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        By: Creighton
                                                                                 S.B. No. 2269
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                 (In the Senate - Filed April 7, 2017; April 10, 2017, read
        first time and referred to Committee on Intergovernmental Relations; May 3, 2017, reported adversely, with favorable Committee Substitute by the following vote: Yeas 6, Nays 0;
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        May 3, 2017, sent to printer.)
                                            COMMITTEE VOTE
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                                                                    Absent
                                                 Yea
                                                          Nay
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                Lucio
                                                  Χ
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                 Bettencourt
                 <u>Campbe</u>ll
1-12
                 Garcia
                                                  X
                Huffines
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                                                  Χ
                                                  Χ
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                Menéndez
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                Taylor of
                              Collin
        COMMITTEE SUBSTITUTE FOR S.B. No. 2269
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                                                                                    By:
                                                                                           Garcia
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                                        A BILL TO BE ENTITLED
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                                                 AN ACT
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        relating to creation of the Bolivar Management District; providing
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        authority to issue bonds; providing authority to
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        assessments, fees, and taxes.
                BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
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                SECTION 1. Subtitle C, Title 4, Special District Local Laws
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        Code, is amended by adding Chapter 3796 to read as follows:
                        CHAPTER 3796. BOLIVAR MANAGEMENT DISTRICT

SUBCHAPTER A. GENERAL PROVISIONS

3796.001. DEFINITIONS. In this chapter:
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                               "Board" means the board of directors of the
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                        (1)
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        district.
                        <u>(</u>2)
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                               "City" means the City of Galveston.
                             "County" means Galveston County.
"District" means the Bolivar Management District.
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                        (4)
                        3796.002. BOLIVAR MANAGEMENT DISTRICT.
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                                                                                  The Bolivar
        Management District is a special district created under Section 59,
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        Article XVI, Texas Constitution.

Sec. 3796.003. PURPOSE; DECLARATION OF INTENT. (a) The creation of the district is essential to accomplish the purposes of
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        Sections 52 and 52-a, Article III, and Section 59, Article XVI,
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        Texas Constitution, and other public purposes stated in this
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        chapter. By creating the district and in authorizing the county and other political subdivisions to contract with the district, the legislature has established a program to accomplish the public purposes set out in Section 52-a, Article III, Texas Constitution.
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                (b) The creation of the district is necessary to promote,
                                                                                      commerce,
        develop, encourage, and maintain employment,
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        transportation, housing, tourism, recreation, the entertainment, economic development, safety, and the
        transportation,
                                                                                            arts,
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                                                                                          public
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        welfare in the area of the district.
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                (c) This chapter and the creation of the district may not be
        interpreted to relieve the county from providing the level of services provided, as of the effective date of the Act enacting this chapter, to the area in the district. The district is created to
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        supplement and not to supplant the county services provided in the
        area in the district.
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                Sec. 3796.004. FINDINGS OF BENEFIT AND PUBLIC PURPOSE.
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               The district is created to serve a public use and benefit.
        (a)
                 (b) All land and other property included in the district
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        will benefit from the improvements and services to be provided by the district under powers conferred by Sections 52 and 52-a, Article III, and Section 59, Article XVI, Texas Constitution, and
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other powers granted under this chapter.
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(c) The creation of the district is in the public interest and is essential to:

- (1) further the public purposes of development and diversification of the economy of the state;
 - eliminate unemployment and underemployment; and
 - develop or expand transportation and commerce.

The district will: (d)

(1) promote the health, safety, and general welfare of residents, employers, employees, visitors, and consumers in the

district, and of the public;

(2) provide needed funding to preserve, maintain, and economic health and vitality of the district as a

community and business center; and

- (3) promote the health, safety, welfare, and enjoyment of the public by providing pedestrian ways and by landscaping and developing certain areas in the district, which are necessary for the restoration, preservation, and enhancement of scenic beauty.
- (e) Pedestrian ways along or across a street, whether at grade or above or below the surface, and street lighting, street landscaping, and street art objects are parts of and necessary components of a street and are considered to be a street or road improvement.
- (f) The district will not act as the instrumentality of any private interest even though the district will benefit many private interests, as well as the public.

Sec. 3796.005. DISTRICT TERRITORY. (a) The district is initially composed of the territory described by Section 2 of the Act enacting this chapter.

