cortez, Bernal, Larson, Rodriguez of Bexar, Kuempel

1

H.B. No. 4349

A BILL TO BE ENTITLED

AN ACT

2	relating to the creation of the Alamo Management District;
3	providing authority to issue bonds.
4	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
5	SECTION 1. Subtitle C, Title 4, Special District Local Laws
6	Code, is amended by adding Chapter 3636 to read as follows:
7	CHAPTER 3636. ALAMO MANAGEMENT DISTRICT
8	SUBCHAPTER A. GENERAL PROVISIONS
9	Sec. 3636.001. DEFINITIONS. In this chapter:
10	(1) "Board" means the district's board of directors.
11	(2) "City" means the City of San Antonio.
12	(3) "Commissioner" means the commissioner of the
13	General Land Office.
14	(4) "County" means Bexar County.
15	(5) "Director" means a board member.
16	(6) "District" means the Alamo Management District.
17	Sec. 3636.002. CREATION AND NATURE OF DISTRICT. The
18	district is a special district created under Section 59, Article
19	XVI, Texas Constitution.
20	Sec. 3636.003. PURPOSE; LEGISLATIVE FINDINGS. (a) The
21	creation of the district is essential to accomplish the purposes of
22	Sections 52 and 52-a, Article III, and Section 59, Article XVI,
23	Texas Constitution, and other public purposes stated in this
24	chapter. By creating the district and in authorizing the city,

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- 1 county, and other political subdivisions to contract with the
- 2 district, the legislature has established a program to accomplish
- 3 the public purposes set out in Section 52-a, Article III, Texas
- 4 Constitution.
- 5 (b) The creation of the district is necessary to protect and
- 6 preserve the Alamo shrine and the area surrounding the Alamo
- 7 shrine.
- 8 <u>(c) The creation of the district is necessary to promote,</u>
- 9 develop, encourage, and maintain employment, commerce,
- 10 transportation, tourism, recreation, the arts, entertainment,
- 11 enjoyment of historic and cultural treasures, economic
- 12 development, safety, health, and the public welfare in the
- 13 district.
- 14 (d) This chapter and the creation of the district may not be
- 15 interpreted to relieve the city or county from providing the level
- 16 of services provided on November 1, 2016, to the area in the
- 17 district. The district is created to supplement and not to supplant
- 18 city and county services provided in the district or city and county
- 19 zoning or site development ordinances or orders applicable to the
- 20 <u>territory</u> in the district.
- Sec. 3636.004. FINDINGS OF BENEFIT AND PUBLIC PURPOSE. (a)
- 22 The district is created to serve a public use and benefit.
- 23 (b) All land and other property included in the district
- 24 will benefit from the improvements and services to be provided by
- 25 the district under powers conferred by Sections 52 and 52-a,
- 26 Article III, and Section 59, Article XVI, Texas Constitution, and
- 27 other powers granted under this chapter.

- 1 (c) The creation of the district is in the public interest
- 2 and is essential to further the public purposes of:
- 3 (1) developing and diversifying the economy of the
- 4 state;
- 5 (2) eliminating unemployment and underemployment; and
- 6 (3) developing or expanding transportation and
- 7 commerce.
- 8 (d) The district will:
- 9 (1) promote the health, safety, and general welfare of
- 10 <u>residents</u>, employers, employees, visitors, and consumers in the
- 11 district, and of the public;
- 12 (2) provide needed funding for the district to
- 13 protect, preserve, maintain, and enhance the economic health and
- 14 vitality of the district territory as a community, business,
- 15 historic, and cultural center; and
- 16 (3) promote the health, safety, welfare, and enjoyment
- 17 of the public by providing pedestrian ways and by landscaping and
- 18 developing certain areas in the district, which are necessary for
- 19 the restoration, preservation, and enhancement of scenic,
- 20 cultural, and aesthetic beauty.
- 21 <u>(e) Pedestrian ways along or across a street, whether at</u>
- 22 grade or above or below the surface, and street lighting, street
- 23 landscaping, and street art objects are parts of and necessary
- 24 components of a street and are considered to be a street or road
- 25 improvement. Parking facilities are considered to be a street or
- 26 road improvement.
- 27 (f) The district will not act as the agent or

