1 AN ACT
2 relating to the creation and operations of health care provider
3 participation programs in certain counties.
4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
5 SECTION 1. Subtitle D, Title 4, Health and Safety Code, is
6 amended by adding Chapter 293C to read as follows:
7 CHAPTER 293C. COUNTY HEALTH CARE PROVIDER PARTICIPATION PROGRAM IN
8 CERTAIN COUNTIES NOT BORDERING CERTAIN POPULOUS COUNTIES
9 SUBCHAPTER A. GENERAL PROVISIONS
10 Sec. 293C.001. DEFINITIONS. In this chapter:
11 (1) "Institutional health care provider" means a
12 nonpublic hospital that provides inpatient hospital services.
13 (2) "Paying hospital" means an institutional health
14 care provider required to make a mandatory payment under this
15 chapter.
16 (3) "Program" means a county health care provider
17 participation program authorized by this chapter.
18 Sec. 293C.002. APPLICABILITY. This chapter applies only to
19 a county that:
20 (1) is not served by a hospital district or a public
21 hospital;
22 (2) has a population of more than 125,000 and less than
23 140,000; and
24 (3) is not adjacent to a county with a population of

1 one million or more.

2 Sec. 293C.003. COUNTY HEALTH CARE PROVIDER PARTICIPATION
3 PROGRAM. (a) A county health care provider participation program
4 authorizes a county to collect a mandatory payment from each
5 institutional health care provider located in the county to be
6 deposited in a local provider participation fund established by the
7 county. Money in the fund may be used by the county to fund certain
8 intergovernmental transfers and indigent care programs as provided
9 by this chapter.

10 (b) The commissioners court of a county may adopt an order
11 authorizing the county to participate in the program, subject to
12 the limitations provided by this chapter.

13 SUBCHAPTER B. POWERS AND DUTIES OF COMMISSIONERS COURT

14 Sec. 293C.051. LIMITATION ON AUTHORITY TO REQUIRE MANDATORY
15 PAYMENT. The commissioners court of a county may require a
16 mandatory payment authorized under this chapter by an institutional
17 health care provider in the county only in the manner provided by
18 this chapter.

19 Sec. 293C.052. MAJORITY VOTE REQUIRED. The commissioners
20 court of a county may not authorize the county to collect a
21 mandatory payment authorized under this chapter without an
22 affirmative vote of a majority of the members of the commissioners
23 court.

24 Sec. 293C.053. RULES AND PROCEDURES. After the
25 commissioners court of a county has voted to require a mandatory
26 payment authorized under this chapter, the commissioners court may
27 adopt rules relating to the administration of the mandatory

payment.

Sec. 293C.054. INSTITUTIONAL HEALTH CARE PROVIDER REPORTING; INSPECTION OF RECORDS. (a) The commissioners court of a county that collects a mandatory payment authorized under this chapter shall require each institutional health care provider located in the county to submit to the county a copy of any financial and utilization data required by and reported to the Department of State Health Services under Sections 311.032 and 311.033 and any rules adopted by the executive commissioner of the Health and Human Services Commission to implement those sections.

(b) The commissioners court of a county that collects a mandatory payment authorized under this chapter may inspect the records of an institutional health care provider to the extent necessary to ensure compliance with the requirements of Subsection (a).

SUBCHAPTER C. GENERAL FINANCIAL PROVISIONS

Sec. 293C.101. HEARING. (a) Each year, the commissioners court of a county that collects a mandatory payment authorized under this chapter shall hold a public hearing on the amounts of any mandatory payments that the commissioners court intends to require during the year.

(b) Not later than the fifth day before the date of the hearing required under Subsection (a), the commissioners court of the county shall publish notice of the hearing in a newspaper of general circulation in the county.

(c) A representative of a paying hospital is entitled to appear at the public hearing and be heard regarding any matter

1 related to the mandatory payments authorized under this chapter.
2 Sec. 293C.102. DEPOSITORY. (a) The commissioners court of
3 each county that collects a mandatory payment authorized under this
4 chapter by resolution shall designate one or more banks located in
5 the county as the depository for mandatory payments received by the
6 county.
7 (b) All income received by a county under this chapter,
8 including the revenue from mandatory payments remaining after
9 discounts and fees for assessing and collecting the payments are
10 deducted, shall be deposited with the county depository in the
11 county's local provider participation fund and may be withdrawn
12 only as provided by this chapter.
13 (c) All funds under this chapter shall be secured in the
14 manner provided for securing county funds.
15 Sec. 293C.103. LOCAL PROVIDER PARTICIPATION FUND;
16 AUTHORIZED USES OF MONEY. (a) Each county that collects a
17 mandatory payment authorized under this chapter shall create a
18 local provider participation fund.
19 (b) The local provider participation fund of a county
20 consists of:
21 (1) all revenue received by the county attributable to
22 mandatory payments authorized under this chapter, including any
23 penalties and interest attributable to delinquent payments;
24 (2) money received from the Health and Human Services
25 Commission as a refund of an intergovernmental transfer from the
26 county to the state for the purpose of providing the nonfederal
27 share of Medicaid supplemental payment program payments, provided

