By: Campbell S.B. No. 1647

## A BILL TO BE ENTITLED

1 AN ACT

- 2 relating to the administration, duties, and operation of the
- 3 Edwards Aquifer Authority; authorizing a fee.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 5 SECTION 1. Section 1.03(20), Chapter 626, Acts of the 73rd
- 6 Legislature, Regular Session, 1993, is amended to read as follows:
- 7 (20) "Underground water" or "groundwater" means water
- 8 percolating beneath the earth [has the meaning assigned by Section
- 9 <del>52.001, Water Code</del>].
- SECTION 2. Section 1.07, Chapter 626, Acts of the 73rd
- 11 Legislature, Regular Session, 1993, is amended to read as follows:
- 12 Sec. 1.07. OWNERSHIP OF UNDERGROUND WATER. The ownership
- 13 and rights of the owner of the land and the owner's lessees and
- 14 assigns, including holders of recorded liens or other security
- 15 interests in the land, in underground water and the contract rights
- 16 of any person who purchases water for the provision of potable water
- 17 to the public or for the resale of potable water to the public for
- 18 any use are recognized. However, action taken pursuant to this Act
- 19 may not be construed as depriving or divesting the owner or the
- 20 owner's lessees and assigns, including holders of recorded liens or
- 21 other security interests in the land, of these ownership rights or
- 22 as impairing the contract rights of any person who purchases water
- 23 for the provision of potable water to the public or for the resale
- 24 of potable water to the public for any use, subject to the rules

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- 1 adopted by the authority <u>under this Act</u> or a district exercising the
- 2 powers provided by Chapter 36 [52], Water Code. The legislature
- 3 intends that just compensation be paid if implementation of this
- 4 article causes a taking of private property or the impairment of a
- 5 contract in contravention of the Texas or federal constitution.
- 6 SECTION 3. Section 1.08(a), Chapter 626, Acts of the 73rd
- 7 Legislature, Regular Session, 1993, is amended to read as follows:
- 8 (a) The authority has all of the powers, rights, and
- 9 privileges necessary to manage, conserve, preserve, and protect the
- 10 aquifer and to increase the recharge of, and prevent the waste or
- 11 pollution of water in, the aquifer. The authority has all of the
- 12 rights, powers, privileges, authority, functions, and duties
- 13 provided by the general law of this state, including Chapters 49 and
- 14  $[\frac{50}{7}]$  51,  $[\frac{\text{and }52}{7}]$  Water Code, applicable to an authority created
- 15 under Article XVI, Section 59, of the Texas Constitution. This
- 16 article prevails over any provision of general law that is in
- 17 conflict or inconsistent with this article regarding the area of
- 18 the authority's jurisdiction. Chapter 36, Water Code, does not
- 19 apply to the authority.
- SECTION 4. Section 1.09, Chapter 626, Acts of the 73rd
- 21 Legislature, Regular Session, 1993, is amended by amending
- 22 Subsection (d) and adding Subsections (i) through (k) to read as
- 23 follows:
- 24 (d) <u>Section</u> [<del>Sections 41.003 and</del>] 41.008, Election Code,
- 25 does [do] not apply to an election held under this article.
- 26 <u>(i) A member of a governing body of another political</u>
- 27 subdivision is ineligible for appointment or election as a director

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- 1 of the authority. A director of the authority is disqualified and
- 2 vacates the office of director if the director is appointed or
- 3 <u>elected as a member of the governing body of another political</u>
- 4 subdivision.
- 5 (j) For liability purposes only, a director of the authority
- 6 is considered an employee of the authority under Chapter 101, Civil
- 7 Practice and Remedies Code, even if the director does not receive
- 8 fees of office voluntarily, by authority policy, or through a
- 9 statutory exception.
- 10 (k) A director of the authority is immune from suit and
- 11 immune from liability for official votes and official actions. To
- 12 the extent an official vote or official action conforms to laws
- 13 relating to conflicts of interest, abuse of office, or
- 14 constitutional obligations, this subsection provides immunity for
- 15 those actions.
- SECTION 5. Section 1.11(d), Chapter 626, Acts of the 73rd
- 17 Legislature, Regular Session, 1993, is amended to read as follows:
- 18 (d) The authority may:
- 19 (1) issue or administer grants, loans, or other
- 20 financial assistance to water users for water conservation and
- 21 water reuse;
- 22 (2) enter into contracts;
- 23 (3) sue and be sued in its own name;
- 24 (4) receive gifts, grants, awards, and loans for use
- 25 in carrying out its powers and duties;
- 26 (5) hire an executive director to be the chief
- 27 administrator of the authority and other employees as necessary to

