By: Creighton S.B. No. 2271

## A BILL TO BE ENTITLED

| 1  | AN ACT  |  |  |
|----|---|--|--|
| 2  | relating to the creation of Port Neches Improvement District;       |  |  |
| 3  | providing authority to issue bonds; providing authority to impose   |  |  |
| 4  | assessments, fees, or taxes.  |  |  |
| 5  | BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:             |  |  |
| 6  | SECTION 1. Subtitle C, Title 4, Special District Local Laws         |  |  |
| 7  | Code, is amended by adding Chapter 3956 to read as follows:         |  |  |
| 8  | CHAPTER 3956. PORT NECHES IMPROVEMENT DISTRICT                      |  |  |
| 9  | SUBCHAPTER A. GENERAL PROVISIONS                                    |  |  |
| 10 | Sec. 3956.001. DEFINITIONS. In this chapter:                        |  |  |
| 11 | (1) "Board" means the district's board of directors.                |  |  |
| 12 | (2) "City" means the City of Port Neches.                           |  |  |
| 13 | (3) "County" means Jefferson County.                                |  |  |
| 14 | (4) "Director" means a board member.                                |  |  |
| 15 | (5) "District" means the Port Neches Improvement                    |  |  |
| 16 | District.   |  |  |
| 17 | Sec. 3956.002. NATURE OF DISTRICT. The Port Neches                  |  |  |
| 18 | Improvement District is a special district created under Section    |  |  |
| 19 | 59, Article XVI, Texas Constitution.                                |  |  |
| 20 | Sec. 3956.003. PURPOSE; DECLARATION OF INTENT. (a) The              |  |  |
| 21 | creation of the district is essential to accomplish the purposes of |  |  |
| 22 | Sections 52 and 52-a, Article III, and Section 59, Article XVI,     |  |  |
| 23 | Texas Constitution, and other public purposes stated in this        |  |  |
| 24 | chapter. By creating the district and in authorizing the city, the  |  |  |

- 1 county, and other political subdivisions to contract with the
- 2 district, the legislature has established a program to accomplish
- 3 the public purposes set out in Section 52-a, Article III, Texas
- 4 Constitution.
- 5 (b) The creation of the district is necessary to promote,
- 6 develop, encourage, and maintain employment, commerce,
- 7 transportation, housing, tourism, recreation, the arts,
- 8 entertainment, economic development, safety, and the public
- 9 welfare in the district.
- 10 <u>(c) This chapter and the creation of the district may not be</u>
- 11 interpreted to relieve the city or the county from providing the
- 12 level of services provided as of the effective date of the Act
- 13 enacting this chapter to the area in the district. The district is
- 14 created to supplement and not to supplant city or county services
- 15 provided in the district.
- Sec. 3956.004. FINDINGS OF BENEFIT AND PUBLIC PURPOSE. (a)
- 17 The district is created to serve a public use and benefit.
- 18 (b) All land and other property included in the district
- 19 will benefit from the improvements and services to be provided by
- 20 the district under powers conferred by Sections 52 and 52-a,
- 21 Article III, and Section 59, Article XVI, Texas Constitution, and
- 22 other powers granted under this chapter.
- (c) The creation of the district is in the public interest
- 24 and is essential to further the public purposes of:
- 25 (1) developing and diversifying the economy of the
- 26 state;
- 27 (2) eliminating unemployment and underemployment; and

