By: Klick, et al. H.B. No. 2055

Substitute the following for H.B. No. 2055:

By: Shaheen C.S.H.B. No. 2055

## A BILL TO BE ENTITLED

1 AN ACT

2 relating to investigations of child abuse and neglect and the

3 procedures for adding names to or removing names from the central

- 4 registry of child abuse and neglect.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF TEXAS:
- 6 SECTION 1. Section 261.002, Family Code, is amended by
- 7 amending Subsections (a) and (b) and adding Subsections (a-1),
- 8 (a-2), (a-3), and (b-1) to read as follows:
- 9 (a) The department shall establish and maintain a central
- 10 registry of the names of persons [individuals] found by the
- 11 department to have abused or neglected a child other than persons
- 12 whose case was assigned the severity code "Low". Except as required
- 13 for an investigation of a person working at a facility or family
- 14 home regulated under Chapter 42, Human Resources Code, or as
- 15 provided by Subsection (a-1), the department shall maintain the
- 16 person's name in the registry until:
- 17 (1) the fifth anniversary of the date of the finding
- 18 for a case assigned the severity code "Moderate";
- 19 (2) the 15th anniversary of the date of the finding for
- 20 <u>a case assigned the severity code "Serious";</u>
- 21 (3) the 30th anniversary of the date of the finding for
- 22 a case assigned the severity code "Severe" or the 15th anniversary
- 23 of the date of the finding if the court returned the child to the
- 24 child's home during the period within which the court must render a

- 1 final order under Chapter 263; and
- 2 (4) the 99th anniversary of the date of the finding for
- 3 <u>a case assigned the severity code "Near Fat</u>al" or "Fatal".
- 4 (a-1) If the department's finding of abuse or neglect is
- 5 sustained by an administrative law judge of the State Office of
- 6 Administrative Hearings, the department shall maintain the
- 7 person's name in the central registry until the 20th anniversary of
- 8 the date of the finding or the date designated under Subsection (a),
- 9 whichever is longer.
- 10 (a-2) If a person is found by the department to have
- 11 committed multiple acts of abuse or neglect and the findings are
- 12 <u>assigned different severity codes</u>, the department shall maintain
- 13 the person's name in the central registry until the latest date
- 14 applicable under Subsection (a) or (a-1).
- 15 <u>(a-3)</u> The department may not maintain a person's name in the
- 16 central registry after the date the department disposes of the case
- 17 records related to the investigation.
- 18 (b) The [executive] commissioner shall adopt rules
- 19 necessary to carry out this section. The rules shall:
- 20 (1) prohibit the department from making a finding of
- 21 abuse or neglect against a person in a case in which the department
- 22 is named managing conservator of a child who has a severe emotional
- 23 disturbance only because the child's family is unable to obtain
- 24 mental health services for the child;
- 25 (2) establish guidelines for reviewing the records in
- 26 the registry and removing those records in which the department was
- 27 named managing conservator of a child who has a severe emotional

- 1 disturbance only because the child's family was unable to obtain
- 2 mental health services for the child;
- 3 (3) require the department to remove a person's name
- 4 from the central registry maintained under this section not later
- 5 than the 10th business day after:
- 6 (A) the date the department receives notice that
- 7 a finding of abuse and neglect against the person is overturned in:
- 8  $\underline{\text{(i)}}$  [ $\frac{\text{(A)}}{\text{A}}$ ] an administrative review or an
- 9 appeal of the review conducted under Section 261.309(c);
- 10  $\underline{\text{(ii)}}$  [\frac{\text{(B)}}{}] a review or an appeal of the
- 11 review conducted by the office of consumer <u>relations</u> [affairs] of
- 12 the department; or
- (iii)  $[\frac{C}{C}]$  a hearing or an appeal
- 14 conducted by the State Office of Administrative Hearings; or
- 15 (B) the date the expungement review panel renders
- 16 <u>a decision to remove a person's name from the registry after</u>
- 17 conducting an expungement hearing under Subchapter G; and
- 18 (4) require the department to update any relevant
- 19 department files to reflect an overturned finding of abuse or
- 20 neglect against a person not later than the 10th business day after
- 21 the date the finding is overturned in a review, hearing, or appeal
- 22 described by Subdivision (3).
- 23 (b-1) The department shall remove from the central registry
- 24 the name of any person against whom the department made a finding of
- 25 abuse or neglect when the person was younger than 18 years of age
- 26 if:
- 27 (1) two years have passed since the department made