- 1 carry out its powers and duties;
- 2 (6) delegate the power to hire employees to the
- 3 executive director of the authority;
- 4 (7) own real and personal property;
- 5 (8) close abandoned, wasteful, or dangerous wells;
- 6 (9) hold permits under state law or under federal law
- 7 pertaining to the Endangered Species Act of 1973 (16 U.S.C. Section
- 8 1531 et seq.) and its amendments;
- 9 (10) enforce inside the authority's boundaries Chapter
- 10 1901 [32], Occupations [Water] Code, and [commission] rules adopted
- 11 by the Texas Commission of Licensing and Regulation under that
- 12 chapter [Act within the authority's boundaries]; and
- 13 (11) require to be furnished to the authority water
- 14 well drillers' logs that are required by Chapter 1901 [32],
- 15 Occupations [Water] Code, to be kept and furnished to the Texas
- 16 Department of Licensing and Regulation [commission].
- SECTION 6. Article 1, Chapter 626, Acts of the 73rd
- 18 Legislature, Regular Session, 1993, is amended by adding Sections
- 19 1.21 and 1.211 to read as follows:
- Sec. 1.21. CONTESTED CASE HEARINGS; REQUEST FOR REHEARING
- 21 OR FINDINGS AND CONCLUSIONS. (a) An applicant in a contested or
- 22 uncontested hearing on an application under this Act or a party to a
- 23 contested hearing may administratively appeal a decision of the
- 24 board on an application by requesting written findings of fact and
- 25 conclusions of law not later than the 20th day after the date of the
- 26 board's decision.
- 27 (b) On receipt of a timely written request, the board shall

- 1 make written findings of fact and conclusions of law regarding a
- 2 decision of the board on an application under this Act. The board
- 3 shall provide certified copies of the findings and conclusions to
- 4 the person who requested them, and to each designated party, not
- 5 later than the 20th day after the date the board receives the
- 6 request. A party to a contested hearing may request a rehearing
- 7 before the board not later than the 20th day after the date the
- 8 board issues the findings and conclusions.
- 9 <u>(c) A request for rehearing must be filed in the authority's</u>
- 10 office and must state the grounds for the request.
- 11 (d) If the board grants a request for rehearing, the board
- 12 shall schedule the rehearing not later than the 45th day after the
- 13 date the request is granted.
- 14 (e) The failure of the board to grant or deny a request for
- 15 rehearing before the 91st day after the date the request is
- 16 <u>submitted is a denial of the request.</u>
- Sec. 1.211. DECISION; WHEN FINAL. (a) A decision by the
- 18 board on an application under this Act is final:
- 19 (1) if a request for rehearing is not filed on time, on
- 20 the expiration of the period for filing a request for rehearing; or
- 21 (2) if a request for rehearing is filed on time, on the
- 22 <u>date:</u>
- (A) the board denies the request for rehearing;
- 24 or
- 25 (B) the board renders a written decision after
- 26 rehearing.
- 27 (b) A timely filed motion for rehearing is a prerequisite to

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- 1 a suit against the authority under Section 1.46 of this article
- 2 challenging a decision in a contested hearing. A suit under Section
- 3 1.46 must be filed not later than the 60th day after the date on
- 4 which the decision becomes final.
- 5 SECTION 7. Section 1.26(a), Chapter 626, Acts of the 73rd
- 6 Legislature, Regular Session, 1993, is amended to read as follows:
- 7 (a) The [After review of the recommendations received in the
- 8 program document, as prescribed by Section 1.26A of this article,
- 9 the] authority by rule shall adopt a critical period management
- 10 plan consistent with Sections 1.14(a), (f), and (h) of this
- 11 article. [The critical period management plan shall be adopted by
- 12 the authority no later than six months after the authority's
- 13 receipt of the program document. On adoption of the critical period
- 14 management plan, the authority shall provide a written report to
- 15 the governor, lieutenant governor, and speaker of the house of
- 16 representatives describing the actions taken in response to each
- 17 recommendation and, for each recommendation not implemented, the
- 18 reason it was not implemented.] The plan must [:
- 19 [(1) distinguish between discretionary use and
- 20 nondiscretionary use;
- 21 [(2) require reductions of all discretionary use to
- 22 the maximum extent feasible;
- [(3) require utility pricing, to the maximum extent
- 24 feasible, to limit discretionary use by the customers of water
- 25 utilities;
- 26 [(4) require reduction of nondiscretionary use by
- 27 permitted or contractual users, to the extent further reductions

