By: Oliverson H.B. No. 1777

A BILL TO BE ENTITLED

1 AN ACT

- 2 relating to disclosures and standards required for certain annuity
- 3 transactions and benefits under certain annuity contracts.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 5 SECTION 1. Section 1107.055, Insurance Code, is amended to
- 6 read as follows:
- 7 Sec. 1107.055. INTEREST RATE. The interest rate used in
- 8 determining minimum nonforfeiture amounts shall be an annual rate
- 9 of interest determined as the lesser of three percent per annum and
- 10 the following, which must be specified in the contract if the
- 11 interest rate will be redetermined:
- 12 (1) the five-year Constant Maturity Treasury Rate
- 13 reported by the Federal Reserve as of a date, or average over a
- 14 period, rounded to the nearest 1/20th of one percent, specified in
- 15 the contract no longer than 15 months prior to the contract issue
- 16 date or redetermination date under Subdivision (4);
- 17 (2) reduced by 125 basis points;
- 18 (3) where the resulting interest rate is not less than
- 19 0.15 [one] percent; and
- 20 (4) the interest rate shall apply for an initial
- 21 period and may be redetermined for additional periods. The
- 22 redetermination date, basis, and period, if any, shall be stated in
- 23 the contract. As used in this section, basis is the date, or
- 24 average over a specified period, which produces the five-year

- 1 Constant Maturity Treasury Rate to be used at each redetermination
- 2 date.
- 3 SECTION 2. Section 1115.001, Insurance Code, is amended to
- 4 read as follows:
- 5 Sec. 1115.001. PURPOSE. The purpose of this chapter is to
- 6 require an agent to act in the best interest of the consumer when
- 7 making a recommendation of an [establish standards and procedures
- 8 regarding recommendations made to a consumer that result in a
- 9 transaction involving] annuity [products,] and to require insurers
- 10 to establish <u>and maintain</u> a system to supervise those
- 11 recommendations \underline{so} [$_{7}$ to ensure] that the insurance needs and
- 12 financial objectives of the consumer as of the time of the
- 13 transaction are effectively [appropriately] addressed.
- 14 SECTION 3. Section 1115.002, Insurance Code, is amended by
- 15 amending Subdivisions (2-a), (3), (4), and (5) and adding
- 16 Subdivisions (2-b), (2-c), (3-a), (3-b), (3-c), and (3-d) to read
- 17 as follows:
- 18 (2-a) "Cash compensation" means a discount,
- 19 concession, fee, service fee, commission, sales charge, loan,
- 20 override, or cash benefit received by an agent from an insurer,
- 21 intermediary, or consumer in connection with the recommendation or
- 22 sale of an annuity.
- 23 (2-b) "Consumer profile information" means
- 24 information that is reasonably appropriate to determine whether a
- 25 recommendation addresses the consumer's financial situation,
- 26 insurance needs, and financial objectives, including the
- 27 following:

1	(A) age;
2	(B) annual income;
3	(C) existing assets and financial products,
4	including investment, annuity, and insurance holdings;
5	(D) financial situation and needs, including
6	debts and other obligations;
7	(E) financial experience;
8	(F) financial objectives;
9	(G) financial resources used to fund the annuity;
10	(H) financial time horizon;
11	(I) insurance needs;
12	(J) intended use of the annuity;
13	(K) liquid net worth;
14	(L) liquidity needs;
15	(M) risk tolerance, including willingness to
16	accept non-guaranteed elements in the annuity; and
17	(N) tax status.
18	(2-c) "Continuing education provider" means a person
19	authorized to offer continuing education courses under Chapter
20	4004.
21	(3) "Insurer" means a company authorized to engage in
22	the business of life insurance and annuities in this state, and
23	includes a fraternal benefit society operating under Chapter 885.
24	(3-a) "Intermediary" means an entity contracted
25	directly with an insurer or with another entity contracted with an
26	insurer to facilitate the sale of the insurer's annuities by
27	agents.

- 1 (3-b) "Material conflict of interest" means a 2 financial interest of an agent in the sale of an annuity that a reasonable person would expect to influence the impartiality of a 3

recommendation. The term does not include cash or noncash

- 5 compensation paid to an agent.
- (3-c) "Noncash compensation" means any form of 6 7 compensation that is not cash compensation, including health
- 8 insurance, office rent, office support, and retirement benefits.
- (3-d) "Non-guaranteed element" means a premium, 9
- 10 credited interest rate, including any bonus, benefit, value,
- dividend, non-interest based credit, or charge, or an element of a 11
- 12 formula used to determine any of those elements, that is determined
- at the discretion of the insurer and is not guaranteed at issue. The 13
- term includes an element that is calculated using an element that is 14
- determined at the discretion of the insurer and is not guaranteed at 15
- 16 issue.

