S.B. No. 1516 By: Hancock (Geren) Substitute the following for S.B. No. 1516: C.S.S.B. No. 1516 By: Kuempel A BILL TO BE ENTITLED 1 AN ACT 2 relating to the registration and regulation of appraisal management companies; authorizing fees; expanding the applicability of an 3 occupational registration. 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS: 5 6 SECTION 1. Section 1104.003(b), Occupations Code, is amended by adding Subdivision (6-a) to read as follows: 7 8 (6-a) <u>"Federally regulated appraisal management</u> 9 company" means an appraisal management company that is: (A) owned and controlled by an insured depository 10 institution, as defined by 12 U.S.C. Section 1813; and 11 12 (B) regulated by: 13 (i) the Board of Governors of the Federal 14 Reserve System; 15 (ii) the Federal Deposit Insurance 16 Corporation; (iii) the Office of the Comptroller of the 17 18 Currency; or (iv) the successors 19 to any of those 20 agencies. 21 SECTION 2. Section 1104.004(a), Occupations Code, is 22 amended to read as follows: 23 (a) This chapter does not apply to: 24 a person who exclusively employs appraisers on an (1)

1 employer and employee basis for the performance of appraisals; 2 (2) a person acting as an appraisal firm as defined by board rule that at all times during a calendar year employs on an 3 exclusive basis as independent contractors not more than 4 15 5 appraisers for the performance of appraisals; 6 (3) a financial institution, including a department or 7 unit within the institution, that is regulated by an agency of this 8 state or the United States government; 9 subject to Subsection (b), a person who enters (4) 10 into an agreement with an appraiser for the performance of an appraisal that on completion results in a report signed by both the 11 12 appraiser who completed the appraisal and the appraiser who requested completion of the appraisal; 13 14 (5) an appraisal management company: 15 (A) operating only in this state with an appraisal panel of not more than 15 appraisers at all times during a 16 17 calendar year; or (B) operating in multiple states, including this 18 19 state, with an appraisal panel of not more than 24 appraisers in all states at all times during a calendar year; [or] 20 21 (6) appraisal management company that an is а subsidiary owned and controlled by a financial institution that is 22 23 subject to appraisal independence standards at least as stringent as those under Section 1104.203 or the Truth in Lending Act (15 24 U.S.C. Section 1601 et seq.) through regulation by an agency of this 25 26 state or the United States government; or (7) subject to Section 1104.052(c), a federally 27

## 1 regulated appraisal management company.

2 SECTION 3. Section 1104.052, Occupations Code, is amended 3 by amending Subsections (b) and (c) and adding Subsections (d) and 4 (e) to read as follows:

5 (b) The board shall collect from each appraisal management 6 company registered under this chapter the national registry fee 7 required by the appraisal subcommittee for each person who is on the 8 appraisal panel of the company and licensed or certified as an 9 appraiser in this state. [The board shall deposit the registry fees 10 to the credit of the appraiser registry account in the general 11 revenue fund.]

12 (c) <u>Notwithstanding Section 1104.004</u>, the board shall 13 <u>collect from each federally regulated appraisal management company</u> 14 <u>operating in this state:</u>

15 <u>(1) the national registry fee required by the</u> 16 <u>appraisal subcommittee;</u>

17 (2) information regarding the determination of the
 18 national registry fee as required by the appraisal subcommittee;

19 (3) a fee in an amount that is sufficient for the 20 administration of this subsection as established by board rule; and 21 (4) any other information required by state or federal

22 <u>law.</u>

23 (d) The board shall deposit the national registry fees
24 collected under this section to the credit of the appraiser
25 registry account in the general revenue fund.

26 (e) The <u>national registry</u> fees collected under <u>this section</u> 27 [Subsection (b)] shall be sent to the appraisal subcommittee

1 regularly as required by federal law.

