SENATE AMENDMENTS

2nd Printing

By: Anderson, Collier H.B. No. 2524

A BILL TO BE ENTITLED

1	AN ACT
2	relating to the prosecution of the criminal offense of theft of
3	service.
4	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
5	SECTION 1. Sections 31.04(b), (c), and (d), Penal Code, are
6	amended to read as follows:
7	(b) For purposes of this section, intent to avoid payment is
8	<pre>presumed if:</pre>
9	(1) the actor absconded without paying for the service
10	or expressly refused to pay for the service in circumstances where
11	payment is ordinarily made immediately upon rendering of the
12	service, as in hotels, campgrounds, recreational vehicle parks,
13	restaurants, and comparable establishments;
14	(2) the actor failed to make payment under a service
15	agreement within 10 days after receiving notice demanding payment;
16	(3) the actor returns property held under a rental
17	agreement after the expiration of the rental agreement and fails to
18	pay the applicable rental charge for the property within 10 days
19	after the date on which the actor received notice demanding
20	payment; or
21	(4) the actor failed to return the property held under
22	a rental agreement:
23	(A) within five days after receiving notice

demanding return, if the property is valued at less than \$2,500;

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1 [<del>or</del>]
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- 2 (B) within three days after receiving notice
- 3 demanding return, if the property is valued at \$2,500 or more but
- 4 less than \$10,000; or
- 5 (C) within two days after receiving notice
- 6 demanding return, if the property is valued at \$10,000 or more.
- 7 (c) For purposes of Subsections (a) (4), (b) (2), and (b) (4),
- 8 notice must [shall] be:
- 9 (1) [notice] in writing;
- 10 $\underline{(2)}$ [τ] sent by:
- 11 <u>(A)</u> registered or certified mail with return
- 12 receipt requested; or
- 13 (B) commercial delivery service with proof of
- 14 receipt by the actor; [or by telegram with report of delivery
- 15 $\frac{\text{requested}_{7}}{\text{and}}$
- 16 (3) sent [addressed] to the actor using the actor's
- 17 mailing [at his] address shown on the rental agreement or service
- 18 agreement.
- 19 (d) If written notice is given in accordance with Subsection
- 20 (c), it is presumed that the notice was received \underline{not} [\underline{no}] later than
- 21 <u>two</u> [five] days after the notice [it] was sent.
- SECTION 2. Section 31.04, Penal Code, is amended by
- 23 amending Subsection (d-1) and adding Subsections (d-2) and (d-3) to
- 24 read as follows:
- 25 (d-1) For purposes of Subsection (a)(2), the diversion of
- 26 services to the benefit of a person who is not entitled to those
- 27 services includes the disposition of personal property by an actor

- 1 having control of the property under an agreement described by
- 2 Subsections (d-2)(1)-(3), if the actor disposes of the property in
- 3 violation of the terms of the agreement and to the benefit of any
- 4 person who is not entitled to the property.
- 5 (d-2) For purposes of Subsection (a)(3), the term "written
- 6 rental agreement" does not include an agreement that:
- 7 (1) permits an individual to use personal property for
- 8 personal, family, or household purposes for an initial rental
- 9 period;
- 10 (2) is automatically renewable with each payment after
- 11 the initial rental period; and
- 12 (3) permits the individual to become the owner of the
- 13 property.
- 14 (d-3) For purposes of Subsection (a)(4):
- 15 (1) if the compensation is or was to be paid on a
- 16 periodic basis, the intent to avoid payment for a service may be
- 17 formed at any time during or before a pay period; and
- 18 (2) the partial payment of wages alone is not
- 19 sufficient evidence to negate the actor's intent to avoid payment
- 20 for a service.
- 21 SECTION 3. The change in law made by this Act applies only
- 22 to an offense committed on or after the effective date of this Act.
- 23 An offense committed before the effective date of this Act is
- 24 governed by the law in effect on the date the offense was committed,
- 25 and the former law is continued in effect for that purpose. For
- 26 purposes of this section, an offense was committed before the
- 27 effective date of this Act if any element of the offense occurred

H.B. No. 2524

- 1 before that date.
- 2 SECTION 4. This Act takes effect September 1, 2019.