(b) The boundaries and field notes of the district contained Section 2 of the Act enacting this chapter form a closure. mistake made in the field notes or in copying the field notes in the legislative process does not in any way affect the district's:

(1) organization, existence, or validity;

- (2) right to issue any type of bonds, notes, or other obligations for a purpose for which the district is created or to pay the principal of and interest on the bonds, notes, or other obligations;
 - right to impose or collect an assessment or tax; or
- (4) legality or operation.

 3796.006. ELIGIBILITY FOR INCLUSION IN SPECIAL ZONES or any part of the area of the district is eligible to be included in:
- (1) tax increment reinvestment zone created under a Chapt<u>er 311,</u> Tax Code;
- (2) a tax abatement reinvestment zone created under Chapter 312, Tax Code; or
- (3) an enterprise zone created under Chapter 2303, Government Code.

Sec. 3796.007. APPLICABILITY OF MUNICIPAL MANAGEMENT DISTRICTS LAW. Except as otherwise provided by this chapter, Chapter 375, Local Government Code, applies to the district.

Sec. 3796.008. LIBERAL CONSTRUCTION OF CHAPTER. This chapter shall be construed liberally in conformity with the findings and purposes stated in this chapter.

SUBCHAPTER B. BOARD OF DIRECTORS

- Sec. 3796.051. GOVERNING BODY; TERMS. (a) Except as provided by Subsection (c), the district is governed by a board of five directors appointed under Section 3796.052.
- (b) Voting directors serve staggered terms of four years, two or three directors' terms expiring June 1 of each odd-numbered year.
- (c) The board by resolution may increase or decrease the number of directors on the board if the board finds it is in the best interest of the district. The board may not consist of fewer than 5 or more than 15 directors.
- 2-66 Sec. 3796.052. APPOINTMENT OF DIRECTORS. 2-67 The governing of the county shall appoint the directors from a list of 2-68 persons recommended by the board. 2-69

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3796.053. CONFLICTS OF INTEREST. 3-1 (a) Except as provided by this section: 3-2

a director may participate in all board votes and decisions; and

Chapter 171, Local Government Code, governs (2)

conflicts of interest for directors.

(b) A director who is also an officer or employee of a public entity may not participate in the discussion of or vote on a matter

regarding a contract with that public entity.

Sec. 3796.054. INITIAL DIRECTORS. (a) Sec. 3796.054. INITIAL DIRECtionsists of the following directors: The initial board

Pos. No. Name of Director 1 2 3 4 Robert Morgan Justin Thompson Tom Harrison Brad Ballard 5 Ross Harrison

initial <u>directors</u>, Of the terms of directors the appointed for positions one and two expire June 1, 2019, and the appointed for positions three terms of directors through five expire June 1, 2021.
(c) Section 3796.052 does not apply to this section.

SUBCHAPTER C. POWERS AND DUTIES
Sec. 3796.101. GENERAL POWERS AND DUTIES. The district has and duties necessary to accomplish the purposes which the district is created.

Sec. 3796.102. IMPROVEMENT PROJECTS AND SERVICES. (a) improve, district may provide, design, construct, acquire, relocate, operate, maintain, or finance an improvement project or service using money available to the district, or contract with a governmental or private entity to provide, design, construct, acquire, improve, relocate, operate, maintain, or finance an improvement project or service authorized under this chapter or under Chapter 375, Local Government Code.

(b) An improvement project described by Subsection (a) may be located inside or outside the district.

Sec. 3796.103. AUTHORITY FOR ROAD PROJECTS. Under Section

Article III, Texas Constitution, the district may own, operate, maintain, design, acquire, construct, finance, issue bonds, notes, or other obligations for, improve, and convey to this state, a county, or a municipality for ownership, operation, and maintenance macadamized, graveled, or paved roads or improvements, including storm drainage, in aid of those roads.

Sec. 3796.104. CONVEYANCE AND APPROVAL OF ROAD PROJECT. The district may convey a road project authorized by Section

3796.103 to:

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a municipality or county that will operate and maintain the road if the municipality or county has approved the

plans and specifications of the road project; or

(2) the state if the state will operate and maintain the road and the Texas Transportation Commission has approved the

plans and specifications of the road project.

