By:  Phelan, et al. H.B. No. 1576

     (Senate Sponsor - Buckingham, et al.)

(In the Senate - Received from the House April 26, 2019; April 29, 2019, read first time and referred to Committee on Health & Human Services; May 19, 2019, reported adversely, with favorable Committee Substitute by the following vote: Yeas 9, Nays 0; May 19, 2019, sent to printer.)

COMMITTEE VOTE

                 Yea Nay Absent  PNV

Kolkhorst         X

Perry             X

Buckingham        X

Campbell          X

Flores            X

Johnson           X

Miles             X

Powell            X

Seliger           X

COMMITTEE SUBSTITUTE FOR H.B. No. 1576 By:  Buckingham

A BILL TO BE ENTITLED

AN ACT

relating to the delivery of certain transportation services under Medicaid and certain other health and human services programs.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1.  Section 531.001, Government Code, is amended by adding Subdivision (4-c) to read as follows:

(4-c)  "Medicaid managed care organization" means a managed care organization as defined by Section 533.001 that contracts with the commission under Chapter 533 to provide health care services to Medicaid recipients.

SECTION 2.  The heading to Section 531.02414, Government Code, is amended to read as follows:

Sec. 531.02414.  NONEMERGENCY TRANSPORTATION SERVICES UNDER [~~ADMINISTRATION AND OPERATION OF~~] MEDICAL TRANSPORTATION PROGRAM.

SECTION 3.  Section 531.02414(a), Government Code, is amended by amending Subdivision (1) and adding Subdivisions (1-a) and (3) to read as follows:

(1)  "Medical transportation program" means the program that provides nonemergency transportation services [~~to and from covered health care services, based on medical necessity,~~] to recipients under Medicaid, subject to Subsection (a-1), the children with special health care needs program, and the transportation for indigent cancer patients program, who have no other means of transportation.

(1-a)  "Nonemergency transportation service" means nonemergency medical transportation services authorized under:

(A)  for a Medicaid recipient, the state Medicaid plan; and

(B)  for a recipient under another program described by Subdivision (1), that program.

(3)  "Transportation network company" has the meaning assigned by Section 2402.001, Occupations Code.

SECTION 4.  Section 531.02414, Government Code, is amended by adding Subsections (a-1), (i), (j), (k), (l), and (m) and amending Subsections (b), (e), and (f) to read as follows:

(a-1)  This section does not apply to the provision of nonemergency transportation services on or after September 1, 2020, to a Medicaid recipient who is enrolled in a managed care plan offered by a Medicaid managed care organization.

(b)  Notwithstanding any other law, the commission shall directly supervise the administration and operation of the medical transportation program under this section.

(e)  The executive commissioner shall adopt rules to ensure the safe and efficient provision of nonemergency transportation services under this section [~~the medical transportation program by regional contracted brokers and subcontractors of regional contracted brokers~~]. The rules must include:

(1)  minimum standards regarding the physical condition and maintenance of motor vehicles used to provide the services, including standards regarding the accessibility of motor vehicles by persons with disabilities;

(2)  a requirement that a regional contracted broker verify that each motor vehicle operator providing the services or seeking to provide the services has a valid driver's license;

(3)  a requirement that a regional contracted broker check the driving record information maintained by the Department of Public Safety under Subchapter C, Chapter 521, Transportation Code, of each motor vehicle operator providing the services or seeking to provide the services;

(4)  a requirement that a regional contracted broker check the public criminal record information maintained by the Department of Public Safety and made available to the public through the department's Internet website of each motor vehicle operator providing the services or seeking to provide the services; and

(5)  training requirements for motor vehicle operators providing the services through a regional contracted broker, including training on the following topics:

(A)  passenger safety;

(B)  passenger assistance;

(C)  assistive devices, including wheelchair lifts, tie-down equipment, and child safety seats;

(D)  sensitivity and diversity;

(E)  customer service;

(F)  defensive driving techniques; and

(G)  prohibited behavior by motor vehicle operators.

(f)  Except as provided by Subsection (j), the [~~The~~] commission shall require compliance with the rules adopted under Subsection (e) in any contract entered into with a regional contracted broker to provide nonemergency transportation services under the medical transportation program.

