By: Rodríguez (Moody)

S.B. No. 1751

## A BILL TO BE ENTITLED

1	AN ACT
2	relating to the creation and operations of a health care provider
3	participation program by the El Paso County Hospital District.
4	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
5	SECTION 1. Subtitle D, Title 4, Health and Safety Code, is
6	amended by adding Chapter 298G to read as follows:
7	CHAPTER 298G. EL PASO COUNTY HOSPITAL DISTRICT HEALTH CARE
8	PROVIDER PARTICIPATION PROGRAM
9	SUBCHAPTER A. GENERAL PROVISIONS
10	Sec. 298G.001. DEFINITIONS. In this chapter:
11	(1) "Board" means the board of hospital managers of
12	the district.
13	(2) "District" means the El Paso County Hospital
14	<u>District.</u>
15	(3) "Institutional health care provider" means a
16	nonpublic hospital located in the district that provides inpatient
17	hospital services.
18	(4) "Paying provider" means an institutional health
19	care provider required to make a mandatory payment under this
20	<pre>chapter.</pre>
21	(5) "Program" means the health care provider
22	participation program authorized by this chapter.
23	Sec. 298G.002. APPLICABILITY. This chapter applies only to
24	the El Paso County Hospital District.

- 1 Sec. 298G.003. HEALTH CARE PROVIDER PARTICIPATION PROGRAM;
- 2 PARTICIPATION IN PROGRAM. The board may authorize the district to
- 3 participate in a health care provider participation program on the
- 4 affirmative vote of a majority of the board, subject to the
- 5 provisions of this chapter.
- 6 Sec. 298G.004. EXPIRATION. (a) Subject to Section
- 7 298G.153(d), the authority of the district to administer and
- 8 operate a program under this chapter expires December 31, 2023.
- 9 (b) This chapter expires December 31, 2023.
- 10 SUBCHAPTER B. POWERS AND DUTIES OF BOARD
- 11 Sec. 298G.051. LIMITATION ON AUTHORITY TO REQUIRE MANDATORY
- 12 PAYMENT. The board may require a mandatory payment authorized
- 13 under this chapter by an institutional health care provider in the
- 14 district only in the manner provided by this chapter.
- 15 Sec. 298G.052. RULES AND PROCEDURES. The board may adopt
- 16 rules relating to the administration of the program, including
- 17 collection of the mandatory payments, expenditures, audits, and any
- 18 other administrative aspects of the program.
- 19 Sec. 298G.053. INSTITUTIONAL HEALTH CARE PROVIDER
- 20 REPORTING. If the board authorizes the district to participate in a
- 21 program under this chapter, the board shall require each
- 22 institutional health care provider to submit to the district a copy
- 23 of any financial and utilization data reported in the provider's
- 24 Medicare cost report submitted for the previous fiscal year or for
- 25 the closest subsequent fiscal year for which the provider submitted
- 26 the Medicare cost report.

## SUBCHAPTER C. GENERAL FINANCIAL PROVISIONS 1 2 Sec. 298G.101. HEARING. (a) In each year that the board 3 authorizes a program under this chapter, the board shall hold a 4 public hearing on the amounts of any mandatory payments that the board intends to require during the year and how the revenue derived 5 6 from those payments is to be spent. 7 (b) Not later than the fifth day before the date of the hearing required under Subsection (a), the board shall publish 8 9 notice of the hearing in a newspaper of general circulation in the district. 10 11 (c) A representative of a paying provider is entitled to 12 appear at the public hearing and be heard regarding any matter 13 related to the mandatory payments authorized under this chapter. Sec. 298G.102. DEPOSITORY. (a) If the board requires a 14 mandatory payment authorized under this chapter, the board shall 15 designate one or more banks as a depository for the district's local 16 17 provider participation fund. 18 (b) All funds collected under this chapter shall be secured 19 in the manner provided for securing other district funds. 20 Sec. 298G.103. LOCAL PROVIDER PARTICIPATION AUTHORIZED USES OF MONEY. (a) If the district requires a 21 mandatory payment authorized under this chapter, the district shall 22 23 create a local provider participation fund. 24 (b) The local provider participation fund consists of: 25 (1) all revenue received by the district attributable

(2) money received from the Health and Human Services

to mandatory payments authorized under this chapter;