2 SECTION 4. Section 1104.102(a), Occupations Code, is 3 amended to read as follows:

4 A person who has had a license or certificate to act as (a) 5 an appraiser denied, revoked, or surrendered in lieu of revocation in any state may not own in any manner [more than one percent of] an 6 appraisal management company registered applying 7 or for 8 registration under this chapter unless:

9 <u>(1)</u> the person has subsequently had <u>the</u> [<del>a</del>] license or 10 certificate to act as an appraiser granted or reinstated; <u>and</u>

11 (2) the license or certificate to act as an appraiser
12 was denied, revoked, or surrendered for a nonsubstantive reason as
13 determined by the board.

SECTION 5. Sections 1104.103(b) and (c), Occupations Code, are amended to read as follows:

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(b) The application must contain:

17 (1) the name, business address, and telephone contact
18 information of the <u>applicant</u> [entity] seeking registration;

19 (2) if the <u>applicant</u> [<del>entity</del>] is not a corporation 20 domiciled in this state, the name and contact information for the 21 <u>applicant's</u> [<del>company's</del>] agent for service of process in this state;

(3) the name, address, and contact information for any person [individual or any corporation, partnership, or other business entity] that owns more than 10 percent of the <u>applicant</u> [appraisal management company];

26 (4) the name, address, and contact information for at27 least one controlling person;

C.S.S.B. No. 1516 1 (5) the designation of a primary contact under Section 2 1104.104; the name and contact information of at least one 3 (6) appraiser designated by the applicant [company] to respond to and 4 5 communicate with appraisers on the applicant's [company's] appraisal panel regarding appraisal assignments; 6 7 a certification that the applicant [entity] has a (7) 8 system in place to ensure compliance with Subchapter D and Section 129E of the Truth in Lending Act (15 U.S.C. Section 1601 et seq.); 9 a written irrevocable consent to service of 10 (8) process; and 11 12 (9) any other information required by the board to 13 approve the application. 14 (c) The board shall adopt rules regarding registration and the renewal of a registration under this chapter. 15 16 SECTION 6. Section 1104.104(b), Occupations Code, is 17 amended to read as follows: The controlling person designated under Subsection (a): 18 (b) (1)19 must: 20 (A) be certified as an appraiser in at least one state at all times during the designation; or 21 22 have completed: (B) (i) the 15-hour national Uniform Standards 23 24 of Professional Appraisal Practice course; and 25 (ii) the seven-hour national Uniform 26 Standards of Professional Appraisal Practice update course not more 27 than two years before the renewal of the appraisal management

1 company's registration;

2 (2) may not have had a license or certificate to act as
3 an appraiser denied, revoked, or surrendered in lieu of revocation
4 in any state unless:

5 <u>(A)</u> the person has subsequently had <u>the</u> [<del>a</del>] 6 license or certificate to act as an appraiser granted or 7 reinstated; and

8 (B) the license or certificate to act as an
9 appraiser was denied, revoked, or surrendered for a nonsubstantive
10 reason as determined by the board;

11 (3) must be of good moral character, as determined by 12 the board; and

13 (4) shall submit to a background investigation, as14 determined by the board.

15 SECTION 7. Section 1104.105, Occupations Code, is amended 16 to read as follows:

Sec. 1104.105. DENIAL OF REGISTRATION <u>OR RENEWAL</u>. (a) The board may deny <u>an application for</u> [<del>a</del>] registration <u>or registration</u> <u>renewal</u>:

(1) <u>if</u> [<del>to</del>] an applicant [<del>who</del>] fails to satisfy a
 21 requirement of this chapter; or

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(2) on a determination by the board that:

(A) there is reasonable evidence that any person who owns <u>an interest in</u> [more than 10 percent of] the appraisal management company or any controlling person of the company has[<del>,</del> <del>within the 24 months preceding the date of the application,</del>] had a license or certification as an appraiser or a registration as an

1 appraisal management company suspended, revoked, or put on 2 probation in any state;

3 (B) the applicant has, while registered under 4 this chapter, demonstrated incompetency, untrustworthiness, or 5 conduct or practices that render the registrant unfit to perform 6 appraisal management services; or

7 (C) the applicant no longer performs appraisal
8 management services in good faith and is a source of detriment,
9 injury, or loss to the public.

