LEGISLATIVE BUDGET BOARD Austin, Texas

FISCAL NOTE, 85TH LEGISLATIVE REGULAR SESSION

May 3, 2017

TO: Honorable John T. Smithee, Chair, House Committee on Judiciary & Civil Jurisprudence

FROM: Ursula Parks, Director, Legislative Budget Board

IN RE: SB617 by Rodríguez (Relating to trusts.), As Engrossed

No significant fiscal implication to the State is anticipated.

The bill amends several sections of the Texas Property (Trust) Code, which, in part, govern charitable trusts over which the Attorney General has oversight. In particular, the bill proposes changes to Texas Property Code sections 112.054 (modification of trusts), 112.074 ("decanting" of trusts), and 240.0081 (Uniform Disclaimer of Property Interests), which affect statutory notice to the Attorney General on behalf of the public interest in charity.

The bill amends section 112.074 of the Texas Property Code, which provides the notice required for distribution of trust principal, by amending subsection (c) and adding subsection (e-1). The bill provides that notice to the Attorney General under section 112.074(c) of the Texas Property Code is not required if the Attorney General waives that notice requirement. Section 112.074 (c) currently provides that notice of the trustee's decision to exercise the power of distribution to a second trust must be given to the Attorney General if:

- (1) a charity is entitled to notice;
- (2) a charity entitled to notice is no longer in existence;
- (3) the trustee has the authority to distribute trust assets to one or more charities that are not named in the trust instrument; or
- (4) the trustee has the authority to make distributions for a charitable purpose described in the trust instrument, but no charity is named as a beneficiary for that purpose.

The bill amends section 240.0081 of the Texas Property Code (Notice Required by Trustee Disclaiming Certain Interests in Property) by amending subsection (c) and adding subsection (e-1) which provides that notice to the Attorney General under section 240.0081(c) is not required if the Attorney General waives that notice requirement. Section 240.0081(c) currently provides that notice of the trustee's disclaimer of an interest in property that would cause the interest in property not to become trust property must be given to the Attorney General if:

- (1) a charity is entitled to notice;
- (2) a charity entitled to notice is no longer in existence;
- (3) the trustee has the authority to distribute trust assets to one or more charities that are not named in the trust instrument; or
- (4) the trustee has the authority to make distributions for a charitable purpose described in the trust instrument, but no charity is named as a beneficiary for that purpose.

The bill amends section 112.054 of the Texas Property Code, relating to the judicial modification and termination of trusts by adding "Reformation" to the title and amending subsection (b) by

adding subsection (b-1) which permits a court to order that the terms of a trust be reformed if (1) it is necessary to prevent waste or impairment of the trust's administration; (2) is necessary to achieve the settlor's tax objectives or to qualify a distributee for governmental benefits; or (3) it is necessary to correct a scrivener's error to conform the terms to the settlor's intent. These reasons for reformation are not intended to be exclusive. The bill provides that such an order has retroactive effect. And the bill provides that such an order may be issued only if the settlor's intent is established by clear and convincing evidence.

The bill amends subsection (b) of section 112.054 to add "reform" and "reformation" to the provisions requiring a court to exercise its jurisdiction to modify or terminate (and now "reform") a trust in a manner that conforms as nearly as possible to the probable intention of the donor, taking into account whether or not the trust is a spendthrift trust but not prohibiting modification or termination (now "reformation") solely because the trust is a spendthrift trust.

The OAG's Financial Litigation and Charitable Trusts Division ("FLD") reports that the changes proposed by the bill regarding waiver of notice by the Attorney General would have no significant impact on FLD's workload.

There would be no significant fiscal impact to the OAG as a result of this bill. The OAG anticipates any legal work resulting from the passage of this bill could be reasonably absorbed within current agency resources.

The bill takes effect September 1, 2017.

Local Government Impact

No fiscal implication to units of local government is anticipated.

Source Agencies: 212 Office of Court Administration, Texas Judicial Council, 302 Office of

the Attorney General

LBB Staff: UP, AG, SD, SJS, LBO