BILL ANALYSIS

Senate Research Center 87R1125 SRA-D S.B. 474 By: Lucio Criminal Justice 3/17/2021 As Filed

AUTHOR'S / SPONSOR'S STATEMENT OF INTENT

S.B. 474 is a refile of S.B. 295 of last session which was voted out of the Senate Committee on Intergovernmental Relations 7-0, and the Senate 27-3.

Current Texas law requires that peace officers give 24 hours notice to comply with current statute, essentially giving little to no ability to penalize those who fail to provide dogs with adequate shelter. Also, current statute only extends to extreme living conditions such as freezing temperatures and heat advisory warnings without requiring adequate shelter from rain or the ability to escape the rain's ensuing standing water.

- S.B. 474 replaces the current unlawful restraint of a dog with a more humane standard of care for dogs as well as an enforcement mechanism for peace officers. Key provisions include:
 - Adequate shelter must be provided. This is basic care such as having potable water, a place to avoid standing water, and a way to avoid direct Texas sun.
 - A restraint cannot cause harm to the dog. Some dogs receive a collar when they are small and eventually grow too large for the collar. Unfortunately, this occurs too often. Also, while tethered, a dog must have room to move and cannot be on a short leash while tethered.
 - Exceptions provided. Good dog owners often perform duties while in close proximity to the dog. These activities include camping, herding, and business operations that include the dog.
 - Provides law enforcement the ability to correct the problem. Current law ties the hands of law enforcement from fixing a problem that is right in front of them. Currently, owners must be given 24 hours notice to correct the sometimes inhumane treatment of animals.

As proposed, S.B. 474 amends current law relating to the unlawful restraint of a dog and creates a criminal offense.

RULEMAKING AUTHORITY

This bill does not expressly grant any additional rulemaking authority to a state officer, institution, or agency.

SECTION BY SECTION ANALYSIS

SECTION 1. Amends Chapter 821, Health and Safety Code, by adding Subchapter E, as follows:

SUBCHAPTER E. UNLAWFUL RESTRAINT OF DOG

Sec. 821.101. DEFINITIONS. Defines "adequate shelter," "collar," "harness," "owner," "properly fitted," and "restraint."

Sec. 821.102. UNLAWFUL RESTRAINT OF DOG; OFFENSE. (a) Prohibits an owner from leaving a dog outside and unattended by use of a restraint unless the owner provides

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the dog access to adequate shelter, an area that allows the dog to avoid standing water, shade from direct sunlight, and potable water.

- (b) Prohibits an owner from restraining a dog outside and unattended by use of a restraint that:
 - (1) is a chain;
 - (2) has weights attached;
 - (3) is shorter in length than the greater of five times the length of the dog, as measured from the tip of the dog's nose to the base of the dog's tail, or 10 feet;
 - (4) is not attached to a properly fitted collar or harness; or
 - (5) causes pain or injury to the dog.
- (c) Provides that a person commits an offense if the person knowingly violates this section. Provides that the restraint of each dog that is in violation is a separate offense.
- (d) Provides that an offense under this section is a Class C misdemeanor, except that the offense is a Class B misdemeanor if the person has previously been convicted under this section.
- (e) Authorizes the actor, if conduct constituting an offense under this section also constitutes an offense under any other law, to be prosecuted under this section, the other law, or both.

Sec. 802.103. EXCEPTIONS. (a) Provides that it is an exception to the application of Section 821.102 that:

- (1) the owner uses a restraint on the dog in a public camping or recreational area in compliance with the requirements of the public camping or recreational area as defined by a federal, state, or local authority or jurisdiction;
- (2) the owner uses a restraint on the dog while the owner and dog engage in, or actively train for, an activity conducted under a valid license issued by this state provided the activity is associated with the use or presence of a dog;
- (3) the owner uses a restraint on the dog while the owner and dog engage in conduct directly related to the business of shepherding or herding cattle or livestock;
- (4) the owner uses a restraint on the dog while the owner and dog engage in conduct directly related to the business of cultivating agricultural products;
- (5) the owner leaves the dog unattended in an open-air truck bed only for the time necessary for the owner to complete a temporary task that requires the dog to be left unattended in the truck bed;
- (6) the owner, or another person with the owner's permission, takes the dog from the owner's residence or property and restrains the dog for not longer than the time necessary for the owner to engage in an activity that requires the dog to be temporarily restrained; or

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- (7) the owner uses a restraint on the dog while the owner and dog are engaged in, or actively training for, hunting or field trialing.
- (b) Provides that Section 821.102(b)(3) does not apply to a restraint attached to a trolley system that allows a dog to move along a running line for a distance equal to or greater than the lengths specified under that subdivision.
- (c) Provides that this subchapter does not prohibit a person from walking a dog with a handheld leash.

Sec. 821.104. EFFECT OF SUBCHAPTER ON OTHER LAW. Provides that this subchapter does not preempt a local regulation relating to the restraint of a dog or affect the authority of a political subdivision to adopt or enforce an ordinance or requirement relating to the restraint of a dog if the regulation, ordinance, or requirement is compatible with and equal to or more stringent than a requirement prescribed by this subchapter or relates to an issue not specifically addressed by this subchapter.

SECTION 2. Repealer: Subchapter D (Unlawful Restraint of Dog), Chapter 821, Health and Safety Code.

SECTION 3. Makes application of this Act prospective.

SECTION 4. Effective date: September 1, 2021.