- 1 instrumentality of any private interest even though the district
- 2 will benefit many private interests as well as the public.
- 3 Sec. 3636.005. INITIAL DISTRICT TERRITORY. (a) The
- 4 district is initially composed of the territory described by
- 5 Section 2 of the Act enacting this chapter.
- 6 (b) The boundaries and field notes of the district contained
- 7 in Section 2 of the Act enacting this chapter form a closure. A
- 8 mistake in the field notes of the district contained in Section 2 of
- 9 the Act enacting this chapter or in copying the field notes in the
- 10 legislative process does not in any way affect the district's:
- 11 (1) organization, existence, or validity;
- 12 (2) right to issue any type of bond or other obligation
- 13 for a purpose for which the district is created or to pay the
- 14 principal of and interest on a bond;
- 15 (3) right to impose or collect an assessment; or
- 16 <u>(4) legality or operation.</u>
- 17 Sec. 3636.006. ELIGIBILITY FOR INCLUSION IN SPECIAL ZONES.
- 18 All or any part of the area of the district is eligible to be
- 19 included in:
- 20 (1) a tax increment reinvestment zone created under
- 21 Chapter 311, Tax Code;
- 22 (2) a tax abatement reinvestment zone created under
- 23 Chapter 312, Tax Code;
- 24 (3) an enterprise zone created under Chapter 2303,
- 25 Government Code; or
- 26 (4) a similar zone created for economic development
- 27 purposes.

- 1 Sec. 3636.007. APPLICABILITY OF MUNICIPAL MANAGEMENT
- 2 DISTRICTS LAW. Except as otherwise provided by this chapter,
- 3 Chapter 375, Local Government Code, applies to the district.
- 4 Sec. 3636.008. LIBERAL CONSTRUCTION OF CHAPTER. This
- 5 chapter shall be liberally construed in conformity with the
- 6 findings and purposes stated in this chapter.
- 7 Sec. 3636.009. CONFLICT WITH RIVER AUTHORITY. If any
- 8 authority or power granted to the district overlaps or conflicts
- 9 with any authority or power granted to the San Antonio River
- 10 Authority, the authority or power granted to the San Antonio River
- 11 Authority shall supersede and control over the authority or power
- 12 granted to the district, unless the San Antonio River Authority
- 13 consents to the exercise of the authority or power by the district.
- 14 Sec. 3636.010. CONFLICT WITH CITY. If any authority or
- 15 power granted to the district overlaps or conflicts with any
- 16 <u>authority or power granted to the city</u>, the authority or power
- 17 granted to the city shall supersede and control over the authority
- 18 or power granted to the district, unless the city consents to the
- 19 exercise of the authority or power by the district.
- SUBCHAPTER B. BOARD OF DIRECTORS
- Sec. 3636.051. BOARD; TERMS. (a) The district is governed
- 22 by a board of seven voting directors who serve staggered terms of
- 23 four years, with three or four directors' terms expiring February 1
- 24 of each odd-numbered year.
- 25 (b) The board by resolution may change the number of voting
- 26 directors on the board if the board determines that the change is in
- 27 the best interest of the district. The board may not consist of

- 1 fewer than 7 or more than 15 voting directors.
- 2 Sec. 3636.052. APPOINTMENT AND REMOVAL OF DIRECTORS. (a)
- 3 The commissioner serves as the presiding officer of the board.
- 4 (b) The mayor of the city shall serve as a director or
- 5 appoint a person to serve on behalf of the mayor.
- 6 (c) The commissioner shall appoint the remaining members of
- 7 the board as follows:
- 8 (1) a person with knowledge of Texas history;
- 9 (2) a person with knowledge of preservation or
- 10 operation of historic sites;
- 11 (3) a person with knowledge of fund-raising or state
- 12 funding sources and procedures;
- 13 (4) a person with knowledge of municipal land use or
- 14 site development regulation; and
- 15 (5) a person who owns a business in or near the
- 16 <u>district</u>.
- 17 (d) If the board increases the number of directors under
- 18 Section 3636.051 to more than seven, the commissioner shall appoint
- 19 the additional directors. The additional directors must be
- 20 qualified to serve as a director under Section 375.063, Local
- 21 Government Code.
- (e) If a vacancy occurs on the board, the commissioner shall
- 23 appoint a director for the remainder of the unexpired term only with
- 24 the approval of a majority of the remaining directors.
- 25 (f) Each director appointed under Subsection (c) serves at
- 26 the pleasure of the commissioner. The commissioner may remove a
- 27 director at any time in a manner authorized by law.

