By: Hancock, et al. (Frullo, Collier)

S.B. No. 507

Substitute the following for S.B. No. 507:

By: Phillips

C.S.S.B. No. 507

A BILL TO BE ENTITLED

1 AN ACT

- 2 relating to mediation of the settlement of certain out-of-network
- 3 health benefit claims involving balance billing.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 5 SECTION 1. Section 1467.001, Insurance Code, is amended by
- 6 amending Subdivisions (1), (3), (4), (5), and (7) and adding
- 7 Subdivisions (2-a), (2-b), (3-a), and (4-a) to read as follows:
- 8 (1) "Administrator" means:
- 9 (A) an administering firm for a health benefit
- 10 plan providing coverage under Chapter 1551, 1575, or 1579; and
- 11 (B) if applicable, the claims administrator for
- 12 the health benefit plan.
- 13 (2-a) "Emergency care" has the meaning assigned by
- 14 Section 1301.155.
- 15 (2-b) "Emergency care provider" means a physician,
- 16 health care practitioner, facility, or other health care provider
- 17 who provides and bills an enrollee, administrator, or health
- 18 benefit plan for emergency care.
- 19 (3) "Enrollee" means an individual who is eligible to
- 20 receive benefits through a preferred provider benefit plan or a
- 21 health benefit plan under Chapter 1551, 1575, or 1579.
- 22 (3-a) "Facility" has the meaning assigned by Section
- 23 <u>324.001</u>, Health and Safety Code.
- 24 (4) "Facility-based provider [physician]" means a

- 1 physician, health care practitioner, or other health care provider
- 2 [radiologist, an anesthesiologist, a pathologist, an emergency
- 3 department physician, a neonatologist, or an assistant surgeon:
- 4 [(A) to whom the facility has granted clinical
- 5 privileges; and
- 6 [(B)] who provides <u>health care or medical</u>
- 7 services to patients of \underline{a} [the] facility [under those clinical
- 8 privileges].
- 9 (4-a) "Health care practitioner" means an individual
- 10 who is licensed to provide health care services.
- 11 (5) "Mediation" means a process in which an impartial
- 12 mediator facilitates and promotes agreement between the insurer
- 13 offering a preferred provider benefit plan or the administrator and
- 14 a facility-based provider or emergency care provider [physician] or
- 15 the <u>provider's</u> [physician's] representative to settle a health
- 16 benefit claim of an enrollee.
- 17 (7) "Party" means an insurer offering a preferred
- 18 provider benefit plan, an administrator, or a facility-based
- 19 provider or emergency care provider [physician] or the provider's
- 20 [physician's] representative who participates in a mediation
- 21 conducted under this chapter. The enrollee is also considered a
- 22 party to the mediation.
- SECTION 2. Section 1467.002, Insurance Code, is amended to
- 24 read as follows:
- Sec. 1467.002. APPLICABILITY OF CHAPTER. This chapter
- 26 applies to:
- 27 (1) a preferred provider benefit plan offered by an

- 1 insurer under Chapter 1301; and
- 2 (2) an administrator of a health benefit plan, other
- 3 than a health maintenance organization plan, under Chapter 1551,
- 4 1575, or 1579.
- 5 SECTION 3. Section 1467.003, Insurance Code, is amended to
- 6 read as follows:
- 7 Sec. 1467.003. RULES. The commissioner, the Texas Medical
- 8 Board, any other appropriate regulatory agency, and the chief
- 9 administrative law judge shall adopt rules as necessary to
- 10 implement their respective powers and duties under this chapter.
- 11 SECTION 4. Section 1467.005, Insurance Code, is amended to
- 12 read as follows:
- Sec. 1467.005. REFORM. This chapter may not be construed to
- 14 prohibit:
- 15 (1) an insurer offering a preferred provider benefit
- 16 plan or administrator from, at any time, offering a reformed claim
- 17 settlement; or
- 18 (2) a facility-based provider or emergency care
- 19 provider [physician] from, at any time, offering a reformed charge
- 20 for <u>health care or medical services or supplies</u>.
- 21 SECTION 5. Section 1467.051, Insurance Code, is amended to
- 22 read as follows:
- Sec. 1467.051. AVAILABILITY OF MANDATORY MEDIATION;
- 24 EXCEPTION. (a) An enrollee may request mediation of a settlement
- 25 of an out-of-network health benefit claim if:
- 26 (1) the amount for which the enrollee is responsible
- 27 to a facility-based provider or emergency care provider