- 1 (3) developing or expanding transportation and
- 2 commerce.
- 3 (d) The district will:
- 4 (1) promote the health, safety, and general welfare of
- 5 residents, employers, potential employees, employees, visitors,
- 6 and consumers in the district, and of the public;
- 7 (2) provide needed funding for the district to
- 8 preserve, maintain, and enhance the economic health and vitality of
- 9 the district territory as a community and business center;
- 10 (3) promote the health, safety, welfare, and enjoyment
- 11 of the public by providing pedestrian ways and by landscaping and
- 12 developing certain areas in the district, which are necessary for
- 13 the restoration, preservation, and enhancement of scenic beauty;
- 14 (4) provide for road and recreational facilities for
- 15 the district; and
- 16 (5) provide for water, wastewater, drainage, canals,
- 17 waterways, bulkheads, docks, and other similar improvement
- 18 facilities for the district.
- 19 (e) Pedestrian ways along or across a street, whether at
- 20 grade or above or below the surface, and street lighting, street
- 21 landscaping, parking, and street art objects are parts of and
- 22 necessary components of a street and are considered to be a street
- 23 or road improvement.
- 24 (f) The district will not act as the agent or
- 25 instrumentality of any private interest even though the district
- 26 will benefit many private interests as well as the public.
- Sec. 3956.005. DISTRICT TERRITORY. (a) The district is

- 1 initially composed of the territory described by Section 2 of the
- 2 Act enacting this chapter.
- 3 (b) The boundaries and field notes contained in Section 2 of
- 4 the Act enacting this chapter form a closure. A mistake in the
- 5 field notes or in copying the field notes in the legislative process
- 6 does not affect the district's:
- 7 (1) organization, existence, or validity;
- 8 (2) right to issue any type of bonds for the purposes
- 9 for which the district is created or to pay the principal of and
- 10 <u>interest on the bonds;</u>
- 11 (3) right to impose or collect an assessment or tax; or
- 12 (4) legality or operation.
- Sec. 3956.006. ELIGIBILITY FOR INCLUSION IN SPECIAL ZONES.
- 14 All or any part of the area of the district is eligible to be
- 15 included in:
- 16 (1) a tax increment reinvestment zone created under
- 17 Chapter 311, Tax Code;
- 18 <u>(2) a tax abatement reinvestment zone created under</u>
- 19 Chapter 312, Tax Code;
- 20 (3) an enterprise zone created under Chapter 2303,
- 21 Government Code; or
- 22 (4) an industrial district created under Chapter 42,
- 23 <u>Local Government Code</u>.
- Sec. 3956.007. APPLICABILITY OF MUNICIPAL MANAGEMENT
- 25 DISTRICTS LAW. Except as otherwise provided by this chapter,
- 26 Chapter 375, Local Government Code, applies to the district.
- 27 Sec. 3956.008. LIBERAL CONSTRUCTION OF CHAPTER. This

- 1 chapter shall be liberally construed in conformity with the
- 2 findings and purposes stated in this chapter.
- 3 SUBCHAPTER B. BOARD OF DIRECTORS
- 4 Sec. 3956.051. GOVERNING BODY; TERMS. The district is
- 5 governed by a board of seven voting directors who serve staggered
- 6 terms of two years, with three or four directors' terms expiring
- 7 June 1 of each year.
- 8 Sec. 3956.052. ELIGIBILITY OF DIRECTORS. A person is
- 9 eligible to serve as a voting or nonvoting director only if the
- 10 person is eligible to register to vote under Section 13.001,
- 11 Election Code.
- 12 Sec. 3956.053. APPOINTMENT OF VOTING DIRECTORS. The
- 13 governing body of the city, including the mayor, shall appoint the
- 14 voting directors. A person is appointed if a majority of the
- 15 members of the governing body vote to appoint that person.
- Sec. 3956.054. NONVOTING DIRECTORS. The board may appoint
- 17 nonvoting directors to serve at the pleasure of the voting
- 18 directors.
- 19 Sec. 3956.055. QUORUM. For purposes of determining the
- 20 requirements for a quorum of the board, the following are not
- 21 counted:
- 22 (1) a board position vacant for any reason, including
- 23 death, resignation, or disqualification;
- 24 (2) a director who is abstaining from participation in
- 25 a vote because of a conflict of interest; or
- 26 (3) a nonvoting director.
- Sec. 3956.056. COMPENSATION. A director is entitled to