(b) Except as provided by Subsection (c), the district shall operate and maintain a road project authorized by Section 3796.103 that the district implements and does not convey to a municipality, a county, or this state under Subsection (a).

(c) The district may agree in writing with a municipality, county, or this state to assign operation and maintenance duties to the district, the municipality, the county, or this state in a manner other than the manner described in Subsections (a) and (b).

Sec. 3796.105. DEVELOPMENT CORPORATION POWERS. district, using money available to the district, may exercise the powers given to a development corporation under Chapter 505, Local Government Code, including the power to own, operate, acquire, construct, lease, improve, or maintain a project under that chapter.

3**-**66 3-67 3796.106. ADDITIONAL POWERS OF DISTRICT. The district may exercise the powers given to a district governed by Subchapters 3-68 E and M, Chapter 60, Water Code, and Section 61.116, Water Code. 3-69

C.S.S.B. No. 2269
(a) The board by 3796.107. NONPROFIT CORPORATION. resolution may authorize the creation of a nonprofit corporation to or and act for the district in implementing a project providing a service authorized by this chapter.

(b)

The nonprofit corporation:
(1) has each power of and is considered for purposes of this chapter to be a local government corporation created under Subchapter D, Chapter 431, Transportation Code; and

(2) may implement any project and provide any service

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- authorized by this chapter.
 (c) The board shall appoint the board of directors of the nonprofit corporation. The board of directors of the nonprofit corporation shall serve in the same manner as the board of directors of a local government corporation created under Subchapter D, Chapter 431, Transportation Code, except that a board member is not required to reside in the district.
- Sec. 3796.108. AGREEMENTS; GRANTS. (a) The district may an agreement with or accept a gift, grant, or loan from any person.
- The implementation of a project is a (b) governmental 791, Government function or service for the purposes of Chapter Code.
- Sec. 3796.109. LAW ENFORCEMENT SERVICES. To protect the public interest, the district may contract with the county or the city to provide law enforcement services in the district for a fee.

 Sec. 3796.110. COMPETITIVE BIDDING. Section 375.221, Local

Government Code, applies to the district, but only for a contract that has a value greater than \$15,000.

Sec. 3796.111. MEMBERSHIP IN CHARITABLE ORGANIZATIONS. The district may join and pay dues to a charitable or nonprofit organization that performs a service or provides an activity consistent with the furtherance of a district purpose.

Sec. 3796.112. ECONOMIC DEVELOPMENT PROGRAMS. The district establish and provide for the administration of one or more programs to promote state or local economic development and to stimulate business and commercial activity in the district, including programs to:

> (1) make loans and grants of public money; and provide district personnel and services.

SUBCHAPTER D. FINANCIAL PROVISIONS

- 3796.151. DISBURSEMENTS OR TRANSFERS OF MONEY. The by resolution shall establish the number of directors' signatures and the procedure required for a disbursement or transfer of the district's money.

 Sec. 3796.152. TAX AND BOND ELECTIONS.
- The district (a) hold an election in the manner provided by Subchapter L, Chapter 375, Local Government Code, to obtain voter approval before the district imposes a maintenance tax or issues bonds payable from ad valorem taxes.
- (b) The board may not include more than one purpose in a single proposition at an election.
- Section 375.243, Local Government Code, does not apply (c) to the district.
- Sec. 3796.153. MAINTENANCE AND OPERATION TAX. (a) Ιf authorized at an election held in accordance with Section 3796.152, the district may impose an annual ad valorem tax on taxable property in the district for the:
- (1) maintenance and operation of the district and the improvements constructed or acquired by the district; or

- (2) provision of a service.
 The board shall determine the tax rate. The rate may not exceed the rate approved at the election.
- Sec. 3796.154. ASSESSMENTS; LIENS FOR ASSESSMENTS. The board by resolution may impose an assessment for any (a) purpose authorized by this chapter.
- An assessment, a reassessment, or an assessment resulting from an addition to or correction of the assessment roll by the district, penalties and interest on an assessment or reassessment, an expense of collection, and reasonable attorney's

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     fees incurred by the district:
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are a first and prior lien against the property (1) assessed;

(2)are superior to any other lien or claim other than a lien or claim for county, school district, or municipal ad valorem taxes; and

are the personal liability of and a charge against the owners of the property even if the owners are not named in the assessment proceedings.