- 17 (4)"Recommendation" means advice provided by
- agent, or an insurer if no agent is involved, to an individual 18
- 19 consumer that <u>is intended to result or does result</u> [results] in a
- 20 purchase, exchange, or replacement of an annuity made in accordance
- with that advice. The term does not include a general communication 21
- 22 to the public, any generalized customer service assistance or
- administrative support, any general educational information or 23
- 24 tools, a prospectus, or any other product or sales material.
- (5) "Replacement" means a transaction in which a new 25
- 26 annuity [policy or contract] is to be purchased and the proposing
- agent, or the proposing insurer regardless of whether [if] an agent 27

- 1 is [not] involved, knows or should know that, by reason of the
- 2 transaction, an existing annuity or other insurance policy [or
- 3 contract] has been or is to be:
- 4 (A) lapsed, forfeited, surrendered or partially
- 5 surrendered, assigned to the replacing insurer, or otherwise
- 6 terminated;
- 7 (B) converted to reduced paid-up insurance,
- 8 continued as extended term insurance, or otherwise reduced in value
- 9 by the use of nonforfeiture benefits or other policy values;
- 10 (C) amended so as to effect either a reduction in
- 11 benefits or in the term for which coverage would otherwise remain in
- 12 force or for which benefits would be paid;
- 13 (D) reissued with any reduction in cash value; or
- 14 (E) used in a financed purchase.
- 15 SECTION 4. Section 1115.003, Insurance Code, is amended to
- 16 read as follows:
- Sec. 1115.003. APPLICABILITY; EXEMPTIONS. (a) This
- 18 chapter applies to any sale of [recommendation to purchase,
- 19 replace, or exchange] an annuity [that:
- 20 [(1) is made to a consumer by an agent, or an insurer
- 21 if an agent is not involved; and
- [(2) results in the recommended purchase,
- 23 replacement, or exchange].
- 24 (b) Unless otherwise specifically included, this chapter
- 25 does not apply to transactions involving:
- 26 (1) direct response solicitations if there is no
- 27 recommendation based on information collected from the consumer

- 1 under this chapter; [or]
- 2 (2) contracts used to fund:
- 3 (A) an employee pension benefit plan or employee
- 4 welfare benefit plan covered by the Employee Retirement Income
- 5 Security Act of 1974 (29 U.S.C. Section 1001 et seq.);
- 6 (B) a plan described by Section 401(a), 401(k),
- 7 403(b), 408(k), or 408(p), Internal Revenue Code of 1986, if
- 8 established or maintained by an employer;
- 9 (C) a government or church plan, as defined by
- 10 Section 414, Internal Revenue Code of 1986, a government or church
- 11 welfare benefit plan, or a deferred compensation plan of a state or
- 12 local government or tax exempt organization described under Section
- 13 457, Internal Revenue Code of 1986; or
- 14 (D) a nonqualified deferred compensation
- 15 arrangement established or maintained by an employer or plan
- 16 sponsor;
- 17 (3) $[\frac{E}{E}]$ settlements of or assumptions of
- 18 liabilities associated with personal injury litigation or any
- 19 dispute or claim resolution process; or
- 20 (4) $[\frac{F}{F}]$ prepaid funeral benefits contracts, as
- 21 defined by Chapter 154, Finance Code.
- SECTION 5. Section 1115.004, Insurance Code, is amended to
- 23 read as follows:
- Sec. 1115.004. NO CAUSE OF ACTION CREATED. This chapter may
- 25 not be construed to create or imply a private cause of action
- 26 against an agent or insurer or to subject an agent or insurer to
- 27 civil liability for a violation of:

1 (1) this chapter or a rule adopted under this chapter; 2 or 3 (2) a standard governing the conduct of a fiduciary or a fiduciary relationship. 4 SECTION 6. Subchapter B, Chapter 1115, Insurance Code, is 5 amended by adding Sections 1115.0505, 1115.0506, 1115.0507, and 6 7 1115.0508 to read as follows: 8 Sec. 1115.0505. AGENTS EXERCISING MATERIAL CONTROL. (a) This subchapter applies to each agent who: 9 10 (1) exercises material control or influence in making a recommendation or sale; and 11 12 (2) receives direct compensation as a result of the recommendation or sale, regardless of whether the agent has direct 13 14 contact with the consumer. 15 (b) Activities that do not constitute material control or influence include providing or delivering marketing or educational 16 17 materials, product wholesaling or other back office product support, general supervision of an agent, and similar activities. 18 19 Sec. 1115.0506. TRANSACTIONS NOT BASED ON RECOMMENDATION; CERTAIN EXEMPTIONS FROM SUBCHAPTER. An agent does not have an 20 obligation to a consumer under Section 1115.0513 if: 21 22 (1) the agent does not make a recommendation; (2) the agent makes a recommendation based on 23 24 materially inaccurate information provided by the consumer; 25 (3) the consumer refuses to provide consumer profile 26 information; or

