By: Estes S.B. No. 1446

A BILL TO BE ENTITLED

1 AN ACT

- 2 relating to contested cases conducted under the Administrative
- 3 Procedures Act.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 5 SECTION 1. Sections 2001.052(a) and (b), Government Code,
- 6 are amended to read as follows:
- 7 (a) Notice of a hearing in a contested case must include:
- 8 (1) a statement of the time, place, and nature of the
- 9 hearing;
- 10 (2) a statement of the legal authority and
- 11 jurisdiction under which the hearing is to be held;
- 12 (3) a reference to the particular sections of the
- 13 statutes and rules involved; and
- 14 (4) a short, plain statement of the factual matters
- 15 asserted or incorporating by reference the factual allegations or
- 16 assertions made in a complaint or petition filed with the state
- 17 agency and attached to the notice of hearing.
- 18 (b) If a state agency or other party is unable to state
- 19 factual matters in detail at the time notice under this section is
- 20 served, an initial notice may be limited to a statement of the
- 21 issues involved. On timely written application, a more definite
- 22 and detailed statement of the facts shall be furnished not less than
- 23 seven days before the date set for the hearing. In a proceeding in
- 24 which the state agency has the burden of proof, a state agency that

- 1 intends to rely on a section of a statute or rule not previously
- 2 referenced in the notice of hearing must amend the notice or its
- 3 complaint or petition to refer to the section of the statute or rule
- 4 not later than the seventh day before the date set for the hearing.
- 5 This subsection does not prohibit the state agency from filing an
- 6 amendment during the hearing of a contested case provided the
- 7 opposing party is granted a continuance of at least seven days to
- 8 prepare its case on request of the opposing party.
- 9 SECTION 2. Section 2001.054(e), Government Code, is amended
- 10 to read as follows:
- 11 (e) In a suit for judicial review of a final decision or
- 12 order of a state agency brought by a license holder, the agency's
- 13 failure to comply with Subsection (c) shall constitute prejudice to
- 14 the substantial rights of the license holder under Section
- 15 2001.174(2) unless the court determines that the failure did not
- 16 unfairly surprise and prejudice the license holder or that the
- 17 <u>license holder waived the opportunity in Subsection (c)(2) to show</u>
- 18 compliance with all requirements of law for the retention of the
- 19 license.
- 20 SECTION 3. Sections 2001.142(a), (c), (d), (e), (f), and
- 21 (g), Government Code, are amended to read as follows:
- 22 (a) A state agency shall notify each party to a contested
- 23 case of any decision or order of the agency using at least one of the
- 24 <u>following methods of service</u> [in the following manner]:
- 25 (1) personally;
- 26 (2) if agreed to by the party to be notified, by
- 27 electronic means sent to the current e-mail address or facsimile

- 1 [telecopier] number of the party's attorney of record or of the
- 2 party if the party is not represented by counsel; [ex]
- 3 (3) by first class, certified, or registered mail sent
- 4 to the last known address of the party's attorney of record or of
- 5 the party if the party is not represented by counsel; or
- 6 (4) a method specified in the state agency's rules or
- 7 orders by which parties must serve copies of pleadings in a
- 8 contested case.
- 9 (c) If an adversely affected party or the party's attorney
- 10 of record does not receive the notice required by Subsections (a)
- 11 and (b) or acquire actual knowledge of a signed decision or order
- 12 before the 15th day after the date the decision or order is signed,
- 13 a period specified by or agreed to under Section 2001.144(a),
- 14 2001.146, 2001.147, or 2001.176(a) relating to a decision or order
- 15 or motion for rehearing begins, with respect to that party, on the
- 16 date the party or the party's attorney of record receives the notice
- 17 or acquires actual knowledge of the signed decision or order,
- 18 whichever occurs first. The period may not begin earlier than the
- 19 15th day or later than the 45th [90th] day after the date the
- 20 decision or order was signed.
- 21 (d) To establish a revised period under Subsection (c), the
- 22 adversely affected party must prove, on sworn motion and notice,
- 23 that<u>:</u>
- 24 (1) the date the party or the party's attorney of
- 25 record first received notice from the state agency or acquired
- 26 actual knowledge of the signing of the decision or order was after
- 27 the 14th day after the date the decision or order was signed;

- 1 (2) the adversely affected party exercised due
- 2 diligence by keeping the state agency and all other parties to the
- 3 contested case apprised of the current mailing address and
- 4 electronic contact information, if any, of the adversely affected
- 5 party or the adversely affected party's attorney of record; and
- 6 (3) neither the adversely affected party nor the
- 7 party's attorney of record took any action that impeded or
- 8 prevented receipt of notice of the signing of the decision or order.
- 9 (e) The state agency or a person authorized to act for the
- 10 agency must grant or deny the sworn motion not later than the date
- 11 of the agency's governing board's next meeting or, for a state
- 12 agency without a governing board with decision-making authority in
- 13 contested cases, not later than the 10th day after the date the
- 14 agency receives the sworn motion.
- 15 (f) If the state agency or a person authorized to act for the
- 16 agency fails to grant or deny the motion at the next meeting or
- 17 before the 10th day after the date the agency receives the motion,
- 18 as appropriate, the motion is considered granted.
- 19 (g) If a [the] sworn motion filed under Subsection (d) is
- 20 granted with respect to the <u>adversely affected</u> party filing that
- 21 motion, then all the periods specified by or agreed to under Section
- 22 2001.144(a), 2001.146, 2001.147, or 2001.176(a) relating to a
- 23 decision or order, or motion for rehearing, shall begin, with
- 24 respect to the movant, on the date specified in the sworn motion
- 25 that the movant or the movant's attorney of record [party] first
- 26 received the notice required by Subsections (a) and (b) or acquired
- 27 actual knowledge of the signed decision or order. The date

