By: Huberty H.B. No. 3904

## A BILL TO BE ENTITLED

1 AN ACT

2 relating to public school accountability, including certain

3 assessment requirements, performance standards, and sanctions,

4 including sanctions affecting educator contracts, and to providing

5 alternative methods to satisfy certain public high school

6 graduation requirements.

7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

8 ARTICLE 1. PUBLIC SCHOOL ACCOUNTABILITY

9 SECTION 1.01. Section 39.0241, Education Code, is amended

10 by adding Subsection (a-2) to read as follows:

11 <u>(a-2) This subsection applies only to an assessment</u>

12 instrument authorized under Section 39.025(a-2), as added by

13 Chapter 1036 (H.B. 1613), Acts of the 84th Legislature, Regular

14 Session, 2015, for use as a substitute assessment instrument for

15 purposes of satisfying the requirements concerning an

16 <a href="end-of-course assessment">end-of-course assessment</a> instrument. The commissioner shall

17 designate for student performance on each substitute assessment

18 instrument subject to this subsection a level of performance

19 considered to be satisfactory and a level of performance necessary

20 to indicate college readiness in the same manner as the

21 commissioner designates those standards for student performance on

22 <u>each end-of-course assessment instrument listed in Section</u>

23 <u>39.023(c)</u>. The commissioner shall designate the level of

24 performance that indicates college readiness on a substitute

## 1 <u>assessment as "masters grade-level performance."</u>

- 2 SECTION 1.02. Section 39.053(c), Education Code, as amended
- 3 by Chapters 807 (H.B. 22), 842 (H.B. 2223), and 1088 (H.B. 3593),
- 4 Acts of the 85th Legislature, Regular Session, 2017, is reenacted
- 5 and amended to read as follows:
- 6 (c) School districts and campuses must be evaluated based on
- 7 three domains of indicators of achievement adopted under this
- 8 section that include:
- 9 (1) in the student achievement domain, indicators of
- 10 student achievement that must include:
- 11 (A) for evaluating the performance of districts
- 12 and campuses generally:
- (i) an indicator that accounts for the
- 14 results of assessment instruments required under Sections
- 15 39.023(a), (c), and (l), as applicable for the district and campus,
- 16 including the results of assessment instruments required for
- 17 graduation retaken by a student, aggregated across grade levels by
- 18 subject area, including:
- 19 (a) for the performance standard
- 20 determined by the commissioner under Section 39.0241(a), the
- 21 percentage of students who performed satisfactorily on the
- 22 assessment instruments, aggregated across grade levels by subject
- 23 area; and
- 24 (b) for the college readiness
- 25 performance standard as determined under Section 39.0241, the
- 26 percentage of students who performed satisfactorily on the
- 27 assessment instruments, aggregated across grade levels by subject

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   area; and
 2
                         (ii) an indicator that accounts for the
 3
                 assessment instruments required under
   39.023(b), as applicable for the district and campus, including the
 4
   percentage of students who performed satisfactorily on the
 5
   assessment instruments, as determined by the performance standard
 6
   adopted by the agency, aggregated across grade levels by subject
 7
 8
    area; [and]
 9
                         for evaluating the performance of high school
10
   campuses and districts that include high school campuses,
    indicators that account for:
11
12
                         (i)
                             students who satisfy the Texas Success
    Initiative (TSI) college readiness benchmarks prescribed by the
13
14
   Texas Higher Education Coordinating Board under Section 51.334 on
15
   an assessment instrument in reading or mathematics designated by
   the coordinating board under that section;
16
17
                         (ii) students
                                          who
                                                 satisfy
                                                            relevant
   performance standards on advanced placement tests or similar
18
19
   assessments;
                         (iii) students who earn dual course credits
20
    in English language arts, mathematics, science, or social studies
21
    [the] dual credit courses;
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(v) students

(vi)

sequences of courses required to earn industry certifications;

(iv) students who enlist

who

students admitted into postsecondary

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forces of the United States;