1 that the intergovernmental transfer does not receive a federal
2 matching payment; and
3 (3) the earnings of the fund.
4 (c) Money deposited to the local provider participation
5 fund may be used only to:
6 (1) fund intergovernmental transfers from the county
7 to the state to provide:
8 (A) the nonfederal share of a Medicaid
9 supplemental payment program authorized under the state Medicaid
10 plan, the Texas Healthcare Transformation and Quality Improvement
11 Program waiver issued under Section 1115 of the federal Social
12 Security Act (42 U.S.C. Section 1315), or a successor waiver
13 program authorizing similar Medicaid supplemental payment
14 programs; or
15 (B) payments to Medicaid managed care
16 organizations that are dedicated for payment to hospitals;
17 (2) subsidize indigent programs;
18 (3) pay the administrative expenses of the county
19 solely for activities under this chapter;
20 (4) refund a portion of a mandatory payment collected
21 in error from a paying hospital; and
22 (5) refund to paying hospitals the proportionate share
23 of money received by the county that is not used to fund the
24 nonfederal share of Medicaid supplemental payment program
25 payments.
26 (d) Money in the local provider participation fund may not
27 be commingled with other county funds.

(e) An intergovernmental transfer of funds described by Subsection (c)(1) and any funds received by the county as a result of an intergovernmental transfer described by that subsection may not be used by the county or any other entity to expand Medicaid eligibility under the Patient Protection and Affordable Care Act (Pub. L. No. 111-148) as amended by the Health Care and Education Reconciliation Act of 2010 (Pub. L. No. 111-152).

SUBCHAPTER D. MANDATORY PAYMENTS

Sec. 293C.151. MANDATORY PAYMENTS BASED ON PAYING HOSPITAL NET PATIENT REVENUE. (a) Except as provided by Subsection (e), the commissioners court of a county that collects a mandatory payment authorized under this chapter may require an annual mandatory payment to be assessed on the net patient revenue of each institutional health care provider located in the county. The commissioners court may provide for the mandatory payment to be assessed quarterly. In the first year in which the mandatory payment is required, the mandatory payment is assessed on the net patient revenue of an institutional health care provider as determined by the data reported to the Department of State Health Services under Sections 311.032 and 311.033 in the fiscal year ending in 2017 or, if the institutional health care provider did not report any data under those sections in that fiscal year, as determined by the institutional health care provider's Medicare cost report submitted for the 2017 fiscal year or for the closest subsequent fiscal year for which the provider submitted the Medicare cost report. The county shall update the amount of the mandatory payment on an annual basis.

(b) The amount of a mandatory payment authorized under this chapter must be uniformly proportionate with the amount of net patient revenue generated by each paying hospital in the county. A mandatory payment authorized under this chapter may not hold harmless any institutional health care provider, as required under 42 U.S.C. Section 1396b(w).

(c) The commissioners court of a county that collects a mandatory payment authorized under this chapter shall set the amount of the mandatory payment. The amount of the mandatory payment required of each paying hospital may not exceed six percent of the hospital's net patient revenue.

(d) Subject to the maximum amount prescribed by Subsection (c), the commissioners court of a county that collects a mandatory payment authorized under this chapter shall set the mandatory payments in amounts that in the aggregate will generate sufficient revenue to cover the administrative expenses of the county for activities under this chapter, to fund an intergovernmental transfer described by Section 293C.103(c)(1), and to pay for indigent programs, except that the amount of revenue from mandatory payments used for administrative expenses of the county for activities under this chapter in a year may not exceed the lesser of four percent of the total revenue generated from the mandatory payment or $20,000.

(e) A paying hospital may not add a mandatory payment required under this section as a surcharge to a patient.

