## **BILL ANALYSIS**

Senate Research Center 86R2763 TSS-F

S.B. 467 By: Zaffirini State Affairs 2/26/2019 As Filed

## **AUTHOR'S / SPONSOR'S STATEMENT OF INTENT**

The State Commission on Judicial Conduct (SCJC) closely protects the confidentiality of complaints. This not only makes the extent of fairness and efficiency in SCJC's disciplinary process difficult to determine by the public, but also causes frustration for the complainants participating in this process. What's more, currently the main instrument for the legislature to examine the extent of fairness and efficiency in SCJC's disciplinary process is through the Sunset review process, which happens only once every decade.

A result of Texas Judicial Council recommendations, S.B. 467 would require SCJC to include in its annual report to the legislature the number of complaints on which SCJC has not issued a decision for more than a year since filing, as well as those referred to law enforcement and deferred pending a criminal investigation; notify a complainant of a change in a complaint's status within the investigative process unless notice would jeopardize an undercover investigation; provide online access to an index of pending complaint investigations, searchable by complaint number, that includes the date the complaint is received by SCJC and the status of the investigation or review; publish the guidelines it uses to ensure that a sanction is proportional to the misconduct; and promulgate deadlines by which SCJC has to take action on a complaint, with exceptions for extenuating circumstances. These changes would enhance SCJC's transparency, efficiency, and consistency and increase not only the public's, but also the judiciary's trust in SCJC's work and determinations.

As proposed, S.B. 467 amends current law relating to the procedures of the State Commission on Judicial Conduct.

## **RULEMAKING AUTHORITY**

This bill does not expressly grant any additional rulemaking authority to a state officer, institution, or agency.

## **SECTION BY SECTION ANALYSIS**

SECTION 1. Amends Section 33.005(b), Government Code, as follows:

- (b) Requires the annual report of the State Commission on Judicial Conduct (report) to include:
  - (1) makes no change to this subdivision;
  - (2) annual statistical information for the preceding fiscal year, including:
    - (A)–(D) makes no changes to these paragraphs;
    - (E) makes a nonsubstantive change;
    - (E) the number of complaints pending with the State Commission on Judicial Conduct (SCJC) for a year or more for which the SCJC has not issued a tentative decision;

- (F) the number of complaints referred to law enforcement;
- (G) the number of complaints deferred pending criminal investigation;
- (H) makes no changes to this paragraph; and
- (I) creates this paragraph from existing Paragraph (F) and makes no further changes;
- (3)–(4) makes no changes to these subdivisions.
- SECTION 2. Amends Section 33.0211(b), Government Code, to require SCJC, until final disposition of the complaint, rather than at least quarterly until final disposition, to notify the person filing the complain of any change in the status of the complaint investigation unless the notice would jeopardize an undercover investigation.
- SECTION 3. Amends Subchapter B, Chapter 33, Government Code, by adding Sections 33.02114, 33.02115, and 33.02116, as follows:
  - Sec. 33.02114. COMPLAINT INFORMATION ON COMMISSION WEBSITE. (a) Requires SCJC to maintain on SCJC's Internet website information on each written complaint filed with SCJC. Requires the information to be in plain language and include:
    - (1) instructions on the steps for filing a complaint with the SCJC;
    - (2) a clear and concise description of the complaint process, from filing to disposition;
    - (3) a statement that a complainant is not required to maintain confidentiality of the complaint filed by the complainant;
    - (4) an index of pending complaint investigations searchable by complaint number that includes the date the complaint is received by SCJC and the status of the investigation or review; and
    - (5) information on each complaint resulting in the imposition of a public sanction.
    - (b) Prohibits SCJC from including on SCJC's Internet website any confidential complaint information.

Sec. 33.02115. SANCTION GUIDELINES. Requires SCJC to establish guidelines for the imposition of a sanction to ensure each sanction imposed is proportional to the judicial misconduct.

Sec. 33.02116. COMPLAINT SCHEDULE. Requires SCJC to establish a schedule outlining times for commission action on a complaint. Requires the schedule to allow the executive director of SCJC to approve an extension of time for complaint disposition due to extenuating circumstances, including a need for further investigation.

SECTION 4. Effective date: September 1, 2019.