- 1 receive fees of office and reimbursement for actual expenses as
- 2 provided by Section 49.060, Water Code. Sections 375.069 and
- 3 375.070, Local Government Code, do not apply to the board.
- 4 Sec. 3956.057. INITIAL VOTING DIRECTORS. (a) The initial
- 5 board consists of the following directors:

| 6 | Pos. No.  | Name of Director |
|---|-----------|------------------|
| 7 | <u>1.</u> | David LeJeune    |
| 8 | <u>2.</u> | Leslie Symmonds  |
| 9 | <u>3.</u> | Olin Clotiaux    |

- 10 <u>4.</u> <u>Doug Savant</u>
- 11 <u>5.</u> <u>Lance Bradley</u>
- 12 6. Kathy Levingston
- 7. Aspen Hebert
- 14 (b) Of the initial directors, the terms of directors
- 15 appointed for positions one through four expire June 1, 2018, and
- 16 the terms of directors appointed for positions five through seven
- 17 expire June 1, 2019.
- 18 (c) Section 3956.053 does not apply to this section.
- 19 (d) This section expires September 1, 2019.
- 20 <u>SUBCHAPTER C. POWERS AND DUTIES</u>
- 21 Sec. 3956.101. GENERAL POWERS AND DUTIES. The district has
- 22 the powers and duties necessary to accomplish the purposes for
- 23 which the district is created.
- Sec. 3956.102. IMPROVEMENT PROJECTS AND SERVICES. The
- 25 <u>district may provide</u>, <u>design</u>, <u>construct</u>, <u>acquire</u>, <u>improve</u>,
- 26 relocate, operate, maintain, or finance an improvement project or
- 27 service using any money available to the district, or contract with

- 1 a governmental or private entity to provide, design, construct,
- 2 acquire, improve, relocate, operate, maintain, or finance an
- 3 improvement project or service authorized under this chapter or
- 4 Chapter 375, Local Government Code.
- 5 Sec. 3956.103. DEVELOPMENT CORPORATION POWERS. The
- 6 district, using money available to the district, may exercise the
- 7 powers given to a development corporation under Chapter 505, Local
- 8 Government Code, including the power to own, operate, acquire,
- 9 construct, lease, improve, or maintain a project under that
- 10 chapter.
- 11 Sec. 3956.104. NONPROFIT CORPORATION. (a) The board by
- 12 resolution may authorize the creation of a nonprofit corporation to
- 13 assist and act for the district in implementing a project or
- 14 providing a service authorized by this chapter.
- 15 <u>(b) The nonprofit corporation:</u>
- 16 (1) has each power of and is considered to be a local
- 17 government corporation created under Subchapter D, Chapter 431,
- 18 Transportation Code; and
- 19 (2) may implement any project and provide any service
- 20 authorized by this chapter.
- 21 (c) The board shall appoint the board of directors of the
- 22 nonprofit corporation. The board of directors of the nonprofit
- 23 corporation shall serve in the same manner as the board of directors
- 24 of a local government corporation created under Subchapter D,
- 25 Chapter 431, Transportation Code, except that a board member is not
- 26 required to reside in the district.
- 27 <u>Sec. 3956.105.</u> AGREEMENTS; GRANTS. (a) As provided by