ADOFTED

MAY 2 2 2019

Letay Land

Secretary of the Senate

By:

Substitute the following for # .B. No. 2524:

SENATOR WHITMIRE

1

A BILL TO BE ENTITLED

AN ACT

relating to the prosecution of the criminal offense of theft of 2 service. 3

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

5 SECTION 1. Section 31.04, Penal Code, is amended by amending Subsections (b), (c), (d), and (d-1) and adding 6 7 Subsections (d-2), (d-3), (d-4), and (d-5) to read as follows:

- 8 (b) For purposes of this section, intent to avoid payment is 9 presumed if any of the following occurs:
- 10 (1)the actor absconded without paying for the service 11 or expressly refused to pay for the service in circumstances where 12 payment is ordinarily made immediately upon rendering of the service, as in hotels, campgrounds, recreational vehicle parks, restaurants, and comparable establishments; 14
- 15 the actor failed to make payment under a service (2)16 agreement within 10 days after receiving notice demanding payment;
- 17 (3) the actor returns property held under a rental 18 agreement after the expiration of the rental agreement and fails to pay the applicable rental charge for the property within 10 days 19 20 after the date on which the actor received notice demanding 21 payment; [ex]
- the actor failed to return the property held under 22 (4)23 a rental agreement:
- 24 (A) within five days after receiving notice

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demanding return, if the property is valued at less than $2,500;
 2
    [<del>or</del>]
                         within three days after receiving notice
                     (B)
 3
    demanding return, if the property is valued at $2,500 or more but
4
5
   less than $10,000; or
                    (C) within two days after receiving notice
6
    demanding return, if the property is valued at $10,000 or more; or
7
8
               (5) the actor:
9
                     (A) failed to return the property held under an
   agreement described by Subsections (d-2)(1)-(3) within five
10
11
    business days after receiving notice demanding return; and
12
                    (B) has made fewer than three complete payments
   under the agreement.
13
          (c) For purposes of Subsections (a)(4), (b)(2), [and]
14
15
    (b)(4), and (b)(5), notice <u>must</u> [shall] be:
16
               (1) [notice] in writing;
17
               (2) [\tau] sent by:
18
                    (A) registered or certified mail with return
19
   receipt requested; or
20
                    (B) commercial delivery service; [or by telegram
   with report of delivery requested, and
21
22
               (3) sent [addressed] to the actor using the actor's
23
   mailing [at his] address shown on the rental agreement or service
   agreement.
24
25
               Except as otherwise provided by this subsection, if [#]
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26

written notice is given in accordance with Subsection (c), it is

presumed that the notice was received not [no] later than two [five]

- 1 days after the notice [it] was sent. For purposes of Subsections
- 2 (b)(4)(A) and (B), if written notice is given in accordance with
- 3 Subsection (c), it is presumed that the notice was received not
- 4 later than five days after the notice was sent.
- 5 (d-1) For purposes of Subsection (a)(2), the diversion of
- 6 services to the benefit of a person who is not entitled to those
- 7 services includes the disposition of personal property by an actor
- 8 having control of the property under an agreement described by
- 9 Subsections (d-2)(1)-(3), if the actor disposes of the property in
- 10 violation of the terms of the agreement and to the benefit of any
- 11 person who is not entitled to the property.
- 12 (d-2) For purposes of Subsection (a)(3), the term "written
- 13 rental agreement" does not include an agreement that:
- (1) permits an individual to use personal property for
- 15 personal, family, or household purposes for an initial rental
- 16 period;
- 17 (2) is automatically renewable with each payment after
- 18 the initial rental period; and
- 19 (3) permits the individual to become the owner of the
- 20 property.
- 21 (d-3) For purposes of Subsection (a)(4):
- 22 (1) if the compensation is or was to be paid on a
- 23 periodic basis, the intent to avoid payment for a service may be
- 24 formed at any time during or before a pay period; and
- 25 (2) the partial payment of wages alone is not
- 26 sufficient evidence to negate the actor's intent to avoid payment
- 27 for a service.

- 1 (d-4) A presumption established under Subsection (b)
- 2 involving a defendant's failure to return property held under an
- 3 agreement described by Subsections (d-2)(1)-(3) may be refuted if
- 4 the defendant shows that the defendant:
- 5 (1) intended to return the property; and
- 6 (2) was unable to return the property.
- 7 (d-5) For purposes of Subsection (b)(5), "business day"
- 8 means a day other than Sunday or a state or federal holiday.
- 9 SECTION 2. The change in law made by this Act applies only
- 10 to an offense committed on or after the effective date of this Act.
- 11 An offense committed before the effective date of this Act is
- 12 governed by the law in effect on the date the offense was committed,
- 13 and the former law is continued in effect for that purpose. For
- 14 purposes of this section, an offense was committed before the
- 15 effective date of this Act if any element of the offense occurred
- 16 before that date.
- SECTION 3. This Act takes effect September 1, 2019.



