By: Lucio, et al. S.B. No. 2140

A BILL TO BE ENTITLED

1	AN ACT
2	relating to the provision by the Texas Water Development Board of
3	financial assistance for the development of certain projects in
4	economically distressed areas.
5	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
6	SECTION 1. The heading to Subchapter K, Chapter 17, Water
7	Code, is amended to read as follows:
8	SUBCHAPTER K. ASSISTANCE TO ECONOMICALLY DISTRESSED AREAS FOR
9	WATER SUPPLY, [AND] SEWER SERVICE, AND RESIDENTIAL DRAINAGE
10	PROJECTS
11	SECTION 2. Sections 17.921(1) and (2), Water Code, are
12	amended to read as follows:
13	(1) "Economically distressed area" means an area in

- 14 which: (A) water supply, [ex] sewer, or residential
- drainage services are inadequate to meet minimal needs 16
- residential users as defined by board rules; 17
- 18 (B) financial resources inadequate are
- provide water supply, [or residential drainage services 19
- that will satisfy those needs; and 20

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- (C) an established residential subdivision was 21
- 22 located on June 1, 2005, as determined by the board.
- 23 (2) "Financial assistance" means the funds provided by
- the board to political subdivisions for water supply, [and] sewer, 24

- 1 and residential drainage services under this subchapter.
- 2 SECTION 3. Section 17.922, Water Code, is amended to read as
- 3 follows:
- 4 Sec. 17.922. FINANCIAL ASSISTANCE. (a) The economically
- 5 distressed areas account may be used by the board to provide
- 6 financial assistance to political subdivisions for the
- 7 construction, acquisition, or improvement of water supply, [and]
- 8 sewer, and residential drainage services, including providing
- 9 funds from the account for the state's participation in federal
- 10 programs that provide assistance to political subdivisions.
- 11 (b) To the extent practicable, the board shall use the funds
 12 in the economically distressed areas account in conjunction with
 13 the other financial assistance available through the board to
 14 encourage the use of cost-effective water supply, [and] wastewater,
 15 and residential drainage systems, including regional systems, to
 16 maximize the long-term economic development of counties eligible
 17 for financial assistance under the economically distressed areas
- 18 program. Any savings derived from the construction of a regional
- 19 system that includes or serves an economically distressed area
- 20 project shall be factored into the board's determination of
- 21 financial assistance for the economically distressed area in a
- 22 manner that assures the economically distressed area receives
- 23 appropriate benefits from the savings. In no event shall financial
- 24 assistance provided from the economically distressed areas account
- 25 be used to provide water supply, [or] wastewater, or residential
- 26 drainage service to any area that is not an economically distressed
- 27 area.

- 1 SECTION 4. Subchapter K, Chapter 17, Water Code, is amended
- 2 by adding Section 17.9226 to read as follows:
- 3 Sec. 17.9226. USE OF CERTAIN GENERAL OBLIGATION BONDS. The
- 4 board shall:
- 5 (1) work to maximize the effectiveness of the
- 6 additional general obligation bonds authorized by Section
- 7 49-d-10(a-1), Article III, Texas Constitution, by using the
- 8 additional bonds in conjunction with other sources of financial
- 9 assistance, including nonpublic funds, to provide financial
- 10 assistance to political subdivisions for the construction,
- 11 acquisition, or improvement of water supply, sewer, and residential
- 12 drainage services; and
- 13 (2) use the additional general obligation bonds
- 14 authorized by Section 49-d-10(a-1), Article III, Texas
- 15 Constitution, to promote and support public-private partnerships
- 16 that the board determines:
- 17 <u>(A) are financially viable;</u>
- 18 (B) will diversify the methods of financing
- 19 available for water supply, sewer, and residential drainage
- 20 services; and
- (C) will reduce reliance on the issuance of bonds
- 22 <u>supported with general revenue.</u>
- SECTION 5. Sections 17.927(a) and (b), Water Code, are
- 24 amended to read as follows:
- 25 (a) A political subdivision may apply to the board for
- 26 financial assistance under this subchapter by submitting an
- 27 application together with a plan for providing water supply, [and]