(i)  Emergency medical services personnel and emergency medical services vehicles, as those terms are defined by Section 773.003, Health and Safety Code, may not provide nonemergency transportation services under the medical transportation program.

(j)  A regional contracted broker may subcontract with a transportation network company to provide services under this section. A rule or other requirement adopted by the executive commissioner under Subsection (e) does not apply to the subcontracted transportation network company or a motor vehicle operator who is part of the company's network. The commission or the regional contracted broker may not require a motor vehicle operator who is part of the subcontracted transportation network company's network to enroll as a Medicaid provider to provide services under this section.

(k)  The commission or a regional contracted broker that subcontracts with a transportation network company under Subsection (j) may require the transportation network company or a motor vehicle operator who provides services under this section to be periodically screened against the list of excluded individuals and entities maintained by the Office of Inspector General of the United States Department of Health and Human Services.

(l)  Notwithstanding any other law, a motor vehicle operator who is part of the network of a transportation network company that subcontracts with a regional contracted broker under Subsection (j) and who satisfies the driver requirements in Section 2402.107, Occupations Code, is qualified to provide services under this section. The commission and the regional contracted broker may not impose any additional requirements on a motor vehicle operator who satisfies the driver requirements in Section 2402.107, Occupations Code, to provide services under this section.

(m)  For purposes of this section and notwithstanding Section 2402.111(a)(2)(A), Occupations Code, a motor vehicle operator who provides services under this section may use a wheelchair-accessible vehicle equipped with a lift or ramp that is capable of transporting passengers using a fixed-frame wheelchair in the cabin of the vehicle if the vehicle otherwise meets the requirements of Section 2402.111, Occupations Code.

SECTION 5.  The heading to Section 533.00257, Government Code, is amended to read as follows:

Sec. 533.00257.  DELIVERY OF MEDICAL TRANSPORTATION PROGRAM SERVICES THROUGH MANAGED TRANSPORTATION ORGANIZATION.

SECTION 6.  Section 533.00257(a), Government Code, is amended by adding Subdivision (2-a) to read as follows:

(2-a)  "Transportation network company" has the meaning assigned by Section 2402.001, Occupations Code.

SECTION 7.  Section 533.00257, Government Code, is amended by amending Subsections (b), (d), and (g) and adding Subsections (k), (l), (m), and (n) to read as follows:

(b)  The [~~Subject to Subsection (i), the~~] commission may [~~shall~~] provide medical transportation program services on a regional basis through a managed transportation delivery model using managed transportation organizations and providers, as appropriate, that:

(1)  operate under a capitated rate system;

(2)  assume financial responsibility under a full-risk model;

(3)  operate a call center;

(4)  use fixed routes when available and appropriate; and

(5)  agree to provide data to the commission if the commission determines that the data is required to receive federal matching funds.

(d)  Except as provided by Subsections (k) and (m), a [~~A~~] managed transportation organization that participates in the medical transportation program must attempt to contract with medical transportation providers that:

(1)  are considered significant traditional providers, as defined by rule by the executive commissioner;

(2)  meet the minimum quality and efficiency measures required under Subsection (g) and other requirements that may be imposed by the managed transportation organization; and

(3)  agree to accept the prevailing contract rate of the managed transportation organization.

(g)  Except as provided by Subsections (k) and (m), the [~~The~~] commission shall require that managed transportation organizations and providers participating in the medical transportation program meet minimum quality and efficiency measures as determined by the commission.

(k)  A managed transportation organization may subcontract with a transportation network company to provide services under this section. A rule or other requirement adopted by the executive commissioner under this section or Section 531.02414 does not apply to the subcontracted transportation network company or a motor vehicle operator who is part of the company's network. The commission or the managed transportation organization may not require a motor vehicle operator who is part of the subcontracted transportation network company's network to enroll as a Medicaid provider to provide services under this section.

(l)  The commission or a managed transportation organization that subcontracts with a transportation network company under Subsection (k) may require the transportation network company or a motor vehicle operator who provides services under this section to be periodically screened against the list of excluded individuals and entities maintained by the Office of Inspector General of the United States Department of Health and Human Services.