FLOOR AMENDMENT NO.

BY: 13

- Amend C.S.H.B. No. 2524 (senate committee report) in SECTION
- 2 1 of the bill as follows:
- 3 (1) In amended Section 31.04(d), Penal Code (page 2, line
- 4 10), between "and (B)" and the underlined comma, insert "and
- 5 <u>(b)(5)</u>".
- 6 (2) In added Section 31.04(d-3)(1), Penal Code (page 2, line
- 7 32), strike "and" and substitute "[and]".
- 8 (3) In added Section 31.04(d-3)(2), Penal Code (page 2, line
- 9 35), between "service" and the period, insert the following:
- 10 ; and
- 11 (3) the term "service" does not include leasing
- 12 personal property under an agreement described by Subsections
- 13 (d-2)(1)-(3)

FISCAL NOTE, 86TH LEGISLATIVE REGULAR SESSION

May 23, 2019

TO: Honorable Dennis Bonnen, Speaker of the House, House of Representatives

FROM: John McGeady, Assistant Director Sarah Keyton, Assistant Director

Legislative Budget Board

IN RE: HB2524 by Anderson, Charles "Doc" (Relating to the prosecution of the criminal offense of theft of service.), As Passed 2nd House

The probable fiscal impact of implementing the bill is indeterminate due to a lack of information or data available related to the type of theft of service or information specifying the type or conditions of the written rental agreements. These data are necessary to determine the number of written rental agreements that would no longer be included and the corresponding impact not including them would have on the criminal justice system.

The bill would amend the Penal Code as it relates to theft of service. Under the provisions of the bill, in certain circumstances, the amount of time an actor has to return property held under a rental agreement before intent to avoid payment is presumed would be modified, the amount of time until an actor is presumed to have received notification to pay would be reduced, and the definitions of written rental agreement, business day, and service would be clarified. Whether the bill would have a significant fiscal impact is indeterminate due to a lack of statewide information on the type and conditions of written rental agreements. The Office of Court Administration indicates the modifications outlined in the bill's provisions will not result in a significant fiscal impact to the state court system.

Local Government Impact

The fiscal implications of the bill cannot be determined at this time.

Source Agencies: 212 Office of Court Administration, Texas Judicial Council

LBB Staff: WP, LBO, LM, DGi

FISCAL NOTE, 86TH LEGISLATIVE REGULAR SESSION

May 18, 2019

TO: Honorable John Whitmire, Chair, Senate Committee on Criminal Justice

FROM: John McGeady, Assistant Director Sarah Keyton, Assistant Director

Legislative Budget Board

IN RE: HB2524 by Anderson, Charles "Doc" (relating to the prosecution of the criminal offense of theft of service.), Committee Report 2nd House, Substituted

The probable fiscal impact of implementing the bill is indeterminate due to a lack of information or data available related to the type of theft of service or information specifying the type or conditions of the written rental agreements. These data are necessary to determine the number of written rental agreements that would no longer be included and the corresponding impact not including them would have on the criminal justice system.

The bill would amend the Penal Code as it relates to theft of service. Under the provisions of the bill, in certain circumstances, the amount of time an actor has to return property held under a rental agreement before intent to avoid payment is presumed would be modified, the amount of time until an actor is presumed to have received notification to pay would be reduced, and the definitions of written rental agreement and business day would be clarified. Whether the bill would have a significant fiscal impact is indeterminate due to a lack of statewide information on the type and conditions of written rental agreements. The Office of Court Administration indicates the modifications outlined in the bill's provisions will not result in a significant fiscal impact to the state court system.

Local Government Impact

The fiscal implications of the bill cannot be determined at this time.

Source Agencies: 212 Office of Court Administration, Texas Judicial Council

LBB Staff: WP, LBO, LM, DGi

FISCAL NOTE, 86TH LEGISLATIVE REGULAR SESSION

May 16, 2019

TO: Honorable John Whitmire, Chair, Senate Committee on Criminal Justice

FROM: John McGeady, Assistant Director Sarah Keyton, Assistant Director

Legislative Budget Board

IN RE: HB2524 by Anderson, Charles "Doc" (Relating to the prosecution of the criminal offense of theft of service.), As Engrossed

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Local Government Impact

The fiscal implications of the bill cannot be determined at this time.

Source Agencies:

LBB Staff: WP, LBO, LM, DGi

FISCAL NOTE, 86TH LEGISLATIVE REGULAR SESSION

April 27, 2019

TO: Honorable Nicole Collier, Chair, House Committee on Criminal Jurisprudence

FROM: John McGeady, Assistant Director Sarah Keyton, Assistant Director

Legislative Budget Board

IN RE: HB2524 by Anderson, Charles "Doc" (relating to the prosecution of the criminal offense of theft of service.), Committee Report 1st House, Substituted

No significant fiscal implication to the State is anticipated.