10 (b) The board shall immediately provide written notice to 11 the applicant of the board's denial of a registration <u>or of a</u> 12 <u>registration renewal</u> under this chapter.

13 (c) An appeal of the denial of a registration <u>or of the</u> 14 <u>renewal of a registration</u> is governed by Chapter 2001, Government 15 Code.

SECTION 8. Section 1104.151(b), Occupations Code, is amended to read as follows:

(b) An appraisal management company is not in violation of
Subsection (a) if:

20 <u>(1)</u> the person whose license or certification was 21 denied, revoked, or surrendered in lieu of revocation has 22 <u>subsequently</u> [<del>since that denial, revocation, or surrender</del>] had <u>the</u> 23 [<del>a</del>] license or certificate granted or reinstated<u>;</u>

24 (2) the license or certification was denied, revoked, 25 or surrendered for a nonsubstantive reason as determined by the 26 <u>board;</u> and

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(3) the person maintains the license or certificate in

1 good standing.

2 SECTION 9. Section 1104.153, Occupations Code, is amended 3 to read as follows:

Sec. 1104.153. APPRAISAL REVIEW. A person who performs an
appraisal review for an appraisal management company <u>as required by</u>
<u>Section 1104.155</u> must be:

7 <u>(1)</u> licensed <u>as an appraiser</u> [<del>or certified</del>] under 8 Chapter 1103, unless exempt by board rule; and

9 (2) qualified to perform the appraisal [with at least 10 the same certification for the property type as the appraiser who 11 completed the report] being reviewed.

SECTION 10. Section 1104.156, Occupations Code, is amended to read as follows:

Sec. 1104.156. BUSINESS RECORDS. 14 (a) An appraisal 15 management company required to register [registered] under this chapter or that has applied for registration under this chapter 16 17 shall retain for at least five years all business records relating to each service request that the company receives and the appraiser 18 19 who performs the appraisal for the company.

(b) The board may audit the records of an appraisal management company <u>required to register</u> [<del>registered</del>] under this chapter to ensure compliance with <u>federal law</u>, this chapter, board rules, and the Uniform Standards of Professional Appraisal Practice.

(c) A written record of all substantive communications
 between an appraisal management company <u>required to register</u>
 [registered] under this chapter and an appraiser relating to

inclusion on an appraisal panel or to an appraisal assignment must
 be maintained as provided under Subsection (a).

3 SECTION 11. Section 1104.161(a), Occupations Code, is
4 amended to read as follows:

5 (a) <u>An appraisal management</u> [Other than during the first 30 6 days after the date an appraiser is first added to the appraisal 7 panel of an appraisal management company, a] company may not remove 8 an appraiser from its panel, or otherwise refuse to assign requests 9 for appraisal services to an appraiser without:

10 (1) notifying the appraiser in writing of the reasons 11 for removal from the company's panel;

12 (2) if the appraiser is being removed from the panel 13 for illegal conduct, a violation of the Uniform Standards of 14 Professional Appraisal Practice, or a violation of this chapter, 15 notifying the appraiser of the nature of the alleged conduct or 16 violation; and

17 (3) providing an opportunity for the appraiser to18 respond in writing to the notification.

SECTION 12. Section 1104.201, Occupations Code, is amended by adding Subsection (c) to read as follows:

(c) The board may report to the appraisal subcommittee any
 disciplinary action taken by the board against an appraisal
 management company required to register under this chapter.