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- 1 Chapter 375, Local Government Code, the district may make an
- 2 agreement with or accept a gift, grant, or loan from any person.
- 3 The district shall promptly notify the city of any gift or grant
- 4 accepted by the district.
- 5 (b) The implementation of a project is a governmental
- 6 <u>function or service for the purposes of Chapter 791</u>, Government
- 7 Code.
- 8 Sec. 3956.106. LAW ENFORCEMENT SERVICES. To protect the
- 9 public interest, the district may contract with a qualified party,
- 10 including the county or the city, to provide law enforcement
- 11 services in the district for a fee.
- 12 Sec. 3956.107. MEMBERSHIP IN CHARITABLE ORGANIZATIONS. The
- 13 district may join and pay dues to a charitable or nonprofit
- 14 organization that performs a service or provides an activity
- 15 consistent with the furtherance of a district purpose.
- Sec. 3956.108. PARKING FACILITIES. (a) The district may
- 17 acquire, lease as lessor or lessee, construct, develop, own,
- 18 operate, and maintain parking facilities or a system of parking
- 19 facilities, including lots, garages, parking terminals, or other
- 20 structures or accommodations for parking motor vehicles off the
- 21 streets and related appurtenances.
- 22 <u>(b) The district's parking facilities serve the public</u>
- 23 purposes of the district and are owned, used, and held for a public
- 24 purpose even if leased or operated by a private entity for a term of
- 25 years.
- 26 (c) The district's parking facilities are parts of and
- 27 necessary components of a street and are considered to be a street

- 1 or road improvement.
- 2 (d) The development and operation of the district's parking
- 3 facilities may be considered an economic development program.
- 4 Sec. 3956.109. ANNEXATION OF LAND. The district may annex
- 5 land as provided by Subchapter J, Chapter 49, Water Code.
- 6 Sec. 3956.110. NAVIGATION DISTRICT POWERS. The district
- 7 has the powers provided by the general law of this state applicable
- 8 to navigation districts created under Section 59, Article XVI,
- 9 Texas Constitution, including Chapters 60 and 62, Water Code.
- Sec. 3956.111. APPROVAL BY CITY. (a) Except as provided
- 11 by Subsection (c), the district must obtain the approval of the city
- 12 for:
- 13 (1) the issuance of bonds or any other obligations,
- 14 subject to Section 3956.201 or 3956.203;
- 15 (2) the plans and specifications of an improvement
- 16 project financed by bonds; and
- 17 (3) the plans and specifications of an improvement
- 18 project related to the use of land owned by the city, an easement
- 19 granted to or by the city, or a right-of-way of a street, road, or
- 20 highway.
- 21 (b) The district may not issue bonds until the governing
- 22 body of the city adopts a resolution or ordinance authorizing the
- 23 <u>issuance of the bonds.</u>
- (c) If the district obtains the approval of the city's
- 25 governing body of a capital improvements budget for a period not to
- 26 exceed five years, the district may finance the capital
- 27 improvements and issue bonds specified in the budget without

- 1 further approval from the city.
- 2 (d) The governing body of the city:
- 3 (1) is not required to adopt a resolution or ordinance
- 4 to approve plans and specifications described by Subsection (a);
- 5 and
- 6 (2) may establish an administrative process to approve
- 7 plans and specifications described by Subsection (a) without the
- 8 involvement of the governing body.
- 9 Sec. 3956.112. CONSENT OF CITY REQUIRED. The district may
- 10 not take any of the following actions until the city has consented
- 11 by ordinance or resolution to the creation of the district and to
- 12 the inclusion of land in the district:
- 13 (1) hold an election under Subchapter L, Chapter 375,
- 14 Local Government Code;
- 15 (2) impose an ad valorem tax;
- 16 <u>(3) impose an assessment;</u>
- 17 (4) issue bonds; or
- 18 (5) enter into an agreement to reimburse the costs of
- 19 facilities.
- Sec. 3956.113. NO EMINENT DOMAIN POWER. The district may
- 21 not exercise the power of eminent domain.
- 22 SUBCHAPTER D. GENERAL FINANCIAL PROVISIONS; ASSESSMENTS
- 23 Sec. 3956.151. DISBURSEMENTS AND TRANSFERS OF MONEY. The
- 24 board by resolution shall establish the number of directors'
- 25 signatures and the procedure required for a disbursement or
- 26 transfer of district money.
- 27 <u>Sec. 3956.152.</u> <u>MONEY USED FOR IMPROVEMENTS OR SERVICES.</u>