- 1 [physician], after copayments, deductibles, and coinsurance,
- 2 including the amount unpaid by the administrator or insurer, is
- 3 greater than \$500; and
- 4 (2) the health benefit claim is for:
- 5 (A) emergency care; or
- 6 <u>(B)</u> a <u>health care or</u> medical service or supply
- 7 provided by a facility-based provider [physician] in a facility
- 8 [hospital] that is a preferred provider or that has a contract with
- 9 the administrator.
- 10 (b) Except as provided by Subsections (c) and (d), if an
- 11 enrollee requests mediation under this subchapter, the
- 12 facility-based provider or emergency care provider, [physician] or
- 13 the <u>provider's</u> [physician's] representative, and the insurer or the
- 14 administrator, as appropriate, shall participate in the mediation.
- 15 (c) Except in the case of an emergency and if requested by
- 16 the enrollee, a facility-based provider [physician] shall, before
- 17 providing a health care or medical service or supply, provide a
- 18 complete disclosure to an enrollee that:
- 19 (1) explains that the facility-based provider
- 20 [physician] does not have a contract with the enrollee's health
- 21 benefit plan;
- 22 (2) discloses projected amounts for which the enrollee
- 23 may be responsible; and
- 24 (3) discloses the circumstances under which the
- 25 enrollee would be responsible for those amounts.
- 26 (d) A facility-based provider [physician] who makes a
- 27 disclosure under Subsection (c) and obtains the enrollee's written

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- 1 acknowledgment of that disclosure may not be required to mediate a
- 2 billed charge under this subchapter if the amount billed is less
- 3 than or equal to the maximum amount projected in the disclosure.
- 4 SECTION 6. Subchapter B, Chapter 1467, Insurance Code, is
- 5 amended by adding Section 1467.0511 to read as follows:
- 6 Sec. 1467.0511. NOTICE AND INFORMATION PROVIDED TO
- 7 ENROLLEE. (a) A bill sent to an enrollee by a facility-based
- 8 provider or emergency care provider or an explanation of benefits
- 9 sent to an enrollee by an insurer or administrator for an
- 10 out-of-network health benefit claim eligible for mediation under
- 11 this chapter must contain, in not less than 10-point boldface type,
- 12 a conspicuous, plain-language explanation of the mediation process
- 13 available under this chapter, including information on how to
- 14 request mediation and a statement that is substantially similar to
- 15 the following:
- 16 "You may be able to reduce some of your out-of-pocket costs
- 17 for an out-of-network medical or health care claim that is eligible
- 18 for mediation by contacting the Texas Department of Insurance at
- 19 (website) and (phone number)."
- 20 (b) If an enrollee contacts an insurer, administrator,
- 21 <u>facility-based provider</u>, or emergency care provider about a bill
- 22 that may be eligible for mediation under this chapter, the insurer,
- 23 <u>administrator</u>, facility-based provider, or emergency care provider
- 24 is encouraged to:
- 25 (1) inform the enrollee about mediation under this
- 26 chapter; and
- 27 (2) provide the enrollee with the department's

- 1 toll-free telephone number and Internet website address.
- 2 SECTION 7. Section 1467.052(c), Insurance Code, is amended
- 3 to read as follows:
- 4 (c) A person may not act as mediator for a claim settlement
- 5 dispute if the person has been employed by, consulted for, or
- 6 otherwise had a business relationship with an insurer offering the
- 7 preferred provider benefit plan or a physician, health care
- 8 practitioner, or other health care provider during the three years
- 9 immediately preceding the request for mediation.
- SECTION 8. Section 1467.053(d), Insurance Code, is amended
- 11 to read as follows:
- 12 (d) The mediator's fees shall be split evenly and paid by
- 13 the insurer or administrator and the facility-based provider or
- 14 emergency care provider [physician].
- 15 SECTION 9. Sections 1467.054(b), (c), and (e), Insurance
- 16 Code, are amended to read as follows:
- 17 (b) A request for mandatory mediation must be provided to
- 18 the department on a form prescribed by the commissioner and must
- 19 include:
- 20 (1) the name of the enrollee requesting mediation;
- 21 (2) a brief description of the claim to be mediated;
- 22 (3) contact information, including a telephone
- 23 number, for the requesting enrollee and the enrollee's counsel, if
- 24 the enrollee retains counsel;
- 25 (4) the name of the facility-based <u>provider or</u>
- 26 emergency care provider [physician] and name of the insurer or
- 27 administrator; and

- 1 (5) any other information the commissioner may require
- 2 by rule.
- 3 (c) On receipt of a request for mediation, the department
- 4 shall notify the facility-based provider or emergency care provider
- 5 [physician] and insurer or administrator of the request.
- 6 (e) A dispute to be mediated under this chapter that does
- 7 not settle as a result of a teleconference conducted under
- 8 Subsection (d) must be conducted in the county in which the health
- 9 care or medical services were rendered.
- SECTION 10. Sections 1467.055(d), (h), and (i), Insurance
- 11 Code, are amended to read as follows:
- 12 (d) If the enrollee is participating in the mediation in
- 13 person, at the beginning of the mediation the mediator shall inform
- 14 the enrollee that if the enrollee is not satisfied with the mediated
- 15 agreement, the enrollee may file a complaint with:
- 16 (1) the Texas Medical Board or other appropriate
- 17 regulatory agency against the facility-based provider or emergency
- 18 care provider [physician] for improper billing; and
- 19 (2) the department for unfair claim settlement
- 20 practices.
- 21 (h) On receipt of notice from the department that an
- 22 enrollee has made a request for mediation that meets the
- 23 requirements of this chapter, the facility-based provider or
- 24 <u>emergency care provider [physician</u>] may not pursue any collection
- 25 effort against the enrollee who has requested mediation for amounts
- 26 other than copayments, deductibles, and coinsurance before the
- 27 earlier of:

- 1 (1) the date the mediation is completed; or
- 2 (2) the date the request to mediate is withdrawn.
- 3 (i) A <u>health care or medical</u> service <u>or supply</u> provided by a
- 4 facility-based provider or emergency care provider [physician] may
- 5 not be summarily disallowed. This subsection does not require an
- 6 insurer or administrator to pay for an uncovered service or supply.
- 7 SECTION 11. Sections 1467.056(a), (b), and (d), Insurance
- 8 Code, are amended to read as follows:
- 9 (a) In a mediation under this chapter, the parties shall:
- 10 (1) evaluate whether:
- 11 (A) the amount charged by the facility-based
- 12 provider or emergency care provider [physician] for the health care
- 13 or medical service or supply is excessive; and
- 14 (B) the amount paid by the insurer or
- 15 administrator represents the usual and customary rate for the
- 16 <u>health care or medical service or supply or is unreasonably low; and</u>
- 17 (2) as a result of the amounts described by
- 18 Subdivision (1), determine the amount, after copayments,
- 19 deductibles, and coinsurance are applied, for which an enrollee is
- 20 responsible to the facility-based provider or emergency care
- 21 provider [physician].
- 22 (b) The facility-based provider or emergency care provider
- 23 [physician] may present information regarding the amount charged
- 24 for the <u>health care or</u> medical service or supply. The insurer or
- 25 administrator may present information regarding the amount paid by
- 26 the insurer or administrator.
- 27 (d) The goal of the mediation is to reach an agreement among

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- 1 the enrollee, the facility-based provider or emergency care
- 2 provider [physician], and the insurer or administrator, as
- 3 applicable, as to the amount paid by the insurer or administrator to
- 4 the facility-based provider or emergency care provider
- 5 [physician], the amount charged by the facility-based provider or
- 6 <u>emergency care provider</u> [physician], and the amount paid to the
- 7 facility-based provider or emergency care provider [physician] by
- 8 the enrollee.
- 9 SECTION 12. Section 1467.057(a), Insurance Code, is amended
- 10 to read as follows:
- 11 (a) The mediator of an unsuccessful mediation under this
- 12 chapter shall report the outcome of the mediation to the
- 13 department, the Texas Medical Board or other appropriate regulatory
- 14 agency, and the chief administrative law judge.
- 15 SECTION 13. Section 1467.058, Insurance Code, is amended to
- 16 read as follows:
- 17 Sec. 1467.058. CONTINUATION OF MEDIATION. After a referral
- 18 is made under Section 1467.057, the facility-based provider or
- 19 emergency care provider [physician] and the insurer or
- 20 administrator may elect to continue the mediation to further
- 21 determine their responsibilities. Continuation of mediation under
- 22 this section does not affect the amount of the billed charge to the
- 23 enrollee.
- SECTION 14. Section 1467.059, Insurance Code, is amended to
- 25 read as follows:
- Sec. 1467.059. MEDIATION AGREEMENT. The mediator shall
- 27 prepare a confidential mediation agreement and order that states:

- 1 (1) the total amount for which the enrollee will be
- 2 responsible to the facility-based provider or emergency care
- 3 provider [physician], after copayments, deductibles, and
- 4 coinsurance; and
- 5 (2) any agreement reached by the parties under Section
- 6 1467.058.
- 7 SECTION 15. Section 1467.060, Insurance Code, is amended to
- 8 read as follows:
- 9 Sec. 1467.060. REPORT OF MEDIATOR. The mediator shall
- 10 report to the commissioner and the Texas Medical Board or other
- 11 <u>appropriate regulatory agency:</u>
- 12 (1) the names of the parties to the mediation; and
- 13 (2) whether the parties reached an agreement or the
- 14 mediator made a referral under Section 1467.057.
- SECTION 16. Section 1467.151, Insurance Code, is amended to
- 16 read as follows:
- 17 Sec. 1467.151. CONSUMER PROTECTION; RULES. (a) The
- 18 commissioner and the Texas Medical Board or other regulatory
- 19 agency, as appropriate, shall adopt rules regulating the
- 20 investigation and review of a complaint filed that relates to the
- 21 settlement of an out-of-network health benefit claim that is
- 22 subject to this chapter. The rules adopted under this section must:
- 23 (1) distinguish among complaints for out-of-network
- 24 coverage or payment and give priority to investigating allegations
- 25 of delayed health care or medical care;
- 26 (2) develop a form for filing a complaint and
- 27 establish an outreach effort to inform enrollees of the

- 1 availability of the claims dispute resolution process under this
- 2 chapter;
- 3 (3) ensure that a complaint is not dismissed without
- 4 appropriate consideration;
- 5 (4) ensure that enrollees are informed of the
- 6 availability of mandatory mediation; and
- 7 (5) require the administrator to include a notice of
- 8 the claims dispute resolution process available under this chapter
- 9 with the explanation of benefits sent to an enrollee.
- 10 (b) The department and the Texas Medical Board or other
- 11 appropriate regulatory agency shall maintain information:
- 12 (1) on each complaint filed that concerns a claim or
- 13 mediation subject to this chapter; and
- 14 (2) related to a claim that is the basis of an enrollee
- 15 complaint, including:
- 16 (A) the type of services that gave rise to the
- 17 dispute;
- 18 (B) the type and specialty, if any, of the
- 19 facility-based provider or emergency care provider [physician] who
- 20 provided the out-of-network service;
- (C) the county and metropolitan area in which the
- 22 health care or medical service or supply was provided;
- 23 (D) whether the <u>health care or</u> medical service or
- 24 supply was for emergency care; and
- 25 (E) any other information about:
- 26 (i) the insurer or administrator that the
- 27 commissioner by rule requires; or

- 1 (ii) the <u>facility-based</u> provider or
- 2 <u>emergency care provider [physician</u>] that the Texas Medical Board <u>or</u>
- 3 other appropriate regulatory agency by rule requires.
- 4 (c) The information collected and maintained by the
- 5 department and the Texas Medical Board and other appropriate
- 6 regulatory agencies under Subsection (b)(2) is public information
- 7 as defined by Section 552.002, Government Code, and may not include
- 8 personally identifiable information or health care or medical
- 9 information.
- 10 (d) A facility-based provider or emergency care provider
- 11 [physician] who fails to provide a disclosure under Section
- 12 1467.051 or 1467.0511 is not subject to discipline by the Texas
- 13 Medical Board or other appropriate regulatory agency for that
- 14 failure and a cause of action is not created by a failure to
- 15 disclose as required by Section 1467.051 or 1467.0511.
- SECTION 17. Section 1467.101(c), Insurance Code, is
- 17 repealed.
- 18 SECTION 18. The changes in law made by this Act apply only
- 19 to a claim for health care or medical services or supplies provided
- 20 on or after January 1, 2018. A claim for health care or medical
- 21 services or supplies provided before January 1, 2018, is governed
- 22 by the law in effect immediately before the effective date of this
- 23 Act, and that law is continued in effect for that purpose.
- 24 SECTION 19. This Act takes effect September 1, 2017.