24 SECTION 13. Section 1104.202, Occupations Code, is amended 25 by adding Subsection (d) to read as follows:

26 (d) Notwithstanding any other law, an administrative
27 penalty collected under this section must be deposited in a

restricted fund maintained and operated by the board to develop 1 educational programs for appraisers or to conduct studies that 2 enhance consumer protection. 3 4 SECTION 14. Section 1104.203, Occupations Code, is amended 5 by adding Subsection (a-1) to read as follows: 6 (a-1) For purposes of Subsection (a), a fee paid by an appraisal management company to an appraiser for appraisal services 7 8 is not a financial benefit. SECTION 15. Section 1104.204(b), Occupations Code, 9 is amended to read as follows: 10 (b) The board, on its own motion, may file a complaint 11 12 against: (1) an appraisal management company registered under 13 14 this chapter; 15 (2) a controlling person; or 16 (3) a person who engages in an activity for which registration is required under this chapter without being 17 registered. 18 SECTION 16. Section 1104.205, Occupations Code, is amended 19 by adding Subsection (d) to read as follows: 20 (d) An investigation of an alleged violation by a person 21 registered under this chapter may not be terminated solely on the 22 basis that the person fails to renew the registration. 23 24 SECTION 17. Section 1104.208(a), Occupations Code, is 25 amended to read as follows: (a) Based on the report submitted under Section 1104.207, 26 27 the board may:

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1 (1)order further investigation of the complaint; 2 (2) permit the person who is the subject of the complaint to participate in a voluntary discussion of the facts and 3 circumstances of the alleged violation; 4 (3) determine that there is not probable cause to 5 believe that a violation occurred and dismiss the case; or 6 7 (4)  $\left[\frac{(3)}{(3)}\right]$  determine that there is probable cause to 8 believe that a violation occurred and enter into an agreed order with the respondent under Section 1104.2081 or proceed as the 9 10 complainant with a contested case hearing under Chapter 2001, Government Code. 11 SECTION 18. Subchapter E, Chapter 1104, Occupations Code, 12 is amended by adding Sections 1104.2081 and 1104.2082 to read as 13 14 follows: 15 Sec. 1104.2081. AGREED ORDER. (a) The board may negotiate a settlement and enter into an agreed order with an appraisal 16 17 management company or other person who is the subject of a complaint under th<u>is subchapter.</u> 18 19 (b) An agreed order must be: (1) approved by the board; and 20 21 (2) signed by the commissioner and the appraisal management company or other person who is the subject of the 22 23 complaint. 24 (c) A board member who participates in negotiating an agreed order under this section is disqualified from participating in the 25 26 adjudication of a contested case that results from the negotiation. 27 (d) An appraisal management company or other person who

1	consents to negotiate under this section waives the right to notice
2	and the opportunity to be heard under Chapter 2001, Government
3	Code, during the negotiation.
4	(e) An appraisal management company or other person who
5	enters into an agreed order under this section may be disciplined
6	for failure to comply with the agreed order.
7	Sec. 1104.2082. CONFIDENTIALITY OF INVESTIGATION MATERIAL.
8	(a) Information or material, including any investigation file, is
9	confidential and not subject to disclosure under Chapter 552,
10	Government Code, or any other means of legal compulsion for
11	release, including disclosure, discovery, or subpoena, if the
12	information or material is prepared or compiled by the board in
13	connection with a complaint, investigation, or audit of any person
14	subject to the jurisdiction of the board.
15	(b) Notwithstanding Subsection (a), information or material
16	prepared or compiled by the board in connection with a complaint,
17	investigation, or audit may be disclosed:
18	(1) to the respondent;
19	(2) to a person providing a service to the board,
20	including an expert or other witness, or an investigator, if the
21	information is necessary for preparation for, or a presentation in,
22	a disciplinary proceeding against an applicant or license holder,
23	<u>or a subsequent trial or appeal taken from a disciplinary</u>
24	proceeding;
25	(3) to an entity in another jurisdiction that
26	licenses, registers, credentials, or disciplines any person
27	subject to the jurisdiction of the board;

1	(4) to a law enforcement agency;
2	(5) to the State Office of Administrative Hearings; or
3	(6) to the board, or a panel of the board, for use
4	during any proceeding conducted by the State Office of
5	Administrative Hearings or in a subsequent trial or appeal of a
6	board action or order.
7	(c) The release of information under Subsection (b) is not a
8	voluntary disclosure for purposes of Section 552.007, Government
9	Code.
10	(d) The board may require that a confidentiality agreement
11	be signed by a person entitled to receive information under
12	Subsection (b) before releasing the information.
13	(e) The board may withhold information or material
14	described by Subsection (a) without requesting a decision from the
15	attorney general under Subchapter G, Chapter 552, Government Code.
16	(f) Notwithstanding Subsection (a), on the dismissal or
17	final resolution of a complaint, investigation, or audit,
18	information or material prepared or compiled by the board in
19	connection with the complaint, investigation, or audit, including a
20	completed audit report or a final order of the board, is subject to
21	disclosure under Chapter 321 or 552, Government Code.
22	SECTION 19. The heading to Section 1104.210, Occupations
23	Code, is amended to read as follows:
24	Sec. 1104.210. PENALTY TO BE PAID [OR HEARING REQUESTED].
25	SECTION 20. Section 1104.212, Occupations Code, is amended
26	to read as follows:
27	Sec. 1104.212. NOTICE OF HEARING. Not later than the 30th

1 day before the [hearing] date of a contested case <u>hearing</u>
2 [involving an appraisal management company], the board shall
3 personally deliver or send by certified mail [to the company]
4 notice of the hearing to the parties to the hearing.

5 SECTION 21. Subchapter E, Chapter 1104, Occupations Code, 6 is amended by adding Sections 1104.2121, 1104.2122, 1104.2131, and 7 1104.2132 to read as follows:

8 <u>Sec. 1104.2121. ATTORNEY GENERAL REPRESENTATION. The</u> 9 <u>attorney general may not represent the board in a contested case</u> 10 <u>before the State Office of Administrative Hearings.</u>

Sec. 1104.2122. IMMUNITY OF WITNESSES. (a) The board in a contested case hearing may grant a witness immunity from disciplinary action by the board.

14 (b) The official record of the hearing must include the 15 reason for granting immunity.

Sec. 1104.2131. RECORD OF PROCEEDINGS. (a) Contested case
proceedings shall be recorded by:

(1) mechanical or electrical means; or

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(2) a certified shorthand reporter.

20 (b) At the request of a party, the proceedings or any part of 21 the proceedings shall be transcribed. The expense of the 22 transcription shall be charged to the requesting party.

(c) The recording, stenographic notes, or transcription of
 oral proceedings shall be maintained by the board until at least the
 fifth anniversary of the date of the decision in the contested case.
 Sec. 1104.2132. FAILURE TO APPEAR; COSTS. (a) If a
 respondent receives proper notice of a contested case hearing but

C.S.S.B. No. 1516 does not appear in person at the hearing, the administrative law 1 judge may conduct the hearing or enter an order, as 2 the 3 administrative law judge determines appropriate. 4 (b) The respondent is bound by the results of the hearing to 5 the same extent as if the respondent had appeared. 6 (c) The administrative law judge may award reasonable costs to the board on a request for and proof of costs incurred if the 7 8 respondent fails to appear at the hearing. In this subsection, the term "costs" means all costs associated with the hearing, including 9 the costs charged by the State Office of Administrative Hearings 10 and any costs related to hearing preparation, discovery, 11 12 depositions, subpoenas, service of process, witness expenses, travel expenses, and investigation expenses. 13 14 SECTION 22. Section 1104.214, Occupations Code, is amended 15 to read as follows: Sec. 1104.214. ACTION AFTER HEARING. On conclusion of a 16 17 contested case hearing under this subchapter, the administrative law judge shall: 18 make findings of fact and conclusions of law; and 19 (1)20 issue to the board a proposal for decision that the (2) board [shall] take one or more of the following actions: 21 22 dismiss the charges; (A) 23 (B) revoke the appraisal management company's 24 registration; 25 (C) suspend the registration of the appraisal 26 management company for a period of not more than five years; 27 (D) impose a period of probation, with or without