The bill would amend the Penal Code as it relates to theft of service. Under the provisions of the bill, in certain circumstances, both the amount of time an actor has to return property held under a rental agreement before intent to avoid payment is presumed, as well as the amount of time until an actor is presumed to have received notification to pay, would be reduced.

The Office of Court Administration does not anticipate a significant fiscal impact to the state court system. This analysis assumes the provisions of the bill addressing sanctions for criminal offenses would not result in a significant impact on the demand for state correctional resources.

Local Government Impact

No significant fiscal implication to units of local government is anticipated.

Source Agencies:

212 Office of Court Administration, Texas Judicial Council, 696

Department of Criminal Justice

LBB Staff: WP, LBO, LM, DGi, AF

FISCAL NOTE, 86TH LEGISLATIVE REGULAR SESSION

April 24, 2019

TO: Honorable Nicole Collier, Chair, House Committee on Criminal Jurisprudence

FROM: John McGeady, Assistant Director Sarah Keyton, Assistant Director

Legislative Budget Board

IN RE: HB2524 by Anderson, Charles "Doc" (Relating to the prosecution of the criminal offense of theft of service.), As Introduced

No significant fiscal implication to the State is anticipated.

The bill would amend the Penal Code as it relates to theft of service. Under the provisions of the bill, in certain circumstances, both the amount of time an actor has to return property held under a rental agreement before intent to avoid payment is presumed, as well as the amount of time until an actor is presumed to have received notification to pay, would be reduced.

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Local Government Impact

No significant fiscal implication to units of local government is anticipated.

Source Agencies: 212 Office of Court Administration, Texas Judicial Council, 696

Department of Criminal Justice

LBB Staff: WP, LBO, LM, DGi, AF

CRIMINAL JUSTICE IMPACT STATEMENT

86TH LEGISLATIVE REGULAR SESSION

May 23, 2019

TO: Honorable Dennis Bonnen, Speaker of the House, House of Representatives

FROM: John McGeady, Assistant Director Sarah Keyton, Assistant Director

Legislative Budget Board

IN RE: HB2524 by Anderson, Charles "Doc" (Relating to the prosecution of the criminal offense of theft of service.), As Passed 2nd House

The provisions of the bill addressing felony sanctions are the subject of this analysis. The bill would amend the Penal Code as it relates to theft of service. Under the provisions of the bill, in certain circumstances, the amount of time an actor has to return property held under a rental agreement before intent to avoid payment is presumed would be modified, the amount of time until an actor is presumed to have received notification to pay would be reduced, and the definitions of written rental agreement, business day, and service would be clarified. Under current statute, an offense under this section can be a misdemeanor or felony based on the pecuniary value of the service stolen.

A first degree felony is punishable by confinement in prison for life or a term from 5 to 99 years. A second degree felony is punishable by confinement in prison for a term from 2 to 20 years. A third degree felony is punishable by confinement in prison for a term from 2 to 10 years. A state jail felony is punishable by confinement in a state jail for a term from 180 days to 2 years or Class A misdemeanor punishment. In addition to confinement, most felony level offenses are also subject to an option fine not to exceed \$10,000. A Class A misdemeanor is punishable by confinement in county jail for a term not to exceed one year and, in addition to confinement, an optional fine not to exceed \$4,000.

Whether the bill would have a significant impact on state correctional populations is indeterminate due to a lack of statewide information on the type and conditions of written rental agreements. In fiscal year 2018, 421 people were arrested, 99 were placed under felony community supervision, and 19 were admitted into state correctional institutions for the theft of service offenses for which changes are proposed.

Source Agencies:

CRIMINAL JUSTICE IMPACT STATEMENT

86TH LEGISLATIVE REGULAR SESSION

May 18, 2019

TO: Honorable John Whitmire, Chair, Senate Committee on Criminal Justice

FROM: John McGeady, Assistant Director Sarah Keyton, Assistant Director Legislative Budget Board

IN RE: HB2524 by Anderson, Charles "Doc" (relating to the prosecution of the criminal offense of theft of service.), Committee Report 2nd House, Substituted

