By: J. Johnson of Harris

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H.B. No. 1762

A BILL TO BE ENTITLED

AN ACT

2 relating to an exemption from ad valorem taxation of the total 3 appraised value of the residence homesteads of certain elderly 4 persons and their surviving spouses.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS: 6 SECTION 1. Section 11.13, Tax Code, is amended by amending 7 Subsection (i) and adding Subsections (v) and (w) to read as 8 follows:

9 (i) The assessor and collector for a taxing unit may 10 disregard the exemptions authorized by Subsection (b), (c), (d), 11 [or] (n), (v), or (w) [of this section] and assess and collect a tax 12 pledged for payment of debt without deducting the amount of the 13 exemption if:

14 (1) prior to adoption of the exemption, the unit15 pledged the taxes for the payment of a debt; and

16 (2) granting the exemption would impair the obligation17 of the contract creating the debt.

 18
 (v) In addition to any other exemptions provided by this

 19
 section, an individual is entitled to an exemption from taxation of

 20
 the total appraised value of the individual's residence homestead

 21
 if:

 22
 (1)

 23
 (2)

 (2)
 the individual has received an exemption under

24 this section for the residence homestead for at least the preceding

1 <u>10 years.</u>

2 (w) The surviving spouse of an individual who qualified for
3 an exemption under Subsection (v) is entitled to an exemption from
4 taxation of the total appraised value of the same property to which
5 the deceased spouse's exemption applied if:

6 (1) the deceased spouse died in a year in which the 7 deceased spouse qualified for the exemption;

8 (2) the surviving spouse was 55 years of age or older
9 when the deceased spouse died; and

10 (3) the property was the residence homestead of the 11 surviving spouse when the deceased spouse died and remains the 12 residence homestead of the surviving spouse.

13 SECTION 2. Section 11.42(c), Tax Code, is amended to read as 14 follows:

15 (c) An exemption authorized by Section 11.13(c), [or] (d), 16 or (v), 11.132, 11.133, or 11.134 is effective as of January 1 of 17 the tax year in which the person qualifies for the exemption and 18 applies to the entire tax year.

SECTION 3. Sections 11.43(k), (1), (m), and (q), Tax Code, are amended to read as follows:

(k) A person who qualifies for an exemption authorized by Section 11.13(c), [or] (d), or (v) or 11.132 must apply for the exemption no later than the first anniversary of the date the person qualified for the exemption.

(1) The form for an application under Section 11.13 must include a space for the applicant to state the applicant's date of birth. Failure to provide the date of birth does not affect the

applicant's eligibility for an exemption under that section, other than an exemption under Section 11.13(c) or (d) for an individual 65 years of age or older or an exemption under Section 11.13(v) for an individual 80 years of age or older.

5 Notwithstanding Subsections (a) and (k), a person who (m) receives an exemption under Section 11.13, other than an exemption 6 under Section 11.13(c) or (d) for an individual 65 years of age or 7 8 older or an exemption under Section 11.13(v) for an individual 80 years of age or older, in a tax year is entitled to receive an 9 exemption under Section 11.13(c) or (d) for an individual 65 years 10 of age or older or an exemption under Section 11.13(v) for an 11 12 individual 80 years of age or older in the next tax year on the same property without applying for the exemption if the person becomes 13 14 65 or 80 years of age, as applicable, in that next year as shown by:

15 (1) information in the records of the appraisal 16 district that was provided to the appraisal district by the 17 individual in an application for an exemption under Section 11.13 18 on the property or in correspondence relating to the property; or

19 (2) the information provided by the Texas Department
20 of Public Safety to the appraisal district under Section 521.049,
21 Transportation Code.

A chief appraiser may not cancel an exemption under 22 (q) Section 11.13 that is received by an individual who is 65 years of 23 24 age or older without first providing written notice of the cancellation to the individual receiving the exemption. The notice 25 26 must include a form on which the individual may indicate whether the individual is qualified to receive the 27 exemption and а

1 self-addressed postage prepaid envelope with instructions for returning the form to the chief appraiser. The chief appraiser 2 3 shall consider the individual's response on the form in determining whether to continue to allow the exemption. If the chief appraiser 4 5 does not receive a response on or before the 60th day after the date the notice is mailed, the chief appraiser may cancel the exemption 6 on or after the 30th day after the expiration of the 60-day period, 7 8 but only after making a reasonable effort to locate the individual and determine whether the individual is qualified to receive the 9 10 exemption. For purposes of this subsection, sending an additional notice of cancellation that includes, in bold font equal to or 11 12 greater in size than the surrounding text, the date on which the chief appraiser is authorized to cancel the exemption to the 13 14 individual receiving the exemption immediately after the expiration of the 60-day period by first class mail in an envelope 15 on which is written, in all capital letters, "RETURN SERVICE 16 17 REQUESTED," or another appropriate statement directing the United States Postal Service to return the notice if it is not deliverable 18 19 as addressed, or providing the additional notice in another manner that the chief appraiser determines is appropriate, constitutes a 20 21 reasonable effort on the part of the chief appraiser. This subsection does not apply to an exemption under Section 11.13(c) or 22 23 (d) for an individual 65 years of age or older or an exemption under 24 Section 11.13(v) for an individual 80 years of age or older that is canceled because the chief appraiser determines that the individual 25 26 receiving the exemption no longer owns the property subject to the 27 exemption.

H.B. No. 1762 1 SECTION 4. Section 26.10(b), Tax Code, is amended to read as 2 follows:

(b) If the appraisal roll shows that a residence homestead exemption under Section 11.13(c), [or] (d), or (v), 11.132, 11.133, or 11.134 applicable to a property on January 1 of a year terminated during the year and if the owner of the property qualifies a different property for one of those residence homestead exemptions during the same year, the tax due against the former residence homestead is calculated by:

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(1) subtracting:

(A) the amount of the taxes that otherwise would be imposed on the former residence homestead for the entire year had the owner qualified for the residence homestead exemption for the entire year; from

(B) the amount of the taxes that otherwise would be imposed on the former residence homestead for the entire year had the owner not qualified for the residence homestead exemption during the year;

(2) multiplying the remainder determined under
Subdivision (1) by a fraction, the denominator of which is 365 and
the numerator of which is the number of days that elapsed after the
date the exemption terminated; and

(3) adding the product determined under Subdivision
(2) and the amount described by Subdivision (1)(A).

25 SECTION 5. Section 26.112, Tax Code, is amended to read as 26 follows:

27 Sec. 26.112. CALCULATION OF TAXES ON RESIDENCE HOMESTEAD OF

CERTAIN PERSONS. (a) Except as provided by Section 26.10(b), if at any time during a tax year property is owned by an individual who qualifies for an exemption under Section 11.13(c), [or] (d), or (v), 11.133, or 11.134, the amount of the tax due on the property for the tax year is calculated as if the individual qualified for the exemption on January 1 and continued to qualify for the exemption for the remainder of the tax year.

8 (b) If an individual qualifies for an exemption under Section 11.13(c), [or] (d), or (v), 11.133, or 11.134 with respect 9 10 to the property after the amount of the tax due on the property is calculated and the effect of the qualification is to reduce the 11 12 amount of the tax due on the property, the assessor for each taxing unit shall recalculate the amount of the tax due on the property and 13 14 correct the tax roll. If the tax bill has been mailed and the tax on 15 the property has not been paid, the assessor shall mail a corrected tax bill to the person in whose name the property is listed on the 16 17 tax roll or to the person's authorized agent. If the tax on the property has been paid, the tax collector for the taxing unit shall 18 19 refund to the person who was the owner of the property on the date the tax was paid the amount by which the payment exceeded the tax 20 21 due.

22 SECTION 6. Section 33.01(d), Tax Code, is amended to read as 23 follows:

(d) In lieu of the penalty imposed under Subsection (a), a delinquent tax incurs a penalty of 50 percent of the amount of the tax without regard to the number of months the tax has been delinquent if the tax is delinquent because the property owner

1 received an exemption under:

2 (1) Section 11.13 and the chief appraiser subsequently 3 cancels the exemption because the residence was not the principal 4 residence of the property owner and the property owner received an 5 exemption for two or more additional residence homesteads for the 6 tax year in which the tax was imposed;

7 (2) Section 11.13(c) or (d) for a person who is 65
8 years of age or older and the chief appraiser subsequently cancels
9 the exemption because the property owner was younger than 65 years
10 of age; [or]

11 (3) <u>Section 11.13(v) for a person who is 80 years of</u> 12 <u>age or older and the chief appraiser subsequently cancels the</u> 13 <u>exemption because the property owner was younger than 80 years of</u> 14 <u>age; or</u>

15 <u>(4)</u> Section 11.13(q) <u>or (w)</u> and the chief appraiser 16 subsequently cancels the exemption because the property owner was 17 younger than 55 years of age when the property owner's spouse died.

SECTION 7. Section 44.004(c), Education Code, is amended to read as follows:

(c) The notice of public meeting to discuss and adopt the budget and the proposed tax rate may not be smaller than one-quarter page of a standard-size or a tabloid-size newspaper, and the headline on the notice must be in 18-point or larger type. Subject to Subsection (d), the notice must:

(1) contain a statement in the following form:
"NOTICE OF PUBLIC MEETING TO DISCUSS BUDGET AND PROPOSED TAX RATE
"The (name of school district) will hold a public meeting at

1 (time, date, year) in (name of room, building, physical location, city, state). The purpose of this meeting is to discuss the school 2 3 district's budget that will determine the tax rate that will be adopted. Public participation in the discussion is invited." The 4 5 statement of the purpose of the meeting must be in bold type. In reduced type, the notice must state: "The tax rate that is 6 ultimately adopted at this meeting or at a separate meeting at a 7 8 later date may not exceed the proposed rate shown below unless the district publishes a revised notice containing the same information 9 10 and comparisons set out below and holds another public meeting to discuss the revised notice."; 11

(2) contain a section entitled "Comparison of Proposed Budget with Last Year's Budget," which must show the difference, expressed as a percent increase or decrease, as applicable, in the amounts budgeted for the preceding fiscal year and the amount budgeted for the fiscal year that begins in the current tax year for each of the following:

- 18
- (A) maintenance and operations;
- 19

- (B) debt service; and
- 20 (C) total expenditures;

(3) contain a section entitled "Total Appraised Value and Total Taxable Value," which must show the total appraised value and the total taxable value of all property and the total appraised value and the total taxable value of new property taxable by the district in the preceding tax year and the current tax year as calculated under Section 26.04, Tax Code;

27 (4) contain a statement of the total amount of the

1 outstanding and unpaid bonded indebtedness of the school district; 2 (5) contain a section entitled "Comparison of Proposed 3 Rates with Last Year's Rates," which must: 4 (A) show in rows the tax rates described by

5 Subparagraphs (i)-(iii), expressed as amounts per \$100 valuation of 6 property, for columns entitled "Maintenance & Operations," 7 "Interest & Sinking Fund," and "Total," which is the sum of 8 "Maintenance & Operations" and "Interest & Sinking Fund":

9 (i) the school district's "Last Year's 10 Rate";

11 (ii) the "Rate to Maintain Same Level of 12 Maintenance & Operations Revenue & Pay Debt Service," which:

in the case of "Maintenance & 13 (a) 14 Operations," is the tax rate that, when applied to the current 15 taxable value for the district, as certified by the chief appraiser under Section 26.01, Tax Code, and as adjusted to reflect changes 16 17 made by the chief appraiser as of the time the notice is prepared, would impose taxes in an amount that, when added to state funds to 18 19 be distributed to the district under Chapter 48, would provide the same amount of maintenance and operations taxes and state funds 20 distributed under Chapter 48 per student in average daily 21 attendance for the applicable school year that was available to the 22 23 district in the preceding school year; and

(b) in the case of "Interest & Sinking
Fund," is the tax rate that, when applied to the current taxable
value for the district, as certified by the chief appraiser under
Section 26.01, Tax Code, and as adjusted to reflect changes made by

1 the chief appraiser as of the time the notice is prepared, and when multiplied by the district's anticipated collection rate, would 2 3 impose taxes in an amount that, when added to state funds to be distributed to the district under Chapter 46 and any excess taxes 4 5 collected to service the district's debt during the preceding tax year but not used for that purpose during that year, would provide 6 the amount required to service the district's debt; and 7

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(iii) the "Proposed Rate";

9 (B) contain fourth and fifth columns aligned with 10 the columns required by Paragraph (A) that show, for each row required by Paragraph (A): 11

12 (i) the "Local Revenue per Student," which is computed by multiplying the district's total taxable value of 13 property, as certified by the chief appraiser for the applicable 14 15 school year under Section 26.01, Tax Code, and as adjusted to reflect changes made by the chief appraiser as of the time the 16 notice is prepared, by the total tax rate, and dividing the product 17 by the number of students in average daily attendance in the 18 19 district for the applicable school year; and

(ii) the "State Revenue per Student," which 20 is computed by determining the amount of state aid received or to be 21 received by the district under Chapters 43, 46, and 48 and dividing 22 23 that amount by the number of students in average daily attendance in 24 the district for the applicable school year; and

(C) contain an asterisk after each calculation 25 26 for "Interest & Sinking Fund" and a footnote to the section that, in reduced type, states "The Interest & Sinking Fund tax revenue is 27

1 used to pay for bonded indebtedness on construction, equipment, or 2 both. The bonds, and the tax rate necessary to pay those bonds, were 3 approved by the voters of this district.";

4 (6) contain a section entitled "Comparison of Proposed
5 Levy with Last Year's Levy on Average Residence," which must:

(A) show in rows the information described by
Subparagraphs (i)-(iv), rounded to the nearest dollar, for columns
entitled "Last Year" and "This Year":

9 (i) "Average Market Value of Residences,"
10 determined using the same group of residences for each year;

"Average Taxable Value of Residences," 11 (ii) determined after taking into account the limitation on 12 the appraised value of residences under Section 23.23, Tax Code, and 13 14 after subtracting all homestead exemptions applicable in each year, other than exemptions available only to disabled persons, [or] 15 persons 65 years of age or older or their surviving spouses, or 16 17 persons 80 years of age or older or their surviving spouses, and using the same group of residences for each year; 18

19 (iii) "Last Year's Rate Versus Proposed 20 Rate per \$100 Value"; and

(iv) "Taxes Due on Average Residence,"
determined using the same group of residences for each year; and
(B) contain the following information: "Increase
(Decrease) in Taxes" expressed in dollars and cents, which is
computed by subtracting the "Taxes Due on Average Residence" for
the preceding tax year from the "Taxes Due on Average Residence" for
the current tax year;

1 (7) contain the following statement in bold print: 2 "Under state law, the dollar amount of school taxes imposed on the 3 residence of a person 65 years of age or older or of the surviving 4 spouse of such a person, if the surviving spouse was 55 years of age 5 or older when the person died, may not be increased above the amount 6 paid in the first year after the person turned 65, regardless of 7 changes in tax rate or property value.";

8 (8) contain the following statement in bold print: 9 "Notice of Voter-Approval Rate: The highest tax rate the district 10 can adopt before requiring voter approval at an election is (the 11 school district voter-approval rate determined under Section 12 26.08, Tax Code). This election will be automatically held if the 13 district adopts a rate in excess of the voter-approval rate of (the 14 school district voter-approval rate)."; [and]

15 (9) contain a section entitled "Fund Balances," which must include the estimated amount of interest and sinking fund 16 17 balances and the estimated amount of maintenance and operation or general fund balances remaining at the end of the current fiscal 18 19 year that are not encumbered with or by corresponding debt obligation, less estimated funds necessary for the operation of the 20 21 district before the receipt of the first payment under Chapter 48 in the succeeding school year; and 22

23 (10) contain the following statement in bold 24 print: "Under state law, the residence of a person 80 years of age 25 or older or of the surviving spouse of such a person, if the 26 surviving spouse was 55 years of age or older when the person died, 27 is exempt from taxes."

1 SECTION 8. Section 46.071, Education Code, is amended by 2 adding Subsection (a-2) and amending Subsections (b) and (c) to 3 read as follows:

H.B. No. 1762

4 (a-2) Beginning with the 2022-2023 school year, in addition 5 to state aid a school district is entitled to under Subsection (a), a school district is also entitled to additional state aid under 6 this subchapter to the extent that state and local revenue used to 7 8 service debt eligible under this chapter is less than the state and local revenue that would have been available to the district under 9 this chapter as it existed on September 1, 2021, if the residence 10 homestead exemption for a person 80 years of age or older or the 11 12 person's surviving spouse under Section 1-b(t), Article VIII, Texas Constitution, as proposed by the 87th Legislature, Regular Session, 13 14 2021, had not been adopted.

15 (b) Subject to Subsections (c)-(e), additional state aid under this section is equal to the amount by which the loss of local 16 17 interest and sinking revenue for debt service attributable to the increase in the residence homestead exemption under Section 1-b(c), 18 19 Article VIII, Texas Constitution, and the additional limitation on tax increases under Section 1-b(d) of that article as proposed by 20 S.J.R. 1, 84th Legislature, Regular Session, 2015, and the 21 residence homestead exemption under Section 1-b(t), Article VIII, 22 Texas Constitution, as proposed by the 87th Legislature, Regular 23 24 Session, 2021, is not offset by a gain in state aid under this 25 chapter.

26 (c) For the purpose of determining state aid under
 27 <u>Subsection (a) or (a-2)</u> [this section], local interest and sinking

1 revenue for debt service is limited to revenue required to service 2 debt eligible under this chapter as of September 1, 2015, <u>or as of</u> 3 <u>September 1, 2021, respectively</u>, including refunding of <u>the</u> 4 <u>applicable</u> [that] debt, subject to Section 46.061. The limitation 5 imposed by Section 46.034(a) does not apply for the purpose of 6 determining state aid under <u>Subsection (a) or (a-2)</u> [this section]. 7 SECTION 9. Subchapter F, Chapter 48, Education Code, is

amended by adding Section 48.2541 to read as follows:

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H.B. No. 1762

9 Sec. 48.2541. ADDITIONAL STATE AID FOR HOMESTEAD EXEMPTION. 10 (a) Beginning with the 2022-2023 school year, a school district is entitled to additional state aid to the extent that state and local 11 12 revenue under this chapter and Chapter 49 is less than the state and local revenue that would have been available to the district under 13 Chapter 49 and this chapter as those chapters existed on September 14 1, 2021, if the residence homestead exemption for a person 80 years 15 of age or older or the person's surviving spouse under Section 16 1-b(t), Article VIII, Texas Constitution, as proposed by the joint 17 resolution to add that subsection adopted by the 87th Legislature, 18 19 Regular Session, 2021, had not been adopted.

20 <u>(b) The lesser of the school district's currently adopted</u> 21 <u>maintenance and operations tax rate or the adopted maintenance and</u> 22 <u>operations tax rate for the 2021 tax year is used for the purpose of</u> 23 <u>determining additional state aid under Subsection (a).</u>

24 SECTION 10. Section 403.302(d-1), Government Code, is 25 amended to read as follows:

26 (d-1) For purposes of Subsection (d), a residence homestead
 27 that receives an exemption under Section <u>11.13(v) or (w)</u>, 11.131,

H.B. No. 1762
1 11.133, or 11.134, Tax Code, in the year that is the subject of the
2 study is not considered to be taxable property.

3 SECTION 11. The exemptions from ad valorem taxation of a 4 residence homestead authorized by Sections 11.13(v) and (w), Tax 5 Code, as added by this Act, apply only to taxes imposed beginning 6 with the 2022 tax year.

7 SECTION 12. This Act takes effect January 1, 2022, but only 8 if the constitutional amendment proposed by the 87th Legislature, 9 Regular Session, 2021, to exempt from ad valorem taxation the total 10 market value of the residence homesteads of certain elderly persons 11 and their surviving spouses is approved by the voters. If that 12 constitutional amendment is not approved by the voters, this Act 13 has no effect.