- 1 The district may acquire, construct, finance, operate, or maintain
- 2 any improvement or service authorized under this chapter or Chapter
- 3 375, Local Government Code, using any money available to the
- 4 district.
- 5 Sec. 3956.153. PETITION REQUIRED FOR FINANCING SERVICES AND
- 6 IMPROVEMENTS WITH ASSESSMENTS. (a) The board may not finance a
- 7 service or improvement project with assessments under this chapter
- 8 unless a written petition requesting that service or improvement
- 9 has been filed with the board.
- 10 (b) A petition filed under Subsection (a) must be signed by
- 11 the owners of a majority of the assessed value of real property in
- 12 the district subject to assessment according to the most recent
- 13 certified tax appraisal roll for the county.
- 14 Sec. 3956.154. ASSESSMENTS; LIENS FOR ASSESSMENTS. (a)
- 15 The board by resolution may impose and collect an assessment for any
- 16 purpose authorized by this chapter in all or any part of the
- 17 district.
- 18 (b) An assessment, a reassessment, or an assessment
- 19 resulting from an addition to or correction of the assessment roll
- 20 by the district, penalties and interest on an assessment or
- 21 reassessment, an expense of collection, and reasonable attorney's
- 22 fees incurred by the district:
- 23 <u>(1) are a first and prior lien against the property</u>
- 24 assessed;
- 25 (2) are superior to any other lien or claim other than
- 26 a lien or claim for county, school district, or municipal ad valorem
- 27 taxes; and

- 1 (3) are the personal liability of and a charge against
- 2 the owners of the property even if the owners are not named in the
- 3 assessment proceedings.
- 4 (c) The lien is effective from the date of the board's
- 5 resolution imposing the assessment until the date the assessment is
- 6 paid. The board may enforce the lien in the same manner that the
- 7 board may enforce an ad valorem tax lien against real property.
- 8 (d) The board may make a correction to or deletion from the
- 9 assessment roll that does not increase the amount of assessment of
- 10 any parcel of land without providing notice and holding a hearing in
- 11 the manner required for additional assessments.
- 12 SUBCHAPTER E. TAXES AND BONDS
- Sec. 3956.201. <u>ELECTIONS REGARDING TAXES AND BONDS</u>. (a)
- 14 The district may issue, without an election, bonds, notes, and
- 15 other obligations secured by:
- 16 <u>(1) revenue other than ad valorem taxes; or</u>
- 17 (2) contract payments described by Section 3956.203.
- 18 (b) The district must hold an election in the manner
- 19 provided by Subchapter L, Chapter 375, Local Government Code, to
- 20 obtain voter approval before the district may impose an ad valorem
- 21 tax or issue bonds payable from ad valorem taxes.
- (c) Section 375.243, Local Government Code, does not apply
- 23 to the district.
- 24 (d) All or any part of any facilities or improvements that
- 25 may be acquired by a district by the issuance of its bonds may be
- 26 submitted as a single proposition or as several propositions to be
- 27 voted on at the election.

- 1 Sec. 3956.202. OPERATION AND MAINTENANCE TAX. (a) If
- 2 authorized by a majority of the district voters voting at an
- 3 election held in accordance with Section 3956.201, the district may
- 4 impose an operation and maintenance tax on taxable property in the
- 5 district in accordance with Section 49.107, Water Code, for any
- 6 district purpose, including to:
- 7 (1) maintain and operate the district;
- 8 (2) construct or acquire improvements; or
- 9 (3) provide a service.
- (b) The board shall determine the tax rate. The rate may not
- 11 <u>exceed the rate approved at the election.</u>
- 12 Sec. 3956.203. CONTRACT TAXES. (a) In accordance with
- 13 Section 49.108, Water Code, the district may impose a tax other than
- 14 an operation and maintenance tax and use the revenue derived from
- 15 the tax to make payments under a contract after the provisions of
- 16 the contract have been approved by a majority of the district voters
- 17 voting at an election held for that purpose.
- 18 (b) A contract approved by the district voters may contain a
- 19 provision stating that the contract may be modified or amended by
- 20 the board without further voter approval.
- 21 Sec. 3956.204. AUTHORITY TO BORROW MONEY AND TO ISSUE BONDS
- 22 AND OTHER OBLIGATIONS. (a) The district may borrow money on terms
- 23 determined by the board. Section 375.205, Local Government Code,
- 24 does not apply to a loan, line of credit, or other borrowing from a
- 25 bank or financial institution secured by revenue other than ad
- 26 valorem taxes.
- 27 (b) The district may issue bonds, notes, or other