Sec. 293C.152. ASSESSMENT AND COLLECTION OF MANDATORY PAYMENTS. The county may collect or contract for the assessment and

1 collection of mandatory payments authorized under this chapter.
2 Sec. 293C.153. INTEREST, PENALTIES, AND DISCOUNTS.
3 Interest, penalties, and discounts on mandatory payments required
4 under this chapter are governed by the law applicable to county ad
5 valorem taxes.
6 Sec. 293C.154. PURPOSE; CORRECTION OF INVALID PROVISION OR
7 PROCEDURE. (a) The purpose of this chapter is to generate revenue
8 by collecting from institutional health care providers a mandatory
9 payment to be used to provide an intergovernmental transfer
10 described by Section 293C.103(c)(1).
11 (b) To the extent any provision or procedure under this
12 chapter causes a mandatory payment authorized under this chapter to
13 be ineligible for federal matching funds, the county may provide by
14 rule for an alternative provision or procedure that conforms to the
15 requirements of the federal Centers for Medicare and Medicaid
16 Services.
17 SECTION 2. Subtitle D, Title 4, Health and Safety Code, is
18 amended by adding Chapter 298E to read as follows:
19 CHAPTER 298E. HEALTH CARE PROVIDER PARTICIPATION PROGRAM IN CERTAIN
20 HOSPITAL DISTRICTS
21 SUBCHAPTER A. GENERAL PROVISIONS
22 Sec. 298E.001. DEFINITIONS. In this chapter:
23 (1) "Board" means the board of hospital managers of a
24 district.
25 (2) "District" means a hospital district to which this
26 chapter applies.
27 (3) "Institutional health care provider" means a

1 hospital that is not owned and operated by a federal, state, or
2 local government and provides inpatient hospital services.
3 (4) "Paying provider" means an institutional health
4 care provider required to make a mandatory payment under this
5 chapter.
6 (5) "Program" means a health care provider
7 participation program authorized by this chapter.
8 Sec. 298E.002. APPLICABILITY. This chapter applies only to
9 a hospital district created in a county with a population of more
10 than 800,000 that was not included in the boundaries of a hospital
11 district before September 1, 2003.
12 Sec. 298E.003. HEALTH CARE PROVIDER PARTICIPATION PROGRAM;
13 PARTICIPATION IN PROGRAM. The board of a district may authorize the
14 district to participate in a health care provider participation
15 program on the affirmative vote of a majority of the board, subject
16 to the provisions of this chapter.
17 Sec. 298E.004. EXPIRATION. (a) Subject to Section
18 298E.153(d), the authority of a district to administer and operate
19 a program under this chapter expires December 31, 2023.
20 (b) This chapter expires December 31, 2023.
21 SUBCHAPTER B. POWERS AND DUTIES OF BOARD
22 Sec. 298E.051. LIMITATION ON AUTHORITY TO REQUIRE MANDATORY
23 PAYMENT. The board of a district may require a mandatory payment
24 authorized under this chapter by an institutional health care
25 provider located in the district only in the manner provided by this
26 chapter.
27 Sec. 298E.052. RULES AND PROCEDURES. The board of a

district may adopt rules relating to the administration of the program, including collection of the mandatory payments, expenditures, audits, and any other administrative aspects of the program.

Sec. 298E.053. INSTITUTIONAL HEALTH CARE PROVIDER REPORTING. If the board of a district authorizes the district to participate in a program under this chapter, the board shall require each institutional health care provider located in the district to submit to the district a copy of any financial and utilization data required by and reported to the Department of State Health Services under Sections 311.032 and 311.033 and any rules adopted by the executive commissioner of the Health and Human Services Commission to implement those sections.

SUBCHAPTER C. GENERAL FINANCIAL PROVISIONS

Sec. 298E.101. HEARING. (a) In each year that the board of a district authorizes a program under this chapter, the board shall hold a public hearing on the amounts of any mandatory payments that the board intends to require during the year and how the revenue derived from those payments is to be spent.

(b) Not later than the fifth day before the date of the hearing required under Subsection (a), the board shall publish notice of the hearing in a newspaper of general circulation in the district and provide written notice of the hearing to each institutional health care provider located in the district.

Sec. 298E.102. DEPOSITORY. (a) If the board of a district requires a mandatory payment authorized under this chapter, the board shall designate one or more banks as a depository for the

district's local provider participation fund.

(b) All funds collected by a district under this chapter shall be secured in the manner provided for securing other funds of the district.

Sec. 298E.103. LOCAL PROVIDER PARTICIPATION FUND; AUTHORIZED USES OF MONEY. (a) If a district requires a mandatory payment authorized under this chapter, the district shall create a local provider participation fund.