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- 1 Commission as a refund of an intergovernmental transfer under the
- 2 program, provided that the intergovernmental transfer does not
- 3 receive a federal matching payment; and
- 4 (3) the earnings of the fund.
- 5 (c) Money deposited to the local provider participation
- 6 fund of the district may be used only to:
- 7 (1) fund intergovernmental transfers from the
- 8 <u>district to the state to provide the nonfederal share of:</u>
- 9 (A) any payment to nonpublic hospitals, if those
- 10 payments are authorized under the Texas Healthcare Transformation
- 11 and Quality Improvement Program waiver issued under Section 1115 of
- 12 the federal Social Security Act (42 U.S.C. Section 1315); or
- 13 (B) Medicaid payments for:
- 14 <u>(i) uniform rate enhancements for nonpublic</u>
- 15 hospitals in the Medicaid managed care service area in which the
- 16 <u>district is located;</u>
- 17 <u>(ii) payments available under another</u>
- 18 waiver program authorizing payments that are substantially similar
- 19 to Medicaid payments described by Paragraph (A) or Subparagraph (i)
- 20 to nonpublic hospitals or any payments to Medicaid managed care
- 21 organizations for the benefit of nonpublic hospitals; or
- 22 <u>(iii) any reimbursement to nonpublic</u>
- 23 hospitals located in the district for which federal matching funds
- 24 are available;
- 25 (2) subject to Section 298G.151(d), pay the
- 26 administrative expenses of the district in administering the
- 27 program, including collateralization of deposits;

1	(3) refund a mandatory payment collected in error from
2	a paying provider;
3	(4) refund to paying providers a proportionate share
4	of the money that the district:
5	(A) receives from the Health and Human Services
6	Commission that is not used to fund the nonfederal share of Medicaid
7	payments; or
8	(B) determines cannot be used to fund the
9	nonfederal share of Medicaid supplemental payment program
10	payments; and
11	(5) transfer funds to the Health and Human Services
12	Commission if the district is legally required to transfer the
13	funds to address a disallowance of federal matching funds with
14	respect to programs for which the district made intergovernmental
15	transfers described by Subdivision (1).
16	(d) Money in the local provider participation fund may not
17	be commingled with other district funds.
18	(e) Notwithstanding any other provision of this chapter,
19	with respect to an intergovernmental transfer of funds described by
20	Subsection (c)(1) made by the district, any funds received by the
21	state, district, or other entity as a result of the transfer may not
22	be used by the state, district, or any other entity to expand
23	Medicaid eligibility under the Patient Protection and Affordable
24	Care Act (Pub. L. No. 111-148) as amended by the Health Care and
25	Education Reconciliation Act of 2010 (Pub. L. No. 111-152).
26	SUBCHAPTER D. MANDATORY PAYMENTS
27	Sec. 298G.151. MANDATORY PAYMENTS BASED ON PAYING PROVIDER

- NET PATIENT REVENUE. (a) If the board authorizes a health care 1 2 provider participation program under this chapter, the board may 3 require a mandatory payment to be assessed, either annually or 4 periodically throughout the year at the discretion of the board, on the net patient revenue of each institutional health care provider 5 located in the district. The board shall provide an institutional 6 7 health care provider written notice of each assessment under this subsection, and the provider has 30 calendar days following the 8 date of receipt of the notice to make the assessed mandatory 9 payment. In the first year in which the mandatory payment is 10 11 required, the mandatory payment is assessed on the net patient revenue of an institutional health care provider, as determined by 12 13 the provider's Medicare cost report submitted for the previous 14 fiscal year or for the closest subsequent fiscal year for which the provider submitted the Medicare cost report. If the mandatory 15 payment is required, the district shall update the amount of the 16 17 mandatory payment on an annual basis.
- 18 (b) The amount of a mandatory payment authorized under this
  19 chapter must be uniformly proportionate with the amount of net
  20 patient revenue generated by each paying provider in the district
  21 as permitted under federal law. A health care provider
  22 participation program authorized under this chapter may not hold
  23 harmless any paying provider, as required under 42 U.S.C. Section
  24 1396b(w).
- 25 <u>(c) If the board requires a mandatory payment authorized</u>
  26 <u>under this chapter, the board shall set the amount of the mandatory</u>
  27 payment, subject to the limitations of this chapter. The aggregate

