

By: Capriglione

H.B. No. 283

A BILL TO BE ENTITLED

1 AN ACT

2 relating to limitations on increases in the appraised value for ad  
3 valorem tax purposes of residence homesteads and single-family  
4 residences other than residence homesteads.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:

6 SECTION 1. Section 1.12(d), Tax Code, is amended to read as  
7 follows:

8 (d) For purposes of this section, the appraisal ratio of a  
9 residence homestead to which Section 23.23 applies or of a  
10 single-family residence other than a residence homestead to which  
11 Section 23.231 applies is the ratio of the property's market value  
12 as determined by the appraisal district or appraisal review board,  
13 as applicable, to the market value of the property according to law.  
14 The appraisal ratio is not calculated according to the appraised  
15 value of the property as limited by Section 23.23 or 23.231.

16 SECTION 2. Section 23.23(a), Tax Code, is amended to read as  
17 follows:

18 (a) Notwithstanding the requirements of Section 25.18 and  
19 regardless of whether the appraisal office has appraised the  
20 property and determined the market value of the property for the tax  
21 year, an appraisal office may increase the appraised value of a  
22 residence homestead for a tax year to an amount not to exceed the  
23 lesser of:

24 (1) the market value of the property for the most

1 recent tax year that the market value was determined by the  
2 appraisal office; or

3 (2) the sum of:

4 (A) five [~~10~~] percent of the appraised value of  
5 the property for the preceding tax year;

6 (B) the appraised value of the property for the  
7 preceding tax year; and

8 (C) the market value of all new improvements to  
9 the property.

10 SECTION 3. Subchapter B, Chapter 23, Tax Code, is amended by  
11 adding Section 23.231 to read as follows:

12 Sec. 23.231. LIMITATION ON APPRAISED VALUE OF SINGLE-FAMILY  
13 RESIDENCE OTHER THAN RESIDENCE HOMESTEAD. (a) In this section:

14 (1) "New improvement" means an improvement to real  
15 property made after the most recent appraisal of the property that  
16 increases the market value of the property and the value of which is  
17 not included in the appraised value of the property for the  
18 preceding tax year. The term does not include repairs to or  
19 ordinary maintenance of an existing structure or the grounds or  
20 another feature of the property.

21 (2) "Qualifying trust" has the meaning assigned by  
22 Section 11.13.

23 (3) "Single-family residence" means a structure,  
24 including a mobile home, together with the land, not to exceed 20  
25 acres, and improvements used in the residential occupancy of the  
26 structure, if the structure and the land and improvements have  
27 identical ownership, that:

1           (A) is owned by one or more individuals, either  
2 directly or through a beneficial interest in a qualifying trust;

3           (B) is designed or adapted for human residence;  
4 and

5           (C) is used as a single-family residence.

6           (b) This section does not apply to a residence homestead  
7 that qualifies for an exemption under Section 11.13.

8           (c) Notwithstanding the requirements of Section 25.18 and  
9 regardless of whether the appraisal office has appraised the  
10 property and determined the market value of the property for the tax  
11 year, an appraisal office may increase the appraised value of a  
12 single-family residence to which this section applies for a tax  
13 year to an amount not to exceed the lesser of:

14           (1) the market value of the property for the most  
15 recent tax year that the market value was determined by the  
16 appraisal office; or

17           (2) the sum of:

18           (A) 10 percent of the appraised value of the  
19 property for the preceding tax year;

20           (B) the appraised value of the property for the  
21 preceding tax year; and

22           (C) the market value of all new improvements to  
23 the property.

24           (d) When appraising a single-family residence to which this  
25 section applies, the chief appraiser shall:

26           (1) appraise the property at its market value; and

27           (2) include in the appraisal records both the market

1 value of the property and the amount computed under Subsection  
2 (c)(2).

3 (e) The limitation provided by Subsection (c) takes effect  
4 as to a single-family residence on January 1 of the tax year  
5 following the first tax year in which the owner owns the property on  
6 January 1 and in which the property is used as a single-family  
7 residence. The limitation expires on January 1 of the tax year  
8 following the tax year in which the owner of the property ceases to  
9 own the property or the property ceases to be used as a  
10 single-family residence.