(4) the consumer enters into an annuity transaction

- 1 that is not based on the recommendation from the agent or the
- 2 insurer.
- 3 Sec. 1115.0507. INSURER OBLIGATIONS. (a) Notwithstanding
- 4 Section 1115.0506, an insurer's issuance of an annuity must be
- 5 reasonable under the circumstances known to the insurer at the time
- 6 the annuity is issued.
- 7 (b) If there is no agent involved in an annuity transaction,
- 8 the obligations described in this subchapter apply to the insurer
- 9 that recommends or sells the annuity in the same way those
- 10 obligations would apply to an agent.
- 11 Sec. 1115.0508. ADDITIONAL LICENSURE NOT REQUIRED. Nothing
- 12 in this subchapter may be construed to require an agent to obtain a
- 13 license other than the license described by Chapter 4054.
- SECTION 7. The heading to Section 1115.051, Insurance Code,
- 15 is amended to read as follows:
- 16 Sec. 1115.051. BEST-INTEREST OBLIGATION [SUITABILITY OF
- 17 ANNUITY PRODUCT REQUIRED].
- SECTION 8. Sections 1115.051(a) and (b), Insurance Code,
- 19 are amended to read as follows:
- 20 (a) When making a recommendation of an annuity, an agent
- 21 shall act in the best interest of the consumer under the
- 22 circumstances known to the agent at the time the recommendation is
- 23 made, without placing the agent's or the insurer's financial
- 24 interest ahead of the consumer's interest [In recommending to a
- 25 consumer the purchase of an annuity or the exchange of an annuity
- 26 that results in another insurance transaction or series of
- 27 insurance transactions, the agent, or the insurer if an agent is not

involved, must have a reasonable basis to believe that: 1 [(1) the recommendation is suitable for the consumer 2 on the basis of the facts disclosed by the consumer as to the 3 consumer's investments and other insurance products and as to the 4 5 consumer's financial situation and needs, including the consumer's suitability information; 6 (2) the consumer has been reasonably informed of 7 8 various features of the annuity, such as the potential surrender period and the surrender charge, any potential tax penalty if the 10 consumer sells, exchanges, surrenders, or annuitizes the annuity, mortality and expense fees, investment advisory fees, potential 11 charges for and features of riders, limitations on interest 12 returns, insurance and investment components, and market risk; 13 (3) the consumer would benefit from certain features 14 15 of the annuity, such as tax-deferred growth, annuitization, or a death or living benefit; 16 17 [(4) the particular annuity as a whole, the underlying subaccounts to which funds are allocated at the time of the purchase 18 or exchange of the annuity, and any riders or similar product 19 enhancements are suitable, and, in the case of an exchange or 20 21 replacement, the transaction as a whole is suitable, for the particular consumer based on the consumer's suitability 22 information; and 23 24 [(5) in the case of an exchange or replacement of an 25 annuity, the exchange or replacement is suitable, including taking 26 into consideration whether the consumer: (A) will incur a surrender charge, be subject to 27

- 1 the commencement of a new surrender period, lose existing benefits
- 2 such as death, living, or other contractual benefits, or be subject
- 3 to increased fees, investment advisory fees, or charges for riders
- 4 or similar product enhancements;
- 5 [(B) would benefit from product enhancements and
- 6 improvements; and
- 7 [(C) has had another annuity exchange or
- 8 replacement, and in particular, an exchange or replacement in the
- 9 preceding 36 months].
- 10 (b) An agent is presumed to act in the best interest of the
- 11 consumer if the agent satisfies the care, disclosure, conflict of
- 12 interest, and documentation obligations described by this
- 13 subchapter [Before the execution of a purchase, exchange, or
- 14 replacement of an annuity resulting from a recommendation, an
- 15 agent, or an insurer if an agent is not involved, shall make
- 16 reasonable efforts to obtain the consumer's suitability
- 17 <u>information</u>].
- SECTION 9. Subchapter B, Chapter 1115, Insurance Code, is
- 19 amended by adding Sections 1115.0513, 1115.0514, 1115.0515, and
- 20 1115.0516 to read as follows:
- Sec. 1115.0513. CARE OBLIGATION. (a) In making a
- 22 recommendation, an agent shall exercise reasonable diligence,
- 23 care, and skill to:
- 24 (1) obtain consumer profile information from the
- 25 consumer before making the recommendation of an annuity;
- 26 (2) know the consumer's financial situation, insurance
- 27 needs, and financial objectives;

(3) understand the available recommendation options 1 2 available to the agent; (4) consider the types of products the agent is 3 authorized and licensed to recommend or sell that address the 4 5 consumer's financial situation, insurance needs, and financial 6 objectives; 7 (5) have a reasonable basis to believe the recommendation addresses the consumer's financial situation, 8 insurance needs, and financial objectives over the life of the 9 10 product, in light of the consumer profile information; (6) have a reasonable basis to believe the consumer 11 12 would benefit from certain features of the annuity, such as annuitization, a death or living benefit, or other 13 14 insurance-related feature; and 15 (7) communicate the basis of the recommendation. 16 (b) Subsection (a) does not require: 17 (1) analysis or consideration of a product outside the authority and license of the agent; 18 19 (2) analysis or consideration of a product or strategy that is an alternative to an annuity; 20 21 (3) recommendation of the annuity with the lowest 22 one-time or multiple occurrence compensation structure; or (4) ongoing monitoring of the consumer's financial 23 24 situation. (c) The agent shall consider consumer profile information, 25 26 characteristics of the insurer, and product costs, rates, benefits,

and features in determining whether an annuity effectively

- 1 addresses the consumer's financial situation, insurance needs, and
- 2 financial objectives. The agent may place varying levels of
- 3 importance on each of those factors based on the facts and
- 4 circumstances of a particular case, but may not consider one factor
- 5 in isolation.
- 6 (d) In the case of an exchange or replacement of an annuity,
- 7 the agent shall consider the whole transaction, including whether:
- 8 <u>(1) the consumer will incur a surrender charge, be</u>
- 9 subjected to the commencement of a new surrender period, lose
- 10 existing benefits such as death, living, or other contractual
- 11 benefits, or be subject to increased fees, investment advisory
- 12 fees, or charges for riders and similar product enhancements;
- 13 (2) the replacing product would substantially benefit
- 14 the consumer in comparison to the replaced product over the life of
- 15 the product; and
- 16 (3) the consumer has had an annuity exchange or
- 17 replacement in the preceding 60 months.
- 18 (e) This section applies to an annuity as a whole,
- 19 including:
- 20 (1) underlying subaccounts to which money is allocated
- 21 at the time of the purchase or exchange of an annuity; and
- 22 (2) any riders and similar product enhancements.
- 23 (f) An agent shall be held to standards applicable to an
- 24 agent with similar authority and licensure with respect to the
- 25 requirements of this section. This section does not create a
- 26 fiduciary obligation or relationship and only creates a regulatory
- 27 obligation. This section does not affect any ongoing monitoring

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obligation an agent may have under a fiduciary, consulting,
 1
   investment advising, or financial planning agreement between the
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   consumer and the agent.
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          Sec. 1115.0514. DISCLOSURE OBLIGATION. (a) Before the
   recommendation or sale of an annuity, an agent shall provide a
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   disclosure to the consumer on a form prescribed by the commissioner
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   by rule.
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          (b) The prescribed form must be substantially similar to the
   National Association of Insurance Commissioners Insurance Agent
   Disclosure for Annuities form. The form must include:
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               (1) a <u>description of the scope and terms of the agent's</u>
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   relationship with the consumer and role in the transaction;
               (2) an affirmative statement on whether the agent is
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   licensed and authorized to sell:
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                    (A) fixed annuities;
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                    (B) fixed indexed annuities;
17
                    (C) variable annuities;
                    (D) life insurance;
18
19
                    (E) mutual funds;
20
                    (F) stocks and bonds; or
21
                    (G) certificates of deposit;
22
               (3) a statement describing the insurers for whom the
   agent is authorized, contracted or appointed, or otherwise able to
23
24
   sell insurance products, described as follows:
                    (A) one insurer;
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(C) two or more insurers though primarily

(B) two or more insurers; or

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- 1 contracted with one insurer;
- 2 (4) a description of the sources and types of cash
- 3 compensation and noncash compensation to be received by the agent,
- 4 including whether the agent is to be compensated for the sale of a
- 5 recommended annuity by commission as part of premium or other
- 6 remuneration received from the insurer, intermediary, or other
- 7 agent or by fee as a result of a contract for advice or consulting
- 8 services; and
- 9 (5) a notice of the consumer's right to request
- 10 additional information regarding cash compensation under
- 11 Subsection (c).
- 12 <u>(c) On request of the consumer or the consumer's designated</u>
- 13 representati<u>ve, an agent shall disclose:</u>
- 14 (1) a reasonable estimate of the amount of cash
- 15 compensation to be received by the agent, which may be stated as a
- 16 range of amounts or percentages; and
- 17 (2) whether the cash compensation is a one-time or
- 18 multiple occurrence amount, and if a multiple occurrence amount,
- 19 the frequency and amount of occurrence, which may be stated as a
- 20 range of amounts or percentages.
- 21 (d) Prior to or at the time of the recommendation or sale of
- 22 an annuity, the agent must have a reasonable basis to believe the
- 23 consumer has been informed of the features of the annuity,
- 24 including:
- 25 (1) the potential surrender period and surrender
- 26 charge;
- 27 (2) the potential tax penalty if the consumer sells

1	exchanges, surrenders, or annuitizes the annuity;
2	(3) mortality and expense fees;
3	(4) investment advisory fees;
4	(5) annual fees;
5	(6) potential charges for and features of riders or
6	other options of the annuity;
7	(7) limitations on interest returns;
8	(8) potential changes in non-guaranteed elements of
9	the annuity;
10	(9) insurance and investment components; and
11	(10) market risk.
12	Sec. 1115.0515. CONFLICT OF INTEREST OBLIGATION. (a) An
13	agent shall take reasonable steps to discover a material conflict
14	of interest, including a material conflict of interest related to
15	an ownership interest.
16	(b) An agent shall:
17	(1) identify and avoid a material conflict of
18	<pre>interest; or</pre>
19	(2) reasonably manage and disclose the conflict.
20	Sec. 1115.0516. DOCUMENTATION OBLIGATION. At the time of
21	the recommendation or sale, an agent shall:
22	(1) make a written record of the recommendation and
23	the basis for the recommendation;
24	(2) if applicable, obtain a statement signed by the
25	consumer on a form prescribed by the commissioner by rule that is
26	substantially similar to the National Association of Insurance
27	Commissioners Consumer Refusal to Provide Information form

- 1 <u>documenting:</u>
- 2 (A) a consumer's refusal to provide consumer
- 3 profile information; and
- 4 (B) a consumer's understanding of the
- 5 ramifications of failing to provide consumer profile information or
- 6 providing insufficient consumer profile information; and
- 7 (3) if a consumer decides to enter into an annuity
- 8 transaction that is not based on the agent's recommendation, obtain
- 9 a statement signed by the consumer on a form prescribed by the
- 10 commissioner by rule that is substantially similar to the National
- 11 Association of Insurance Commissioners Consumer Decision to
- 12 Purchase an Annuity Not Based on a Recommendation, acknowledging
- 13 that the annuity transaction is not recommended.
- 14 SECTION 10. Section 1115.052, Insurance Code, is amended by
- amending Subsections (a), (b), (c), and (d) and adding Subsections
- 16 (b-1) and (c-1) to read as follows:
- 17 (a) Except as provided in Section 1115.0506, an insurer may
- 18 not issue an annuity recommended to a consumer unless there is a
- 19 reasonable basis to believe the annuity would effectively address
- 20 the consumer's financial situation, insurance needs, and financial
- 21 <u>objectives based on the consumer's consumer profile information</u>
- 22 [Each insurer shall establish supervision that is reasonably
- 23 designed to achieve the insurer's and the insurer's agents'
- 24 compliance with this chapter].
- 25 (b) Each [An] insurer shall establish and maintain a [may
- 26 comply with Subsection (a) by establishing and maintaining the
- 27 insurer's own] supervision system that is reasonably designed to

- 1 achieve the insurer's and the insurer's agent's compliance with this
- 2 chapter, including [under which, at a minimum, the insurer]:
- 3 (1) <u>establishing</u> and <u>maintaining</u> [<u>maintains</u>]
- 4 reasonable procedures to inform the insurer's agents of the
- 5 requirements of this chapter and incorporating [incorporates] the
- 6 requirements of this chapter into relevant agent training manuals;
- 7 (2) <u>establishing</u> and <u>maintaining</u> [<u>establishes</u>]
- 8 standards for agent product training and establishing and
- 9 maintaining [maintains] reasonable procedures to require the
- 10 insurer's agents to comply with the requirements of Section
- 11 1115.056;
- 12 (3) providing [provides] product-specific training
- 13 and training materials that explain all material features of the
- 14 insurer's annuity products to the insurer's agents;
- 15 (4) establishing and maintaining [maintains]
- 16 procedures to review each recommendation electronically,
- 17 physically, or otherwise before the issuance of an annuity that:
- 18 (A) are designed to ensure that there is a
- 19 reasonable basis to determine that the recommended annuity would
- 20 effectively address the consumer's financial situation, insurance
- 21 needs, and financial objectives [a recommendation is suitable]; and
- 22 (B) may:
- (i) include the application of a screening
- 24 system to identify selected transactions for additional review; and
- 25 (ii) be designed to require additional
- 26 review only of those transactions identified for additional review
- 27 by the selection criteria;

- H.B. No. 1777 1 (5) establishing and maintaining [maintains] reasonable procedures, such as confirmation of consumer profile 2 [suitability] information, systematic customer surveys, agent and 3 consumer interviews, confirmation letters, agent statements or 4 attestations, and programs of internal monitoring, to detect 5 recommendations that are not in compliance with Sections 1115.0505 6 through 1115.051 and Sections 1115.0521 and 1115.054 [suitable], 7 8 which may include [involve] applying sampling procedures or confirming consumer profile [suitability] information after the 9 10 issuance or delivery of the annuity; [and] (6) <u>establishing</u> and <u>maintaining</u> reasonable 11 12 procedures to assess, before or on issuance or delivery of an annuity, whether an agent has provided to the consumer the 13 14 information required to be provided under this subchapter; 15 (7) establishing and maintaining reasonable procedures to identify and address suspicious consumer refusals to 16
- (8) establishing and 18 maintaining reasonable 19 procedures to identify and eliminate sales contests, sales quotas, bonuses, or noncash compensation that are based on the sale of 20 specific annuities within a limited period of time; and 21

provide consumer profile information;

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(9) annually providing [provides] a written report to 22 the insurer's senior management, including to the senior manager 23 24 responsible for audit functions, that details a review, with appropriate testing, reasonably designed to determine the 25 26 effectiveness of the supervision system, the exceptions found, and any corrective action taken or recommended. 27

- 1 (b-1) Subsection (b)(8) does not prohibit the receipt by
- 2 employees of health insurance, office rent, office support,
- 3 retirement benefits, or other employee benefits so long as those
- 4 benefits are not based on the volume of sales of a specific annuity
- 5 within a limited period of time.
- 6 (c) This subsection and Subsection (c-1) do [does] not
- 7 prohibit an insurer from contracting for the performance of a
- 8 function, including maintenance of procedures, required by
- 9 Subsection (b). An insurer is responsible for taking appropriate
- 10 corrective action and may be subject to sanctions and penalties
- 11 under Section 1115.102 regardless of whether the insurer contracts
- 12 for performance of a function and regardless of whether the insurer
- 13 complies with Subsection (c-1).
- 14 (c-1) An insurer's supervision system under Subsection (b)
- 15 must include the supervision of contractual performance under this
- 16 subsection that includes, at a minimum:
- 17 (1) annually obtaining certification that complies
- 18 with Section 1115.053 from a senior manager who represents that the
- 19 contracted function is properly performed; and
- 20 (2) monitoring and, as appropriate, conducting audits
- 21 to ensure that the contracted function is properly performed.
- 22 (d) An insurer is not required by this section to include in
- 23 the supervision system:
- 24 (1) an agent's recommendations to consumers of
- 25 products other than the annuities offered by the insurer; or
- 26 (2) consideration of or comparison to options
- 27 available to the agent or compensation relating to those options

- 1 other than annuities or other products offered by the insurer.
- 2 SECTION 11. Subchapter B, Chapter 1115, Insurance Code, is
- 3 amended by adding Section 1115.0521 to read as follows:
- 4 Sec. 1115.0521. PROHIBITED PRACTICES. An agent or insurer
- 5 may not dissuade or attempt to dissuade a consumer from:
- 6 (1) truthfully responding to an insurer's request for
- 7 <u>confirmation of consumer profile information;</u>
- 8 (2) filing a complaint; or
- 9 (3) cooperating with the investigation of a complaint.
- SECTION 12. Section 1115.053, Insurance Code, is amended to
- 11 read as follows:
- 12 Sec. 1115.053. CERTIFICATION REQUIREMENTS. A person may
- 13 not provide a certification under Section 1115.052(c-1)(1)
- 14 $[\frac{1115.052(c)(1)}{}]$ unless the person:
- 15 (1) is a senior manager with responsibility for the
- 16 delegated functions; and
- 17 (2) has a reasonable basis for making the
- 18 certification.
- 19 SECTION 13. Section 1115.054, Insurance Code, is amended to
- 20 read as follows:
- 21 Sec. 1115.054. <u>SAFE HARBOR</u> [COMPLIANCE WITH CERTAIN
- 22 NATIONAL STANDARDS]. (a) Recommendations and [Subject to
- 23 Subsection (c), sales of annuities made in compliance with
- 24 comparable standards [the conduct rules of the Financial Industry
- 25 Regulatory Authority (FINRA) relating to suitability and
- 26 supervision of annuity transactions, or the rules of another
- 27 national organization recognized by the commissioner, satisfy the

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- 1 requirements of this chapter. This section applies to
- 2 recommendations and [FINRA member broker-dealer] sales of
- 3 [variable annuities and fixed] annuities made by a financial
- 4 professional in compliance with business rules, controls, and
- 5 procedures that satisfy a comparable standard even if such standard
- 6 would not otherwise apply to the product or recommendation at issue
- 7 [if the suitability and supervision conduct rules are similar to
- 8 those applied to variable annuity sales].
- 9 (b) This section does not affect or limit the commissioner's
- 10 ability to enforce or investigate under this chapter.
- 11 (c) This section does not limit the insurer's obligation to
- 12 comply with Section 1115.052(a), although the insurer may base its
- 13 analysis on information received from either the financial
- 14 professional or the entity supervising the financial professional.
- 15 <u>(d)</u> Subsection (a) applies only if the insurer:
- 16 (1) using information collected in the normal course
- 17 of the insurer's business, monitors the relevant conduct of the
- 18 financial professional or the entity responsible for supervising
- 19 the financial professional, such as the financial professional's
- 20 [FINRA member] broker-dealer or an investment adviser registered
- 21 under federal or state securities laws [using information collected
- 22 in the normal course of the insurer's business]; and
- 23 (2) provides to the entity responsible for supervising
- 24 the financial professional, such as the financial professional's
- 25 [FINRA member] broker-dealer or investment adviser registered
- 26 <u>under federal or state securities laws</u>, information and reports
- 27 that are reasonably appropriate to assist the entity in maintaining

- 1 [broker-dealer to maintain] the entity's [broker-dealer's]
- 2 supervision system.
- 3 (e) For purposes of this section, "financial professional"
- 4 means an agent that is regulated and acting as:
- 5 (1) a broker-dealer registered under federal or state
- 6 <u>securities laws or a registered representative of a broker-dealer;</u>
- 7 (2) an investment adviser registered under federal or
- 8 state securities laws or an investment adviser representative
- 9 associated with the federal or state registered investment adviser;
- 10 <u>or</u>
- 11 (3) a plan fiduciary under Section 3(21), Employee
- 12 Retirement Income Security Act of 1974 (29 U.S.C. Section 1002(21))
- or a fiduciary under Section 4975(e)(3), Internal Revenue Code of
- 14 1986.
- (f) For purposes of this section, "comparable standards"
- 16 means:
- 17 (1) with respect to a broker-dealer or a registered
- 18 representative of a broker-dealer, applicable rules of the
- 19 Financial Industry Regulatory Authority (FINRA) or a successor
- 20 agency and the United States Securities and Exchange Commission
- 21 pertaining to best interest obligations and supervision of annuity
- 22 recommendations and sales, including Regulation Best Interest (17
- 23 C.F.R. Section 240.151-1), including subsequent amendments or
- 24 successor regulations;
- 25 (2) with respect to an investment adviser registered
- 26 under federal or state securities laws or an investment adviser
- 27 representative, the fiduciary duties and all other requirements

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- 1 imposed on those investment advisers or investment adviser
- 2 representatives by contract or under the Investment Advisers Act of
- 3 1940 (15 U.S.C. Section 80b-1 et seq.) or applicable state
- 4 securities law or regulations, including Form ADV (17 C.F.R.
- 5 Section 279.1), and interpretations; and
- 6 (3) with respect to a plan fiduciary or a fiduciary,
- 7 the duties, obligations, prohibitions, and all other requirements
- 8 attendant to that status under the Employee Retirement Income
- 9 Security Act of 1974 (29 U.S.C. Section 1001 et seq.) or the
- 10 Internal Revenue Code of 1986.
- 11 SECTION 14. Section 1115.055(a), Insurance Code, is amended
- 12 to read as follows:
- 13 (a) Each agent, general agent, independent agency, and
- 14 insurer shall maintain, or otherwise be able to make available to
- 15 the commissioner, records of the information collected from the
- 16 consumer, disclosures made to the consumer, including summaries of
- 17 oral disclosures, and other information used in making a
- 18 recommendation that was the basis for an insurance [a] transaction
- 19 subject to this chapter until the fifth anniversary of the date on
- 20 which the transaction is completed by the insurer.
- 21 SECTION 15. Section 1115.056, Insurance Code, is amended by
- 22 amending Subsections (a), (b), (d), and (f) and adding Subsection
- 23 (i-1) to read as follows:
- 24 (a) An agent may not solicit the sale of an annuity product
- 25 unless the agent has adequate knowledge of the product to recommend
- 26 the annuity and the agent is in compliance with the insurer's
- 27 standards for product training. An agent may rely on

