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H.B. No. 4214

A BILL TO BE ENTITLED

AN ACT

1
2 relating to matters concerning governmental entities, including
3 cybersecurity, governmental efficiencies, information resources,
4 and emergency planning.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

6 SECTION 1. Section 37.108(b), Education Code, is amended to
7 read as follows:

8 (b) At least once every three years, each school district or
9 public junior college district shall conduct a safety and security
10 audit of the district's facilities, including an information
11 technology cybersecurity assessment. To the extent possible, a
12 district shall follow safety and security audit procedures
13 developed by the Texas School Safety Center or a comparable public
14 or private entity.

15 SECTION 2. Subchapter C, Chapter 61, Education Code, is
16 amended by adding Section 61.09092 to read as follows:

17 Sec. 61.09092. COORDINATION OF CYBERSECURITY COURSEWORK
18 DEVELOPMENT. (a) In this section, "lower-division institution of
19 higher education" means a public junior college, public state
20 college, or public technical institute.

21 (b) The board, in consultation with the Department of
22 Information Resources, shall coordinate with lower-division
23 institutions of higher education and entities that administer or
24 award postsecondary industry certifications or other workforce

1 credentials in cybersecurity to develop certificate programs or
2 other courses of instruction leading toward those certifications or
3 credentials that may be offered by lower-division institutions of
4 higher education.

5 (c) The board may adopt rules as necessary for the
6 administration of this section.

7 SECTION 3. Subchapter F, Chapter 401, Government Code, is
8 amended by adding Section 401.106 to read as follows:

9 Sec. 401.106. CHIEF INNOVATION OFFICER. (a) The governor
10 shall appoint a chief innovation officer.

11 (b) The chief innovation officer shall:

12 (1) develop procedures and processes to improve
13 internal state government efficiency and performance;

14 (2) develop methods to improve the experience of
15 residents, businesses, and local governments in interacting with
16 state government;

17 (3) in cooperation with the Department of Information
18 Resources, increase the use of technology by state agencies to
19 improve services provided by the agencies and to reduce state
20 expenses and inefficiencies;

21 (4) provide state agency personnel with training in
22 skills that support innovation;

23 (5) provide state agency managers with training to
24 support innovation and encourage creative thinking; and

25 (6) develop and apply measures to document
26 improvements in state government innovation and in employee skills
27 that support innovation.

1 (c) In performing the duties required under Subsection (b),
2 the chief innovation officer shall:

- 3 (1) use strategic innovation;
4 (2) promote open innovation;
5 (3) introduce and use group tools and processes that
6 encourage creative thinking; and
7 (4) conduct market research to determine the best
8 practices for increasing innovation and implement those best
9 practices.

10 SECTION 4. Section 418.004(1), Government Code, is amended
11 to read as follows:

12 (1) "Disaster" means the occurrence or imminent threat
13 of widespread or severe damage, injury, or loss of life or property
14 resulting from any natural or man-made cause, including fire,
15 flood, earthquake, wind, storm, wave action, oil spill or other
16 water contamination, volcanic activity, epidemic, air
17 contamination, blight, drought, infestation, explosion, riot,
18 hostile military or paramilitary action, extreme heat, cyber
19 attack, other public calamity requiring emergency action, or energy
20 emergency.

21 SECTION 5. Subchapter B, Chapter 421, Government Code, is
22 amended by adding Section 421.027 to read as follows:

23 Sec. 421.027. CYBER INCIDENT STUDY AND RESPONSE PLAN. (a)
24 In this section:

25 (1) "Cyber incident" means an event occurring on or
26 conducted through a computer network that actually or imminently
27 jeopardizes the integrity, confidentiality, or availability of

1 computers, information or communications systems or networks,
2 physical or virtual infrastructure controlled by computers or
3 information systems, or information on the computers or systems.
4 The term includes a vulnerability in implementation or in an
5 information system, system security procedure, or internal control
6 that could be exploited by a threat source.

7 (2) "Significant cyber incident" means a cyber
8 incident, or a group of related cyber incidents, likely to result in
9 demonstrable harm to state security interests, foreign relations,
10 or the economy of this state or to the public confidence, civil
11 liberties, or public health and safety of the residents of this
12 state.

13 (b) The council, in cooperation with the Department of
14 Information Resources and the Information Technology Council for
15 Higher Education, shall:

16 (1) conduct a study regarding cyber incidents and
17 significant cyber incidents affecting state agencies and critical
18 infrastructure that is owned, operated, or controlled by agencies;
19 and

20 (2) develop a comprehensive state response plan to
21 provide a format for each state agency to develop an
22 agency-specific response plan and to implement the plan into the
23 agency's information security plan required under Section [2054.133](#)
24 to be implemented by the agency in the event of a cyber incident or
25 significant cyber incident affecting the agency or critical
26 infrastructure that is owned, operated, or controlled by the
27 agency.

1 (c) Not later than September 1, 2020, the council shall
2 deliver the response plan and a report on the findings of the study
3 to:

4 (1) the public safety director of the Department of
5 Public Safety;

6 (2) the governor;

7 (3) the lieutenant governor;

8 (4) the speaker of the house of representatives;

9 (5) the chair of the committee of the senate having
10 primary jurisdiction over homeland security matters; and

11 (6) the chair of the committee of the house of
12 representatives having primary jurisdiction over homeland security
13 matters.

14 (d) The response plan required by Subsection (b) and the
15 report required by Subsection (c) are not public information for
16 purposes of Chapter 552.

17 (e) This section expires December 1, 2020.

18 SECTION 6. Subchapter F, Chapter 437, Government Code, is
19 amended by adding Section 437.255 to read as follows:

20 Sec. 437.255. ASSISTING TEXAS STATE GUARD WITH CYBER
21 OPERATIONS. To serve the state and safeguard the public from
22 malicious cyber activity, the governor may command the Texas
23 National Guard to assist the Texas State Guard with defending the
24 state's cyber operations.

