By: Lucio, et al. (González of El Paso)

S.B. No. 2452

Substitute the following for S.B. No. 2452:

By: Dominguez

C.S.S.B. No. 2452

A BILL TO BE ENTITLED

1 AN ACT

- 2 relating to the provision by the Texas Water Development Board of
- 3 financial assistance for the development of certain projects in
- 4 economically distressed areas.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 6 SECTION 1. Section 17.922, Water Code, is amended to read as
- 7 follows:
- 8 Sec. 17.922. FINANCIAL ASSISTANCE. (a) The board shall
- 9 use the economically distressed areas account [may be used by the
- 10 board to provide financial assistance to political subdivisions
- 11 for the construction, acquisition, or improvement of water supply
- 12 and sewer services, including providing funds from the account for
- 13 the state's participation in federal programs that provide
- 14 assistance solely for projects intended to serve economically
- 15 <u>distressed areas</u> [to political subdivisions].
- 16 (b) To the extent practicable, the board shall use money
- 17 [the funds] in the economically distressed areas account in
- 18 conjunction with the other financial assistance available through
- 19 the board to encourage the use of cost-effective water supply and
- 20 wastewater systems, including regional systems, to maximize the
- 21 long-term economic development of political subdivisions
- 22 [counties] eligible for financial assistance under the
- 23 economically distressed areas program. Any savings derived from
- 24 the construction of a regional system that includes or serves an

- 1 economically distressed area project shall be factored into the
- 2 board's determination of financial assistance for the economically
- 3 distressed area in a manner that assures the economically
- 4 distressed area receives appropriate benefits from the savings. In
- 5 no event shall financial assistance provided from the economically
- 6 distressed areas account be used to provide water supply or
- 7 wastewater service to any area that is not an economically
- 8 distressed area.
- 9 SECTION 2. Subchapter K, Chapter 17, Water Code, is amended
- 10 by adding Section 17.9226 to read as follows:
- 11 Sec. 17.9226. USE OF CERTAIN GENERAL OBLIGATION BONDS. The
- 12 board may:
- 13 (1) maximize the effectiveness of the additional
- 14 general obligation bonds authorized by Section 49-d-14, Article
- 15 III, Texas Constitution, by using the additional bonds in
- 16 conjunction with other sources of financial assistance, including
- 17 nonpublic funds, to provide financial assistance to political
- 18 subdivisions for the construction, acquisition, or improvement of
- 19 water supply and sewer services; and
- 20 (2) use the additional general obligation bonds
- 21 authorized by Section 49-d-14, Article III, Texas Constitution, to
- 22 promote and support public-private partnerships that the board
- 23 <u>determines:</u>
- 24 <u>(A) are financially viable;</u>
- 25 (B) will diversify the methods of financing
- 26 available for water supply and sewer services; and
- (C) will reduce reliance on the issuance of bonds

1 <u>supported with general revenue.</u>

- 2 SECTION 3. Sections 17.927(b) and (c), Water Code, are
- 3 amended to read as follows:
- 4 (b) The application and plan must include:
- 5 (1) the name of the political subdivision and its
- 6 principal officers;
- 7 (2) a citation of the law under which the political
- 8 subdivision was created and operates;
- 9 (3) a project plan, prepared and certified by an
- 10 engineer registered to practice in this state, that must:
- 11 (A) describe the proposed planning, design, and
- 12 construction activities necessary to provide water supply and sewer
- 13 services that meet minimum state standards provided by board rules;
- 14 and
- 15 (B) identify the households to which the water
- 16 supply and sewer services will be provided;
- 17 (4) a budget that estimates the total cost of
- 18 providing water supply and sewer services to the economically
- 19 distressed area and a proposed schedule and method for repayment of
- 20 financial assistance consistent with board rules and guidelines;
- 21 (5) a description of the existing water supply and
- 22 sewer facilities located in the area to be served by the proposed
- 23 project, including a statement prepared and certified by an
- 24 engineer registered to practice in this state that the facilities
- 25 do not meet minimum state standards;
- 26 (6) documentation that the appropriate political
- 27 subdivision has adopted and enforces the model rules developed

