

By: Davis of Harris

H.B. No. 1298

A BILL TO BE ENTITLED

AN ACT

relating to prescription drug cost increases; imposing a civil penalty.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

SECTION 1. Subtitle A, Title 6, Health and Safety Code, is amended by adding Chapter 441 to read as follows:

CHAPTER 441. PRESCRIPTION DRUG COST TRANSPARENCY

SUBCHAPTER A. GENERAL PROVISIONS

Sec. 441.0001. DEFINITIONS. In this chapter:

(1) "Commission" means the Health and Human Services Commission.

(2) "Health benefit plan issuer" means an insurer, health maintenance organization, or other entity authorized to provide health benefit coverage under the laws of this state.

(3) "Manufacturer" means a person engaged in the business of producing, preparing, propagating, compounding, converting, processing, packaging, labeling, or distributing a prescription drug. The term does not include a wholesale distributor or retailer of prescription drugs or a pharmacist licensed under Subtitle J, Title 3, Occupations Code.

(4) "Prescription drug" has the meaning assigned by Section 551.003, Occupations Code.

Sec. 441.0002. REQUEST FOR INFORMATION. The commission or attorney general may request information necessary to carry out the

1 purposes of this chapter from another state agency. A state agency
2 receiving a request under this section shall provide the requested
3 information in a reasonable time.

4 SUBCHAPTER B. LISTS OF PRESCRIPTION DRUGS

5 Sec. 441.0051. COMMISSION LIST BY WHOLESALE ACQUISITION

6 COST. (a) The commission shall annually compile a list of
7 prescription drugs by wholesale acquisition cost.

8 (b) The list described by Subsection (a) must:

9 (1) include 10 prescription drugs:

10 (A) on which the commission or another state
11 agency spends a significant amount of money under a health benefit
12 plan administered by the agency; and

13 (B) for which the wholesale acquisition cost has
14 increased by at least:

15 (i) 50 percent during the previous five
16 calendar years; or

17 (ii) 15 percent during the previous
18 calendar year;

19 (2) include at least one generic and one brand name
20 drug;

21 (3) indicate which drugs on the list are specialty
22 drugs;

23 (4) include the percentage increase of the wholesale
24 acquisition cost for each drug on the list during the previous
25 calendar year and during the previous five calendar years;

26 (5) rank the drugs on the list from those with the
27 largest increase in wholesale acquisition cost to those with the

1 smallest increase in wholesale acquisition cost based on the
2 previous calendar year;

3 (6) state whether each drug on the list was included on
4 the list because of the wholesale acquisition cost increase over
5 the past five years or during the previous calendar year or both;
6 and

7 (7) provide the state's total expenditure for each
8 drug on the list during the previous calendar year.

9 Sec. 441.0052. COMMISSION LIST BY STATE COST. (a) In
10 addition to the list described by Section 441.0051, the commission
11 shall annually compile a list of prescription drugs by state cost.

12 (b) The list described by Subsection (a) must:

13 (1) include 10 prescription drugs:

14 (A) on which the commission or another state
15 agency spends a significant amount of money under a health benefit
16 plan administered by the agency; and

17 (B) for which the cost to the agency, excluding
18 any rebate or other price concession, has increased by at least:

19 (i) 50 percent during the previous five
20 calendar years; or

21 (ii) 15 percent during the previous
22 calendar year;

23 (2) include at least one generic and one brand name
24 drug;

25 (3) indicate which drugs on the list are specialty
26 drugs;

27 (4) rank the drugs on the list from those with the

1 largest increase in net cost to those with the smallest increase
2 based on the previous calendar year; and

3 (5) state whether each drug on the list was included on
4 the list because of the cost increase over the past five years or
5 during the previous calendar year or both.

6 Sec. 441.0053. MAJOR HEALTH BENEFIT PLAN ISSUER LIST;
7 REPORT. (a) This section applies only to a health benefit plan
8 issuer that is authorized to write a health benefit plan in this
9 state and that provides health benefit plan coverage for at least
10 5,000 enrollees.

11 (b) A health benefit plan issuer shall annually compile a
12 list of prescription drugs by cost.

13 (c) The list described by Subsection (b) must:

14 (1) include 10 prescription drugs:

15 (A) on which the health benefit plan issuer
16 spends a significant amount of money; and

17 (B) for which the cost to the issuer's health
18 benefit plans, excluding any rebate or other price concession, has
19 increased by at least:

20 (i) 50 percent during the previous five
21 calendar years; or

22 (ii) 15 percent during the previous
23 calendar year;

24 (2) include at least one generic and one brand name
25 drug;

26 (3) indicate which drugs on the list are specialty
27 drugs;

1 (4) rank the drugs on the list from those with the
2 largest increase in net cost to those with the smallest increase
3 based on the previous calendar year; and

4 (5) state whether each drug on the list was included on
5 the list because of the cost increase over the past five years or
6 during the previous calendar year or both.

7 (d) A health benefit plan issuer shall provide to the
8 attorney general an annual written report on the list described by
9 Subsection (b) that states:

10 (1) the percentage by which the net cost to the
11 issuer's health benefit plans has increased during the previous
12 calendar year and during the previous five calendar years for each
13 prescription drug on the list; and

14 (2) the issuer's total expenditure, excluding any
15 rebate or other price concession, for each drug on the list during
16 the previous calendar year.