- 1 specified in the sworn motion shall be considered the date the
- 2 decision or order was signed with respect to the movant. With
- 3 respect to motions for rehearing, the timely filing of a sworn
- 4 motion pursuant to Subsection (d) shall extend the period for
- 5 taking agency action on any motion for rehearing to the 100th day
- 6 after the date the decision or order that is the subject of the
- 7 motion for rehearing is signed.
- 8 SECTION 4. Section 2001.144(a), Government Code, is amended
- 9 to read as follows:
- 10 (a) A decision or order in a contested case is final:
- 11 (1) if a motion for rehearing is not filed on time, on
- 12 the expiration of the period for filing a motion for rehearing;
- 13 (2) if a motion for rehearing is timely filed [filed on
- 14 time], on the date:
- 15 (A) the order overruling the last-filed motion
- 16 for rehearing is signed; or
- 17 (B) the <u>last-filed</u> motion <u>for rehearing</u> is
- 18 overruled by operation of law;
- 19 (3) if a state agency finds that an imminent peril to
- 20 the public health, safety, or welfare requires immediate effect of
- 21 a decision or order, on the date the decision or order is signed,
- 22 provided that the agency incorporates in the decision or order a
- 23 factual and legal basis establishing an imminent peril to the
- 24 public health, safety, or welfare; or
- 25 (4) on:
- 26 (A) the date specified in the decision or order
- 27 for a case in which all parties agree to the specified date in

- 1 writing or on the record; or
- 2 (B) if the agreed specified date is before the
- 3 date the decision or order is signed, the date the decision or order
- 4 is signed.
- 5 SECTION 5. Sections 2001.146(a), (b), (e), and (i),
- 6 Government Code, are amended to read as follows:
- 7 (a) A motion for rehearing in a contested case must be filed
- 8 by a party not later than the 25th day after the date the decision or
- 9 order that is the subject of the motion is signed, unless the time
- 10 for filing the motion for rehearing has been extended under Section
- 11 2001.142, by an agreement under Section 2001.147, or by a written
- 12 state agency order issued under Subsection (e). On filing $[\frac{of}{e}]$ the
- 13 motion for rehearing, the movant shall send copies of the motion
- 14 [shall be sent] to all other parties using the notification methods
- 15 [procedures] specified by Section 2001.142(a).
- 16 (b) A party must file with the state agency a reply, if any,
- 17 to a motion for rehearing not later than the 40th day after the date
- 18 the decision or order that is the subject of the motion is signed,
- 19 or not later than the 10th day after the date a motion for rehearing
- 20 is filed if the time for filing the motion for rehearing has been
- 21 extended <u>under Section 2001.142</u>, by an agreement under Section
- 22 $2001.147_{\underline{I}}$ or by a written state agency order under Subsection (e).
- 23 On filing [of] the reply, the party filing the reply shall send
- 24 copies of the reply [shall be sent] to all other parties using the
- 25 notification <u>methods</u> [procedures] specified by Section
- 26 2001.142(a).
- (e) A state agency or a person authorized to act for the

- 1 agency may, on its own initiative or on the motion of any party for
- 2 cause shown, by written order extend the time for filing a motion or
- 3 reply or taking agency action under this section, provided that the
- 4 agency extends the time or takes the action not later than the 10th
- 5 day after the date the period for filing a motion or reply or taking
- 6 agency action expires. An extension may not extend the period for
- 7 agency action beyond the 100th day after the date the decision or
- 8 order that is the subject of the motion is signed.
- 9 (i) The time limits and other requirements for filing a
- 10 subsequent motion for rehearing, a reply to the subsequent motion
- 11 for rehearing, and a ruling on the subsequent motion for rehearing
- 12 are governed by this section and Sections 2001.142, 2001.144,
- 13 2001.145, and 2001.147 [A subsequent motion for rehearing required
- 14 by Subsection (h) must be filed not later than the 20th day after
- 15 the date the order disposing of the original motion for rehearing is
- 16 signed].
- 17 SECTION 6. The changes in law made by Sections 1 and 2 of
- 18 this Act to Chapter 2001, Government Code, apply only to an
- 19 administrative proceeding or a contested case that is initiated on
- 20 or after the effective date of this Act. An administrative
- 21 proceeding or a contested case that is initiated before the
- 22 effective date of this Act is governed by the law in effect when
- 23 such proceeding was initiated, and the former law is continued in
- 24 effect for that purpose.
- 25 SECTION 7. The changes in law made by Sections 3 and 4 of
- 26 this Act to Chapter 2001, Government Code, apply only to orders or
- 27 decisions made by a state agency in a contested case on or after the

S.B. No. 1446

- 1 effective date of this Act. An order or decision made in a
- 2 contested case before the effective date of this Act is governed by
- 3 the law in effect when the final order or decision was made, and the
- 4 former law is continued in effect for that purpose.
- 5 SECTION 8. This Act takes effect September 1, 2017.