- 1 the finding;
- 2 (2) the department has not made any subsequent finding
- 3 of abuse or neglect against the person;
- 4 (3) the person has not had a juvenile offender
- 5 adjudication for any act other than the same incident that resulted
- 6 in the finding made by the department; and
- 7 (4) the person has not had any criminal adjudications
- 8 for an offense involving child abuse or neglect other than the
- 9 incident that resulted in the finding made by the department.
- 10 SECTION 2. Subchapter A, Chapter 261, Family Code, is
- 11 amended by adding Section 261.0021 to read as follows:
- 12 Sec. 261.0021. NOTICE BEFORE ADDING ALLEGED OFFENDER TO
- 13 CENTRAL REGISTRY. Before the department may add a person's name and
- 14 information regarding the reported case of abuse or neglect to the
- 15 central registry maintained under Section 261.002, the department
- 16 shall provide written notice to the person that the person's name
- 17 will be added to the registry. The notice must include:
- 18 (1) a clear statement of what the central registry is;
- 19 and
- 20 (2) an explanation of the consequences of being listed
- 21 <u>in the central registry</u>, including any possible negative impact on
- 22 the person's ability to obtain employment or certain licenses and
- 23 to have future contact with children, including any limitation on
- 24 volunteering or involvement in school activities.
- 25 SECTION 3. Subchapter D, Chapter 261, Family Code, is
- 26 amended by adding Sections 261.3081 and 261.317 to read as follows:
- Sec. 261.3081. SEVERITY CODES. (a) The department shall

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- 1 assign a severity code as provided by this section to each
- 2 substantiated finding of abuse or neglect made by the department in
- 3 an investigation relating to a person described in Sections
- 4 261.001(5)(A)-(D).
- 5 (b) The department shall assign the severity code "Low" to
- 6 an isolated incident where there was a threat of harm but no injury
- 7 to the child and the incident was due to an accident or parental
- 8 mistake that does not pose an ongoing risk of harm beyond the
- 9 incident. The "Low" severity code is limited to substantiated
- 10 findings of neglectful supervision. The department may not use the
- 11 severity code "Low" in an investigation of a school under Section
- 12 261.406 in which the department substantiated findings of abuse or
- 13 neglect.
- 14 (c) The department shall assign the severity code
- 15 "Moderate" to an incident of abuse or neglect in which there is a
- 16 low or moderate risk of future harm to a child, there are no
- 17 unmanaged dangers in the home, the incident does not result in
- 18 removal, and the department closes the investigation with a
- 19 recommendation for community services. The severity code
- 20 "Moderate" is limited to substantiated findings of emotional abuse,
- 21 neglectful supervision, and physical abuse consisting of an
- 22 isolated incident of inappropriate discipline that does not require
- 23 care by a medical provider or result in substantial injury to the
- 24 child.
- 25 (d) The department shall assign the severity code "Serious"
- 26 to an incident of abuse or neglect in which there is a high risk of
- 27 future harm to a child, there are unmanaged dangers in the home, and

