By: Hinojosa H.B. No. 3649

Substitute the following for H.B. No. 3649:

C.S.H.B. No. 3649 By: Rosenthal

	A BILL TO BE ENTITLED
1	AN ACT
2	relating to the creation and operations of a health care provider
3	participation program by a certain hospital district.
4	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
5	SECTION 1. Subtitle D, Title 4, Health and Safety Code, is
6	amended by adding Chapter 298E to read as follows:
7	CHAPTER 298E. HEALTH CARE PROVIDER PARTICIPATION PROGRAM IN CERTAIN
8	HOSPITAL DISTRICTS
9	SUBCHAPTER A. GENERAL PROVISIONS
10	Sec. 298E.001. DEFINITIONS. In this chapter:
11	(1) "Board" means the board of hospital managers of a
12	district.
13	(2) "District" means a hospital district to which this

- 12

chapter applies.

14

15

- (3) "Institutional health care provider" means a
- hospital that is not owned and operated by a federal, state, or 16
- local government and provides inpatient hospital services. 17
- (4) "Paying provider" means an institutional health 18
- care provider required to make a mandatory payment under this 19
- 20 chapter.
- 21 (5) "Program" means a health care provider
- 22 participation program authorized by this chapter.
- Sec. 298E.002. APPLICABILITY. This chapter applies only 23
- to a hospital district created in a county with a population of more 24

- 1 than 800,000 that was not included in the boundaries of a hospital
- 2 district before September 1, 2003.
- 3 Sec. 298E.003. HEALTH CARE PROVIDER PARTICIPATION PROGRAM;
- 4 PARTICIPATION IN PROGRAM. The board of a district may authorize the
- 5 district to participate in a health care provider participation
- 6 program on the affirmative vote of a majority of the board, subject
- 7 to the provisions of this chapter.
- 8 Sec. 298E.004. EXPIRATION. (a) Subject to Section
- 9 298E.153(d), the authority of a district to administer and operate
- 10 a program under this chapter expires December 31, 2023.
- 11 (b) This chapter expires December 31, 2023.
- 12 SUBCHAPTER B. POWERS AND DUTIES OF BOARD
- 13 Sec. 298E.051. LIMITATION ON AUTHORITY TO REQUIRE MANDATORY
- 14 PAYMENT. The board of a district may require a mandatory payment
- 15 <u>authorized</u> under this chapter by an institutional health care
- 16 provider located in the district only in the manner provided by this
- 17 chapter.
- 18 Sec. 298E.052. RULES AND PROCEDURES. The board of a
- 19 district may adopt rules relating to the administration of the
- 20 program, including collection of the mandatory payments,
- 21 expenditures, audits, and any other administrative aspects of the
- 22 program.
- Sec. 298E.053. INSTITUTIONAL HEALTH CARE PROVIDER
- 24 REPORTING. If the board of a district authorizes the district to
- 25 participate in a program under this chapter, the board shall
- 26 require each institutional health care provider located in the
- 27 district to submit to the district a copy of any financial and

- C.S.H.B. No. 3649
- 1 utilization data required by and reported to the Department of
- 2 State Health Services under Sections 311.032 and 311.033 and any
- 3 rules adopted by the executive commissioner of the Health and Human
- 4 Services Commission to implement those sections.
- 5 SUBCHAPTER C. GENERAL FINANCIAL PROVISIONS
- 6 Sec. 298E.101. HEARING. (a) In each year that the board of
- 7 a district authorizes a program under this chapter, the board shall
- 8 hold a public hearing on the amounts of any mandatory payments that
- 9 the board intends to require during the year and how the revenue
- 10 derived from those payments is to be spent.
- 11 (b) Not later than the fifth day before the date of the
- 12 hearing required under Subsection (a), the board shall publish
- 13 notice of the hearing in a newspaper of general circulation in the
- 14 district and provide written notice of the hearing to each
- 15 institutional health care provider located in the district.
- Sec. 298E.102. DEPOSITORY. (a) If the board of a district
- 17 requires a mandatory payment authorized under this chapter, the
- 18 board shall designate one or more banks as a depository for the
- 19 district's local provider participation fund.
- 20 (b) All funds collected by a district under this chapter
- 21 shall be secured in the manner provided for securing other funds of
- 22 the district.
- 23 Sec. 298E.103. LOCAL PROVIDER PARTICIPATION FUND;
- 24 AUTHORIZED USES OF MONEY. (a) If a district requires a mandatory
- 25 payment authorized under this chapter, the district shall create a
- 26 local provider participation fund.
- 27 (b) A district's local provider participation fund consists