11 (f) Notwithstanding Subsections (a) and (c) and except as  
12 provided by Subdivision (2) of this subsection, an improvement to  
13 real property that would otherwise constitute a new improvement is  
14 not treated as a new improvement if the improvement is a replacement  
15 structure for a structure that was rendered uninhabitable or  
16 unusable by a casualty or by wind or water damage. For purposes of  
17 appraising the property under Subsection (c) in the tax year in  
18 which the structure would have constituted a new improvement:

19 (1) the appraised value the property would have had in  
20 the preceding tax year if the casualty or damage had not occurred is  
21 considered to be the appraised value of the property for that year,  
22 regardless of whether that appraised value exceeds the actual  
23 appraised value of the property for that year as limited by  
24 Subsection (c); and

25 (2) the replacement structure is considered to be a  
26 new improvement only if:

27 (A) the square footage of the replacement

1 structure exceeds that of the replaced structure as that structure  
2 existed before the casualty or damage occurred; or

3 (B) the exterior of the replacement structure is  
4 of higher quality construction and composition than that of the  
5 replaced structure.

6 (g) In this subsection, "disaster recovery program" means  
7 the disaster recovery program administered by the General Land  
8 Office or by a political subdivision of this state that is funded  
9 with community development block grant disaster recovery money  
10 authorized by federal law. Notwithstanding Subsection (f)(2), and  
11 only to the extent necessary to satisfy the requirements of the  
12 disaster recovery program, a replacement structure described by  
13 that subdivision is not considered to be a new improvement if to  
14 satisfy the requirements of the disaster recovery program it was  
15 necessary that:

16 (1) the square footage of the replacement structure  
17 exceed that of the replaced structure as that structure existed  
18 before the casualty or damage occurred; or

19 (2) the exterior of the replacement structure be of  
20 higher quality construction and composition than that of the  
21 replaced structure.

22 SECTION 4. Section 42.26(d), Tax Code, is amended to read as  
23 follows:

24 (d) For purposes of this section, the value of the property  
25 subject to the suit and the value of a comparable property or sample  
26 property that is used for comparison must be the market value  
27 determined by the appraisal district when the property is [a

1 ~~residence homestead~~] subject to the limitation on appraised value  
2 imposed by Section [23.23](#) or [23.231](#).

3 SECTION 5. Sections [403.302](#)(d) and (i), Government Code,  
4 are amended to read as follows:

5 (d) For the purposes of this section, "taxable value" means  
6 the market value of all taxable property less:

7 (1) the total dollar amount of any residence homestead  
8 exemptions lawfully granted under Section [11.13](#)(b) or (c), Tax  
9 Code, in the year that is the subject of the study for each school  
10 district;

11 (2) one-half of the total dollar amount of any  
12 residence homestead exemptions granted under Section [11.13](#)(n), Tax  
13 Code, in the year that is the subject of the study for each school  
14 district;

15 (3) the total dollar amount of any exemptions granted  
16 before May 31, 1993, within a reinvestment zone under agreements  
17 authorized by Chapter [312](#), Tax Code;

18 (4) subject to Subsection (e), the total dollar amount  
19 of any captured appraised value of property that:

20 (A) is within a reinvestment zone created on or  
21 before May 31, 1999, or is proposed to be included within the  
22 boundaries of a reinvestment zone as the boundaries of the zone and  
23 the proposed portion of tax increment paid into the tax increment  
24 fund by a school district are described in a written notification  
25 provided by the municipality or the board of directors of the zone  
26 to the governing bodies of the other taxing units in the manner  
27 provided by former Section [311.003](#)(e), Tax Code, before May 31,

1 1999, and within the boundaries of the zone as those boundaries  
2 existed on September 1, 1999, including subsequent improvements to  
3 the property regardless of when made;

4 (B) generates taxes paid into a tax increment  
5 fund created under Chapter 311, Tax Code, under a reinvestment zone  
6 financing plan approved under Section 311.011(d), Tax Code, on or  
7 before September 1, 1999; and

8 (C) is eligible for tax increment financing under  
9 Chapter 311, Tax Code;

10 (5) the total dollar amount of any captured appraised  
11 value of property that:

12 (A) is within a reinvestment zone:

13 (i) created on or before December 31, 2008,  
14 by a municipality with a population of less than 18,000; and

15 (ii) the project plan for which includes  
16 the alteration, remodeling, repair, or reconstruction of a  
17 structure that is included on the National Register of Historic  
18 Places and requires that a portion of the tax increment of the zone  
19 be used for the improvement or construction of related facilities  
20 or for affordable housing;