- 1 Sec. 3636.053. NONVOTING DIRECTORS. The board may appoint
- 2 nonvoting directors to serve at the pleasure of the voting
- 3 directors.
- 4 Sec. 3636.054. QUORUM; BOARD ACTION. (a) Section 375.071,
- 5 Local Government Code, does not apply to the board.
- 6 (b) For purposes of determining the requirements for a
- 7 quorum of the board, the following are not counted:
- 8 (1) a board position vacant for any reason, including
- 9 death, resignation, or disqualification;
- 10 (2) a director who is abstaining from participation in
- 11 a vote because of a conflict of interest; or
- 12 (3) a nonvoting director.
- 13 (c) A concurrence of a majority of a quorum of directors is
- 14 required for an official action of the district.
- 15 (d) Official actions of the district must be made by written
- 16 <u>resolution</u>.
- 17 SUBCHAPTER C. POWERS AND DUTIES
- 18 Sec. 3636.101. GENERAL POWERS AND DUTIES. The district has
- 19 the powers and duties necessary to accomplish the purposes for
- 20 which the district is created.
- 21 Sec. 3636.102. MASTER PLAN. The district may participate
- 22 with the city in the development and implementation of an Alamo
- 23 Complex Master Plan.
- Sec. 3636.103. AGREEMENTS; GRANTS. (a) As provided by
- 25 Chapter 375, Local Government Code, the district may make an
- 26 agreement with or accept a gift, grant, or loan from any person.
- 27 (b) The implementation of a project is a governmental

- 1 function or service for the purposes of Chapter 791, Government
- 2 Code.
- 3 Sec. 3636.104. CONTRACT WITH POLITICAL SUBDIVISION. The
- 4 county, the city, or another political subdivision of this state,
- 5 without further authorization, may contract with the district to
- 6 implement a project of the district or assist the district in
- 7 providing a service authorized under this chapter. A contract
- 8 under this section may:
- 9 (1) be for a period on which the parties agree;
- 10 (2) include terms on which the parties agree;
- 11 (3) be payable from any source of revenue that may be
- 12 available for that project or service; and
- 13 (4) provide terms under which revenue collected at a
- 14 district project or from a person using or purchasing a commodity or
- 15 service at a district project may be paid or rebated to the
- 16 district.
- 17 Sec. 3636.105. MEMBERSHIP IN CHARITABLE ORGANIZATIONS. The
- 18 district may join and pay dues to a charitable or nonprofit
- 19 organization that performs a service or provides an activity
- 20 consistent with the furtherance of a district purpose.
- Sec. 3636.106. NO ANNEXATION. The district may not annex
- 22 territory.
- Sec. 3636.107. NO EMINENT DOMAIN POWER. The district may
- 24 not exercise the power of eminent domain.
- 25 SUBCHAPTER D. GENERAL FINANCIAL PROVISIONS
- 26 Sec. 3636.151. DISBURSEMENTS AND TRANSFERS OF MONEY. The
- 27 board by resolution shall establish the number of directors'