1	of:
2	(1) all revenue received by the district attributable
3	to mandatory payments authorized under this chapter;
4	(2) money received from the Health and Human Services
5	Commission as a refund of an intergovernmental transfer under the
6	program, provided that the intergovernmental transfer does not
7	receive a federal matching payment; and
8	(3) the earnings of the fund.
9	(c) Money deposited to the local provider participation
10	fund of a district may be used only to:
11	(1) fund intergovernmental transfers from the
12	district to the state to provide the nonfederal share of Medicaid
13	<pre>payments for:</pre>
14	(A) uncompensated care payments to hospitals in
15	the Medicaid managed care service area in which the district is
16	located, if those payments are authorized under the Texas
17	Healthcare Transformation and Quality Improvement Program waiver
18	issued under Section 1115 of the federal Social Security Act (42
19	<u>U.S.C. Section 1315);</u>
20	(B) uniform rate enhancements for hospitals in
21	the Medicaid managed care service area in which the district is
22	<pre>located;</pre>
23	(C) payments available under another waiver
24	program authorizing payments that are substantially similar to
25	Medicaid payments to hospitals described by Paragraph (A) or (B);
26	<u>or</u>
27	(D) any reimburgement to hospitals for which

- 1 federal matching funds are available;
- 2 (2) subject to Section 298E.151(d), pay the
- 3 administrative expenses of the district in administering the
- 4 program, including collateralization of deposits;
- 5 (3) refund a mandatory payment collected in error from
- 6 <u>a paying provider;</u>
- 7 (4) refund to paying providers a proportionate share
- 8 of the money that the district:
- 9 (A) receives from the Health and Human Services
- 10 Commission that is not used to fund the nonfederal share of Medicaid
- 11 supplemental payment program payments; or
- 12 (B) determines cannot be used to fund the
- 13 nonfederal share of Medicaid supplemental payment program
- 14 payments;
- 15 (5) transfer funds to the Health and Human Services
- 16 Commission if the district is legally required to transfer the
- 17 funds to address a disallowance of federal matching funds with
- 18 respect to programs for which the district made intergovernmental
- 19 transfers described by Subdivision (1); and
- 20 (6) reimburse the district if the district is required
- 21 by the rules governing the uniform rate enhancement program
- 22 <u>described by Subdivision (1)(B) to incur an expense or forego</u>
- 23 Medicaid reimbursements from the state because the balance of the
- 24 local provider participation fund is not sufficient to fund that
- 25 rate enhancement program.
- 26 (d) Money in the local provider participation fund of a
- 27 district may not be commingled with other district funds.

C.S.H.B. No. 3649

- 1 (e) Notwithstanding any other provision of this chapter,
- 2 with respect to an intergovernmental transfer of funds described by
- 3 Subsection (c)(1) made by a district, any funds received by the
- 4 state, district, or other entity as a result of that transfer may
- 5 not be used by the state, district, or any other entity to:
- 6 (1) expand Medicaid eligibility under the Patient
- 7 Protection and Affordable Care Act (Pub. L. No. 111-148) as amended
- 8 by the Health Care and Education Reconciliation Act of 2010 (Pub. L.
- 9 No. 111-152); or
- 10 (2) fund the nonfederal share of payments to hospitals
- 11 available through the Medicaid disproportionate share hospital
- 12 program or the delivery system reform incentive payment program.
- SUBCHAPTER D. MANDATORY PAYMENTS
- 14 Sec. 298E.151. MANDATORY PAYMENTS BASED ON PAYING PROVIDER
- 15 NET PATIENT REVENUE. (a) Except as provided by Subsection (e), if
- 16 the board of a district authorizes a health care provider
- 17 participation program under this chapter, the board may require an
- 18 annual mandatory payment to be assessed on the net patient revenue
- 19 of each institutional health care provider located in the district.
- 20 The board may provide for the mandatory payment to be assessed
- 21 quarterly. In the first year in which the mandatory payment is
- 22 required, the mandatory payment is assessed on the net patient
- 23 revenue of an institutional health care provider as reported in the
- 24 provider's Medicare cost report submitted for the most recent
- 25 <u>fiscal year for which the provider submitted a Medicare cost</u>
- 26 report. If the mandatory payment is required, the district shall
- 27 update the amount of the mandatory payment on an annual basis.