(c) The lien is effective from the date of the board's resolution imposing the assessment until the date the assessment is paid. The board may enforce the lien in the same manner that the board may enforce an ad valorem tax lien against real property.

The board may make a correction to or deletion from the (d) assessment roll that does not increase the amount of assessment of any parcel of land without providing notice and holding a hearing in the manner required for additional assessments.

Sec. 3796.155. PETITION REQUIRED FOR FINANCING SERVICES AND IMPROVEMENTS. IMPROVEMENTS. (a) The board may not finance a service or improvement project with assessments under this chapter unless a written petition requesting that service or improvement has been filed with the board.

(b) The petition must be signed by the owners of a majority the assessed value of real property in the district subject to assessment according to the most recent certified tax appraisal roll for the county.
Sec. 3796.156.

UTILITY PROPERTY EXEMPT FROM IMPACT FEES AND ASSESSMENTS. The district may not impose an impact fee or assessment on the property, including the equipment, rights-of-way, facilities, or improvements, of:
(1) an electric utility or a power generation company

as defined by Section 31.002, Utilities Code;

(2) a gas utility as defined by Section 101.003 or 121.001, Utilities Code;

telecommunications provider as defined by а 002, Utilities Code; or Section 51.

(4) a person who provides to the public cable television or advanced telecommunications services.

Sec. 3796.157. BONDS AND OTHER OBLIGATIONS. (a) The district may issue bonds or other obligations payable wholly or partly from ad valorem taxes, assessments, impact fees, revenue, grants, or other money of the district, or any combination of those sources of money, to pay for any authorized purpose of the district.

(b) In exercising the district's power to borrow, the district may issue a bond or other obligation in the form of a bond, note, certificate of participation or other instrument evidencing a proportionate interest in payments to be made by the district, or other type of obligation.

Sec. 3796.158. COUNTY NOT REQUIRED PAY DISTRICT ΤО OBLIGATIONS. The county is not required to pay a bond, other obligation of the district. note,

Sec. 3796.159. TAX AND ASSESSMENT ABATEMENTS. Without further authorization or other procedural requirement, the district may grant, consistent with Chapter 312, Tax Code, an abatement for a tax or assessment owed to the district.

SUBCHAPTER E. DISSOLUTION

3796.201. DISSOLUTION OF DISTRICT WITH OUTSTANDING (a) The board may vote to dissolve a district that has debt. DEBT. If the vote is in favor of dissolution, the district shall remain in existence solely for the limited purpose of discharging its debts. The dissolution is effective when all debts have been discharged.

(b) Section 375.264, Local Government Code, does not apply to the district.

SECTION 2. The Bolivar Management District initially includes all the territory contained in the following area:

Land lying and being situated in Galveston County, Texas, out of the Port Bolivar Townsite, Samuel Parr Survey, Abstract No. 162, Galveston County, Texas as follows:

Lot(s) Block

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Water Lots # 33 - 55 Lying North of Intracoastal Waterway.

SECTION 3. (a) The legal notice of the intention to introduce this Act, setting forth the general substance of this Act, has been published as provided by law, and the notice and a copy of this Act have been furnished to all persons, agencies, officials, or entities to which they are required to be furnished under Section 59, Article XVI, Texas Constitution, and Chapter 313, Government Code.

- (b) The governor, one of the required recipients, has submitted the notice and Act to the Texas Commission Environmental Quality.
- (c) The Texas Commission on Environmental Quality has filed its recommendations relating to this Act with the governor, lieutenant governor, and speaker of the house of representatives within the required time.
- (d) The general law relating to consent by political subdivisions to the creation of districts with conservation, reclamation, and road powers and the inclusion of land in those districts has been complied with.
- (e) All requirements of the constitution and laws of this state and the rules and procedures of the legislature with respect to the notice, introduction, and passage of this Act have been fulfilled and accomplished.

SECTION 4. This Act takes effect immediately if it receives a vote of two-thirds of all the members elected to each house, as provided by Section 39, Article III, Texas Constitution. If this Act does not receive the vote necessary for immediate effect, this Act takes effect September 1, 2017.

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