(b) A district's local provider participation fund consists of:

(1) all revenue received by the district attributable to mandatory payments authorized under this chapter;

(2) money received from the Health and Human Services Commission as a refund of an intergovernmental transfer under the program, provided that the intergovernmental transfer does not receive a federal matching payment; and

(3) the earnings of the fund.

(c) Money deposited to the local provider participation fund of a district may be used only to:

(1) fund intergovernmental transfers from the district to the state to provide the nonfederal share of Medicaid payments for:

(A) uncompensated care payments to hospitals in the Medicaid managed care service area in which the district is located, if those payments are authorized under the Texas Healthcare Transformation and Quality Improvement Program waiver issued under Section 1115 of the federal Social Security Act (42

1 U.S.C. Section 1315);
2 (B) uniform rate enhancements for hospitals in
3 the Medicaid managed care service area in which the district is
4 located;
5 (C) payments available under another waiver
6 program authorizing payments that are substantially similar to
7 Medicaid payments to hospitals described by Paragraph (A) or (B);
8 or
9 (D) any reimbursement to hospitals for which
10 federal matching funds are available;
11 (2) subject to Section 298E.151(d), pay the
12 administrative expenses of the district in administering the
13 program, including collateralization of deposits;
14 (3) refund a mandatory payment collected in error from
15 a paying provider;
16 (4) refund to paying providers a proportionate share
17 of the money that the district:
18 (A) receives from the Health and Human Services
19 Commission that is not used to fund the nonfederal share of Medicaid
20 supplemental payment program payments; or
21 (B) determines cannot be used to fund the
22 nonfederal share of Medicaid supplemental payment program
23 payments;
24 (5) transfer funds to the Health and Human Services
25 Commission if the district is legally required to transfer the
26 funds to address a disallowance of federal matching funds with
27 respect to programs for which the district made intergovernmental

1 transfers described by Subdivision (1); and
2 (6) reimburse the district if the district is required
3 by the rules governing the uniform rate enhancement program
4 described by Subdivision (1)(B) to incur an expense or forego
5 Medicaid reimbursements from the state because the balance of the
6 local provider participation fund is not sufficient to fund that
7 rate enhancement program.
8 (d) Money in the local provider participation fund of a
9 district may not be commingled with other district funds.
10 (e) Notwithstanding any other provision of this chapter,
11 with respect to an intergovernmental transfer of funds described by
12 Subsection (c)(1) made by a district, any funds received by the
13 state, district, or other entity as a result of that transfer may
14 not be used by the state, district, or any other entity to:
15 (1) expand Medicaid eligibility under the Patient
16 Protection and Affordable Care Act (Pub. L. No. 111-148) as amended
17 by the Health Care and Education Reconciliation Act of 2010 (Pub. L.
18 No. 111-152); or
19 (2) fund the nonfederal share of payments to hospitals
20 available through the Medicaid disproportionate share hospital
21 program or the delivery system reform incentive payment program.
22 SUBCHAPTER D. MANDATORY PAYMENTS
23 Sec. 298E.151. MANDATORY PAYMENTS BASED ON PAYING PROVIDER
24 NET PATIENT REVENUE. (a) Except as provided by Subsection (e), if
25 the board of a district authorizes a health care provider
26 participation program under this chapter, the board may require an
27 annual mandatory payment to be assessed on the net patient revenue

of each institutional health care provider located in the district. The board may provide for the mandatory payment to be assessed quarterly. In the first year in which the mandatory payment is required, the mandatory payment is assessed on the net patient revenue of an institutional health care provider as reported in the provider's Medicare cost report submitted for the most recent fiscal year for which the provider submitted a Medicare cost report. If the mandatory payment is required, the district shall update the amount of the mandatory payment on an annual basis.

(b) The amount of a mandatory payment assessed under this chapter by the board of a district must be uniformly proportionate with the amount of net patient revenue generated by each paying provider in the district as permitted under federal law. A health care provider participation program authorized under this chapter may not hold harmless any institutional health care provider located in the district, as required under 42 U.S.C. Section 1396b(w).

(c) If the board of a district requires a mandatory payment authorized under this chapter, the board shall set the amount of the mandatory payment, subject to the limitations of this chapter. The aggregate amount of the mandatory payments required of all paying providers in the district may not exceed six percent of the aggregate net patient revenue from hospital services provided by all paying providers in the district.