- 1 signatures and the procedure required for a disbursement or
- 2 transfer of the district's money.
- 3 Sec. 3636.152. NO TAXES, ASSESSMENTS, OR FEES. The
- 4 district may not impose a tax, assessment, or fee.
- 5 Sec. 3636.153. BONDS AND OTHER OBLIGATIONS. (a) The
- 6 district may issue bonds, notes, or other obligations payable from
- 7 money available to the district in the manner provided by
- 8 Subchapter J, Chapter 375, Local Government Code.
- 9 (b) In exercising the district's borrowing power, the
- 10 district may issue a bond or other obligation in the form of a bond,
- 11 note, certificate of participation or other instrument evidencing a
- 12 proportionate interest in payments to be made by the district, or
- 13 other type of obligation.
- 14 Sec. 3636.154. REQUIREMENTS FOR BOND ISSUE. The district
- 15 may not issue bonds until the district submits to the Texas
- 16 Commission on Environmental Quality:
- 17 (1) an engineer's report describing the project for
- 18 which the bonds will provide funding, including data, profiles,
- 19 maps, plans, and specifications related to the project; and
- 20 (2) a cash flow analysis to determine the projected
- 21 bond payoff schedule, which includes the following assumptions:
- (A) each ending balance for debt service in the
- 23 analysis is not less than 25 percent of the following year's debt
- 24 service requirement; and
- 25 (B) interest income is only shown on the ending
- 26 balance for debt service for the first two years.

1 SUBCHAPTER E. DISSOLUTION BY BOARD

- 2 Sec. 3636.201. DISSOLUTION OF DISTRICT WITH OUTSTANDING
- 3 DEBT. (a) The board may dissolve the district regardless of
- 4 whether the district has debt. Section 375.264, Local Government
- 5 Code, does not apply to the district.
- 6 (b) If the district has debt when it is dissolved, the
- 7 district shall remain in existence solely for the purpose of
- 8 discharging its debts. The dissolution is effective when all debts
- 9 have been discharged.
- 10 SECTION 2. The Alamo Management District initially includes
- 11 all the territory contained in the following area:
- 12 From the midpoint of the intersection of W Market Street and N
- 13 Presa Street; Northward along N Presa Street, to the intersection
- 14 of E Houston Street and N Presa Street; Eastward along E Houston
- 15 Street to the intersection of E Houston Street and Jefferson;
- 16 Northward along Jefferson to the intersection of Jefferson and E
- 17 Travis Street; Eastward along E Travis Street, to the intersection
- 18 of N Alamo Street and E Travis Street; Northeastward along N Alamo
- 19 Street to the intersection of 4th Street and N Alamo Street;
- 20 Southeastward along 4th Street to the intersection of Bonham Street
- 21 and 4th Street; Northeastward along Bonham Street to the
- 22 intersection of Elm Street and Bonham Street; Southward along Elm
- 23 Street to the intersection of E Houston Street and Elm Street;
- 24 Eastward along E Houston Street to IH-37; Southeastward along the
- 25 south-bound lanes of IH-37, to the intersection of IH-37 and E
- 26 Market Street; West-northwestward along E Market Street to the
- 27 point of origin, the intersection of W Market Street and N Presa

- 1 Street.
- 2 SECTION 3. (a) The legal notice of the intention to
- 3 introduce this Act, setting forth the general substance of this
- 4 Act, has been published as provided by law, and the notice and a
- 5 copy of this Act have been furnished to all persons, agencies,
- 6 officials, or entities to which they are required to be furnished
- 7 under Section 59, Article XVI, Texas Constitution, and Chapter 313,
- 8 Government Code.
- 9 (b) The governor, one of the required recipients, has
- 10 submitted the notice and Act to the Texas Commission on
- 11 Environmental Quality.
- 12 (c) The Texas Commission on Environmental Quality has filed
- 13 its recommendations relating to this Act with the governor,
- 14 lieutenant governor, and speaker of the house of representatives
- 15 within the required time.
- 16 (d) The general law relating to consent by political
- 17 subdivisions to the creation of districts with conservation,
- 18 reclamation, and road powers and the inclusion of land in those
- 19 districts has been complied with.
- 20 (e) All requirements of the constitution and laws of this
- 21 state and the rules and procedures of the legislature with respect
- 22 to the notice, introduction, and passage of this Act have been
- 23 fulfilled and accomplished.
- 24 SECTION 4. This Act takes effect immediately if it receives
- 25 a vote of two-thirds of all the members elected to each house, as
- 26 provided by Section 39, Article III, Texas Constitution. If this
- 27 Act does not receive the vote necessary for immediate effect, this

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1 Act takes effect September 1, 2017.