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- 1 industry certification programs that require as a prerequisite for
- 2 entrance successful performance at the secondary level;
- 3 (vii) students whose successful completion
- 4 of a course or courses under Section 28.014 indicates the student's
- 5 preparation to enroll and succeed, without remediation, in an
- 6 entry-level general education course for a baccalaureate degree or
- 7 associate degree;
- 8 (viii) students who successfully met
- 9 standards on a composite of indicators that through research
- 10 indicates the student's preparation to enroll and succeed, without
- 11 remediation, in an entry-level general education course for a
- 12 baccalaureate degree or associate degree;
- 13 (ix) high school graduation rates, computed
- 14 in accordance with standards and definitions adopted in compliance
- 15 with the Every Student Succeeds Act (20 U.S.C. Section 6301 et seq.)
- 16 subject to the exclusions provided by Subsections (g), (g-1),
- 17 (g-2), and (g-3);
- 18 (x) students who successfully completed an
- 19 OnRamps dual enrollment course; [and]
- 20 (xi) [the percentage of] students who
- 21 successfully completed a practicum or internship approved by the
- 22 State Board of Education;
- 23 <u>(xii)</u> students who are awarded an <u>associate</u>
- 24 [associate's] degree;
- 25 (xiii) students who participate in
- 26 <u>extracurricular activities</u>, including University Interscholastic
- 27 League A+ academic events and foreign language, chess, and robotics

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1
   clubs; and
2
                         (xiv) ninth grade students
                                                           who
   academically on track to graduate with their ninth grade cohort;
 3
4
   and
5
                    (C) for evaluating the performance of middle and
   junior high school and elementary school campuses and districts
6
7
   that include those campuses, indicators that account for:
                         (i) students who participate in full-day
8
   prekindergarten programs;
9
10
                         (ii) students
                                              who <u>participate</u>
                                                                  in
   elementary literacy and mathematics academies; and
11
12
                         (iii) students who participate
                                                                  in
   extracurricular activities, including University Interscholastic
13
   League A+ academic events and foreign language, chess, and robotics
14
15
   clubs;
               (2)
                    in the school progress domain, indicators for
16
17
   effectiveness in promoting student learning, which must include:
                    (A)
                         for
                               assessment
18
                                            instruments,
                                                           including
   assessment instruments under Subdivisions (1)(A)(i) and (ii), the
19
   percentage of students who met the standard for improvement, as
20
   determined by the commissioner; and
21
                         for evaluating relative performance, the
22
23
   performance of districts and campuses compared to similar districts
24
   or campuses; and
25
                    in the closing the gaps domain, the use of
26
   disaggregated data to demonstrate the differentials among students
27
   from
         different
                      racial
                               and ethnic groups,
                                                       socioeconomic
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- 1 backgrounds, and other factors, including:
- 2 (A) students formerly receiving special
- 3 education services;
- 4 (B) students continuously enrolled; and
- 5 (C) students who are mobile.
- 6 SECTION 1.03. Section 39.053, Education Code, is amended by
- 7 adding Subsection (c-4) to read as follows:
- 8 (c-4) The commissioner shall determine a method by which a
- 9 student's performance under Subsection (c)(1)(B)(v) may be
- 10 included in determining the performance of a district or campus
- 11 under Section 39.054 if the student successfully completed the
- 12 courses but did not receive the certification until after the
- 13 student graduated.
- 14 SECTION 1.04. Section 39.054, Education Code, is amended by
- 15 adding Subsections (a-5) and (a-6) to read as follows:
- 16 (a-5) For purposes of assigning each district and campus a
- 17 domain performance rating under Section 39.053(c), the
- 18 commissioner may not attribute more than 50 percent of any domain
- 19 performance rating to the results of assessment instruments
- 20 required under Sections 39.023(a), (b), (c), and (1).
- 21 <u>(a-6)</u> For purposes of assigning each district and campus a
- 22 domain performance rating for the student achievement domain under
- 23 <u>Section 39.053(c)(1), the commissioner shall attribute:</u>
- 24 (1) 40 percent of the performance rating to the
- 25 indicators under Section 39.053(c)(1)(A) relating to assessment
- 26 instrument results;
- 27 (2) 20 percent of the performance rating to the

- 1 indicator under Section 39.053(c)(1)(B)(ix) relating to high
- 2 school graduation rates; and
- 3 (3) 40 percent of the performance rating to the
- 4 indicators under Section 39.053(c)(1)(B) relating to college,
- 5 career, and military readiness.
- 6 SECTION 1.05. Section 39.0548, Education Code, is amended
- 7 by amending Subsections (a) and (d) and adding Subsections (a-1),
- 8 (e), (f), (g), and (h) to read as follows:
- 9 (a) For purposes of evaluating performance under Section
- 10 39.053(c), the commissioner shall designate as a dropout recovery
- 11 school a school district or an open-enrollment charter school or a
- 12 campus of a district or of an open-enrollment charter school:
- 13 (1) that serves students in grades 9 through 12 and has
- 14 an enrollment of which at least 50 percent of the students are 17
- 15 years of age or older as of September 1 of the school year as
- 16 reported for the fall semester Public Education Information
- 17 Management System (PEIMS) submission; and
- 18 (2) that [meets the eligibility requirements for and]
- 19 is registered under alternative education accountability
- 20 procedures adopted by the commissioner.
- 21 <u>(a-1)</u> For purposes of assigning performance ratings under
- 22 Section 39.054, the commissioner shall evaluate a dropout recovery
- 23 school under alternative education accountability procedures
- 24 adopted by the commissioner.
- 25 (d) For [Notwithstanding Section 39.053(c), for] purposes
- 26 of evaluating a dropout recovery school under the alternative
- 27 education accountability procedures adopted by the commissioner

- 1 [to determine the performance rating of the school under Section
- 2 39.054], only the best result from the primary administration or
- 3 any retake of an assessment instrument administered to a student in
- 4 the school year evaluated may be considered in assigning
- 5 performance ratings for the school under Section 39.054.
- 6 (e) For purposes of evaluating performance of a dropout
- 7 recovery school under the student achievement domain under Section
- 8 39.053(c)(1), the commissioner may consider for purposes of
- 9 assigning a domain performance rating under Section 39.054 student
- 10 performance based only on the "approaches grade level" performance
- 11 standard. Any evaluation of student performance based on a higher
- 12 performance standard may not be considered to negatively affect the
- 13 domain performance rating or a performance target score of the
- 14 school.
- (f) For purposes of evaluating performance of a dropout
- 16 recovery school under the school progress domain under Section
- 17 39.053(c)(2), the commissioner may award credit for academic growth
- 18 for purposes of assigning a domain performance rating under Section
- 19 39.054 based only on a student reaching the "approaches grade
- 20 level" performance standard. Any evaluation of student performance
- 21 based on reaching a higher academic growth performance standard may
- 22 not be considered to negatively affect the amount of credit awarded
- 23 to the school or the domain performance rating or a performance
- 24 target score of the school.
- 25 (g) For purposes of assigning an overall performance rating
- 26 for a dropout recovery school under Section 39.054, the
- 27 commissioner shall consider only the school's domain performance

- 1 ratings under the student achievement domain under Section
- 2 39.053(c)(1) and the school progress domain under Section
- 3 39.053(c)(2).
- 4 (h) The performance of a dropout recovery school under the
- 5 closing the gaps domain under Section 39.053(c)(3) may be used for
- 6 reporting purposes only.
- 7 SECTION 1.06. This article applies beginning with the
- 8 2019-2020 school year.
- 9 ARTICLE 2. ACCOUNTABILITY INTERVENTIONS AND SANCTIONS
- 10 SECTION 2.01. Section 39A.051(b), Education Code, is
- 11 amended to read as follows:
- 12 (b) For a campus described by Subsection (a), the
- 13 commissioner, to the extent the commissioner determines necessary,
- 14 may:
- 15 (1) order a hearing to be held before the commissioner
- 16 or the commissioner's designee at which the president of the board
- 17 of trustees of the school district, the district superintendent,
- 18 and the campus principal shall appear and explain the campus's low
- 19 performance, lack of improvement, and plans for improvement; [or]
- 20 (2) establish a school community partnership team
- 21 composed of members of the campus-level planning and
- 22 decision-making committee established under Section 11.251 and
- 23 additional community representatives as determined appropriate by
- 24 the commissioner; or
- 25 (3) order reconstitution of the campus and
- 26 implementation of strategic staffing as provided by Section
- 27 39A.0511.