(m)  Notwithstanding any other law, a motor vehicle operator who is part of the network of a transportation network company that subcontracts with a managed transportation organization under Subsection (k) and who satisfies the driver requirements in Section 2402.107, Occupations Code, is qualified to provide services under this section. The commission and the managed transportation organization may not impose any additional requirements on a motor vehicle operator who satisfies the driver requirements in Section 2402.107, Occupations Code, to provide services under this section.

(n)  For purposes of this section and notwithstanding Section 2402.111(a)(2)(A), Occupations Code, a motor vehicle operator who provides services under this section may use a wheelchair-accessible vehicle equipped with a lift or ramp that is capable of transporting passengers using a fixed-frame wheelchair in the cabin of the vehicle if the vehicle otherwise meets the requirements of Section 2402.111, Occupations Code.

SECTION 8.  Subchapter A, Chapter 533, Government Code, is amended by adding Sections 533.002571, 533.00258, and 533.002581 to read as follows:

Sec. 533.002571.  DELIVERY OF NONEMERGENCY TRANSPORTATION SERVICES TO CERTAIN MEDICAID RECIPIENTS THROUGH MEDICAID MANAGED CARE ORGANIZATION. (a) In this section:

(1)  "Nonemergency transportation service" has the meaning assigned by Section 531.02414.

(2)  "Nonmedical transportation service" and "transportation network company" have the meanings assigned by Section 533.00258.

(b)  The commission shall require each Medicaid managed care organization to arrange and provide nonemergency transportation services to a recipient enrolled in a managed care plan offered by the organization using the most cost-effective and cost-efficient method of delivery, including by delivering nonmedical transportation services through a transportation network company or other transportation vendor as provided by Section 533.002581, if available and medically appropriate. The commission shall supervise the provision of the services.

(c)  Subject to Subsection (d), the executive commissioner shall adopt:

(1)  rules applicable to the provision of nonemergency medical transportation services by a Medicaid managed care organization that impose the same standards and requirements as those adopted under Section 531.02414(e); and

(2)  other rules as necessary to ensure the safe and efficient provision of nonemergency transportation services by a Medicaid managed care organization under this section.

(d)  A Medicaid managed care organization may subcontract with a transportation network company to provide nonemergency transportation services under this section. A rule or other requirement adopted by the executive commissioner under Subsection (c) or Section 531.02414 does not apply to the subcontracted transportation network company or a motor vehicle operator who is part of the company's network. The commission or the Medicaid managed care organization may not require a motor vehicle operator who is part of the subcontracted transportation network company's network to enroll as a Medicaid provider to provide services under this section.

(e)  The commission or a Medicaid managed care organization that subcontracts with a transportation network company under Subsection (d) may require the transportation network company or a motor vehicle operator who provides services under this section to be periodically screened against the list of excluded individuals and entities maintained by the Office of Inspector General of the United States Department of Health and Human Services.

(f)  Notwithstanding any other law, a motor vehicle operator who is part of the network of a transportation network company that subcontracts with a Medicaid managed care organization under Subsection (d) and who satisfies the driver requirements in Section 2402.107, Occupations Code, is qualified to provide services under this section. The commission and the Medicaid managed care organization may not impose any additional requirements on a motor vehicle operator who satisfies the driver requirements in Section 2402.107, Occupations Code, to provide services under this section.

(g)  For purposes of this section and notwithstanding Section 2402.111(a)(2)(A), Occupations Code, a motor vehicle operator who provides services under this section may use a wheelchair-accessible vehicle equipped with a lift or ramp that is capable of transporting passengers using a fixed-frame wheelchair in the cabin of the vehicle if the vehicle otherwise meets the requirements of Section 2402.111, Occupations Code.

(h)  The commission may temporarily waive the applicability of Subsection (b) to a Medicaid managed care organization as necessary based on the results of a review conducted under Section 533.007 and until enrollment of recipients in a managed care plan offered by the organization is permitted under that section.

(i)  The commission shall extend a contract for the provision of nonemergency transportation services under Section 533.00257 or other law as necessary until the requirements of this section are implemented with respect to each Medicaid managed care organization. This subsection expires September 1, 2023.

Sec. 533.00258.  NONMEDICAL TRANSPORTATION SERVICES UNDER MEDICAID MANAGED CARE PROGRAM. (a) In this section:

(1)  "Nonmedical transportation service" means:

(A)  curb-to-curb transportation to or from a medically necessary, nonemergency covered health care service in a standard passenger vehicle that is scheduled not more than 48 hours before the transportation occurs, that is provided to a recipient enrolled in a managed care plan offered by a Medicaid managed care organization, and that the organization determines meets the level of care that is medically appropriate for the recipient, including transportation related to:

(i)  discharge of a recipient from a health care facility;

(ii)  receipt of urgent care; and

(iii)  obtaining pharmacy services and prescription drugs; and

(B)  any other transportation to or from a medically necessary, nonemergency covered health care service the commission considers appropriate to be provided by a transportation vendor, as determined by commission rule or policy.

(2)  "Transportation network company" has the meaning assigned by Section 2402.001, Occupations Code.

(3)  "Transportation vendor" means an entity, including a transportation network company, that contracts with a Medicaid managed care organization to provide nonmedical transportation services.

(b)  The executive commissioner shall adopt rules regarding the manner in which nonmedical transportation services may be arranged and provided.

(c)  The rules must require a Medicaid managed care organization to create a process to:

(1)  verify that a passenger is eligible to receive nonmedical transportation services;

(2)  ensure that nonmedical transportation services are provided only to and from covered health care services in areas in which a transportation network company operates; and

(3)  ensure the timely delivery of nonmedical transportation services to a recipient, including by setting reasonable service response goals.

(d)  Before September 1, 2020, and subject to Section 533.002581(h), a rule adopted in accordance with Subsection (c)(3) may not impose a penalty on a Medicaid managed care organization that contracts with a transportation vendor under this section if the vendor is unable to provide nonmedical transportation services to a recipient after the Medicaid managed care organization has made a specific request for those services.

(e)  The rules must require a transportation vendor to, before permitting a motor vehicle operator to provide nonmedical transportation services:

(1)  confirm that the operator:

(A)  is at least 18 years of age;

(B)  maintains a valid driver's license issued by this state, another state, or the District of Columbia; and

(C)  possesses proof of registration and automobile financial responsibility for each motor vehicle to be used to provide nonmedical transportation services;

(2)  conduct, or cause to be conducted, a local, state, and national criminal background check for the operator that includes the use of:

(A)  a commercial multistate and multijurisdiction criminal records locator or other similar commercial nationwide database; and

(B)  the national sex offender public website maintained by the United States Department of Justice or a successor agency;

(3)  confirm that any vehicle to be used to provide nonmedical transportation services:

(A)  meets the applicable requirements of Chapter 548, Transportation Code; and

(B)  except as provided by Subsection (j), has at least four doors; and

(4)  obtain and review the operator's driving record.

(f)  The rules may not permit a motor vehicle operator to provide nonmedical transportation services if the operator:

(1)  has been convicted in the three-year period preceding the issue date of the driving record obtained under Subsection (e)(4) of:

(A)  more than three offenses classified by the Department of Public Safety as moving violations; or

(B)  one or more of the following offenses:

(i)  fleeing or attempting to elude a police officer under Section 545.421, Transportation Code;

(ii)  reckless driving under Section 545.401, Transportation Code;

(iii)  driving without a valid driver's license under Section 521.025, Transportation Code; or

(iv)  driving with an invalid driver's license under Section 521.457, Transportation Code;

(2)  has been convicted in the preceding seven-year period of any of the following:

(A)  driving while intoxicated under Section 49.04 or 49.045, Penal Code;

(B)  use of a motor vehicle to commit a felony;

(C)  a felony crime involving property damage;

(D)  fraud;

(E)  theft;

(F)  an act of violence; or

(G)  an act of terrorism; or

(3)  is found to be registered in the national sex offender public website maintained by the United States Department of Justice or a successor agency.

(g)  The commission may not require:

(1)  a motor vehicle operator to enroll as a Medicaid provider to provide nonmedical transportation services; or

(2)  a Medicaid managed care organization to credential a motor vehicle operator to provide nonmedical transportation services.

(h)  The commission or a Medicaid managed care organization that contracts with a transportation vendor may require the transportation vendor or a motor vehicle operator who provides services under this section to be periodically screened against the list of excluded individuals and entities maintained by the Office of Inspector General of the United States Department of Health and Human Services.