- 1 sewer, or residential drainage services to an economically
- 2 distressed area for which the financial assistance is to be used.
- 3 (b) The application and plan must include:
- 4 (1) the name of the political subdivision and its
- 5 principal officers;
- 6 (2) a citation of the law under which the political
- 7 subdivision was created and operates;
- 8 (3) a project plan, prepared and certified by an
- 9 engineer registered to practice in this state, that must:
- 10 (A) describe the proposed planning, design, and
- 11 construction activities necessary to provide water supply, [and]
- 12 sewer, or residential drainage services that meet minimum state
- 13 standards; and
- 14 (B) identify the households to which the water
- 15 supply, [and] sewer, or residential drainage services will be
- 16 provided;
- 17 (4) a budget that estimates the total cost of
- 18 providing water supply, [and] sewer, or residential drainage
- 19 services to the economically distressed area and a proposed
- 20 schedule and method for repayment of financial assistance
- 21 consistent with board rules and guidelines;
- 22 (5) a description of the existing water supply, [and]
- 23 sewer, or residential drainage facilities located in the area to be
- 24 served by the proposed project, including a statement prepared and
- 25 certified by an engineer registered to practice in this state that
- 26 the facilities do not meet minimum state standards;
- 27 (6) documentation that the appropriate political

- 1 subdivision has adopted the model rules developed under Section
- 2 16.343;
- 3 (7) information identifying the median household
- 4 income for the area to be served by the proposed project; and
- 5 (8) the total amount of assistance requested from the
- 6 economically distressed areas account.
- 7 SECTION 6. Subchapter K, Chapter 17, Water Code, is amended
- 8 by adding Section 17.9275 to read as follows:
- 9 Sec. 17.9275. PRIORITIZATION OF PROJECTS BY BOARD.
- 10 (a) The board shall prioritize projects for the purpose of
- 11 providing financial assistance under this subchapter.
- 12 (b) The board shall establish a system for prioritizing
- 13 projects for which financial assistance is sought from the board.
- 14 The system must include a standard for the board to apply in
- 15 determining whether a project qualifies for financial assistance at
- 16 the time the application for financial assistance is filed with the
- 17 board.
- 18 (c) The board shall give the highest consideration to
- 19 projects that will have a substantial effect, including projects
- 20 that will serve an area for which the Department of State Health
- 21 Services has issued a finding that a nuisance dangerous to the
- 22 public health and safety exists resulting from water supply and
- 23 sanitation problems.
- 24 (d) In addition to the criteria provided by Subsection (c),
- 25 the board must also consider at least the following criteria in
- 26 prioritizing projects:
- 27 (1) the local contribution to be made to finance the

- 1 project, including the up-front capital to be provided by the
- 2 applicant;
- 3 (2) the financial capacity of the applicant to repay
- 4 the financial assistance provided;
- 5 (3) the ability of the board and the applicant to
- 6 timely leverage state financing with local and federal funding;
- 7 (4) whether there is an emergency need for the
- 8 project, taking into consideration whether the applicant is
- 9 included at the time of the application on the list maintained by
- 10 the commission of local public water systems that have a water
- 11 supply that will last less than 180 days without additional
- 12 rainfall;
- 13 (5) whether the applicant is ready to proceed with the
- 14 project at the time of the application, including whether:
- 15 (A) all preliminary planning and design work
- 16 <u>associated with the project has been completed; and</u>
- 17 (B) the applicant is able to begin implementing
- 18 or constructing the project; and
- 19 (6) the cost per connection of the project.
- SECTION 7. Section 17.928(c), Water Code, is amended to
- 21 read as follows:
- 22 (c) If an applicant includes a proposal for treatment or
- 23 residential drainage works, the board may not deliver funds for the
- 24 treatment or residential drainage works until the applicant has
- 25 received a permit for construction and operation of the treatment
- 26 or residential drainage works and approval of the plans and
- 27 specifications from the commission or other applicable permitting