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- 1 SECTION 2.02. Effective September 1, 2019, Subchapter B,
- 2 Chapter 39A, Education Code, is amended by adding Section 39A.0511
- 3 to read as follows:
- 4 Sec. 39A.0511. RECONSTITUTION AND STRATEGIC STAFFING. (a)
- 5 For a campus described by Section 39A.051(a), the school district
- 6 may choose to pursue reconstitution and implementation of strategic
- 7 staffing for the campus as provided by this section.
- 8 (b) The commissioner by rule shall provide procedures for
- 9 the strategic staffing of a campus that is reconstituted by order of
- 10 the commissioner under Section 39A.051(b) or by option of the
- 11 school district under Subsection (a), including procedures for:
- 12 (1) the retention at the campus of a teacher of a
- 13 <u>subject for which an assessment instrument is administered under</u>
- 14 Section 39.023 only if a pattern of significant academic
- 15 improvement by students taught by the teacher is established;
- 16 (2) removal of the principal of the campus, unless the
- 17 campus intervention team determines retention of the principal
- 18 would be more beneficial to student achievement and campus
- 19 stability than removal; and
- 20 (3) placement of educators at the campus based on each
- 21 <u>educator's established effectiveness.</u>
- (c) A determination that an educator may not be retained at
- 23 <u>a reconstituted campus constitutes good cause under Chapter 21 for</u>
- 24 discharging the educator and terminating the educator's contract.
- 25 This subsection applies regardless of whether the reconstitution
- 26 was ordered by the commissioner under Section 39A.051(b) or
- 27 implemented by option of the school district under Subsection (a).

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- 1 SECTION 2.03. Section 39A.060, Education Code, is amended
- 2 to conform to Section 1, Chapter 472 (H.B. 2263), Acts of the 85th
- 3 Legislature, Regular Session, 2017, and further amended to read as
- 4 follows:
- 5 Sec. 39A.060. CAMPUS INTERVENTION TEAM CONTINUING
- 6 DUTIES. For each year a campus is assigned an unacceptable
- 7 performance rating, the campus intervention team shall:
- 8 (1) [continue to work with the campus until:
- 9 [(A) the campus satisfies all performance
- 10 standards under Section 39.054(e) for a two-year period; or
- 11 [(B) the campus satisfies all performance
- 12 standards under Section 39.054(e) for a one-year period and the
- 13 commissioner determines that the campus is operating and will
- 14 continue to operate in a manner that improves student achievement;
- 15  $\left[\frac{(2)}{2}\right]$  assist in updating the targeted improvement plan
- 16 to identify and analyze areas of growth and areas that require
- 17 improvement; [and]
- 18 (2) [<del>(3)</del>] submit each updated targeted improvement
- 19 plan described by Subdivision (1)  $[\frac{(2)}{(2)}]$  to the board of trustees of
- 20 the school district; and
- 21 (3) determine which educators may be retained at the
- 22 campus, if the campus is reconstituted by order of the commissioner
- 23 under Section 39A.051(b) or by option of the school district under
- 24 Section 39A.0511.
- 25 SECTION 2.04. The change in law made by Section
- 26 39A.0511(c), Education Code, as added by this Act, applies only to a
- 27 contract entered into on or after September 1, 2019.

