LEGISLATIVE BUDGET BOARD Austin, Texas

FISCAL NOTE, 86TH LEGISLATIVE REGULAR SESSION

February 22, 2019

TO: Honorable Rafael Anchia, Chair, House Committee on International Relations & Economic Development

FROM: John McGeady, Assistant Director Sarah Keyton, Assistant Director Legislative Budget Board

IN RE: HB290 by Thompson, Senfronia (Relating to the minimum wage.), As Introduced

The fiscal implications of the bill are indeterminate, but costs associated with the bill could be significant. The impact would largely be related to increased costs associated with employees who work for contracted entities. Several state agencies were surveyed about the impact of this legislation and examples are discussed below. Assuming current contracts and practices remain in place, minimum costs associated with the bill could range from \$62.6 million to \$68.9 million in General Revenue Funds through the biennium ending August 31, 2021.

The bill would require employers in the state to pay employees the greater of the federal minimum wage (currently \$7.25 per hour for non-exempt employees) or \$8.25 per hour in calendar years 2020 and 2021, the greater of the federal minimum wage or \$9.25 per hour in calendar years 2022 and 2023, and the greater of the federal minimum wage or \$10.10 per hour beginning in calendar year 2024. The bill would take effect on January 1, 2020.

According to the Texas Comptroller of Public Accounts (CPA), increasing the minimum wage to \$8.25 per hour would not have a significant impact on state payroll. CPA and the Legislative Budget Board (LBB) did not have access to complete wage and salary information for agencies of higher education. Assuming a distribution of employee wages that is similar to the distribution among state agencies, the cost for higher education agencies would not be significant.

Some state and higher education agencies have contracted with entities that employ staff who currently are paid below \$8.25 per hour. In some cases, the cost of raising these workers' wages to the rate required by the bill would be substantial. For example, according to the Health and Human Services Commission, provider reimbursement rates for services to program clients would be impacted by the wage increase. HHSC estimates that the cost of the bill to HHSC would be approximately \$24.4 million in General Revenue Funds and \$38.7 million in Federal Funds in fiscal year 2020.

As another example, the Texas Department of Transportation (TXDOT) contracts with entities as part of its routine maintenance contract. Currently, routine maintenance workers are paid the federal minimum wage of \$7.25 per hour. Increasing the wages of routine workers to \$8.25 would result in a 14 percent increase in labor costs under the contract.

The costs described above would increase after the 2020-21 biennium based on the tiered increases in wage established by the bill through calendar year 2024.

Local Government Impact

For local government entities, costs to implement the bill would depend on the current minimum wage of the local government and the number of employees of the local government currently earning a wage below the greater of the federal minimum wage or \$8.25 per hour.

Source Agencies: 303 Facilities Commission, 304 Comptroller of Public Accounts, 320

Texas Workforce Commission, 323 Teacher Retirement System, 405

Department of Public Safety, 529 Health and Human Services Commission, 601 Department of Transportation, 696 Department of Criminal Justice, 710 Texas A&M University System Administrative and General Offices, 720 The University of Texas System Administration, 758

Texas State University System, 783 University of Houston System

Administration, 802 Parks and Wildlife Department

LBB Staff: WP, CLo, JQ, BRi