By: Hancock, Huffines S.B. No. 680

## A BILL TO BE ENTITLED

| 1  | AN ACT   |
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| 2  | relating to step therapy protocols required by a health benefit    |
| 3  | plan in connection with prescription drug coverage.                |
| 4  | BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:            |
| 5  | SECTION 1. Section 1369.051, Insurance Code, is amended by         |
| 6  | amending Subdivision (1) and adding Subdivisions (1-a), (1-b), and |
| 7  | (5) to read as follows:  |
| 8  | (1) "Clinical practice guideline" means a statement                |
| 9  | systematically developed by a multidisciplinary panel of experts   |
| 10 | composed of physicians and, as necessary, other health care        |
| 11 | providers to assist a patient or health care provider in making a  |
| 12 | decision about appropriate health care for a specific clinical     |
| 13 | circumstance or condition.   |
| 14 | (1-a) "Clinical review criteria" means the writter                 |
| 15 | screening procedures, decision abstracts, clinical protocols, and  |
| 16 | clinical practice guidelines used by a health benefit plan issuer, |
| 17 | utilization review organization, or independent review             |
| 18 | organization to determine the medical necessity and                |
| 19 | appropriateness or the experimental or investigational nature of a |
| 20 | health care service or prescription drug.                          |
| 21 | (1-b) "Drug formulary" means a list of drugs:                      |
| 22 | (A) for which a health benefit plan provides                       |
| 23 | coverage;  |
| 24 | (B) for which a health benefit plan issuer                         |

- 1 approves payment; or
- 2 (C) that a health benefit plan issuer encourages
- 3 or offers incentives for physicians to prescribe.
- 4 (5) "Step therapy protocol" means a protocol that
- 5 requires an enrollee to use a prescription drug or sequence of
- 6 prescription drugs other than the drug that the enrollee's
- 7 physician recommends for the enrollee's treatment before the health
- 8 benefit plan provides coverage for the recommended drug.
- 9 SECTION 2. Subchapter B, Chapter 1369, Insurance Code, is
- 10 amended by adding Sections 1369.0545 and 1369.0546 to read as
- 11 follows:
- 12 Sec. 1369.0545. STEP THERAPY PROTOCOLS. (a) A health
- 13 benefit plan issuer that requires a step therapy protocol before
- 14 providing coverage for a prescription drug must establish,
- 15 implement, and administer the step therapy protocol in accordance
- 16 with clinical review criteria readily available to the health care
- 17 <u>industry.</u> The health benefit plan issuer shall take into account
- 18 the needs of atypical patient populations and diagnoses in
- 19 establishing the clinical review criteria. The clinical review
- 20 criteria:
- 21 (1) must consider generally accepted clinical
- 22 practice guidelines that are:
- (A) developed and endorsed by a
- 24 <u>multidisciplinary panel of experts described by Subsection (b);</u>
- (B) based on high quality studies, research, and
- 26 medical practice;
- (C) created by an explicit and transparent

| 1  | <pre>process that:</pre>   |
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| 2  | (i) minimizes bias and conflicts of                                |
| 3  | <pre>interest;</pre>   |
| 4  | (ii) explains the relationship between                             |
| 5  | treatment options and outcomes;                                    |
| 6  | (iii) rates the quality of the evidence                            |
| 7  | supporting the recommendations; and                                |
| 8  | (iv) considers relevant patient subgroups                          |
| 9  | and preferences; and   |
| 10 | (D) updated at appropriate intervals after a                       |
| 11 | review of new evidence, research, and treatments; or               |
| 12 | (2) if clinical practice guidelines described by                   |
| 13 | Subdivision (1) are not reasonably available, may be based on      |
| 14 | peer-reviewed publications developed by independent experts, which |
| 15 | may include physicians, with expertise applicable to the relevant  |
| 16 | health condition.  |
| 17 | (b) A multidisciplinary panel of experts composed of               |
| 18 | physicians and, as necessary, other health care providers that     |
| 19 | develops and endorses clinical practice guidelines under           |
| 20 | Subsection (a)(1) must manage conflicts of interest by:            |
| 21 | (1) requiring each member of the panel's writing or                |
| 22 | review group to:   |
| 23 | (A) disclose any potential conflict of interest,                   |
| 24 | including a conflict of interest involving an insurer, health      |
| 25 | benefit plan issuer, or pharmaceutical manufacturer; and           |
| 26 | (B) recuse himself or herself in any situation in                  |
| 27 | which the member has a conflict of interest;                       |

| 1  | (2) using a methodologist to work with writing groups                |
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| 2  | to provide objectivity in data analysis and the ranking of evidence  |
| 3  | by preparing evidence tables and facilitating consensus; and         |
| 4  | (3) offering an opportunity for public review and                    |
| 5  | <pre>comment.</pre>  |
| 6  | (c) Subsection (b) does not apply to a panel or committee of         |
| 7  | experts, including a pharmacy and therapeutics committee,            |
| 8  | established by a health benefit plan issuer or a pharmacy benefit    |
| 9  | manager that advises the health benefit plan issuer or pharmacy      |
| 10 | benefit manager regarding drugs or formularies.                      |
| 11 | Sec. 1369.0546. STEP THERAPY PROTOCOL EXCEPTION REQUESTS.            |
| 12 | (a) A health benefit plan issuer shall establish a process in a      |
| 13 | user-friendly format that is readily accessible to a patient and     |
| 14 | prescribing provider, in the health benefit plan's formulary         |
| 15 | document and otherwise, through which an exception request under     |
| 16 | this section may be submitted by the provider.                       |
| 17 | (b) A prescribing provider on behalf of a patient may submit         |
| 18 | to the patient's health benefit plan issuer a written request for an |
| 19 | exception to a step therapy protocol required by the patient's       |
| 20 | health benefit plan. The provider shall submit the request on the    |
| 21 | standard form prescribed by the commissioner under Section           |
| 22 | 1369.304.  |
| 23 | (c) A health benefit plan issuer shall grant a written               |
| 24 | request under Subsection (b) if the request includes the             |
| 25 | prescribing provider's written statement stating that:               |
| 26 | (1) the drug required under the step therapy protocol:               |
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(A) is contraindicated;