- 1 under Section 16.343;
- 2 (7) information identifying the median household
- 3 income for the area to be served by the proposed project; and
- 4 (8) the total amount of assistance requested from the
- 5 economically distressed areas account.
- 6 (c) Before the board approves the application or provides
- 7 any funds under an application, it shall require an applicant to
- 8 adopt a program of water conservation for the more effective use of
- 9 water that meets the criteria established under Section 17.125 for
- 10 water supply projects or under Section 17.277 for water quality
- 11 enhancement projects.
- 12 SECTION 4. Subchapter K, Chapter 17, Water Code, is amended
- 13 by adding Section 17.9275 to read as follows:
- 14 Sec. 17.9275. PRIORITIZATION OF PROJECTS BY BOARD.
- 15 (a) The board shall prioritize projects for the purpose of
- 16 providing financial assistance under this subchapter.
- 17 (b) The board shall establish a system for prioritizing
- 18 projects for which financial assistance is sought from the board.
- 19 The system must include a standard for the board to apply in
- 20 determining whether a project qualifies for financial assistance at
- 21 the time the application for financial assistance is filed with the
- 22 <u>board.</u>
- 23 <u>(c) The board shall give the highest consideration to</u>
- 24 projects that will have a substantial effect, including projects:
- 25 (1) that will serve an area for which the board or the
- 26 Department of State Health Services has determined that a nuisance
- 27 dangerous to the public health and safety exists resulting from

- 1 water supply and sanitation problems; or
- 2 (2) for which the applicant:
- 3 (A) is subject to an enforcement action,
- 4 including a final order, judgment, or consent decree, by the
- 5 commission, the state, or the United States Environmental
- 6 Protection Agency, related to public health and safety issues
- 7 resulting from water supply or sewer services; and
- 8 (B) did not cause or allow the violations that
- 9 are the subject of the enforcement action.
- 10 (d) The board by rule may provide for the consideration of
- 11 additional criteria.
- 12 SECTION 5. Section 17.928(c), Water Code, is amended to
- 13 read as follows:
- 14 (c) If an applicant includes a proposal for treatment
- 15 works $[\tau]$ the board may not deliver funds for the treatment works
- 16 until the applicant has received:
- 17 (1) a permit for construction and operation of the
- 18 treatment works from the commission or other applicable permitting
- 19 authority unless such a permit is not required; and
- 20 <u>(2)</u> approval of the plans and specifications from the
- 21 commission, the executive administrator, or other applicable
- 22 <u>authority</u> [or unless such a permit is not required by the
- 23 commission].
- SECTION 6. Section 17.929(a), Water Code, is amended to
- 25 read as follows:
- 26 (a) In passing on an application for financial assistance,
- 27 the board shall consider:

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- 1 (1) the need of the economically distressed area to be
- 2 served by the water supply and sewer services in relation to the
- 3 need of other political subdivisions requiring financial
- 4 assistance under this subchapter and the relative costs and
- 5 benefits of all applications;
- 6 (2) the availability to the area to be served by the
- 7 project of revenue or financial assistance from alternative sources
- 8 for the payment of the cost of the proposed project;
- 9 (3) the financing of the proposed water supply and
- 10 sewer project including consideration of:
- 11 (A) the budget and repayment schedule submitted
- 12 under Section 17.927(b)(4);
- 13 (B) other items included in the application
- 14 relating to financing; and
- 15 (C) other financial information and data
- 16 available to the board;
- 17 (4) whether the county and other appropriate political
- 18 subdivisions have adopted model rules pursuant to Section 16.343
- 19 and the manner of enforcement of model rules; [and]
- 20 (5) the feasibility of achieving cost savings by
- 21 providing a regional facility for water supply or wastewater
- 22 service and the feasibility of financing the facility by using
- 23 funds from the economically distressed areas account or any other
- 24 financial assistance; and
- 25 (6) the ability of the applicant to repay the
- 26 financial assistance.
- 27 SECTION 7. Section 17.931, Water Code, is amended to read as

- 1 follows:
- 2 Sec. 17.931. APPLICATION AMENDMENT. (a) A political
- 3 subdivision may request the executive administrator [board] in
- 4 writing to approve a change to or a modification of the budget or
- 5 project plan included in its application if the change or
- 6 modification does not increase the budget or change the project
- 7 scope.
- 8 (b) A change or modification requested under Subsection (a)
- 9 may not be implemented unless the executive administrator [board]
- 10 provides [its] written approval.
- 11 SECTION 8. Sections 17.933(a), (b), (c), and (d), Water
- 12 Code, are amended to read as follows:
- 13 (a) The board may use money in the economically distressed
- 14 areas account to provide financial assistance to a political
- 15 subdivision in the form of a loan, $[\frac{including}{}]$ a loan with zero
- 16 interest, \underline{a} grant, or other type of financial assistance to be
- 17 determined by the board taking into consideration the information
- 18 provided by Section 17.927(b)(7) and the political subdivision's
- 19 ability to repay the financial assistance.
- 20 (b) In providing financial assistance to an applicant under
- 21 this subchapter, the board may not provide to the applicant
- 22 financial assistance for which repayment is not required in an
- 23 amount that exceeds 50 percent of the total amount of the financial
- 24 assistance [plus interest on any amount that must be repaid],
- 25 unless the board or the [Texas] Department of State Health Services
- 26 determines [issues a finding] that a nuisance dangerous to the
- 27 public health and safety exists resulting from water supply and