17 (e) Except as provided by Section 441.0054(b), information
18 provided to the attorney general under Subsection (d) is
19 confidential and excepted from disclosure under Chapter 552,
20 Government Code.

21 (f) The commissioner of insurance, in consultation with the
22 executive commissioner, may adopt rules necessary to implement this
23 section, including rules:

24 (1) designating which prescription drugs are
25 considered to be specialty drugs for purposes of this chapter; and

26 (2) governing the manner in which a health benefit
27 plan issuer identifies a drug as a specialty drug for purposes of

1 this chapter.

2 Sec. 441.0054. REPORT TO ATTORNEY GENERAL. (a) Not later
3 than June 1 of each year, the commission and each health benefit
4 plan issuer to which Section 441.0053 applies shall provide each
5 list required under this subchapter to the attorney general.

6 (b) The attorney general and commission shall post the lists
7 described by Subsection (a) on the attorney general's and
8 commission's Internet websites.

9 SUBCHAPTER C. PRICE JUSTIFICATION

10 Sec. 441.0101. ATTORNEY GENERAL LIST. (a) Using the lists
11 provided under Section 441.0054 and except as provided by
12 Subsection (b), the attorney general shall compile an aggregate
13 list of 15 prescription drugs for which the greatest amount of money
14 was spent across all payers during the previous calendar year.

15 (b) If fewer than 15 prescription drugs appear on more than
16 one payer's list, the attorney general shall rank the remaining
17 drugs based on the amount of money spent by any one payer during the
18 previous calendar year, in descending order, and may select as many
19 of the drugs based on that ranking as necessary to reach a total of
20 15 drugs required under Subsection (a).

21 (c) The attorney general shall provide written notice to
22 each manufacturer of a prescription drug on the list described by
23 Subsection (a) of the drug's placement on the list and the
24 manufacturer's duties under this subchapter.

25 Sec. 441.0102. PRICE JUSTIFICATION REQUIRED. (a) On
26 receipt of the notice described by Section 441.0101(c), a
27 manufacturer shall provide to the attorney general in the form and

1 manner prescribed by the attorney general a written report on the
2 prescription drug described by the notice.

3 (b) The report described by Subsection (a) must include:

4 (1) a justification for the increase in the net cost of
5 the prescription drug for the commission, a health benefit plan
6 issuer, or both; and

7 (2) all relevant information and supporting
8 documentation necessary to support the justification described by
9 Subdivision (1), including:

10 (A) each factor that specifically caused the net
11 cost increase;

12 (B) the percentage of the total cost increase
13 attributable to each factor; and

14 (C) an explanation of the role of each factor in
15 contributing to the cost increase.

16 (c) A manufacturer shall provide the report described by
17 Subsection (a) in the form and manner prescribed by the attorney
18 general to the attorney general.

19 (d) A manufacturer shall provide additional information
20 concerning a listed prescription drug or a cost increase to the
21 attorney general on request by the attorney general.

22 (e) A manufacturer may request a portion of the information
23 provided to be excepted from publication and held as confidential
24 in accordance with Section 552.110, Government Code, or other
25 applicable law, and shall provide an explanation for each request
26 to the attorney general. If the attorney general finds that the
27 request is justified, the information shall:

1 (1) be redacted from the report provided under this
2 section;

3 (2) be confidential; and

4 (3) be excepted from disclosure under Chapter 552,
5 Government Code.

6 (f) The attorney general may adopt rules necessary to
7 implement this section.

8 Sec. 441.0103. ATTORNEY GENERAL REPORT TO LEGISLATURE. (a)
9 Not later than December 1 of each year, the attorney general shall
10 provide a written report to the legislature on the manufacturer
11 reports described by Section 441.0102 received by the attorney
12 general during the previous calendar year.

13 (b) The attorney general and commission shall post the
14 report described by Subsection (a) and each copy of a
15 manufacturer's report provided under Section 441.0102, redacted as
16 necessary, on the attorney general's and commission's Internet
17 websites. The attorney general and commission may inform the
18 public of the availability of the reports posted under this
19 subsection.

20 Sec. 441.0104. CONSTRUCTION OF SUBCHAPTER. This subchapter
21 may not be construed to restrict the legal ability of a manufacturer
22 to increase prescription drug prices in accordance with federal
23 law.

24 Sec. 441.0105. ENFORCEMENT. A manufacturer that violates
25 Section 441.0102 or a rule adopted under this chapter is liable to
26 the state for a civil penalty of not more than \$10,000 for each
27 violation. Each failure to provide information to the attorney

1 general is a separate violation. The attorney general may bring
2 suit to provide for injunctive relief or to recover a civil penalty,
3 or both. The attorney general may recover court costs and
4 reasonable attorney's fees.

5 SECTION 2. As soon as practicable after the effective date
6 of this Act, the executive commissioner of the Health and Human
7 Services Commission shall identify, provide to the attorney
8 general, and post on the commission's Internet website the list of
9 prescription drugs and manufacturers required by Sections 441.0051
10 and 441.0052, Health and Safety Code, as added by this Act.

11 SECTION 3. Notwithstanding Section 441.0103, Health and
12 Safety Code, as added by this Act, the attorney general is not
13 required to submit the initial report required by that section
14 before December 1, 2020.

15 SECTION 4. This Act takes effect September 1, 2019.