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- 1 SECTION 2.05. This article applies beginning with the
- 2 2019-2020 school year.
- 3 ARTICLE 3. INDIVIDUAL GRADUATION COMMITTEES
- 4 SECTION 3.01. Sections 12.104(b-2) and (b-3), Education
- 5 Code, are amended to read as follows:
- 6 (b-2) An open-enrollment charter school is subject to the
- 7 requirement to establish an individual graduation committee under
- 8 Section 28.0258. [This subsection expires September 1, 2019.]
- 9 (b-3) An open-enrollment charter school is subject to the
- 10 graduation qualification procedure established by the commissioner
- 11 under Section 28.02541. [This subsection expires September 1,
- 12 <del>2019.</del>]
- SECTION 3.02. Section 28.025(c-6), Education Code, is
- 14 amended to read as follows:
- 15 (c-6) Notwithstanding Subsection (c), a person may receive
- 16 a diploma if the person is eligible for a diploma under Section
- 17 28.0258. [This subsection expires September 1, 2019.]
- 18 SECTION 3.03. Effective September 1, 2019, Section
- 19 28.02541(a), Education Code, is amended to read as follows:
- 20 (a) This section applies only to a student who:
- 21 (1) entered the ninth grade before the 2011-2012
- 22 school year;
- 23 (2) successfully completed the curriculum
- 24 requirements for high school graduation applicable to the student
- 25 when the student entered the ninth grade;
- 26 (3) has not performed satisfactorily on an assessment
- 27 instrument or a part of an assessment instrument required for high

- 1 school graduation, including an alternate assessment instrument
- 2 offered under Section 39.025(c-2)  $[\frac{39.025(c-1)}{c}]$ ; and
- 3 (4) has been administered the assessment instrument or
- 4 the part of the assessment instrument for which the student has not
- 5 performed satisfactorily at least three times.
- 6 SECTION 3.04. Section 28.02591(a), Education Code, is
- 7 amended to read as follows:
- 8 (a) The Texas Higher Education Coordinating Board, in
- 9 coordination with the agency, shall collect longitudinal data
- 10 relating to the post-graduation pursuits of each student who is
- 11 awarded a diploma based on the determination of an individual
- 12 graduation committee under Section 28.0258, [as that section
- 13 existed before September 1, 2019, including whether the student:
- 14 (1) enters the workforce;
- 15 (2) enrolls in an associate degree or certificate
- 16 program at a public or private institution of higher education;
- 17 (3) enrolls in a bachelor's degree program at a public
- 18 or private institution of higher education; or
- 19 (4) enlists in the armed forces of the United States or
- 20 the Texas National Guard.
- SECTION 3.05. Section 39.025(a-2), Education Code, as added
- 22 by Chapter 5 (S.B. 149), Acts of the 84th Legislature, Regular
- 23 Session, 2015, is redesignated as Section 39.025(a-5), Education
- 24 Code, and amended to read as follows:
- 25 (a-5) [(a-2)] Notwithstanding Subsection (a), a student who
- 26 has failed to perform satisfactorily on end-of-course assessment
- 27 instruments in the manner provided under this section may receive a

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- 1 high school diploma if the student has qualified for graduation
- 2 under Section 28.0258. [This subsection expires September 1,
- 3 <del>2019.</del>]
- 4 SECTION 3.06. Section 39.025(a-3), Education Code, is
- 5 amended to read as follows:
- 6 (a-3) A student who, after retaking an end-of-course
- 7 assessment instrument for Algebra I or English II, has failed to
- 8 perform satisfactorily as required by Subsection (a), but who
- 9 receives a score of proficient on the Texas Success Initiative
- 10 (TSI) diagnostic assessment for the corresponding subject for which
- 11 the student failed to perform satisfactorily on the end-of-course
- 12 assessment instrument satisfies the requirement concerning the
- 13 Algebra I or English II end-of-course assessment, as applicable.
- 14 [This subsection expires September 1, 2019.]
- 15 SECTION 3.07. Sections 28.02541(g), 28.0258(1), and
- 16 28.0259(e), Education Code, are repealed.
- 17 ARTICLE 4. CONFLICTS PROVISION; EFFECTIVE DATE
- 18 SECTION 4.01. To the extent of any conflict, this Act
- 19 prevails over another Act of the 86th Legislature, Regular Session,
- 20 2019, relating to nonsubstantive additions to and corrections in
- 21 enacted codes.
- 22 SECTION 4.02. Except as otherwise provided by this Act,
- 23 this Act takes effect immediately if it receives a vote of
- 24 two-thirds of all the members elected to each house, as provided by
- 25 Section 39, Article III, Texas Constitution. If this Act does not
- 26 receive the vote necessary for immediate effect, this Act takes
- 27 effect on the 91st day after the last day of the legislative

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1 session.