- 1 authority or unless such a permit is not required by the commission
- 2 or other applicable permitting authority.
- 3 SECTION 8. Section 17.929(a), Water Code, is amended to
- 4 read as follows:
- 5 (a) In passing on an application for financial assistance,
- 6 the board shall consider:
- 7 (1) the need of the economically distressed area to be
- 8 served by the water supply, [and] sewer, or residential drainage
- 9 services in relation to the need of other political subdivisions
- 10 requiring financial assistance under this subchapter and the
- 11 relative costs and benefits of all applications;
- 12 (2) the availability to the area to be served by the
- 13 project of revenue or financial assistance from alternative sources
- 14 for the payment of the cost of the proposed project;
- 15 (3) the financing of the proposed water supply, [and]
- 16 sewer, or residential drainage project, including consideration
- 17 of:
- 18 (A) the budget and repayment schedule submitted
- 19 under Section 17.927(b)(4);
- 20 (B) other items included in the application
- 21 relating to financing; and
- (C) other financial information and data
- 23 available to the board;
- 24 (4) whether the county and other appropriate political
- 25 subdivisions have adopted model rules pursuant to Section 16.343
- 26 and the manner of enforcement of model rules; and
- 27 (5) the feasibility of achieving cost savings by

- 1 providing a regional facility for water supply, [or] wastewater, or
- 2 <u>residential drainage</u> service and the feasibility of financing the
- 3 facility by using funds from the economically distressed areas
- 4 account or any other financial assistance.
- 5 SECTION 9. Sections 17.933(b) and (d), Water Code, are
- 6 amended to read as follows:
- 7 (b) In providing financial assistance to an applicant under
- 8 this subchapter, the board may not provide to the applicant
- 9 financial assistance for which repayment is not required in an
- 10 amount that exceeds 50 percent of the total amount of the financial
- 11 assistance plus interest on any amount that must be repaid, unless
- 12 the $\left[\frac{\text{Texas}}{\text{Texas}}\right]$ Department of $\frac{\text{State}}{\text{Health}}$ Health $\frac{\text{Services}}{\text{State}}$ issues a finding
- 13 that a nuisance dangerous to the public health and safety exists
- 14 resulting from water supply and sanitation problems in the area to
- 15 be served by the proposed project. The board and the applicant
- 16 shall provide to the [Texas] Department of State Health Services
- 17 information necessary to make a determination, and the board and
- 18 the [Texas] Department of State Health Services may enter into
- 19 necessary memoranda of understanding to carry out this subsection.
- 20 (d) In determining the amount and form of financial
- 21 assistance and the amount and form of repayment, if any, the board
- 22 shall consider:
- 23 (1) rates, fees, and charges that the average customer
- 24 to be served by the project will be able to pay [based on a
- 25 comparison of what other families of similar income who are
- 26 similarly situated pay for comparable services];
- 27 (2) sources of funding available to the political

- 1 subdivision from federal and private funds and from other state
- 2 funds;
- 3 (3) any local funds of the political subdivision to be
- 4 served by the project if the economically distressed area to be
- 5 served by the board's financial assistance is within the boundary
- 6 of the political subdivision; and
- 7 (4) the just, fair, and reasonable charges for water,
- 8 [and] wastewater, and residential drainage service as provided in
- 9 this code.
- 10 SECTION 10. Section 17.936(d), Water Code, is amended to
- 11 read as follows:
- 12 (d) The provider of water or wastewater utility or
- 13 residential drainage service to an economically distressed area may
- 14 recover from a developer or owner of an undeveloped lot
- 15 economically distressed areas program impact fees as provided by
- 16 rules adopted by the board.
- 17 SECTION 11. Subchapter K, Chapter 17, Water Code, is
- 18 amended by adding Section 17.937 to read as follows:
- 19 Sec. 17.937. REPORTING AND TRANSPARENCY REQUIREMENTS.
- 20 (a) The board shall annually post on the board's Internet website
- 21 <u>a report detailing each project for which the board has provided</u>
- 22 financial assistance under this subchapter.
- 23 <u>(b) The report must include:</u>
- 24 <u>(1) a description of each project;</u>
- 25 (2) the location of each project;
- 26 (3) the number of residents served by each project;
- 27 (4) the amount of financial assistance provided or

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- 1 anticipated to be provided for each project; and
- 2 (5) a statement of whether each project has been
- 3 completed and, if not, the expected completion date.
- 4 SECTION 12. Section 17.933(b-1), Water Code, is repealed.
- 5 SECTION 13. This Act takes effect on the date on which the
- 6 constitutional amendment proposed by the 85th Legislature, Regular
- 7 Session, 2017, providing for the issuance of additional general
- 8 obligation bonds by the Texas Water Development Board to provide
- 9 financial assistance for the development of certain projects in
- 10 economically distressed areas takes effect. If that amendment is
- 11 not approved by the voters, this Act has no effect.