21 (B) generates school district taxes that are paid  
22 into a tax increment fund created under Chapter 311, Tax Code; and

23 (C) is eligible for tax increment financing under  
24 Chapter 311, Tax Code;

25 (6) the total dollar amount of any exemptions granted  
26 under Section 11.251 or 11.253, Tax Code;

27 (7) the difference between the comptroller's estimate

1 of the market value and the productivity value of land that  
2 qualifies for appraisal on the basis of its productive capacity,  
3 except that the productivity value estimated by the comptroller may  
4 not exceed the fair market value of the land;

5 (8) the portion of the appraised value of residence  
6 homesteads of individuals who receive a tax limitation under  
7 Section 11.26, Tax Code, on which school district taxes are not  
8 imposed in the year that is the subject of the study, calculated as  
9 if the residence homesteads were appraised at the full value  
10 required by law;

11 (9) a portion of the market value of property not  
12 otherwise fully taxable by the district at market value because of  
13 action required by statute or the constitution of this state, other  
14 than Section 11.311, Tax Code, that, if the tax rate adopted by the  
15 district is applied to it, produces an amount equal to the  
16 difference between the tax that the district would have imposed on  
17 the property if the property were fully taxable at market value and  
18 the tax that the district is actually authorized to impose on the  
19 property, if this subsection does not otherwise require that  
20 portion to be deducted;

21 (10) the market value of all tangible personal  
22 property, other than manufactured homes, owned by a family or  
23 individual and not held or used for the production of income;

24 (11) the appraised value of property the collection of  
25 delinquent taxes on which is deferred under Section 33.06, Tax  
26 Code;

27 (12) the portion of the appraised value of property



1 the collection of delinquent taxes on which is deferred under  
2 Section 33.065, Tax Code;

3 (13) the amount by which the market value of property  
4 [~~a residence homestead~~] to which Section 23.23 or 23.231, Tax Code,  
5 applies exceeds the appraised value of that property as calculated  
6 under Section 23.23 or 23.231, Tax Code, as applicable [~~that~~  
7 ~~section~~]; and

8 (14) the total dollar amount of any exemptions granted  
9 under Section 11.35, Tax Code.

10 (i) If the comptroller determines in the study that the  
11 market value of property in a school district as determined by the  
12 appraisal district that appraises property for the school district,  
13 less the total of the amounts and values listed in Subsection (d) as  
14 determined by that appraisal district, is valid, the comptroller,  
15 in determining the taxable value of property in the school district  
16 under Subsection (d), shall for purposes of Subsection (d)(13)  
17 subtract from the market value as determined by the appraisal  
18 district of properties [~~residence homesteads~~] to which Section  
19 23.23 or 23.231, Tax Code, applies the amount by which that amount  
20 exceeds the appraised value of those properties as calculated by  
21 the appraisal district under Section 23.23 or 23.231, Tax Code, as  
22 applicable. If the comptroller determines in the study that the  
23 market value of property in a school district as determined by the  
24 appraisal district that appraises property for the school district,  
25 less the total of the amounts and values listed in Subsection (d) as  
26 determined by that appraisal district, is not valid, the  
27 comptroller, in determining the taxable value of property in the

1 school district under Subsection (d), shall for purposes of  
2 Subsection (d)(13) subtract from the market value as estimated by  
3 the comptroller of properties [~~residence homesteads~~] to which  
4 Section 23.23 or 23.231, Tax Code, applies the amount by which that  
5 amount exceeds the appraised value of those properties as  
6 calculated by the appraisal district under Section 23.23 or 23.231,  
7 Tax Code, as applicable.

8 SECTION 6. This Act applies only to the appraisal of real  
9 property for ad valorem tax purposes for a tax year that begins on  
10 or after the effective date of this Act.

11 SECTION 7. This Act takes effect January 1, 2022, but only  
12 if the constitutional amendment proposed by the 87th Legislature,  
13 1st Called Session, 2021, to authorize the legislature to limit the  
14 maximum appraised value of a residence homestead for ad valorem tax  
15 purposes to 105 percent or more of the appraised value of the  
16 property for the preceding tax year and to limit the maximum  
17 appraised value of a single-family residence other than a residence  
18 homestead for those purposes to 110 percent or more of the appraised  
19 value of the property for the preceding tax year is approved by the  
20 voters. If that amendment is not approved by the voters, this Act  
21 has no effect.