- 1 amount of the mandatory payments required of all paying providers
- 2 in the district may not exceed six percent of the aggregate net
- 3 patient revenue from hospital services provided by all paying
- 4 providers in the district.
- 5 (d) Subject to Subsection (c), if the board requires a
- 6 mandatory payment authorized under this chapter, the board shall
- 7 set the mandatory payments in amounts that in the aggregate will
- 8 generate sufficient revenue to cover the administrative expenses of
- 9 the district for activities under this chapter and to fund an
- 10 intergovernmental transfer described by Section 298G.103(c)(1).
- 11 The annual amount of revenue from mandatory payments that shall be
- 12 paid for administrative expenses by the district is \$150,000, plus
- 13 the cost of collateralization of deposits, regardless of actual
- 14 expenses.
- 15 (e) A paying provider may not add a mandatory payment
- 16 required under this section as a surcharge to a patient.
- 17 (f) A mandatory payment assessed under this chapter is not a
- 18 tax for hospital purposes for purposes of Section 4, Article IX,
- 19 Texas Constitution, or Section 281.045 of this code.
- Sec. 298G.152. ASSESSMENT AND COLLECTION OF MANDATORY
- 21 PAYMENTS. (a) The district may designate an official of the
- 22 district or contract with another person to assess and collect the
- 23 mandatory payments authorized under this chapter.
- 24 (b) The person charged by the district with the assessment
- 25 and collection of mandatory payments shall charge and deduct from
- 26 the mandatory payments collected for the district a collection fee
- 27 in an amount not to exceed the person's usual and customary charges

- 1 for like services.
- 2 (c) If the person charged with the assessment and collection
- 3 of mandatory payments is an official of the district, any revenue
- 4 from a collection fee charged under Subsection (b) shall be
- 5 deposited in the district general fund and, if appropriate, shall
- 6 be reported as fees of the district.
- 7 Sec. 298G.153. PURPOSE; CORRECTION OF INVALID PROVISION OR
- 8 PROCEDURE; LIMITATION OF AUTHORITY. (a) The purpose of this
- 9 chapter is to authorize the district to establish a program to
- 10 enable the district to collect mandatory payments from
- 11 institutional health care providers to fund the nonfederal share of
- 12 <u>a Medicaid supplemental payment program or the Medicaid managed</u>
- 13 care rate enhancements for nonpublic hospitals to support the
- 14 provision of health care by institutional health care providers to
- 15 district residents in need of health care.
- 16 (b) This chapter does not authorize the district to collect
- 17 mandatory payments for the purpose of raising general revenue or
- 18 any amount in excess of the amount reasonably necessary to:
- 19 (1) fund the nonfederal share of a Medicaid
- 20 supplemental payment program or Medicaid managed care rate
- 21 enhancements for nonpublic hospitals; and
- 22 (2) cover the administrative expenses of the district
- 23 associated with activities under this chapter and other uses of the
- 24 fund described by Section 298G.103(c).
- 25 (c) To the extent any provision or procedure under this
- 26 chapter causes a mandatory payment authorized under this chapter to
- 27 be ineligible for federal matching funds, the board may provide by

- 1 rule for an alternative provision or procedure that conforms to the
- 2 requirements of the federal Centers for Medicare and Medicaid
- 3 Services. A rule adopted under this section may not create, impose,
- 4 or materially expand the legal or financial liability or
- 5 responsibility of the district or an institutional health care
- 6 provider in the district beyond the provisions of this chapter.
- 7 This section does not require the board to adopt a rule.
- 8 <u>(d) The district may only assess and collect a mandatory</u>
- 9 payment authorized under this chapter if a waiver program, uniform
- 10 rate enhancement, or reimbursement described by Section
- 11 298G.103(c)(1) is available to nonpublic hospitals in the district.
- 12 SECTION 2. As soon as practicable after the expiration of
- 13 the authority of the El Paso County Hospital District to administer
- 14 and operate a health care provider participation program under
- 15 Chapter 298G, Health and Safety Code, as added by this Act, the
- 16 board of hospital managers of the El Paso County Hospital District
- 17 shall transfer to each institutional health care provider in the
- 18 district that provider's proportionate share of any remaining funds
- 19 in any local provider participation fund created by the district
- 20 under Section 298G.103, Health and Safety Code, as added by this
- 21 Act.
- 22 SECTION 3. If before implementing any provision of this Act
- 23 a state agency determines that a waiver or authorization from a
- 24 federal agency is necessary for implementation of that provision,
- 25 the agency affected by the provision shall request the waiver or
- 26 authorization and may delay implementing that provision until the
- 27 waiver or authorization is granted.

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SECTION 4. This Act takes effect immediately if it receives a vote of two-thirds of all the members elected to each house, as provided by Section 39, Article III, Texas Constitution. If this Act does not receive the vote necessary for immediate effect, this Act takes effect September 1, 2019.