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- 1 sanitation problems in the area to be served by the proposed
- 2 project. The board may provide the repayable portion of financial
- 3 assistance from any financial assistance program for which the
- 4 applicant is eligible. The [board and the] applicant shall provide
- 5 to the board or the [Texas] Department of State Health Services
- 6 information necessary to make a determination, and the board and
- 7 the [Texas] Department of State Health Services may enter into
- 8 necessary memoranda of understanding to carry out this subsection.
- 9 (c) The total amount of financial assistance provided by the
- 10 board to political subdivisions under this subchapter from
- 11 state-issued bonds for which repayment is not required may not
- 12 exceed at any time 70 [90] percent of the total principal amount of
- 13 issued and unissued bonds authorized under Article III of the Texas
- 14 Constitution, for purposes of this subchapter plus outstanding
- 15 interest on those bonds.
- 16 (d) In determining the amount and form of financial
- 17 assistance and the amount and form of repayment, if any, the board
- 18 shall establish repayment based on the political subdivision's
- 19 ability to repay the financial assistance and shall consider:
- 20 (1) rates, fees, and charges that the average customer
- 21 to be served by the project will be able to pay [based on a
- 22 comparison of what other families of similar income who are
- 23 similarly situated pay for comparable services];
- 24 (2) sources of funding available to the political
- 25 subdivision from federal and private funds and from other state
- 26 funds;
- 27 (3) any local funds of the political subdivision to be

- 1 served by the project if the economically distressed area to be
- 2 served by the board's financial assistance is within the boundary
- 3 of the political subdivision; [and]
- 4 (4) the just, fair, and reasonable charges for water
- 5 and wastewater service as provided in this code; and
- 6 (5) the ability of the board to maximize the portion of
- 7 financial assistance for which repayment is required based on the
- 8 political subdivision's ability to repay the assistance, as
- 9 provided by board rule.
- SECTION 9. Subchapter K, Chapter 17, Water Code, is amended
- 11 by adding Section 17.937 to read as follows:
- 12 Sec. 17.937. REPORTING AND TRANSPARENCY REQUIREMENTS.
- 13 (a) Annually, the board shall post on the board's Internet website
- 14 a report detailing each project for which the board has provided
- 15 financial assistance under this subchapter.
- 16 (b) The report must include:
- 17 (1) a description of each project;
- 18 (2) the location of each project;
- 19 (3) the number of residents served by each project;
- 20 (4) the amount of financial assistance provided or
- 21 <u>anticipated to be provided for each project;</u>
- 22 <u>(5) a statement of whether each project has been</u>
- 23 completed and, if not, the expected completion date;
- 24 (6) the date on which each appropriate political
- 25 subdivision adopted the model rules developed under Section 16.343;
- 26 and
- 27 (7) the date on which each appropriate political

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- 1 subdivision certified that it enforces the applicable model rules
- 2 developed under Section 16.343 or a description of measures taken
- 3 to mitigate any deficiencies in compliance.
- 4 SECTION 10. Section 17.933(b-1), Water Code, is repealed.
- 5 SECTION 11. The Texas Water Development Board is required
- 6 to implement a provision of this Act only if the legislature
- 7 appropriates money specifically for that purpose. If the
- 8 legislature does not appropriate money specifically for that
- 9 purpose, the board may, but is not required to, implement a
- 10 provision of this Act using other appropriations available for that
- 11 purpose.
- 12 SECTION 12. This Act takes effect on the date on which the
- 13 constitutional amendment proposed by the 86th Legislature, Regular
- 14 Session, 2019, providing for the issuance of additional general
- 15 obligation bonds by the Texas Water Development Board in an amount
- 16 not to exceed \$200 million to provide financial assistance for the
- 17 development of certain projects in economically distressed areas
- 18 takes effect. If that amendment is not approved by the voters, this
- 19 Act has no effect.