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necessary, in the reverse order of the following water use
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   preferences:
 3
                    [(A) municipal, domestic, and livestock;
                    [(B) industrial and crop irrigation;
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                    [(C) residential landscape irrigation;
 5
                    [(D) recreational and pleasure; and
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7
                    [(E) other uses that are authorized by law; and
8
                      allow irrigation use to continue in order to
   permit the user to complete the irrigation of a crop in progress.
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          SECTION 8. Section 1.29(f), Chapter 626, Acts of the 73rd
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   Legislature, Regular Session, 1993, is amended to read as follows:
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               The authority may [shall] impose a permit application
   fee not to exceed $25. The authority may impose fees to recover
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   administrative costs associated with actions other than the filing
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   and processing of applications and registrations. The fees may not
   unreasonably exceed the administrative costs.
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          SECTION 9. Article 1, Chapter 626, Acts of the 73rd
   Legislature, Regular Session, 1993, is amended by adding Section
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   1.361 to read as follows:
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         Sec. 1.361. ABANDONED, OPEN, UNCOVERED, OR DETERIORATED
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   WELLS. (a) In this section, "abandoned well" and "deteriorated
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   well" have the meanings assigned by Section 1901.255, Occupations
22
23
   Code.
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          (b) If the owner or lessee of land on which an abandoned,
   open, uncovered, or deteriorated well is located fails or refuses
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   to close, cap, or plug the well in compliance with Chapter 1901,
   Occupations Code, and the authority's rules, the authority or its
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- 1 authorized employees, representatives, or agents may enter the land
- 2 and close, cap, or plug the well safely and securely.
- 3 (c) Reasonable expenses incurred by the authority in
- 4 closing, capping, or plugging a well constitute a lien on the land
- 5 on which the well is located.
- 6 (d) The lien as described by Subsection (c) arises and
- 7 attaches on recording, in the deed records of the county where the
- 8 well is located, an affidavit that is executed by any person
- 9 conversant with the facts and states the following:
- 10 (1) the existence of the well;
- 11 (2) the legal description of the property on which the
- 12 well is located;
- 13 (3) the approximate location of the well on the
- 14 property;
- 15 (4) the failure or refusal of the owner or lessee,
- 16 after notification, to close or cap the well before the expiration
- 17 of 10 days after the notification, or to plug the well before the
- 18 expiration of 180 days after the notification, as required by the
- 19 authority's rules;
- 20 (5) the closing, capping, or plugging of the well by
- 21 the authority or by an authorized employee, representative, or
- 22 agent of the authority; and
- 23 (6) the expense incurred by the authority in closing,
- 24 capping, or plugging the well.
- 25 (e) This section does not affect the enforcement of
- 26 Subchapter A, Chapter 756, Health and Safety Code.
- 27 SECTION 10. Sections 1.37(j), (n), and (r), Chapter 626,