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- 1 obligations payable wholly or partly from ad valorem taxes,
- 2 assessments, impact fees, revenue, contract payments, grants, or
- 3 other district money, or any combination of those sources of money,
- 4 to pay for any authorized district purpose.
- 5 Sec. 3956.205. TAXES FOR BONDS. At the time the district
- 6 issues bonds payable wholly or partly from ad valorem taxes, the
- 7 board shall provide for the annual imposition of a continuing
- 8 <u>direct annual ad valorem tax, without limit as to rate or amount,</u>
- 9 for each year that all or part of the bonds are outstanding as
- 10 required and in the manner provided by Sections 54.601 and 54.602,
- 11 Water Code.
- 12 Sec. 3956.206. MUNICIPALITY NOT REQUIRED TO PAY DISTRICT
- 13 OBLIGATIONS. Except as provided by Section 375.263, Local
- 14 Government Code, a municipality is not required to pay bonds,
- 15 notes, or other obligations of the district.
- 16 SECTION 2. The Port Neches Improvement District initially
- 17 includes all territory contained in the following area:
- 18 Lots one through eighteen (1-18), Block One (1), Oaks Subdivision
- 19 of the City of Port Neches, Jefferson County, Texas as per the plat
- 20 of said subdivision recorded in Volume 1, page 100, map records of
- 21 said county.
- 22 Lots three through thirty-three (3-33), Block Two (2), Oaks
- 23 Subdivision of the City of Port Neches, Jefferson County, Texas as
- 24 per the plat of said subdivision recorded in Volume 1, page 100, map
- 25 records of said county.
- 26 Lots one through five (1-5), Block Eighteen (18), of Oaks Addition,
- 27 an Addition to the City of Port Neches, Jefferson County, Texas,

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- 1 according to the map or plat thereof, of record in Volume 1, page
- 2 100, Map Records of Jefferson County, Texas.
- 3 SECTION 3. (a) The legal notice of the intention to
- 4 introduce this Act, setting forth the general substance of this
- 5 Act, has been published as provided by law, and the notice and a
- 6 copy of this Act have been furnished to all persons, agencies,
- 7 officials, or entities to which they are required to be furnished
- 8 under Section 59, Article XVI, Texas Constitution, and Chapter 313,
- 9 Government Code.
- 10 (b) The governor, one of the required recipients, has
- 11 submitted the notice and Act to the Texas Commission on
- 12 Environmental Quality.
- 13 (c) The Texas Commission on Environmental Quality has filed
- 14 its recommendations relating to this Act with the governor, the
- 15 lieutenant governor, and the speaker of the house of
- 16 representatives within the required time.
- 17 (d) All requirements of the constitution and laws of this
- 18 state and the rules and procedures of the legislature with respect
- 19 to the notice, introduction, and passage of this Act are fulfilled
- 20 and accomplished.
- 21 SECTION 4. This Act takes effect immediately if it receives
- 22 a vote of two-thirds of all the members elected to each house, as
- 23 provided by Section 39, Article III, Texas Constitution. If this
- 24 Act does not receive the vote necessary for immediate effect, this
- 25 Act takes effect September 1, 2017.