The provisions of the bill addressing felony sanctions are the subject of this analysis. The bill would amend the Penal Code as it relates to theft of service. Under the provisions of the bill, in certain circumstances, the amount of time an actor has to return property held under a rental agreement before intent to avoid payment is presumed would be modified, the amount of time until an actor is presumed to have received notification to pay would be reduced, and the definitions of written rental agreement and business day would be clarified. Under current statute, an offense under this section can be a misdemeanor or felony based on the pecuniary value of the service stolen. A first degree felony is punishable by confinement in prison for life or a term from 5 to 99 years. A second degree felony is punishable by confinement in prison for a term from 2 to 20 years. A third degree felony is punishable by confinement in prison for a term from 2 to 10 years. A state jail felony is punishable by confinement in a state jail for a term from 180 days to 2 years or Class A misdemeanor punishment. In addition to confinement, most felony level offenses are also subject to an option fine not to exceed \$10,000. A Class A misdemeanor is punishable by confinement in county jail for a term not to exceed one year and, in addition to confinement, an optional fine not to exceed \$4,000. Whether the bill would have a significant impact on state correctional populations is indeterminate due to a lack of statewide information on the type and conditions of written rental agreements. In fiscal year 2018, 421 people were arrested, 99 were placed under felony community supervision, and 19 were admitted into state correctional institutions for the theft of service offenses for which changes are proposed.

Source Agencies:

CRIMINAL JUSTICE IMPACT STATEMENT

86TH LEGISLATIVE REGULAR SESSION

May 16, 2019

TO: Honorable John Whitmire, Chair, Senate Committee on Criminal Justice

FROM: John McGeady, Assistant Director Sarah Keyton, Assistant Director Legislative Budget Board

IN RE: HB2524 by Anderson, Charles "Doc" (Relating to the prosecution of the criminal offense of theft of service.), As Engrossed

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Source Agencies:

CRIMINAL JUSTICE IMPACT STATEMENT

86TH LEGISLATIVE REGULAR SESSION

April 27, 2019

TO: Honorable Nicole Collier, Chair, House Committee on Criminal Jurisprudence

FROM: John McGeady, Assistant Director Sarah Keyton, Assistant Director

Legislative Budget Board

IN RE: HB2524 by Anderson, Charles "Doc" (relating to the prosecution of the criminal offense of theft of service.), Committee Report 1st House, Substituted

The provisions of the bill addressing felony sanctions are the subject of this analysis. The bill would amend the Penal Code as it relates to theft of service. Under the provisions of the bill, in certain circumstances, both the amount of time an actor has to return property held under a rental agreement before intent to avoid payment is presumed, as well as the amount of time until an actor is presumed to have received notification to pay, would be reduced.

A first degree felony is punishable by confinement in prison for life or a term from 5 to 99 years; a second degree felony is punishable by confinement in prison for a term from 2 to 20 years; a third degree felony is punishable by confinement in prison for a term from 2 to 10 years; and a state jail felony is punishable by confinement in a state jail for a term from 180 days to 2 years or Class A misdemeanor punishment. In addition to confinement, most felony level offenses are also subject to an optional fine not to exceed \$10,000. A Class A misdemeanor is punishable by confinement in county jail for a term not to exceed one year and, in addition to confinement, an optional fine not to exceed \$4,000.

Expanding the list of behaviors for which a criminal penalty can be applied is expected to result in additional demands upon the correctional resources of the counties or of the State due to longer terms of supervision in the community or longer terms of confinement within state correctional institutions. In fiscal year 2018, 421 people were arrested, 99 were placed under felony community supervision, and 19 were admitted into state correctional institutions for theft of service under existing statute. This analysis assumes the provisions of the bill addressing felony sanctions would not result in a significant impact on state correctional populations or the demand for state correctional resources.

Source Agencies:

CRIMINAL JUSTICE IMPACT STATEMENT

86TH LEGISLATIVE REGULAR SESSION

April 24, 2019

TO: Honorable Nicole Collier, Chair, House Committee on Criminal Jurisprudence

FROM: John McGeady, Assistant Director Sarah Keyton, Assistant Director

Legislative Budget Board

IN RE: HB2524 by Anderson, Charles "Doc" (Relating to the prosecution of the criminal offense of theft of service.), As Introduced

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Expanding the list of behaviors for which a criminal penalty can be applied is expected to result in additional demands upon the correctional resources of the counties or of the State due to longer terms of supervision in the community or longer terms of confinement within state correctional institutions. In fiscal year 2018, 421 people were arrested, 99 were placed under felony community supervision, and 19 were admitted into state correctional institutions for theft of service under existing statute. This analysis assumes the provisions of the bill addressing felony sanctions would not result in a significant impact on state correctional populations or the demand for state correctional resources.

Source Agencies: