By: Frank, Noble, Wu, Bell of Kaufman, H.B. No. 567 Dutton, et al.

A BILL TO BE ENTITLED

AN ACT 1 relating to the procedures and grounds for terminating the 2 3 parent-child relationship, for taking possession of a child, and for certain hearings in a suit affecting the parent-child 4 5 relationship involving the Department of Family and Protective 6 Services. BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS: 7 SECTION 1. Section 107.003(b), Family Code, is amended to 8 9 read as follows: 10 (b) In addition to the duties required by Subsection (a), an attorney ad litem appointed for a child in a proceeding under 11 Chapter 262, [or] 263, or 264 shall: 12 review the medical care provided to the child; 13 (1)14 (2) in a developmentally appropriate manner, seek to elicit the child's opinion on the medical care provided; 15 16 (3) for a child at least 16 years of age: 17 advise the child of the child's right to (A) request the court to authorize the child to consent to the child's 18 19 own medical care under Section 266.010; and 20 (B) ascertain whether the child has received the 21 following documents: 22 (i) a certified copy of the child's birth certificate; 23 24 (ii) social security card а or а

1 replacement social security card; 2 (iii) a driver's license or personal 3 identification certificate under Chapter 521, Transportation Code; and 4 5 (iv) any other personal document the Family and Protective Services 6 Department of determines appropriate; and 7 8 (4) seek to elicit in a developmentally appropriate manner the name of any adult, particularly an adult residing in the 9 10 child's community, who could be a relative or designated caregiver for the child and immediately provide the names of those 11 individuals to the Department of Family and Protective Services. 12 SECTION 2. Sections 107.004(d), (d-2), (d-3), and (e), 13 14 Family Code, are amended to read as follows: 15 (d) Except as provided by Subsection (e), an attorney ad litem appointed for a child in a proceeding under Chapter 262, [or] 16 263, or 264 shall: 17 (1)meet before each court hearing with: 18 19 (A) the child, if the child is at least four years 20 of age; or 21 (B) the individual with whom the child ordinarily resides, including the child's parent, conservator, guardian, 22 caretaker, or custodian, if the child is younger than four years of 23 24 age; and (2) if the child or individual is not present at the 25 26 court hearing, file a written statement with the court indicating that the attorney ad litem complied with Subdivision (1). 27

1 (d-2) An attorney ad litem appointed to represent a child in 2 the managing conservatorship of the Department of Family and 3 Protective Services <u>or a child who is the subject of a proceeding</u> 4 <u>under Chapter 264</u> shall, before each scheduled hearing under 5 Chapter 263 <u>or 264</u>, determine whether the child's educational needs 6 and goals have been identified and addressed.

7 (d-3) An attorney ad litem appointed to represent a child in 8 the managing conservatorship of the Department of Family and 9 Protective Services <u>or a child who is the subject of a proceeding</u> 10 <u>under Chapter 264</u> shall periodically continue to review the child's 11 safety and well-being, including any effects of trauma to the 12 child, and take appropriate action, including requesting a review 13 hearing when necessary to address an issue of concern.

14 (e) An attorney ad litem appointed for a child in a 15 proceeding under Chapter 262, [or] 263, or 264 is not required to comply with Subsection (d) before a hearing if the court finds at 16 17 that hearing that the attorney ad litem has shown good cause why the attorney ad litem's compliance with that subsection is not feasible 18 19 or in the best interest of the child. Additionally, a court may, on a showing of good cause, authorize an attorney ad litem to comply 20 with Subsection (d) by conferring with the child or other 21 individual, as appropriate, by telephone or video conference. 22

23 SECTION 3. Section 161.001(c), Family Code, is amended to 24 read as follows:

25 (c) <u>Evidence of one or more of the following does not</u> 26 <u>constitute clear and convincing evidence sufficient for a court to</u> 27 [<u>A court may not</u>] make a finding under Subsection (b) and order

1 termination of the parent-child relationship [based on evidence
2 that the parent]:

3 (1)the parent homeschooled the child; the parent is economically disadvantaged; 4 (2) 5 the parent has been charged with a nonviolent (3) misdemeanor offense other than: 6 an offense under Title 5, Penal Code; 7 (A) an offense under Title 6, Penal Code; or 8 (B) an offense that involves family violence, as 9 (C) 10 defined by Section 71.004 of this code; the parent provided or administered 11 (4) low-THC cannabis to a child for whom the low-THC cannabis was prescribed 12 under Chapter 169, Occupations Code; [or] 13 14 (5) the parent declined immunization for the child for 15 reasons of conscience, including a religious belief; or 16 (6) the parent allowed the child to engage in 17 independent activities that are appropriate and typical for the child's level of maturity, physical condition, developmental 18 19 abilities, or culture. SECTION 4. Section 161.101, Family Code, is amended to read 20 21 as follows: Sec. 161.101. PETITION ALLEGATIONS; PETITION AND MOTION 22 REQUIREMENTS. (a) A petition for the termination of 23 the parent-child relationship is sufficient without the necessity of 24 specifying the underlying facts if the petition alleges in the 25 26 statutory language the ground for the termination and that termination is in the best interest of the child. 27

1	(b) A petition or motion filed by the Department of Family
2	and Protective Services in a suit for termination of the
3	parent-child relationship is subject to Chapter 10, Civil Practice
4	and Remedies Code, and Rule 13, Texas Rules of Civil Procedure.
5	SECTION 5. Section 261.001(4), Family Code, is amended to
6	read as follows:
7	(4) "Neglect" <u>means an act or failure to act by a</u>
8	person responsible for a child's care, custody, or welfare
9	evidencing the person's blatant disregard for the consequences of
10	the act or failure to act that results in harm to the child or that
11	creates an immediate danger to the child's physical health or
12	safety and:
13	(A) includes:
14	(i) the leaving of a child in a situation
15	where the child would be exposed to <u>an immediate danger</u> [a
16	substantial risk] of physical or mental harm, without arranging for
17	necessary care for the child, and the demonstration of an intent not
18	to return by a parent, guardian, or managing or possessory
19	conservator of the child;
20	(ii) the following acts or omissions by a
21	person:
22	(a) placing a child in or failing to
23	remove a child from a situation that a reasonable person would
24	realize requires judgment or actions beyond the child's level of
25	maturity, physical condition, or mental abilities and that results
26	in bodily injury or <u>an immediate danger</u> [a substantial risk] of
27	[immediate] harm to the child;

H.B. No. 567 1 (b) failing to seek, obtain, or follow through with medical care for a child, with the failure resulting in 2 3 or presenting an immediate danger [a substantial risk] of death, disfigurement, or bodily injury or with the failure resulting in an 4 5 observable and material impairment to the growth, development, or functioning of the child; 6 (c) the failure to provide a child 7 8 with food, clothing, or shelter necessary to sustain the life or health of the child, excluding failure caused primarily by 9 10 financial inability unless relief services had been offered and refused; 11 12 (d) placing a child in or failing to remove the child from a situation in which the child would be 13 14 exposed to an immediate danger [a substantial risk] of sexual 15 conduct harmful to the child; or 16 (e) placing a child in or failing to 17 remove the child from a situation in which the child would be exposed to acts or omissions that constitute abuse under 18 19 Subdivision (1)(E), (F), (G), (H), or (K) committed against another child; 20 21 (iii) the failure by the person responsible for a child's care, custody, or welfare to permit the child to 22 23 return to the child's home without arranging for the necessary care 24 for the child after the child has been absent from the home for any reason, including having been in residential placement or having 25 26 run away; or 27 (iv) a negligent act or omission by an

H.B. No. 567 1 employee, volunteer, or other individual working under the auspices of a facility or program, including failure to comply with an 2 individual treatment plan, plan of care, or individualized service 3 plan, that causes or may cause substantial emotional harm or 4 physical injury to, or the death of, a child served by the facility 5 or program as further described by rule or policy; and 6 7 (B) does not include: 8 (i) the refusal by a person responsible for a child's care, custody, or welfare to permit the child to remain in 9 10 or return to the child's home resulting in the placement of the child in the conservatorship of the department if: 11 12 (a) $\left[\frac{(i)}{(i)}\right]$ the child has а severe emotional disturbance; 13 14 (b) [(ii)] the person's refusal is 15 based solely on the person's inability to obtain mental health services necessary to protect the safety and well-being of the 16 17 child; and (c) [(iii)] the person has exhausted 18 all reasonable means available to the person to obtain the mental 19 health services described by <u>Sub-subparagraph (b); or</u> 20 21 (ii) allowing the child to engage in independent activities that are appropriate and typical for the 22 child's level of maturity, physical condition, developmental 23 24 abilities, or culture [Subparagraph (ii)]. SECTION 6. Section 262.116(a), Family Code, is amended to 25 26 read as follows: (a) The Department of Family and Protective Services may not 27

H.B. No. 567 1 take possession of a child under this subchapter based on evidence that the parent: 2 3 homeschooled the child; is economically disadvantaged; 4 (2) 5 (3) has been charged with a nonviolent misdemeanor 6 offense other than: an offense under Title 5, Penal Code; 7 (A) an offense under Title 6, Penal Code; or 8 (B) 9 (C) an offense that involves family violence, as defined by Section 71.004 of this code; 10 provided or administered low-THC cannabis to a 11 (4) 12 child for whom the low-THC cannabis was prescribed under Chapter 169, Occupations Code; [or] 13 declined immunization for the child for reasons of 14 (5) 15 conscience, including a religious belief; 16 (6) allowed the child to engage in independent 17 activities that are appropriate and typical for the child's level of maturity, physical condition, developmental abilities, or 18 19 culture; or (7) tested positive for marihuana, unless the 20 department has evidence that the parent's use of marihuana has 21 caused significant impairment to the child's physical or mental 22 23 health or emotional development. 24 SECTION 7. Section 262.201, Family Code, is amended by amending Subsections (e), (g), (h), and (n) and adding Subsections 25 26 (g-1) and (q) to read as follows: 27 (e) The court may, for good cause shown, postpone the full

1 adversary hearing for not more than seven days from the date of the attorney's appointment to provide the attorney time to respond to 2 3 the petition and prepare for the hearing. The court may shorten or lengthen the extension granted under this subsection if the parent 4 5 and the appointed attorney agree in writing. If the court postpones the full adversary hearing, the court shall extend a temporary 6 order, temporary restraining order, or attachment issued by the 7 8 court under Section 262.102(a) [or Section 262.1131] for the protection of the child until the date of the rescheduled full 9 10 adversary hearing.

H.B. No. 567

In a suit filed under Section 262.101 or 262.105, at the 11 (q) 12 conclusion of the full adversary hearing, the court shall order the return of the child to the parent, managing conservator, possessory 13 14 conservator, guardian, caretaker, or custodian entitled to possession from whom the child is removed unless the court finds 15 sufficient evidence to satisfy a person of ordinary prudence and 16 17 caution that:

(1) there was a danger to the physical health or safety of the child, including a danger that the child would be a victim of trafficking under Section 20A.02 or 20A.03, Penal Code, which was caused by an act or failure to act of the person entitled to possession and for the child to remain in the home is contrary to the welfare of the child;

(2) the urgent need for protection required the
immediate removal of the child and reasonable efforts, consistent
with the circumstances and providing for the safety of the child,
were made to eliminate or prevent the child's removal; and

1 (3) reasonable efforts have been made to enable the 2 child to return home, but there is a substantial risk of a 3 continuing danger if the child is returned home.

H.B. No. 567

4 (g-1) In a suit filed under Section 262.101 or 262.105, if 5 the court does not order the return of the child under Subsection (g) and finds that another parent, managing conservator, possessory 6 7 conservator, guardian, caretaker, or custodian entitled to 8 possession did not cause the immediate danger to the physical health or safety of the child or was not the perpetrator of the 9 10 neglect or abuse alleged in the suit, the court shall order possession of the child by that person unless the court finds 11 sufficient evidence to satisfy a person of ordinary prudence and 12 caution that, specific to each person entitled to possession: 13

14 (1) the person cannot be located after the exercise of 15 due diligence by the Department of Family and Protective Services, 16 or the person is unable or unwilling to take possession of the 17 child; or

18 (2) reasonable efforts have been made to enable the 19 person's possession of the child, but possession by that person 20 presents a continuing danger to the physical health or safety of the 21 child caused by an act or failure to act of the person, including a 22 danger that the child would be a victim of trafficking under Section 23 20A.02 or 20A.03, Penal Code.

(h) In a suit filed under Section 262.101 or 262.105, if the
court finds sufficient evidence to <u>make the applicable finding</u>
<u>under Subsection (g) or (g-1)</u> [satisfy a person of ordinary
prudence and caution that there is a continuing danger to the

1 physical health or safety of the child and for the child to remain
2 in the home is contrary to the welfare of the child], the court
3 shall issue an appropriate temporary order under Chapter 105.

4 If the [The] court does not order possession of [shall (n) place] a child by a [removed from the child's custodial parent with 5 the child's noncustodial] parent, managing conservator, possessory 6 conservator, guardian, caretaker, or custodian entitled to 7 possession under Subsection (g) or (g-1), the court shall place the 8 child [or] with a relative of the child [if placement with the 9 10 noncustodial parent is inappropriate,] unless the court finds that the placement with [the noncustodial parent or] a relative is not in 11 the best interest of the child. 12

(q) On receipt of a written request for possession of the 13 14 child from a parent, managing conservator, possessory conservator, 15 guardian, caretaker, or custodian entitled to possession of the child who was not located before the adversary hearing, the 16 17 Department of Family and Protective Services shall notify the court and request a hearing to determine whether the parent, managing 18 conservator, possessory conservator, guardian, caretaker, or 19 custodian is entitled to possession of the child under Subsection 20 (g-1). 21

SECTION 8. Section 263.002, Family Code, is amended by amending Subsection (c) and adding Subsection (d) to read as follows:

(c) At each permanency hearing before the final order, the court shall review the placement of each child in the temporary managing conservatorship of the department who has not been

returned to the child's home. At the end of the hearing, the court 1 shall order the department to return the child to the child's parent 2 or parents unless the court finds, with respect to each parent, 3 4 that: 5 (1) there is a continuing danger to the physical 6 health or safety of the child; and 7 (2) returning the child to the child's parent or parents [The court shall make a finding on whether returning the 8 9 child to the child's home is safe and appropriate, whether the return is in the best interest of the child, and whether it] is 10 contrary to the welfare of the child [for the child to return home]. 11 12 (d) This section does not prohibit the court from rendering an order under Section 263.403. 13 SECTION 9. Section 263.401, Family Code, is amended by 14 15 adding Subsection (b-3) to read as follows: 16 (b-3) A court shall find under Subsection (b) that 17 extraordinary circumstances necessitate the child remaining in the temporary managing conservatorship of the department if: 18 19 (1) a parent of a child has made a good faith effort to successfully complete the service plan but needs additional time; 20 21 and 22 (2) on completion of the service plan the court intends to order the child returned to the parent. 23 24 SECTION 10. Subchapter E, Chapter 263, Family Code, is 25 amended by adding Section 263.4011 to read as follows: 26 Sec. 263.4011. RENDERING FINAL ORDER; EXTENSION. (a) On timely commencement of the trial on the merits under Section 27

1	263.401, the court shall render a final order not later than the
2	90th day after the date the trial commences.
3	(b) The 90-day period for rendering a final order under
4	Subsection (a) is not tolled for any recess during the trial.
5	(c) The court may extend the 90-day period under Subsection
6	(a) for the period the court determines necessary if, after a
7	hearing, the court finds good cause for the extension. If the court
8	grants a good cause extension under this subsection, the court
9	shall render a written order specifying:
10	(1) the grounds on which the extension is granted; and
11	(2) the length of the extension.
12	(d) A party may file a mandamus proceeding if the court
13	fails to render a final order within the time required by this
14	section.
15	SECTION 11. Section 263.403(a-1), Family Code, is amended
16	to read as follows:
17	(a-1) Unless the court has granted an extension under
18	Section 263.401(b), the department or the parent may request the
19	court to retain jurisdiction for an additional six months as
20	necessary for a parent to complete the remaining requirements <u>under</u>
21	[in] a service plan [and specified] in <u>a transition monitored</u>
22	return under Subsection (a)(2)(B) [the temporary order that are
23	mandatory for the child's return].
24	SECTION 12. Section 264.203, Family Code, is amended to
25	read as follows:
26	Sec. 264.203. REQUIRED PARTICIPATION. (a) The department
27	may file a suit requesting [Except as provided by Subsection (d),]

1 the court to render a temporary [on request of the department may] order requiring the parent, managing conservator, guardian, or 2 3 other member of the [subject] child's household to: 4 (1) participate in the services for which the 5 department makes a referral or services the department provides or 6 purchases for: 7 (A) alleviating the effects of the abuse or 8 neglect that has occurred; [or] 9 reducing a continuing danger to the physical (B) health or safety of the child caused by an act or failure to act of 10 the parent, managing conservator, guardian, or other member of the 11 12 child's household [the reasonable likelihood that the child may be abused or neglected in the immediate or foreseeable future]; or 13 14 (C) reducing a substantial risk of abuse or 15 neglect caused by an act or failure to act of the parent, managing conservator, guardian, or member of the child's household; and 16 17 (2) permit the child and any siblings of the child to receive the services. 18 19 (b) A suit requesting an order under this section may be filed in a court with jurisdiction to hear the suit in the county in 20 which the child is located [The department may request the court to 21 order the parent, managing conservator, guardian, or other member 22 of the child's household to participate in the services whether the 23 24 child resides in the home or has been removed from the home]. Except as otherwise provided by this subchapter, the 25 (c) 26 suit is governed by the Texas Rules of Civil Procedure applicable to

H.B. No. 567

14

the filing of an original lawsuit [If the person ordered to

participate in the services fails to follow the court's order, the 1 court may impose appropriate sanctions in order to protect the 2 health and safety of the child, including the removal of the child 3 as specified by Chapter 262]. 4 5 The petition shall be supported by a sworn affidavit by (d) a person based on personal knowledge and stating facts sufficient 6 7 to support a finding that: 8 (1) the child has been a victim of abuse or neglect or is at substantial risk of abuse or neglect; and 9 (2) there is a continuing danger to the physical 10 health or safety of the child caused by an act or failure to act of 11 12 the parent, managing conservator, guardian, or other member of the child's household unless that person participates in services 13 requested by the department [If the court does not order the person 14 15 to participate, the court in writing shall specify the reasons for 16 not ordering participation]. 17 (e) In a suit filed under this section, the court may render a temporary restraining order as provided by Section 105.001. 18 19 (f) The court shall hold a hearing on the petition not later than the 14th day after the date the petition is filed unless the 20 court finds good cause for extending that date for not more than 14 21 22 days. (g) The court shall appoint an attorney ad litem to 23 24 represent the interests of the child immediately after the filing but before the hearing to ensure adequate representation of the 25 26 child. The attorney ad litem for the child shall have the powers and duties of an attorney ad litem for a child under Chapter 107. 27

H.B. No. 567

(h) The court shall appoint an attorney ad litem to 1 represent the interests of a parent for whom participation in 2 services is being requested immediately after the filing but before 3 the hearing to ensure adequate representation of the parent. The 4 5 attorney ad litem for the parent shall have the powers and duties of an attorney ad litem for a parent under Section 107.0131. 6 7 (i) Before commencement of the hearing, the court shall inform each parent of: 8 9 (1) the parent's right to be represented by an 10 attorney; and (2) for a parent who is indigent and appears in 11 12 opposition to the motion, the parent's right to a court-appointed 13 attorney. 14 (j) If a parent claims indigence, the court shall require 15 the parent to complete and file with the court an affidavit of indigence. The court may consider additional evidence to determine 16 17 whether the parent is indigent, including evidence relating to the parent's income, source of income, assets, property ownership, 18 benefits paid in accordance with a federal, state, or local public 19 assistance program, outstanding obligations, and necessary 20 expenses and the number and ages of the parent's dependents. If the 21 court determines the parent is indigent, the attorney ad litem 22 appointed to represent the interests of the parent may continue the 23 24 representation. If the court determines the parent is not indigent, the court shall discharge the attorney ad litem from the 25 26 appointment after the hearing and shall order the parent to pay the cost of the attorney ad litem's representation. 27

(k) The court may, for good cause shown, postpone any 1 subsequent proceedings for not more than seven days after the date 2 of the attorney ad litem's discharge to allow the parent to hire an 3 attorney or to provide the parent's attorney time to prepare for the 4 5 subsequent proceeding. (1) An order may be rendered under this section only after 6 7 notice and hearing. 8 (m) At the conclusion of the hearing, the court shall deny the petition unless the court finds sufficient evidence to satisfy 9 10 a person of ordinary prudence and caution that: (1) abuse or neglect has occurred or there is a 11 12 substantial risk of abuse or neglect or continuing danger to the physical health or safety of the child caused by an act or failure 13 to act of the parent, managing conservator, guardian, or other 14 member of the child's household; and 15 16 (2) services are necessary to ensure the physical 17 health or safety of the child. (n) If the court renders an order granting the petition, the 18 19 court shall: (1) state its findings in the order; 20 21 (2) make appropriate temporary orders under Chapter 105 necessary to ensure the safety of the child; and 22 (3) order the participation in specific services 23 24 narrowly tailored to address the findings made by the court under Subsection (m). 25 26 (o) If the court finds that a parent, managing conservator, guardian, or other member of the child's household did not cause the 27

H.B. No. 567

1 continuing danger to the physical health or safety of the child or
2 the substantial risk of abuse or neglect, or was not the perpetrator
3 of the abuse or neglect alleged, the court may not require that
4 person to participate in services ordered under Subsection (n).
5 (p) Not later than the 90th day after the date the court
6 renders an order under this section, the court shall hold a hearing
7 to review the status of each person required to participate in the

H.B. No. 567

8 services and the child and the services provided, purchased, or
9 referred. The court shall set subsequent review hearings every 90
10 days to review the continued need for the order.

11 (q) An order rendered under this section expires on the 12 180th day after the date the order is signed unless the court 13 extends the order as provided by Subsection (r) or (s).

14 (r) The court may extend an order rendered under this 15 section on a showing by the department of a continuing need for the 16 order, after notice and hearing. Except as provided by Subsection 17 (s), the court may extend the order only one time for not more than 18 <u>180 days.</u>

(s) The court may extend an order rendered under this
 section for not more than an additional 180 days only if:

21 (1) the court finds that:

22 (A) the extension is necessary to allow the 23 person required to participate in services under the plan of 24 service time to complete those services;

25 (B) the department made a good faith effort to 26 timely provide the services to the person;

27 (C) the person made a good faith effort to

1	complete the services; and
2	(D) the completion of the services is necessary
3	to ensure the physical health and safety of the child; and
4	(2) the extension is requested by the person or the
5	person's attorney.
6	(t) At any time, a person affected by the order may request
7	the court to terminate the order. The court shall terminate the
8	order on finding the order is no longer needed.
9	SECTION 13. The following provisions of the Family Code are
10	repealed:
11	(1) Section 262.113;
12	(2) Section 262.1131; and
13	(3) Sections 262.201(b) and (j).
14	SECTION 14. Section 161.101, Family Code, as amended by
15	this Act, applies only to a petition or motion filed by the
16	Department of Family and Protective Services on or after the
17	effective date of this Act. A petition or motion filed by the
18	department before that date is governed by the law in effect on the
19	date the petition or motion was filed, and the former law is
20	continued in effect for that purpose.
21	SECTION 15. The changes in law made by this Act apply only
22	to a suit filed by the Department of Family and Protective Services
23	on or after the effective date of this Act. A suit filed by the
24	department before that date is governed by the law in effect on the
25	date the suit was filed, and the former law is continued in effect
26	for that purpose.
27	SECTION 16. This Act takes effect September 1, 2021.