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| 1  | (B) will likely cause an adverse reaction in or                    |
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| 2  | physical or mental harm to the patient; or                         |
| 3  | (C) is expected to be ineffective based on the                     |
| 4  | known clinical characteristics of the patient and the known        |
| 5  | characteristics of the prescription drug regimen;                  |
| 6  | (2) the patient previously discontinued taking the                 |
| 7  | drug required under the step therapy protocol, or another          |
| 8  | prescription drug in the same pharmacologic class or with the same |
| 9  | mechanism of action as the required drug, while under the health   |
| 10 | benefit plan currently in force or while covered under another     |
| 11 | health benefit plan because the drug was not effective or had a    |
| 12 | diminished effect or because of an adverse event;                  |
| 13 | (3) the drug required under the step therapy protocol              |
| 14 | is not in the best interest of the patient, based on clinical      |
| 15 | appropriateness, because the patient's use of the drug is expected |
| 16 | <u>to:</u>   |
| 17 | (A) cause a significant barrier to the patient's                   |
| 18 | adherence to or compliance with the patient's plan of care;        |
| 19 | (B) worsen a comorbid condition of the patient;                    |
| 20 | <u>or</u>  |
| 21 | (C) decrease the patient's ability to achieve or                   |
| 22 | maintain reasonable functional ability in performing daily         |
| 23 | activities; or   |
| 24 | (4)(A) the drug that is subject to the step therapy                |
| 25 | protocol was prescribed for the patient's condition;               |
| 26 | (B) the patient:   |
| 27 | (i) received benefits for the drug under                           |

- 1 the health benefit plan currently in force or a previous health
- 2 benefit plan; and
- 3 <u>(ii)</u> is stable on the drug; and
- 4 (C) the change in the patient's prescription drug
- 5 regimen required by the step therapy protocol is expected to be
- 6 ineffective or cause harm to the patient based on the known clinical
- 7 characteristics of the patient and the known characteristics of the
- 8 required prescription drug regimen.
- 9 (d) Except as provided by Subsection (e), if a health
- 10 benefit plan issuer does not deny an exception request described by
- 11 Subsection (c) before 72 hours after the health benefit plan issuer
- 12 receives the request, the request is considered granted.
- 13 (e) If an exception request described by Subsection (c) also
- 14 states that the prescribing provider reasonably believes that
- 15 denial of the request makes the death of or serious harm to the
- 16 patient probable, the request is considered granted if the health
- 17 benefit plan issuer does not deny the request before 24 hours after
- 18 the health benefit plan issuer receives the request.
- 19 (f) The denial of an exception request under this section is
- 20 an adverse determination for purposes of Section 4201.002 and is
- 21 subject to appeal under Subchapters H and I, Chapter 4201.
- SECTION 3. Section 4201.357, Insurance Code, is amended by
- 23 adding Subsection (a-2) to read as follows:
- 24 <u>(a-2) An adverse determination under Section 1369.0546 is</u>
- 25 entitled to an expedited appeal. The physician or, if appropriate,
- 26 other health care provider deciding the appeal must consider
- 27 atypical diagnoses and the needs of atypical patient populations.

- 1 SECTION 4. Section 4202.003, Insurance Code, is amended to
- 2 read as follows:
- 3 Sec. 4202.003. REQUIREMENTS REGARDING TIMELINESS OF
- 4 DETERMINATION. The standards adopted under Section 4202.002 must
- 5 require each independent review organization to make the
- 6 organization's determination:
- 7 (1) for a life-threatening condition as defined by
- 8 Section 4201.002, [or] the provision of prescription drugs or
- 9 intravenous infusions for which the patient is receiving benefits
- 10 under the health insurance policy, or a review of a step therapy
- 11 protocol exception request under Section 1369.0546, not later than
- 12 the earlier of the third day after the date the organization
- 13 receives the information necessary to make the determination or,
- 14 with respect to:
- 15 (A) a review of a health care service provided to
- 16 a person with a life-threatening condition eligible for workers'
- 17 compensation medical benefits, the eighth day after the date the
- 18 organization receives the request that the determination be made;
- 19 or
- 20 (B) a review of a health care service other than a
- 21 service described by Paragraph (A), the third day after the date the
- 22 organization receives the request that the determination be made;
- 23 or
- 24 (2) for a situation other than a situation described
- 25 by Subdivision (1), not later than the earlier of:
- 26 (A) the 15th day after the date the organization
- 27 receives the information necessary to make the determination; or

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- 1 (B) the 20th day after the date the organization
- $2\,\,$  receives the request that the determination be made.
- 3 SECTION 5. The changes in law made by this Act apply only to
- 4 a health benefit plan that is delivered, issued for delivery, or
- 5 renewed on or after January 1, 2018. A health benefit plan
- 6 delivered, issued for delivery, or renewed before January 1, 2018,
- 7 is governed by the law as it existed immediately before the
- 8 effective date of this Act, and that law is continued in effect for
- 9 that purpose.
- 10 SECTION 6. This Act takes effect September 1, 2017.