C.S.H.B. No. 3649

- 1 (b) The amount of a mandatory payment assessed under this chapter by the board of a district must be uniformly proportionate 2 with the amount of net patient revenue generated by each paying 3 provider in the district as permitted under federal law. A health 4 5 care provider participation program authorized under this chapter may not hold harmless any institutional health care provider 6 located in the district, as required under 42 U.S.C. Section 7 8 1396b(w).
- 9 (c) If the board of a district requires a mandatory payment
 10 authorized under this chapter, the board shall set the amount of the
 11 mandatory payment, subject to the limitations of this chapter. The
 12 aggregate amount of the mandatory payments required of all paying
 13 providers in the district may not exceed six percent of the
 14 aggregate net patient revenue from hospital services provided by
 15 all paying providers in the district.
- (d) Subject to Subsection (c), if the board of a district 16 17 requires a mandatory payment authorized under this chapter, the board shall set the mandatory payments in amounts that in the 18 aggregate will generate sufficient revenue to cover 19 administrative expenses of the district for activities under this 20 chapter and to fund an intergovernmental transfer described by 21 Section 298E.103(c)(1). The annual amount of revenue from 22 mandatory payments that shall be paid for administrative expenses 23 24 by the district is \$150,000, plus the cost of collateralization of deposits, regardless of actual expenses. 25
- 26 <u>(e) A paying provider may not add a mandatory payment</u>
 27 required under this section as a surcharge to a patient.

- 1 (f) A mandatory payment assessed under this chapter is not a
- 2 tax for hospital purposes for purposes of Section 4, Article IX,
- 3 Texas Constitution, or Section 281.045 of this code.
- 4 Sec. 298E.152. ASSESSMENT AND COLLECTION OF MANDATORY
- 5 PAYMENTS. (a) A district may designate an official of the district
- 6 or contract with another person to assess and collect the mandatory
- 7 payments authorized under this chapter.
- 8 (b) The person charged by the district with the assessment
- 9 and collection of mandatory payments shall charge and deduct from
- 10 the mandatory payments collected for the district a collection fee
- 11 in an amount not to exceed the person's usual and customary charges
- 12 for like services.
- 13 (c) If the person charged with the assessment and collection
- 14 of mandatory payments is an official of the district, any revenue
- 15 from a collection fee charged under Subsection (b) shall be
- 16 deposited in the district general fund and, if appropriate, shall
- 17 be reported as fees of the district.
- 18 Sec. 298E.153. PURPOSE; CORRECTION OF INVALID PROVISION OR
- 19 PROCEDURE; LIMITATION OF AUTHORITY. (a) The purpose of this
- 20 chapter is to authorize a district to establish a program to enable
- 21 the district to collect mandatory payments from institutional
- 22 health care providers to fund the nonfederal share of a Medicaid
- 23 supplemental payment program or the Medicaid managed care rate
- 24 enhancements for hospitals to support the provision of health care
- 25 by institutional health care providers located in the district to
- 26 district residents in need of health care.
- 27 (b) This chapter does not authorize a district to collect

- 1 mandatory payments for the purpose of raising general revenue or
- 2 any amount in excess of the amount reasonably necessary to fund the
- 3 nonfederal share of a Medicaid supplemental payment program or
- 4 Medicaid managed care rate enhancements for hospitals and to cover
- 5 the administrative expenses of the district associated with
- 6 <u>activities under this chapter.</u>
- 7 (c) To the extent any provision or procedure under this
- 8 chapter causes a mandatory payment authorized under this chapter to
- 9 be ineligible for federal matching funds, the board of a district
- 10 may provide by rule for an alternative provision or procedure that
- 11 conforms to the requirements of the federal Centers for Medicare
- 12 and Medicaid Services. A rule adopted under this section may not
- 13 create, impose, or materially expand the legal or financial
- 14 liability or responsibility of the district or an institutional
- 15 health care provider in the district beyond the provisions of this
- 16 chapter. This section does not require the board to adopt a rule.
- 17 (d) A district may only assess and collect a mandatory
- 18 payment authorized under this chapter if a waiver program, uniform
- 19 rate enhancement, or reimbursement described by Section
- 20 298E.103(c)(1) is available to the district.
- 21 SECTION 2. As soon as practicable after the expiration of
- 22 the authority of a hospital district to administer and operate a
- 23 health care provider participation program under Chapter 298E,
- 24 Health and Safety Code, as added by this Act, the board of hospital
- 25 managers of the hospital district shall transfer to each
- 26 institutional health care provider in the district that provider's
- 27 proportionate share of any remaining funds in any local provider

C.S.H.B. No. 3649

- 1 participation fund created by the district under Section 298E.103,
- 2 Health and Safety Code, as added by this Act.
- 3 SECTION 3. If before implementing any provision of this Act
- 4 a state agency determines that a waiver or authorization from a
- 5 federal agency is necessary for implementation of that provision,
- 6 the agency affected by the provision shall request the waiver or
- 7 authorization and may delay implementing that provision until the
- 8 waiver or authorization is granted.
- 9 SECTION 4. This Act takes effect immediately if it receives
- 10 a vote of two-thirds of all the members elected to each house, as
- 11 provided by Section 39, Article III, Texas Constitution. If this
- 12 Act does not receive the vote necessary for immediate effect, this
- 13 Act takes effect September 1, 2019.