1 conditions; 2 (E) issue a public or private reprimand or a 3 warning; 4 (F) impose an administrative penalty; or 5 (G) require the payment of costs expended by the 6 board associated with the contested case, including: 7 (i) attorney's [legal] fees; 8 (ii) the costs charged by the State Office 9 of Administrative Hearings; and 10 (iii) any administrative costs associated with the hearing, including witness expenses, travel expenses, and 11 investigation expenses. 12 SECTION 23. Section 1104.215, Occupations Code, is amended 13 14 to read as follows: 15 Sec. 1104.215. DECISION BY BOARD. (a) Based on the 16 findings of fact, [and] conclusions of law, and proposal for 17 decision of the administrative law judge [the recommendations of the hearings examiner], the board by order may determine that: 18 (1) a violation has occurred and may impose 19 an administrative penalty or another sanction; or 20 (2) a violation did not occur. 21 22 (b) The board shall give notice of the order to the person who is the subject of the order. The notice must include: 23 24 (1)[separate statements of] the findings of fact and 25 conclusions of law separately stated; (2) the amount of any penalty imposed or a description 26 27 of any sanction imposed; [and]

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1	(3) a statement of the right of the person to judicial
2	review of the order; and
3	(4) any other information required by law.
4	SECTION 24. Section 1104.216, Occupations Code, is amended
5	to read as follows:
6	Sec. 1104.216. <u>MOTION</u> [APPLICATION] FOR REHEARING. (a) <u>A</u>
7	[Not later than the 20th day after the date a final decision is
8	issued in a contested case, a] party may file a motion for rehearing
9	[ <del>an application</del> ] with the board [ <del>for a rehearing</del> ]. The <u>motion</u>
10	[application] must state:
11	(1) the specific grounds for rehearing; and
12	(2) the relief sought.
13	(b) <u>A motion for rehearing filed under this section is</u>
14	governed by Chapter 2001, Government Code [ <del>The application is</del>
15	denied if the board does not grant it before the 120th day after the
16	date the commissioner is served with the application].
17	SECTION 25. Sections 1104.102(b) and (d), Occupations Code,
18	are repealed.
19	SECTION 26. As soon as practicable after the effective date
20	of this Act, the Texas Appraiser Licensing and Certification Board
21	shall adopt rules and fees necessary to implement Chapter 1104,
22	Occupations Code, as amended by this Act.
23	SECTION 27. The changes in law made by this Act relating to
24	the eligibility for a registration under Chapter 1104, Occupations
25	Code, or to the requirements for an application under that chapter
26	apply only to an application submitted to the Texas Appraiser

26 apply only to an application submitted to the Texas Appraiser27 Licensing and Certification Board on or after the effective date of

1 this Act. An application submitted before that date is governed by 2 the law in effect on the date the application was submitted, and the 3 former law is continued in effect for that purpose.

4 SECTION 28. The changes in law made by this Act relating to 5 the requirements for renewal of a registration under Chapter 1104, 6 Occupations Code, apply only to an application for renewal of a 7 registration that expires on or after the effective date of this 8 Act. A registration that expires before that date is governed by the 9 law in effect immediately before the effective date of this Act, and 10 the former law is continued in effect for that purpose.

SECTION 29. The changes in law made by this Act apply only to a disciplinary proceeding or a contested case hearing under Chapter 1104, Occupations Code, for conduct that occurs on or after the effective date of this Act. Conduct that occurs before the effective date of this Act is governed by the law in effect on the date the conduct occurred, and the former law is continued in effect for that purpose.

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SECTION 30. This Act takes effect September 1, 2017.