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- 1 insurer-provided, product-specific training standards and
- 2 materials to comply with this subsection.
- 3 (b) An agent who engages in the sale of annuity products
- 4 must complete a one-time four-credit training course approved by
- 5 the department and provided by a continuing education provider.
- 6 (d) The training required by Subsection (b) must include
- 7 information on the following topics:
- 8 (1) the types of annuities and various classifications
- 9 of annuities;
- 10 (2) identification of the parties to an annuity;
- 11 (3) how product-specific [fixed, variable, and
- 12 indexed] annuity features [contract provisions] affect consumers;
- 13 (4) the application of income taxation of qualified
- 14 and nonqualified annuities;
- 15 (5) the primary uses of annuities; and
- 16 (6) appropriate <u>standard of conduct</u> sales practices,
- 17 replacement, and disclosure requirements.
- (f) A provider of an annuity training [a] course intended to
- 19 comply with Subsection (b) must register as a continuing education
- 20 provider in this state and comply with the rules and guidelines
- 21 applicable to agent continuing education courses provided by
- 22 Chapter 4004.
- 23 <u>(i-1) A course that is substantially similar to a course</u>
- 24 required by this section satisfies the requirement.
- 25 SECTION 16. The heading to Subchapter C, Chapter 1115,
- 26 Insurance Code, is amended to read as follows:
- 27 SUBCHAPTER C. MITIGATION; ENFORCEMENT

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- 1 SECTION 17. Section 1115.101, Insurance Code, is amended to
- 2 read as follows:
- 3 Sec. 1115.101. MITIGATION. An insurer is responsible for
- 4 compliance with this chapter. If a violation occurs because of the
- 5 action or inaction of the insurer or the insurer's agent, the
- 6 commissioner may:
- 7 (1) order:
- 8 (A) the insurer to take reasonable appropriate
- 9 corrective action for any consumer harmed by a failure to comply
- 10 with this chapter by the insurer, [or by] the insurer's agent, or an
- 11 entity contracted to perform the insurer's supervisory duties
- 12 [because of a violation of this chapter]; or
- 13 (B) a general agency, independent agency, or the
- 14 agent to take reasonably appropriate corrective action for any
- 15 consumer harmed by the agent's violation of this chapter; and
- 16 (2) impose appropriate sanctions as provided by
- 17 Section 1115.102.
- 18 SECTION 18. The following sections of the Insurance Code
- 19 are repealed:
- 20 (1) Section 1115.002(6);
- 21 (2) Sections 1115.051(c), (d), (e), and (f); and
- 22 (3) Section 1115.052(e).
- SECTION 19. (a) Not later than December 1, 2021, the Texas
- 24 Department of Insurance shall approve a training course for
- 25 purposes of Section 1115.056, Insurance Code, as amended by this
- 26 Act.
- 27 (b) Section 1115.056, Insurance Code, as amended by this

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- 1 Act, applies only to the sale of an annuity on or after January 1,
- 2 2022. The sale of an annuity before that date is governed by the law
- 3 as it existed immediately before the effective date of this Act, and
- 4 that law is continued in effect for that purpose.
- 5 (c) An agent who has completed an annuity training course
- 6 for purposes of Section 1115.056, Insurance Code, before January 1,
- 7 2022, may comply with Section 1115.056, Insurance Code, as amended
- 8 by this Act, by completing either:
- 9 (1) a new four-credit training course approved by the
- 10 Texas Department of Insurance under Subsection (a) of this section;
- 11 or
- 12 (2) an additional one-time one-credit training course
- 13 approved by the Texas Department of Insurance and provided by a
- 14 continuing education provider approved by the Texas Department of
- 15 Insurance on appropriate sales practices, replacement, and
- 16 disclosure requirements.
- 17 SECTION 20. (a) Section 1107.055, Insurance Code, as
- 18 amended by this Act, applies only to an annuity contract delivered,
- 19 issued for delivery, or renewed on or after January 1, 2022. An
- 20 annuity contract delivered, issued for delivery, or renewed before
- 21 January 1, 2022, is governed by the law as it existed immediately
- 22 before the effective date of this Act, and that law is continued in
- 23 effect for that purpose.
- (b) Chapter 1115, Insurance Code, as amended by this Act,
- 25 applies only to an annuity transaction that occurs on or after the
- 26 effective date of this Act. An annuity transaction that occurs
- 27 before the effective date of this Act is governed by the law as it

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- 2 law is continued in effect for that purpose.
- 3 SECTION 21. This Act takes effect September 1, 2021.