BILL ANALYSIS

Senate Research Center 87R602 SCL-F

S.B. 917 By: Hughes et al. Health & Human Services 4/2/2021 As Filed

AUTHOR'S / SPONSOR'S STATEMENT OF INTENT

Current Texas law allows patients to express their wishes about medical treatment in a legal document called an advance directive. Under the Advance Directives Act, patients put in writing whether they want life-sustaining treatment if they become unable to make medical decisions for themselves. Many patients are surprised to learn that the same Act that gives them the right to express their desire for life-sustaining treatment also gives a health care provider the right to withdraw that treatment, overriding their written directives and the objections of their family.

Under Section 166.046, Health and Safety Code, if a doctor or hospital decides not to honor a patient's advance directive, the doctor can withdraw life-sustaining treatment, such as a ventilator, after getting approval from the hospital's committee and giving 10 days' notice to the family. Families only have this 10-day window to transfer their loved one to a different facility before basic life-sustaining measures are discontinued. If the family cannot find another facility in 10 days (which is often the case), the doctor can remove the treatment, hastening the patient's death.

S.B. 917 protects patients' right to life and will save lives by requiring that when a physician refuses to honor a patient or surrogate's medical directives, the physician must continue to provide treatment until a facility that will provide the treatment is located and the patient is transferred. Through this narrow reform, S.B. 917 incentivizes doctors and families to work together to achieve the best outcome for the patient. Current law and S.B. 917 only require a physician to provide treatment that in reasonable medical judgment sustains the life of the patient and without which the patient will die.

Current law gives doctors immunity from administrative, criminal, and civil liability if they follow the procedure in statute, and S.B. 917 does not in any way change or remove that immunity.

As proposed, S.B. 917 amends current law relating to advance directives or health care or treatment decisions made by or on behalf of patients.

RULEMAKING AUTHORITY

This bill does not expressly grant any additional rulemaking authority to a state officer, institution, or agency.

SECTION BY SECTION ANALYSIS

SECTION 1. Authorizes this Act to be cited as the Respecting Texas Patients' Right to Life Act of 2021.

SECTION 2. Provides that the purpose of this Act is to protect the right of patients and their families to decide whether and under what circumstances to choose or reject life-sustaining treatment. Provides that this Act amends the applicable provisions of the Advance Directives Act (Chapter 166, Health and Safety Code) to ensure that, when an attending physician is unwilling to respect a patient's advance directive or a patient's or family's decision to choose the treatment necessary to prevent the patient's death, life-sustaining medical treatment will be provided until

the patient can be transferred to a health care provider willing to honor the directive or treatment decision.

SECTION 3. Amends Section 166.045(c), Health and Safety Code, as follows:

(c) Requires that, if an attending physician refuses to comply with a directive or treatment decision to provide life-sustaining treatment to a patient, life-sustaining treatment be provided to the patient until the patient is transferred to another physician or health care facility willing to comply with the directive or treatment decision to provide life-sustaining treatment to the patient. Deletes existing text requiring that, if an attending physician refuses to comply with a directive or treatment decision and does not wish to follow the procedure established under Section 166.046 (Procedure if not Effectuating a Directive or Treatment Decision), life-sustaining treatment be provided to the patient, but only until a reasonable opportunity has been afforded for the transfer of the patient to another physician or health care facility willing to comply with the directive or treatment decision.

SECTION 4. Amends Sections 166.046(a), (b), (d), (e), (e-1), and (f), Health and Safety Code, as follows:

- (a) Requires that a physician's refusal, if an attending physician refuses to honor a patient's advance directive or a health care or treatment decision made by or on behalf of a patient, other than a directive or decision to provide artificial nutrition and hydration to the patient, be reviewed by an ethics or medical committee. Requires that the patient be given life-sustaining treatment during the review and until the patient is transferred to another physician or health care facility willing to comply with the directive or treatment decision to provide life-sustaining treatment to the patient, rather than requires that the patient be given life-sustaining treatment during the review.
- (b) Provides that the patient or the person responsible for the health care decisions of the individual who has made the decision regarding the directive or treatment decision:
 - (1) and (2) makes no changes to these subdivisions;
 - (3) deletes existing text providing that, at the time of being so informed, the individual is required to be provided with a copy of the appropriate statement set forth in Section 166.052 (Statements Explaining Patient's Right to Transfer); and
 - (4) is entitled to certain rights, including to receive a written explanation of the recommendations made during the review process, rather than the decision reached during the review process.

Makes nonsubstantive changes.

- (d) Makes a conforming change to this subsection.
- (e) Requires that the patient, if the patient or the person responsible for the health care decisions of the patient is requesting life-sustaining treatment that the attending physician and the ethics or medical committee consider medically inappropriate treatment, rather than has affirmed is medically inappropriate treatment, be given available life-sustaining treatment pending transfer under Subsection (d). Deletes existing text providing that the patient is responsible for any costs incurred in transferring the patient to another facility, and that the attending physician, any other physician responsible for the care of the patient, and the health care facility are not obligated to provide life-sustaining treatment after the 10th day after certain conditions are met. Makes nonsubstantive changes.
- (e-1) Makes a conforming change to this subsection.
- (f) Prohibits life-sustaining treatment under Section 166.046 from being entered in the patient's medical record as medically unnecessary treatment. Deletes existing text

prohibiting life-sustaining treatment under Section 166.046 from being entered in the patient's medical record as medically unnecessary treatment, unless the time period provided under Subsection (e) has expired.

SECTION 5. Amends Section 166.051, Health and Safety Code, as follow:

Sec. 166.051. LEGAL RIGHT TO RESPONSIBILITY NOT AFFECTED. Requires that, if an attending physician or health care facility is unwilling to honor a patient's advance directive or a treatment decision to provide life-sustaining treatment, life-sustaining treatment be provided to the patient in accordance with Chapter 166 (Advance Directives). Deletes existing text requiring that life-sustaining treatment be provided to the patient, but only until a reasonable opportunity has been afforded for transfer of the patient to another physician or health care facility willing to comply with the advance directive or treatment decision. Makes nonsubstantive changes.

SECTION 6. Amends Section 25.0021(b), Government Code, to remove Section 166.046 from the list of certain sections under which a statutory probate court, as that term is defined in Section 22.007(c) (relating to the definition of "statutory probate court"), Estates Code, has the jurisdiction provided by law for a county court to hear and determine actions, cases, matters, or proceedings.

SECTION 7. Repealer: Section 166.046(g) (relating to the requirement that an appropriate court extend the time a health care facility must provide life-sustaining treatment only under certain conditions), Health and Safety Code.

Repealer: Section 166.052 (Statements Explaining Patient's Right to Transfer), Health and Safety Code.

SECTION 8. Effective date: upon passage or September 1, 2021.