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- 1 Acts of the 73rd Legislature, Regular Session, 1993, are amended to
- 2 read as follows:
- 3 (j) <u>Before the expiration of [Within]</u> 30 days after the date
- 4 the authority's order is final as provided by Section 2001.144(a),
- 5 Government Code [Subsection (c), Section 16, Administrative
- 6 Procedure and Texas Register Act (Article 6252-13a, Vernon's Texas
- 7 Civil Statutes)], the person shall:
- 8 (1) pay the amount of the penalty;
- 9 (2) pay the amount of the penalty and file a petition
- 10 for judicial review contesting the occurrence of the violation, the
- 11 amount of the penalty, or both the occurrence of the violation and
- 12 the amount of the penalty; or
- 13 (3) without paying the amount of the penalty, file a
- 14 petition for judicial review contesting the occurrence of the
- 15 violation, the amount of the penalty, or both the occurrence of the
- 16 violation and the amount of the penalty.
- 17 (n) Judicial review of the order of the authority:
- 18 (1) is instituted by filing a petition as provided by
- 19 Subchapter G, Chapter 2001, Government Code [Section 19,
- 20 Administrative Procedure and Texas Register Act (Article 6252-13a,
- 21 Vernon's Texas Civil Statutes)]; and
- 22 (2) is under the substantial evidence rule.
- 23 (r) All proceedings under this section are subject to
- 24 Chapter 2001, Government Code [the Administrative Procedure and
- 25 Texas Register Act (Article 6252-13a, Vernon's Texas Civil
- 26 Statutes)].
- SECTION 11. Section 1.38, Chapter 626, Acts of the 73rd

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- 1 Legislature, Regular Session, 1993, is amended to read as follows:
- 2 Sec. 1.38. INJUNCTION BY AUTHORITY. (a) The authority may
- 3 file a civil suit in a state district court for an injunction or
- 4 mandatory injunction to enforce this article and the authority's
- 5 rules. The authority may recover reasonable attorney fees in a suit
- 6 under this section.
- 7 (b) In an enforcement action by the authority against a
- 8 governmental entity for a violation of authority rules, the limits
- 9 on the amount of fees, costs, and penalties that the authority may
- 10 impose under this section constitute a limit of liability of the
- 11 governmental entity for the violation. This subsection does not
- 12 prohibit the recovery by the authority of fees and costs under this
- 13 article in an action against a governmental entity.
- 14 SECTION 12. Article 1, Chapter 626, Acts of the 73rd
- 15 Legislature, Regular Session, 1993, is amended by adding Section
- 16 1.46 to read as follows:
- Sec. 1.46. SUITS. (a) A person, firm, corporation, or
- 18 association of persons affected by and dissatisfied with any
- 19 provision or with any rule or order made by the authority is
- 20 entitled to file a suit against the authority or its directors to
- 21 challenge the validity of the law, rule, or order.
- (b) Only the authority, the applicant, and parties to a
- 23 contested case hearing may participate in an appeal of a decision on
- 24 the application that was the subject of that contested case
- 25 hearing. An appeal of a decision on a permit application must
- 26 include the applicant as a necessary party.
- 27 (c) A suit under this section must be filed in a court of

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- 1 competent jurisdiction in any county in which the authority is
- 2 located. The suit may be filed only after all administrative
- 3 appeals to the authority are final.
- 4 (d) The burden of proof is on the petitioner, and the
- 5 challenged law, rule, order, or act is to be considered prima facie
- 6 valid. The review on appeal is governed by either Section 2001.038
- 7 or Section 2001.174, Government Code, as appropriate.
- 8 (e) If the authority prevails in a suit to enforce this
- 9 article or its rules, or in a suit other than a suit in which it
- 10 voluntarily intervenes, the authority may seek and the court shall
- 11 grant, in the same action, recovery for attorney's fees, costs for
- 12 expert witnesses, and other costs incurred by the authority before
- 13 the court. The court shall set the amount of the attorney's fees.
- 14 SECTION 13. Section 36.205(e), Water Code, is amended to
- 15 read as follows:
- 16 (e) Subsection (c) does not apply to the following
- 17 districts:
- 18 (1) [the Edwards Aquifer Authority;
- 19 [<del>(2)</del>] the Fort Bend Subsidence District;
- 20 (2) [<del>(3)</del>] the Harris-Galveston Subsidence District;
- 21  $\underline{(3)}$  [ $\underline{(4)}$ ] the Barton Springs-Edwards Aquifer
- 22 Conservation District; or
- (4) (4) (5) any district that collects a property tax
- 24 and that was created before September 1, 1999, unless otherwise
- 25 authorized by special law.
- SECTION 14. Section 1.25(b), Chapter 626, Acts of the 73rd
- 27 Legislature, Regular Session, 1993, is repealed.

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SECTION 15. The following provisions of the Water Code are repealed:

(1) Section 36.101(1);

(2) Section 36.1011(e);

(3) Section 36.125; and

(4) Section 36.419.

SECTION 16. This Act takes effect September 1, 2019.
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