25 SECTION 7. Subchapter C, Chapter 531, Government Code, is
26 amended by adding Section 531.1051 to read as follows:

27 Sec. 531.1051. TECHNOLOGY FOR ELIGIBILITY FRAUD

1 PREVENTION. (a) The commission shall use technology to identify
2 the risk for fraud associated with applications for health and
3 human services program benefits to prevent fraud with respect to
4 eligibility determinations for those programs. To the extent
5 allowed by federal law, the commission shall set appropriate
6 verification and documentation requirements based on the risk
7 identified for particular applications to ensure that commission
8 resources are appropriately targeted to maximize fraud reduction
9 and accuracy of eligibility determinations.

10 (b) Enhanced eligibility screening tools the commission
11 implements for the purposes of this section must use technology
12 that provides non-modeled employment and income verification data
13 in an automated electronic format.

14 SECTION 8. The heading to Section 656.047, Government Code,
15 is amended to read as follows:

16 Sec. 656.047. PAYMENT OF PROGRAM AND CERTIFICATION
17 EXAMINATION EXPENSES.

18 SECTION 9. Section 656.047, Government Code, is amended by
19 adding Subsection (a-1) to read as follows:

20 (a-1) A state agency may spend public funds as appropriate
21 to reimburse a state agency employee or administrator who serves in
22 an information technology, cybersecurity, or other cyber-related
23 position for fees associated with industry-recognized
24 certification examinations.

25 SECTION 10. Chapter 2051, Government Code, is amended by
26 adding Subchapter E to read as follows:

27 SUBCHAPTER E. UNIFORM ELECTRONIC LEGAL MATERIAL ACT

1 Sec. 2051.151. SHORT TITLE. This subchapter may be cited as
2 the Uniform Electronic Legal Material Act.

3 Sec. 2051.152. DEFINITIONS. In this subchapter:

4 (1) "Electronic" means relating to technology having
5 electrical, digital, magnetic, wireless, optical, electromagnetic,
6 or similar capabilities.

7 (2) "Legal material" means, whether or not in effect:

8 (A) the constitution of this state;

9 (B) the general or special laws passed in a
10 regular or special session of the Texas Legislature; and

11 (C) a state agency rule adopted in accordance
12 with Chapter 2001.

13 (3) "Official publisher" means:

14 (A) for legal material described by Subdivision
15 (2)(A), the Texas Legislative Council; and

16 (B) for legal material described by Subdivision
17 (2)(B) or (C), the secretary of state.

18 (4) "Publish" means displaying, presenting, or
19 releasing to the public, or causing to be displayed, presented, or
20 released to the public, legal material by the official publisher.

21 (5) "Record" means information that is inscribed on a
22 tangible medium or that is stored in an electronic or other medium
23 and is retrievable in perceivable form.

24 Sec. 2051.153. APPLICABILITY. (a) This subchapter applies
25 to all legal material in an electronic record that is:

26 (1) designated as official by the official publisher
27 under Section 2051.154; and

1 (2) first published electronically by the official
2 publisher on or after January 1, 2021.

3 (b) The official publisher is not required to publish legal
4 material on or before the date on which the legal material takes
5 effect.

6 Sec. 2051.154. LEGAL MATERIAL IN OFFICIAL ELECTRONIC
7 RECORD. (a) If the official publisher publishes legal material
8 only in an electronic record, the official publisher shall:

9 (1) designate the electronic record as official; and

10 (2) comply with Sections 2051.155, 2051.157, and
11 2051.158.

12 (b) If the official publisher publishes legal material in an
13 electronic record and also publishes the material in a record other
14 than an electronic record, the official publisher may designate the
15 electronic record as official if the official publisher complies
16 with Sections 2051.155, 2051.157, and 2051.158.

17 Sec. 2051.155. AUTHENTICATION OF OFFICIAL ELECTRONIC
18 RECORD. (a) If the official publisher designates an electronic
19 record as official in accordance with Section 2051.154, the
20 official publisher shall authenticate the record.

21 (b) The official publisher authenticates an electronic
22 record by providing a method with which a person viewing the
23 electronic record is able to determine that the electronic record
24 is unaltered from the official record published by the official
25 publisher.

26 Sec. 2051.156. EFFECT OF AUTHENTICATION. (a) Legal
27 material in an electronic record that is authenticated as provided

1 by Section 2051.155 is presumed to be an accurate copy of the legal
2 material.

3 (b) If another state has adopted a law that is substantially
4 similar to this subchapter, legal material in an electronic record
5 that is authenticated in that state is presumed to be an accurate
6 copy of the legal material.

7 (c) A party contesting the authenticity of legal material in
8 an electronic record authenticated as provided by Section 2051.155
9 has the burden of proving by a preponderance of the evidence that
10 the record is not authentic.

11 Sec. 2051.157. PRESERVATION AND SECURITY OF LEGAL MATERIAL
12 IN OFFICIAL ELECTRONIC RECORD. (a) The official publisher of legal
13 material in an electronic record designated as official in
14 accordance with Section 2051.154 shall provide for the preservation
15 and security of the record in an electronic form or in a form that is
16 not electronic.

17 (b) If legal material is preserved under Subsection (a) in
18 an electronic record, the official publisher shall:

19 (1) ensure the integrity of the record;

20 (2) provide for backup and disaster recovery of the
21 record; and

22 (3) ensure the continuing usability of the legal
23 material in the record.

24 Sec. 2051.158. PUBLIC ACCESS. The official publisher of
25 legal material in an electronic record that is required to be
26 preserved under Section 2051.157 shall ensure that the material is
27 reasonably available for use by the public on a permanent basis.

1 Sec. 2051.159. STANDARDS. In implementing this subchapter,
2 the official publisher of legal material in an electronic record
3 shall consider:

4 (1) the standards and practices of other
5 jurisdictions;

6 (2) the most recent standards regarding
7 authentication, preservation, and security of and public access to
8 legal material in an electronic record and other electronic
9 records, as adopted by national standard-setting bodies;

10 (3) the needs of users of legal material in electronic
11 records;

12 (4) the views of governmental officials and entities
13 and other interested persons; and

14 (5) to the extent practicable, the methods and
15 technologies for the authentication, preservation, and security of
16 and public access to legal material that are compatible with the
17 methods and technologies used by official publishers in other
18 states that have adopted a law that is substantially similar to this
19 subchapter.