(d) Subject to Subsection (c), if the board of a district requires a mandatory payment authorized under this chapter, the board shall set the mandatory payments in amounts that in the

1 aggregate will generate sufficient revenue to cover the
2 administrative expenses of the district for activities under this
3 chapter and to fund an intergovernmental transfer described by
4 Section 298E.103(c)(1). The annual amount of revenue from
5 mandatory payments that shall be paid for administrative expenses
6 by the district is $150,000, plus the cost of collateralization of
7 deposits, regardless of actual expenses.
8 (e) A paying provider may not add a mandatory payment
9 required under this section as a surcharge to a patient.
10 (f) A mandatory payment assessed under this chapter is not a
11 tax for hospital purposes for purposes of Section 4, Article IX,
12 Texas Constitution, or Section 281.045 of this code.
13 Sec. 298E.152. ASSESSMENT AND COLLECTION OF MANDATORY
14 PAYMENTS. (a) A district may designate an official of the district
15 or contract with another person to assess and collect the mandatory
16 payments authorized under this chapter.
17 (b) The person charged by the district with the assessment
18 and collection of mandatory payments shall charge and deduct from
19 the mandatory payments collected for the district a collection fee
20 in an amount not to exceed the person's usual and customary charges
21 for like services.
22 (c) If the person charged with the assessment and collection
23 of mandatory payments is an official of the district, any revenue
24 from a collection fee charged under Subsection (b) shall be
25 deposited in the district general fund and, if appropriate, shall
26 be reported as fees of the district.
27 Sec. 298E.153. PURPOSE; CORRECTION OF INVALID PROVISION OR

1 PROCEDURE; LIMITATION OF AUTHORITY. (a) The purpose of this
2 chapter is to authorize a district to establish a program to enable
3 the district to collect mandatory payments from institutional
4 health care providers to fund the nonfederal share of a Medicaid
5 supplemental payment program or the Medicaid managed care rate
6 enhancements for hospitals to support the provision of health care
7 by institutional health care providers located in the district to
8 district residents in need of health care.
9 (b) This chapter does not authorize a district to collect
10 mandatory payments for the purpose of raising general revenue or
11 any amount in excess of the amount reasonably necessary to fund the
12 nonfederal share of a Medicaid supplemental payment program or
13 Medicaid managed care rate enhancements for hospitals and to cover
14 the administrative expenses of the district associated with
15 activities under this chapter.
16 (c) To the extent any provision or procedure under this
17 chapter causes a mandatory payment authorized under this chapter to
18 be ineligible for federal matching funds, the board of a district
19 may provide by rule for an alternative provision or procedure that
20 conforms to the requirements of the federal Centers for Medicare
21 and Medicaid Services. A rule adopted under this section may not
22 create, impose, or materially expand the legal or financial
23 liability or responsibility of the district or an institutional
24 health care provider in the district beyond the provisions of this
25 chapter. This section does not require the board to adopt a rule.
26 (d) A district may only assess and collect a mandatory
27 payment authorized under this chapter if a waiver program, uniform

rate enhancement, or reimbursement described by Section 298E.103(c)(1) is available to the district.

SECTION 3. As soon as practicable after the expiration of the authority of a hospital district to administer and operate a health care provider participation program under Chapter 298E, Health and Safety Code, as added by this Act, the board of hospital managers of the hospital district shall transfer to each institutional health care provider in the district that provider's proportionate share of any remaining funds in any local provider participation fund created by the district under Section 298E.103, Health and Safety Code, as added by this Act.

SECTION 4. If before implementing any provision of this Act a state agency determines that a waiver or authorization from a federal agency is necessary for implementation of that provision, the agency affected by the provision shall request the waiver or authorization and may delay implementing that provision until the waiver or authorization is granted.

SECTION 5. This Act takes effect immediately if it receives a vote of two-thirds of all the members elected to each house, as provided by Section 39, Article III, Texas Constitution. If this Act does not receive the vote necessary for immediate effect, this Act takes effect September 1, 2019.

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President of the Senate Speaker of the House

I certify that H.B. No. 1142 was passed by the House on April 16, 2019, by the following vote: Yeas 122, Nays 13, 1 present, not voting; and that the House concurred in Senate amendments to H.B. No. 1142 on May 14, 2019, by the following vote: Yeas 125, Nays 16, 2 present, not voting.

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Chief Clerk of the House

I certify that H.B. No. 1142 was passed by the Senate, with amendments, on May 9, 2019, by the following vote: Yeas 31, Nays 0.

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Secretary of the Senate

APPROVED: _____________________

Date

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Governor