(i)  Notwithstanding any other law, a motor vehicle operator who is part of a transportation network company's network and who satisfies the driver requirements in Section 2402.107, Occupations Code, is qualified to provide nonmedical transportation services. The commission and a Medicaid managed care organization may not impose any additional requirements on a motor vehicle operator who satisfies the driver requirements in Section 2402.107, Occupations Code, to provide nonmedical transportation services.

(j)  For purposes of this section and notwithstanding Section 2402.111(a)(2)(A), Occupations Code, a motor vehicle operator who provides services under this section may use a wheelchair-accessible vehicle equipped with a lift or ramp that is capable of transporting passengers using a fixed-frame wheelchair in the cabin of the vehicle if the vehicle otherwise meets the requirements of Section 2402.111, Occupations Code.

Sec. 533.002581.  DELIVERY OF NONMEDICAL TRANSPORTATION SERVICES UNDER MEDICAID MANAGED CARE PROGRAM. (a) In this section, "nonmedical transportation service" and "transportation vendor" have the meanings assigned by Section 533.00258.

(b)  The commission shall designate managed care service areas in which to require, beginning not later than January 1, 2020, each Medicaid managed care organization with which the commission has a contract that is anticipated to be in effect on September 1, 2020, and that operates in a designated service area to arrange for the provision of nonmedical transportation services to recipients enrolled in a managed care plan offered by the organization. The commission shall designate at least three, but not more than four, managed care service areas for purposes of this subsection. At least one of the designated service areas must be located in an urban service area, and at least one must be located in a rural service area. This subsection expires September 1, 2021.

(c)  The commission shall require each Medicaid managed care organization to arrange for the provision of nonmedical transportation services to recipients enrolled in a managed care plan offered by the organization.

(d)  A Medicaid managed care organization may contract with a transportation vendor or other third party to arrange for the provision of nonmedical transportation services. If a Medicaid managed care organization contracts with a third party that is not a transportation vendor to arrange for the provision of nonmedical transportation services, the third party shall contract with a transportation vendor to deliver the nonmedical transportation services.

(e)  A Medicaid managed care organization that contracts with a transportation vendor or other third party to arrange for the provision of nonmedical transportation services shall ensure the effective sharing and integration of service coordination, service authorization, and utilization management data between the managed care organization and the transportation vendor or third party.

(f)  A Medicaid managed care organization may not require:

(1)  a motor vehicle operator to enroll as a Medicaid provider to provide nonmedical transportation services; or

(2)  the credentialing of a motor vehicle operator to provide nonmedical transportation services.

(g)  For purposes of this section and notwithstanding Section 2402.111(a)(2)(A), Occupations Code, a motor vehicle operator who provides services under this section may use a wheelchair-accessible vehicle equipped with a lift or ramp that is capable of transporting passengers using a fixed-frame wheelchair in the cabin of the vehicle if the vehicle otherwise meets the requirements of Section 2402.111, Occupations Code.

(h)  The commission may waive the applicability of Subsection (c) to a Medicaid managed care organization for not more than three months as necessary based on the results of a review conducted under Section 533.007 and until enrollment of recipients in a managed care plan offered by the organization is permitted under that section.

SECTION 9.  Section 533.00257(i), Government Code, is repealed.

SECTION 10.  Notwithstanding Sections 533.002571(b) and 533.002581(b), Government Code, as added by this Act, the Health and Human Services Commission is not required to implement those subsections until September 1, 2020.

SECTION 11.  If before implementing any provision of this Act a state agency determines that a waiver or authorization from a federal agency is necessary for implementation of that provision, the agency affected by the provision shall request the waiver or authorization and may delay implementing that provision until the waiver or authorization is granted.

SECTION 12.  As soon as practicable after the effective date of this Act, the executive commissioner of the Health and Human Services Commission shall adopt rules as necessary to implement the changes in law made by this Act.

SECTION 13.  This Act takes effect immediately if it receives a vote of two-thirds of all the members elected to each house, as provided by Section 39, Article III, Texas Constitution. If this Act does not receive the vote necessary for immediate effect, this Act takes effect September 1, 2019.

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