20 Sec. 2051.160. UNIFORMITY OF APPLICATION AND CONSTRUCTION.
21 In applying and construing this subchapter, consideration must be
22 given to the need to promote uniformity of the law with respect to
23 the subject matter of this subchapter among states that enact a law
24 similar to this subchapter.

25 Sec. 2051.161. RELATION TO ELECTRONIC SIGNATURES IN GLOBAL
26 AND NATIONAL COMMERCE ACT. This subchapter modifies, limits, and
27 supersedes the federal Electronic Signatures in Global and National

1 Commerce Act (15 U.S.C. Section 7001 et seq.) but does not modify,
2 limit, or supersede Section 101(c) of that Act (15 U.S.C. Section
3 7001(c)) or authorize electronic delivery of any of the notices
4 described in Section 103(b) of that Act (15 U.S.C. Section
5 7003(b)).

6 SECTION 11. Section 2054.059, Government Code, is amended
7 to read as follows:

8 Sec. 2054.059. CYBERSECURITY. From available funds, the
9 department, in consultation with the Information Technology
10 Council for Higher Education, shall:

11 (1) establish and administer a clearinghouse for
12 information relating to all aspects of protecting the cybersecurity
13 of state agency information;

14 (2) develop strategies and a framework for:

15 (A) the securing of cyberinfrastructure by state
16 agencies, including critical infrastructure; and

17 (B) cybersecurity risk assessment and mitigation
18 planning;

19 (3) develop and provide training to state agencies,
20 including training for new employees of state agencies, on
21 cybersecurity measures and awareness;

22 (4) provide assistance to state agencies on request
23 regarding the strategies and framework developed under Subdivision
24 (2); and

25 (5) promote public awareness of cybersecurity issues.

26 SECTION 12. Subchapter C, Chapter 2054, Government Code, is
27 amended by adding Section 2054.069 to read as follows:

1 Sec. 2054.069. SECURITY GUIDANCE FOR INTERNET CONNECTIVITY
2 OF CERTAIN OBJECTS. (a) The department, in consultation with
3 representatives of the information technology industry, voluntary
4 standards organizations, the 10 state agencies that received the
5 most state appropriations for that state fiscal year as determined
6 by the Legislative Budget Board, and the Information Technology
7 Council for Higher Education, shall develop comprehensive risk
8 management guidance that identifies baseline security features for
9 the Internet connectivity of computing devices embedded in objects
10 used or purchased by state agencies.

11 (b) In developing the guidance under Subsection (a), the
12 department shall identify and use existing international security
13 standards and best practices and any known security gaps for a range
14 of deployments, including critical systems and consumer usage.

15 SECTION 13. Section 2054.1184, Government Code, is amended
16 to read as follows:

17 Sec. 2054.1184. ASSESSMENT OF MAJOR INFORMATION RESOURCES
18 PROJECT. (a) A state agency proposing to spend appropriated funds
19 for a major information resources project must first conduct an
20 evidence-based execution capability assessment using a scoring
21 method delivered by an independent third party to:

22 (1) determine the agency's capability for implementing
23 the project;

24 (2) reduce the agency's financial risk in implementing
25 the project; and

26 (3) increase the probability of the agency's
27 successful implementation of the project.

1 (b) A state agency shall submit to the department, the
2 quality assurance team established under Section 2054.158, and the
3 Legislative Budget Board a detailed report that includes
4 measurement and corrective actions for [~~identifies~~] the agency's
5 operational and technical [~~organizational~~] strengths and any
6 weaknesses that will be addressed before the agency initially
7 spends appropriated funds for a major information resources
8 project.

9 (c) Based on project costs, risks, and technical
10 difficulty, the department may require a [A] state agency to [~~may~~]
11 contract with an independent third party to conduct the assessment
12 under Subsection (a) and prepare the report described by Subsection
13 (b).

14 (d) The department may allow state agencies to purchase an
15 execution capability assessment using the purchasing method
16 described by Section 2157.068 for commodity items.

17 SECTION 14. Subchapter F, Chapter 2054, Government Code, is
18 amended by adding Sections 2054.137, 2054.138, and 2054.139 to read
19 as follows:

20 Sec. 2054.137. INFORMATION SECURITY CONTINUOUS MONITORING
21 PROGRAM. (a) In this section:

22 (1) "Common control" means a security control that is
23 inherited by one or more information resources technologies.

24 (2) "Program" means the information security
25 continuous monitoring program described by this section.

26 (b) Each state agency shall:

27 (1) develop and maintain an information security

1 continuous monitoring program that:

2 (A) allows the agency to maintain ongoing
3 awareness of the security and vulnerabilities of and threats to the
4 agency's information resources;

5 (B) provides a clear understanding of
6 organizational risk and helps the agency set priorities and manage
7 the risk consistently;

8 (C) addresses how the agency conducts ongoing
9 authorizations of information resources technologies and the
10 environments in which those technologies operate, including the
11 agency's use of common controls;

12 (D) aligns with the continuous monitoring
13 guidance, cybersecurity framework, and risk management framework
14 published in Special Publications 800-137 and 800-53 by the United
15 States Department of Commerce National Institute of Standards and
16 Technology;

17 (E) addresses critical security controls,
18 including hardware asset management, software asset management,
19 configuration management, and vulnerability management; and

20 (F) requires the integration of cybersecurity
21 products;

22 (2) establish a strategy and plan to implement a
23 program for the agency;

24 (3) to the extent practicable, establish information
25 security continuous monitoring as an agency-wide solution and
26 deploy enterprise information security continuous monitoring
27 products and services;

1 (4) submit specified summary-level security-related
2 information to the dashboard established under Subsection (c)(3);

3 (5) evaluate and upgrade information resources
4 technologies and deploy new products, including agency and
5 component information security continuous monitoring dashboards,
6 as necessary to support information security continuous monitoring
7 and the need to submit security-related information requested by
8 the department;

9 (6) require that external service providers hosting
10 state information meet state information security requirements for
11 information security continuous monitoring; and

12 (7) ensure the agency has adequate staff with the
13 necessary training to meet the objectives of the program.

14 (c) The department, in consultation with the Information
15 Technology Council for Higher Education, shall:

16 (1) oversee the implementation of this section by each
17 state agency;

18 (2) monitor and assist each state agency in
19 implementation of a program and related strategies; and

20 (3) establish a summary-level statewide dashboard for
21 information security continuous monitoring that provides:

22 (A) a government-wide view of information
23 security continuous monitoring; and

24 (B) technical specifications and guidance for
25 state agencies on the requirements for submitting information for
26 purposes of the dashboard.

27 Sec. 2054.138. CYBERSECURITY THREAT SIMULATION EXERCISES.

1 (a) In this section, "executive staff" means the management or
2 senior level staff members of a state agency who directly report to
3 the executive head of a state agency.

4 (b) The executive head of a state agency and members of the
5 executive staff may participate in cybersecurity threat simulation
6 exercises with the agency's information resources technologies
7 employees to test the cybersecurity capabilities of the agency.

8 Sec. 2054.139. CYBERSECURITY TRAINING FOR NEW EMPLOYEES.
9 Not later than the 30th day after the date on which a new employee
10 begins employment with a state agency, the employee shall complete
11 the cybersecurity training developed by the department under
12 Section 2054.059.

13 SECTION 15. Section 2054.512(d), Government Code, is
14 amended to read as follows:

15 (d) The cybersecurity council shall:

16 (1) consider the costs and benefits of establishing a
17 computer emergency readiness team to address cyber attacks
18 occurring in this state during routine and emergency situations;

19 (2) establish criteria and priorities for addressing
20 cybersecurity threats to critical state installations;

21 (3) consolidate and synthesize best practices to
22 assist state agencies in understanding and implementing
23 cybersecurity measures that are most beneficial to this state;

24 [~~and~~]

25 (4) assess the knowledge, skills, and capabilities of
26 the existing information technology and cybersecurity workforce to
27 mitigate and respond to cyber threats and develop recommendations

1 for addressing immediate workforce deficiencies and ensuring a
2 long-term pool of qualified applicants; and

3 (5) ensure all middle and high schools have knowledge
4 of and access to:

5 (A) free cybersecurity courses and curriculum
6 approved by the Texas Education Agency;

7 (B) state and regional information sharing and
8 analysis centers; and

9 (C) contracting benefits, including as provided
10 by Section 2054.0565.

11 SECTION 16. Subchapter N-1, Chapter 2054, Government Code,
12 is amended by adding Sections 2054.5155, 2054.519, 2054.5191, and
13 2054.5192 to read as follows:

14 Sec. 2054.5155. INDEPENDENT RISK ASSESSMENT. (a) At least
15 once every five years, in accordance with department rules, each
16 state agency shall:

17 (1) contract with an independent third party selected
18 from a list provided by the department to conduct an independent
19 risk assessment of the agency's exposure to security risks in the
20 agency's information resources systems and to conduct tests to
21 practice securing systems and notifying all affected parties in the
22 event of a data breach; and

23 (2) submit the results of the independent risk
24 assessment to the department.

25 (b) The department shall include at least one institution of
26 higher education in the list of independent third parties under
27 Subsection (a)(1).

1 (c) The department annually shall compile the results of the
2 independent risk assessments conducted in the preceding year and
3 prepare:

4 (1) a public report on the general security issues
5 covered by the assessments that does not contain any information
6 the release of which may compromise any state agency's information
7 resources system; and

8 (2) a confidential report on specific risks and
9 vulnerabilities that is exempt from disclosure under Chapter 552.

10 (d) The department annually shall submit to the legislature
11 a comprehensive report on the results of the independent risk
12 assessments conducted under Subsection (a) during the preceding
13 year that includes the report prepared under Subsection (c)(1) and
14 that identifies systematic or pervasive security risk
15 vulnerabilities across state agencies and recommendations for
16 addressing the vulnerabilities but does not contain any information
17 the release of which may compromise any state agency's information
18 resources system.

19 Sec. 2054.519. VENDOR RESPONSIBILITY FOR CYBERSECURITY. A
20 vendor that contracts with this state to provide information
21 resources technology for a state agency at a cost to the agency of
22 \$1 million or more is responsible for addressing known
23 cybersecurity risks associated with the technology and is
24 responsible for any cost associated with addressing the identified
25 cybersecurity risks. For a major information resources project,
26 the vendor shall provide to state agency contracting personnel:

27 (1) a written attestation that:

1 (A) the vendor has a cybersecurity risk
2 management program consistent with:

3 (i) the cybersecurity framework
4 established by the National Institute of Standards and Technology;

5 (ii) the 27000 series standards for
6 information security published by the International Organization
7 for Standardization; or

8 (iii) other widely accepted security risk
9 management frameworks;

10 (B) the vendor's cybersecurity risk management
11 program includes appropriate training and certifications for the
12 employees performing work under the contract; and

13 (C) the vendor has a vulnerability management
14 program that addresses vulnerability identification, mitigation,
15 and responsible disclosure, as appropriate; and

16 (2) an initial summary of any costs associated with
17 addressing or remediating the identified technology or
18 personnel-related cybersecurity risks as identified in
19 collaboration with this state following a risk assessment.

20 Sec. 2054.5191. CYBERSTAR PROGRAM; CERTIFICATE OF
21 APPROVAL. (a) The state cybersecurity coordinator, in
22 collaboration with the cybersecurity council and public and private
23 entities in this state, shall develop best practices for
24 cybersecurity that include:

25 (1) measureable, flexible, and voluntary
26 cybersecurity risk management programs for public and private
27 entities to adopt to prepare for and respond to cyber incidents that

1 compromise the confidentiality, integrity, and availability of the
2 entities' information systems;

3 (2) appropriate training and information for
4 employees or other individuals who are most responsible for
5 maintaining security of the entities' information systems;

6 (3) consistency with:

7 (A) for a municipality or county, the multihazard
8 emergency operations plan and the safety and security audit
9 required under Section 364.0101, Local Government Code; and

10 (B) the National Institute of Standards and
11 Technology standards for cybersecurity;

12 (4) public service announcements to encourage
13 cybersecurity awareness; and

14 (5) coordination with local and state governmental
15 entities.

16 (b) The state cybersecurity coordinator shall establish a
17 cyberstar certificate program to recognize public and private
18 entities that implement the best practices for cybersecurity
19 developed in accordance with Subsection (a). The program must
20 allow a public or private entity to submit to the department a form
21 certifying that the entity has complied with the best practices and
22 the department to issue a certificate of approval to the entity.
23 The entity may include the certificate of approval in
24 advertisements and other public communications.

25 (c) The state cybersecurity coordinator shall conduct an
26 annual public event to promote best practices for cybersecurity.

27 Sec. 2054.5192. ENCRYPTED SECURE LAYER SERVICES REQUIRED.

1 Each state agency that maintains a publicly accessible Internet
2 website that requires the submission of sensitive personally
3 identifiable information shall use an encrypted secure
4 communication protocol, including a secure hypertext transfer
5 protocol.

6 SECTION 17. Subchapter Q, Chapter 2054, Government Code, is
7 amended by adding Section 2054.577 to read as follows:

8 Sec. 2054.577. TEXAS INNOVATION FUND AND STATE AGENCY
9 TECHNOLOGY UPGRADES ACCOUNT. (a) In this section:

10 (1) "Account" means the state agency technology
11 upgrades account.

12 (2) "Board" means the Texas innovation fund board.

13 (3) "Cloud computing service" has the meaning assigned
14 by Section 2157.007.

15 (4) "Device-as-a-service" means a managed service in
16 which hardware that belongs to a managed service provider is
17 installed at a state agency and a service level agreement defines
18 the responsibilities of each party to the agreement.

19 (5) "Fund" means the Texas innovation fund.

20 (6) "Information technology system" means any
21 equipment or interconnected system or subsystem of equipment used
22 by a state agency, or a person under a contract with a state agency
23 if the contract requires use of the equipment, to acquire, store,
24 analyze, evaluate, manipulate, manage, move, control, display,
25 switch, interchange, transmit, print, copy, scan, or receive data
26 or other information. The term:

27 (A) includes a computer, a device-as-a-service

1 solution, ancillary computer equipment such as imaging, printing,
2 scanning, and copying peripherals and input, output, and storage
3 devices necessary for security and surveillance, peripheral
4 equipment designed to be controlled by the central processing unit
5 of a computer, software and firmware and similar procedures, and
6 services, including support services, and related resources; and

7 (B) does not include equipment acquired by a
8 contractor incidental to a state contract.

9 (7) "Legacy information technology system" means an
10 information technology system that is operated with obsolete or
11 inefficient hardware or software technology.

12 (8) "Qualifying information technology modernization
13 project" means a project by a state agency to:

14 (A) replace the agency's information technology
15 systems;

16 (B) transition the agency's legacy information
17 technology systems to a cloud computing service or other innovative
18 commercial platform or technology; or

19 (C) develop and implement a method to provide
20 adequate, risk-based, and cost-effective information technology
21 responses to threats to the agency's information security.

22 (9) "State agency" has the meaning assigned by Section
23 [2254.151](#), notwithstanding Section [2054.003](#).

24 (b) The Texas innovation fund board is established to
25 administer the Texas innovation fund and the state agency
26 technology upgrades account and to make awards of financial
27 assistance to state agencies from the fund or account for

1 qualifying information technology modernization projects. The
2 board is composed of:

3 (1) one member who is a representative of the
4 department, appointed by the presiding officer of the governing
5 board of the department;

6 (2) one member who is a representative of the office of
7 the governor, appointed by the governor;

8 (3) two members of the senate, appointed by the
9 lieutenant governor;

10 (4) two members of the house of representatives,
11 appointed by the presiding officer of the governing board of the
12 department from a list provided by the speaker of the house of
13 representatives; and

14 (5) one public member, appointed by the governor.

15 (c) Members of the board serve staggered six-year terms. A
16 board member is not entitled to compensation for service on the
17 board but is entitled to reimbursement of expenses incurred while
18 performing duties as a board member.

19 (d) The Texas innovation fund and the state agency
20 technology upgrades account are special funds outside the state
21 treasury to be used by the board, without further legislative
22 appropriation, as provided by this section.

23 (e) The fund consists of:

24 (1) money appropriated, credited, or transferred to
25 the fund by the legislature;

26 (2) money received by the board for the repayment of a
27 loan made from the fund; and

1 (3) interest and other earnings earned on deposits and
2 investments of money in the fund.

3 (f) The account consists of:

4 (1) money deposited to the account by the comptroller
5 in the manner prescribed by Subsection (h); and

6 (2) interest and other earnings earned on deposits and
7 investments of money in the account.

8 (g) The department by rule shall establish a loan program to
9 authorize the board to use money from the fund to provide loans to
10 state agencies for qualifying information technology modernization
11 projects. A state agency must apply to the board for a loan from the
12 fund. The application must include a description of the qualifying
13 information technology modernization project for which the state
14 agency is requesting a loan. A loan agreement entered into under
15 this subsection must require the state agency to:

16 (1) repay the loan to the board within seven years of
17 the date the loan is made to the agency; and

18 (2) make annual reports to the board identifying cost
19 savings realized by the agency as a result of the project for which
20 the agency received the loan.

21 (h) At the end of each state fiscal year, on the written
22 request of a state agency, the comptroller shall deposit to the
23 account the unexpended balance of any money appropriated to the
24 agency for that state fiscal year that is budgeted by the agency for
25 information technology services or cybersecurity purposes. A state
26 agency may request money from the account from the board at any time
27 for a qualifying information technology modernization project.

1 This subsection does not apply to the unexpended balance of any
2 money appropriated to a state agency from federal funds or from a
3 fund created by the constitution of this state.

4 (i) The comptroller shall separately account for the amount
5 of money deposited to the account at the request of each state
6 agency under Subsection (h). Money deposited to the account under
7 Subsection (h) and any interest and other earnings on that money may
8 be provided only to the state agency for which the comptroller
9 deposited the money to the account and may be used by the agency
10 only for a qualifying information technology modernization
11 project.

12 (j) Any money deposited to the account at the request of a
13 state agency under Subsection (h) that is not requested by the
14 agency within two years from the date the money is deposited shall
15 be transferred by the comptroller to the general revenue fund to be
16 used in accordance with legislative appropriation.

17 (k) A state agency that receives money from the fund or the
18 account may collaborate with one or more other state agencies that
19 also receive money from the fund or the account to purchase
20 information technology systems that may be shared between the
21 agencies.

22 (l) The department and the comptroller may adopt rules to
23 implement and administer this section.

24 SECTION 18. Chapter 2054, Government Code, is amended by
25 adding Subchapter R to read as follows:

26 SUBCHAPTER R. INFORMATION RESOURCES OF GOVERNMENTAL ENTITIES

27 Sec. 2054.601. USE OF NEXT GENERATION TECHNOLOGY. Each

1 state agency and local government shall, in the administration of
2 the agency or local government, consider using next generation
3 technologies, including cryptocurrency, blockchain technology, and
4 artificial intelligence.

5 Sec. 2054.602. LIABILITY EXEMPTION. A person who in good
6 faith discloses to a state agency or other governmental entity
7 information regarding a potential security issue with respect to
8 the agency's or entity's information resources technologies is not
9 liable for any civil damages resulting from disclosing the
10 information unless the person stole, retained, or sold any data
11 obtained as a result of the security issue.

12 Sec. 2054.603. MATCHING GRANTS FOR LOCAL CYBERSECURITY
13 PROJECTS. (a) In this section, "local governmental entity" means a
14 political subdivision of the state, including a:

15 (1) county;

16 (2) municipality;

17 (3) public school district; or

18 (4) special-purpose district or authority.

19 (b) Using available funds, the governor shall establish and
20 administer a cybersecurity matching grant program to award grants
21 to local governmental entities to defray the costs of cybersecurity
22 projects.

23 (c) A local governmental entity that applies to the office
24 of the governor for a matching grant under this section must
25 identify the source and amount of the local governmental entity's
26 matching funds. If the office approves a grant application, the
27 office shall award to the local governmental entity a grant amount

1 equal to 150 percent of the amount committed by the entity.

2 (d) The office may set a deadline for grant applications for
3 each state fiscal year.

4 (e) The governor shall adopt rules to implement the grant
5 program created under this section.

6 Sec. 2054.604. CYBERSECURITY THREAT ASSESSMENT. The
7 department shall develop a cybersecurity threat assessment for
8 local governments that provides best practices for preventing
9 cybersecurity attacks.

10 Sec. 2054.605. REPOSITORY FOR CYBERSECURITY EDUCATION AND
11 TRAINING. The department, in conjunction with institutions of
12 higher education as defined by Section 61.003, Education Code,
13 shall maintain and promote a centralized repository of information
14 on cybersecurity education and training that is available to any
15 governmental entity in this state.

16 SECTION 19. Subchapter B, Chapter 2155, Government Code, is
17 amended by adding Section 2155.092 to read as follows:

18 Sec. 2155.092. VENDOR STATEMENT FOR CERTAIN GOODS. (a)
19 This section does not apply to a good provided as part of a major
20 information resources project as defined by Section 2054.003.

21 (b) A vendor offering to sell to the state a good embedded
22 with a computing device capable of Internet connectivity must
23 include with each bid, offer, proposal, or other expression of
24 interest a written statement providing whether, at the time of
25 submitting the bid, offer, proposal, or expression of interest, the
26 vendor has actual knowledge of a confirmed security vulnerability
27 or defect in the device's hardware, software, or firmware that

1 would adversely affect the security of state data and is subject to
2 an applicable notification law.

3 (c) If a security vulnerability or defect is identified by a
4 vendor under Subsection (b), the contracting state agency may
5 request additional information in order to assess:

6 (1) the potential impact of the vulnerability or
7 defect on the agency's planned use of the device; and

8 (2) whether a security patch or other means of
9 mitigation is currently available or expected within a specific
10 period of time.

11 SECTION 20. The heading to Section 2157.007, Government
12 Code, is amended to read as follows:

13 Sec. 2157.007. [~~CONSIDERATION OF~~] CLOUD COMPUTING SERVICE
14 [~~PURCHASE~~].

15 SECTION 21. Section 2157.007, Government Code, is amended
16 by amending Subsections (a) and (b) and adding Subsections (b-1),
17 (b-2), and (f) to read as follows:

18 (a) In this section:

19 (1) "Cloud computing service" has the meaning assigned
20 by Special Publication 800-145 issued by the United States
21 Department of Commerce National Institute of Standards and
22 Technology, as the definition existed on January 1, 2015.

23 (2) "Major information resources project" has the
24 meaning assigned by Section 2054.003.

25 (b) Except as provided by Subsection (b-1), a [A] state
26 agency shall ensure [~~consider cloud computing service options,~~
27 ~~including any security benefits and cost savings associated with~~

1 ~~purchasing those service options from a cloud computing service~~
2 ~~provider and from a statewide technology center established by the~~
3 ~~department]~~, when making purchases for an automated information
4 system or a major information resources project, that the system or
5 project is capable of being deployed and run on cloud computing
6 services [under Section 2054.118].

7 (b-1) When making a purchase for an automated information
8 system or a major information resources project, a state agency may
9 determine that, due to integration limitations with legacy systems,
10 security risks, costs, or other relevant considerations, the agency
11 is unable to purchase a system or project capable of being deployed
12 and run on cloud computing services.

13 (b-2) At least 14 days before the date a state agency
14 solicits bids, proposals, offers, or other applicable expressions
15 of interest for a purchase described by Subsection (b-1), the
16 agency shall submit to the Legislative Budget Board for the
17 purchase of an automated information system or to the quality
18 assurance team as defined by Section 2054.003 for the purchase of a
19 major information resources project a report that describes the
20 purchase and the agency's reasoning for making the purchase.

21 (f) The department shall periodically review guidelines on
22 state agency information that may be stored by a cloud computing or
23 other storage service and the cloud computing or other storage
24 services available to state agencies for that storage to ensure
25 that an agency purchasing a major information resources project
26 selects the most affordable, secure, and efficient cloud computing
27 or other storage service available to the agency. The guidelines

1 must include appropriate privacy and security standards that, at a
2 minimum, require a vendor who offers cloud computing or other
3 storage services or other software, applications, online services,
4 or information technology solutions to any state agency to
5 demonstrate that data provided by the state to the vendor will be
6 maintained in compliance with all applicable state and federal laws
7 and rules.

8 SECTION 22. Section 205.010(b), Local Government Code, is
9 amended to read as follows:

10 (b) A local government that owns, licenses, or maintains
11 computerized data that includes sensitive personal information
12 shall comply, in the event of a breach of system security, with the
13 notification requirements of:

- 14 (1) Section 364.0053;
15 (2) Section 364.0102; and
16 (3) Section 521.053, Business & Commerce Code, to the
17 same extent as a person who conducts business in this state.

18 SECTION 23. Subtitle C, Title 11, Local Government Code, is
19 amended by adding Chapter 364 to read as follows:

20 CHAPTER 364. LOCAL GOVERNMENT CYBERSECURITY AND EMERGENCY PLANNING
21 AND RESPONSE

22 SUBCHAPTER A. GENERAL PROVISIONS

23 Sec. 364.0001. DEFINITIONS. In this chapter:

24 (1) "Breach of system security" has the meaning
25 assigned by Section 521.053, Business & Commerce Code.

26 (2) "Cybersecurity coordinator" means the state
27 cybersecurity coordinator designated under Section 2054.511,

1 Government Code.

2 (3) "Cybersecurity council" means the council
3 established by the cybersecurity coordinator under Section
4 2054.512, Government Code.

5 (4) "Sensitive personal information" has the meaning
6 assigned by Section 521.002, Business & Commerce Code.

7 SUBCHAPTER B. REGIONAL INFORMATION SHARING AND ANALYSIS CENTERS

8 Sec. 364.0051. ESTABLISHMENT. (a) The cybersecurity
9 coordinator shall provide for the establishment and operation of
10 not more than 20 regional information sharing and analysis centers.

11 (b) Regional information sharing and analysis centers shall
12 be located throughout the state so that the boundaries for each
13 center are coextensive with the regional education service centers
14 established under Chapter 8, Education Code.

15 Sec. 364.0052. MEMBERSHIP. Each municipality with a
16 population of more than 25,000 shall join the regional information
17 sharing and analysis center in which the municipality is
18 predominantly located. Any other political subdivision may join
19 the regional information sharing and analysis center in which the
20 political subdivision is predominantly located.

21 Sec. 364.0053. SECURITY BREACH NOTIFICATION. (a) Not
22 later than 48 hours after a political subdivision discovers a
23 breach or suspected breach of system security or an unauthorized
24 exposure of sensitive personal information, the political
25 subdivision shall notify the regional information sharing and
26 analysis center of the breach. The notification must describe the
27 breach, suspected breach, or unauthorized exposure.

1 (b) A regional information sharing and analysis center
2 shall report to the Department of Information Resources any breach
3 of system security reported by a political subdivision in which the
4 person responsible for the breach:

5 (1) obtained or modified specific critical or
6 sensitive personal information;

7 (2) established access to the political subdivision's
8 information systems or infrastructure; or

9 (3) undermined, severely disrupted, or destroyed a
10 core service, program, or function of the political subdivision, or
11 placed the person in a position to do so in the future.

12 Sec. 364.0054. RULEMAKING. The cybersecurity coordinator
13 may adopt rules necessary to implement this subchapter.

14 SUBCHAPTER C. EMERGENCY PLANNING AND RESPONSE

15 Sec. 364.0101. MULTHAZARD EMERGENCY OPERATIONS PLAN;
16 SAFETY AND SECURITY AUDIT. (a) This section applies to a
17 municipality or county with a population of more than 100,000.

18 (b) Each municipality and county shall adopt and implement a
19 multihazard emergency operations plan for use in the municipality's
20 and county's facilities. The plan must address mitigation,
21 preparedness, response, and recovery as determined by the
22 cybersecurity council and the governor's office of homeland
23 security. The plan must provide for:

24 (1) municipal or county employee training in
25 responding to an emergency;

26 (2) measures to ensure coordination with the
27 Department of State Health Services, Department of Information

1 Resources, local emergency management agencies, law enforcement
2 agencies, local health departments, and fire departments in the
3 event of an emergency; and

4 (3) the implementation of a safety and security audit
5 as required by Subsection (c).

6 (c) At least once every three years, each municipality and
7 county shall conduct a safety and security audit of the
8 municipality's or county's information technology infrastructure.
9 To the extent possible, a municipality or county shall follow
10 safety and security audit procedures developed by the cybersecurity
11 council or a comparable public or private entity.

12 (d) A municipality or county shall report the results of the
13 safety and security audit conducted under Subsection (c):

14 (1) to the municipality's or county's governing body;
15 and

16 (2) in the manner required by the cybersecurity
17 council, to the cybersecurity council.

18 (e) Except as provided by Subsection (f), any document or
19 information collected, developed, or produced during a safety and
20 security audit conducted under Subsection (c) is not subject to
21 disclosure under Chapter 552, Government Code.

22 (f) A document relating to a municipality's or county's
23 multihazard emergency operations plan is subject to disclosure if
24 the document enables a person to:

25 (1) verify that the municipality or county has
26 established a plan and determine the agencies involved in the
27 development of the plan and the agencies coordinating with the

1 municipality or county to respond to an emergency;

2 (2) verify that the municipality's or county's plan
3 was reviewed within the last 12 months and determine the specific
4 review dates;

5 (3) verify that the plan addresses the phases of
6 emergency management under Subsection (b);

7 (4) verify that municipal or county employees have
8 been trained to respond to an emergency and determine the types of
9 training, the number of employees trained, and the person
10 conducting the training;

11 (5) verify that the municipality or county has
12 completed a safety and security audit under Subsection (c) and
13 determine the date the audit was conducted, the person conducting
14 the audit, and the date the municipality or county presented the
15 results of the audit to the municipality's or county's governing
16 body; and

17 (6) verify that the municipality or county has
18 addressed any recommendations by the municipality's or county's
19 governing body for improvement of the plan and determine the
20 municipality's or county's progress within the last 12 months.

21 Sec. 364.0102. RANSOMWARE PAYMENT. (a) In this section,
22 "ransomware" has the meaning assigned by Section 33.023, Penal
23 Code.

24 (b) Not later than 48 hours after the time a political
25 subdivision makes a ransomware payment, the political subdivision
26 shall notify the cybersecurity coordinator of the payment.

27 SECTION 24. Section 2054.513, Government Code, is repealed.

1 SECTION 25. The Department of Information Resources shall
2 conduct a study on the types of objects embedded with computing
3 devices that are connected to the Internet that are purchased
4 through the department. The Department of Information Resources
5 shall submit a report on the study to the legislature not later than
6 December 31, 2020.

7 SECTION 26. (a) The lieutenant governor shall establish a
8 Senate Select Committee on Cybersecurity and the speaker of the
9 house of representatives shall establish a House Select Committee
10 on Cybersecurity to, jointly or separately, study:

11 (1) cybersecurity in this state;

12 (2) the information security plans of each state
13 agency;

14 (3) the risks and vulnerabilities of state agency
15 cybersecurity; and

16 (4) information technology procurement.

17 (b) Not later than November 30, 2019:

18 (1) the lieutenant governor shall appoint five
19 senators to the Senate Select Committee on Cybersecurity, one of
20 whom shall be designated as chair; and

21 (2) the speaker of the house of representatives shall
22 appoint five state representatives to the House Select Committee on
23 Cybersecurity, one of whom shall be designated as chair.

24 (c) The committees established under this section shall
25 convene separately at the call of the chair of the respective
26 committees, or jointly at the call of both chairs. In joint
27 meetings, the chairs of each committee shall act as joint chairs.

1 (d) Following consideration of the issues listed in
2 Subsection (a) of this section, the committees established under
3 this section shall jointly adopt recommendations on state
4 cybersecurity and report in writing to the legislature any findings
5 and adopted recommendations not later than January 12, 2021.

6 (e) This section expires September 1, 2021.

7 SECTION 27. As soon as practicable after the effective date
8 of this Act, the governor shall appoint a chief innovation officer
9 as required by Section 401.106, Government Code, as added by this
10 Act.

11 SECTION 28. (a) An official publisher in the executive
12 branch of state government shall comply with the applicable
13 provisions of Subchapter E, Chapter 2051, Government Code, as added
14 by this Act, in accordance with an implementation plan developed
15 under Subsection (b) of this section.

16 (b) The Texas State Library and Archives Commission and an
17 official publisher in the executive branch of state government are
18 jointly responsible for developing an implementation plan for the
19 applicable provisions of Subchapter E, Chapter 2051, Government
20 Code, as added by this Act. The implementation plan must:

21 (1) for each applicable type of legal material defined
22 by Subchapter E, Chapter 2051, Government Code, as added by this
23 Act, advise as to the method by which the legal material may be
24 authenticated, preserved, and made available on a permanent basis;
25 and

26 (2) establish a timeline for the official publisher to
27 comply with Sections 2051.154, 2051.155, 2051.157, and 2051.158,

1 Government Code, as added by this Act.

2 (c) The implementation plan developed under Subsection (b)
3 of this section may provide for compliance by an official publisher
4 in the executive branch of state government with Sections 2051.154,
5 2051.155, 2051.157, and 2051.158, Government Code, as added by this
6 Act, to be phased in over a period of time.

7 (d) The Texas State Library and Archives Commission shall
8 provide the implementation plan developed under Subsection (b) of
9 this section to the legislature not later than September 1, 2020.

10 SECTION 29. (a) An official publisher in the legislative
11 branch of state government shall comply with the applicable
12 provisions of Subchapter E, Chapter 2051, Government Code, as added
13 by this Act, in accordance with an implementation plan developed
14 under Subsection (b) of this section.

15 (b) An official publisher in the legislative branch of state
16 government, in consultation with the lieutenant governor, the
17 speaker of the house of representatives, the Senate Committee on
18 Administration, and the House Committee on Administration, shall
19 develop an implementation plan for the applicable provisions of
20 Subchapter E, Chapter 2051, Government Code, as added by this Act.
21 The implementation plan must:

22 (1) for each applicable type of legal material defined
23 by Subchapter E, Chapter 2051, Government Code, as added by this
24 Act, recommend the method by which the legal material may be
25 authenticated, preserved, and made available on a permanent basis;
26 and

27 (2) establish a timeline for the official publisher to

1 comply with Sections 2051.154, 2051.155, 2051.157, and 2051.158,
2 Government Code, as added by this Act.

3 (c) The implementation plan developed under Subsection (b)
4 of this section may provide for compliance by an official publisher
5 in the legislative branch of state government with Sections
6 2051.154, 2051.155, 2051.157, and 2051.158, Government Code, as
7 added by this Act, to be phased in over a period of time.

8 (d) An official publisher in the legislative branch of state
9 government shall provide the implementation plan developed under
10 Subsection (b) of this section to the lieutenant governor and
11 speaker of the house of representatives not later than September 1,
12 2020.

13 SECTION 30. Section 2054.139, Government Code, as added by
14 this Act, requiring a new employee of a state agency to complete
15 cybersecurity training, applies only to an employee who begins
16 employment on or after the effective date of this Act.

17 SECTION 31. Section 2155.092, Government Code, as added by
18 this Act, applies only in relation to a contract for which a state
19 agency first advertises or otherwise solicits bids, offers,
20 proposals, or other expressions of interest on or after the
21 effective date of this Act.

22 SECTION 32. Section [2157.007](#), Government Code, as amended
23 by this Act, applies only with respect to a purchase made by a state
24 agency on or after the effective date of this Act. A purchase made
25 before the effective date of this Act is governed by the law in
26 effect on the date the purchase was made, and the former law is
27 continued in effect for that purpose.

1 SECTION 33. If before implementing any provision of this
2 Act a state agency determines that a waiver or authorization from a
3 federal agency is necessary for implementation of that provision,
4 the agency affected by the provision shall request the waiver or
5 authorization and may delay implementing that provision until the
6 waiver or authorization is granted.

7 SECTION 34. This Act takes effect September 1, 2019.