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- 1 without services to the family removal of the child from the home
- 2 would be necessary. The severity code "Serious" is limited to
- 3 substantiated findings of emotional abuse, neglectful supervision,
- 4 refusal to accept parental responsibility, medical or physical
- 5 neglect if the incident did not result in any harm or injury to the
- 6 child, and physical abuse excluding circumstances of physical abuse
- 7 that resulted in serious injury to a child.
- 8 (e) The department shall assign the severity code "Severe"
- 9 to an incident of abuse or neglect in which there is a very high risk
- 10 of future harm to a child, there are unmanaged dangers in the home,
- 11 and a court in a suit affecting the parent-child relationship
- 12 renders an order removing the child from the home. The severity
- 13 code "Severe" is limited to substantiated findings of sexual abuse,
- 14 physical abuse that resulted in serious injury to the child,
- 15 medical or physical neglect that resulted or could have resulted in
- 16 impairment to the child's overall health or well-being, sex or
- 17 labor trafficking, forced marriage, and abandonment.
- (f) The department shall assign the severity code "Near
- 19 Fatal" to an incident of abuse or neglect that meets the definition
- 20 of near fatality in Section 264.5031.
- 21 (g) The department shall assign the severity code "Fatal" to
- 22 an incident of abuse or neglect that results in a child fatality.
- 23 (h) This section does not apply to a person alleged to have
- 24 abused or neglected a child at a facility or family home regulated
- 25 under Chapter 42, Human Resources Code.
- 26 (i) The commissioner may adopt rules to implement this
- 27 section.

- 1 Sec. 261.317. RECORDS RETENTION; EXPUNCTION. (a) The
- 2 department may retain records related to an investigation under
- 3 this chapter in accordance with the department's records retention
- 4 schedule after a person's name has been removed from the central
- 5 registry in order to perform background checks required under
- 6 <u>Section 42.056</u>, Human Resources Code, and to conduct risk and
- 7 <u>safety assessments.</u>
- 8 (b) The department shall comply with a court order directing
- 9 expunction of the department's records concerning a person for whom
- 10 the department maintains records.
- 11 SECTION 4. Chapter 261, Family Code, is amended by adding
- 12 Subchapter G to read as follows:
- 13 SUBCHAPTER G. REMOVING NAMES FROM CENTRAL REGISTRY OF ABUSE AND
- 14 NEGLECT
- Sec. 261.601. DEFINITION. In this subchapter, "central
- 16 registry" means the central registry of the names of persons found
- 17 by the department to have abused or neglected a child maintained by
- 18 the department under Section 261.002.
- 19 Sec. 261.602. NONAPPLICABILITY OF SUBCHAPTER. This
- 20 subchapter does not apply to persons alleged to have abused or
- 21 <u>neglected a child in a facility or family home regulated under</u>
- 22 Chapter 42, Human Resources Code, or to school investigations
- 23 conducted under Section 261.406.
- Sec. 261.603. EXPUNGEMENT REVIEW PANEL; MEMBERS. (a) The
- 25 department shall establish an expungement review panel to review
- 26 requests to have a person's name removed from the central registry.
- 27 (b) The expungement review panel is composed of department

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- 1 employees and a representative of the public appointed by the
- 2 commissioner. The representative of the public shall serve a
- 3 two-year term and may serve for not more than three terms.
- 4 (c) A person may not serve as a public member of the
- 5 expungement review panel if the person:
- 6 (1) has been convicted of or indicted for an offense
- 7 involving child abuse or neglect;
- 8 (2) has been determined by the department to have
- 9 engaged in child abuse or neglect; or
- 10 (3) is under investigation by the department for child
- 11 abuse or neglect.
- 12 (d) The public member of the expungement review panel is a
- 13 department volunteer for the purposes of Section 411.114,
- 14 Government Code.
- 15 <u>(e)</u> The members of the expungement review panel are immune
- 16 from civil or criminal liability for any act or omission that
- 17 relates to their duty or responsibility as a member of the review
- 18 panel if they acted in good faith and within the scope of their
- 19 responsibility, as provided in Section 40.061, Human Resources
- 20 <u>Code.</u>
- Sec. 261.604. REQUEST FOR REMOVAL OF NAME. (a) A person
- 22 who desires to have the person's name removed from the central
- 23 registry shall submit a written request to the commissioner that
- 24 includes a letter describing the reason for the request.
- 25 (b) Only the following persons may make a request to have
- 26 their name removed from the central registry as provided by this
- 27 subchapter:

- 1 (1) a parent, guardian, or managing or possessory
- 2 conservator of the child;
- 3 (2) a member of the child's family or household as
- 4 defined by Chapter 71; and
- 5 (3) a person with whom the child's parent cohabits.
- 6 (c) A person may not make a request under this section
- 7 before the third anniversary of the date the department made the
- 8 most recent finding of child abuse or neglect against the person.
- 9 (d) The expungement review panel shall deny a person's
- 10 request under this section if, after the person submits the
- 11 request, the department makes a finding of child abuse or neglect
- 12 against the person.
- 13 (e) If the expungement review panel denies a request under
- 14 this section after a hearing, the person may not submit a subsequent
- 15 request until the first anniversary of the date the review panel
- 16 <u>rendered a decision on the person's last request.</u>
- 17 (f) A person who has been determined by the department to
- 18 have engaged in child abuse or neglect is not eligible for a review
- 19 under this subchapter if:
- 20 (1) the incident of abuse or neglect resulted in a
- 21 child fatality or near fatality;
- 22 (2) a court ordered termination of the parent-child
- 23 relationship as a result of the abuse or neglect; or
- 24 (3) the person has been <u>convicted of an offense</u>
- 25 involving child abuse or neglect.
- Sec. 261.605. HEARING DATE AND NOTICE; LIMITATION. (a) On
- 27 receipt of a request under Section 261.604(a), the commissioner

- 1 shall notify the expungement review panel of the request. The
- 2 review panel shall set a date for a hearing on the request. The
- 3 review panel shall hold the hearing not later than the 60th day
- 4 after the date the commissioner receives the request, unless the
- 5 panel has good cause for holding the hearing after that date.
- 6 (b) The expungement review panel shall send written notice
- 7 of the date, time, and location of the hearing to the requestor and
- 8 the regional office that conducted the original investigation.
- 9 Sec. 261.606. REVIEW HEARING. (a) At the hearing, the
- 10 person requesting the review may present evidence supporting
- 11 removal of the person's name from the central registry. The person
- 12 has the burden of providing the expungement review panel with the
- 13 basis for granting the request and may present evidence including:
- 14 (1) completion of treatment services or programs
- 15 related to the finding;
- 16 (2) letters of support from professionals or others;
- 17 (3) evidence of activities that would reflect upon the
- 18 person's changed behavior or circumstances such as therapy,
- 19 employment, or education; and
- 20 (4) any other relevant evidence that shows changed
- 21 circumstances.
- (b) The regional office of the department that conducted the
- 23 <u>original investigation may:</u>
- 24 (1) present evidence in support of or in opposition to
- 25 the request; and
- 26 (2) make a recommendation regarding the request.
- Sec. 261.607. EXPUNGEMENT REVIEW PANEL'S DECISION. (a)

- 1 Unless the expungement review panel has good cause for an
- 2 extension, the panel shall render a written decision on the request
- 3 that includes the review panel's reasons for the decision not later
- 4 than the 45th day after the date of the hearing. The review panel's
- 5 decision must be by majority vote.
- 6 (b) The expungement review panel shall provide the written
- 7 decision to the person requesting the review and to the
- 8 department's commissioner, deputy commissioner, chief of staff,
- 9 and associate commissioner for child protective investigations.
- 10 (c) The expungement review panel shall consider the
- 11 following factors in making its decision:
- 12 (1) the department's findings regarding the nature and
- 13 severity of the incident of abuse or neglect and the circumstances
- 14 surrounding the incident;
- 15 (2) the number of findings of abuse or neglect
- 16 <u>involving the person;</u>
- 17 (3) the person's age at the time of the incident, and
- 18 whether the person was a child at the time of the incident;
- 19 (4) whether the circumstances that contributed to the
- 20 incident of abuse or neglect still exist;
- 21 (5) actions taken by the person since the incident to
- 22 prevent the reoccurrence of abuse or neglect, including
- 23 participation in and completion of services and programs related to
- 24 the allegations; and
- 25 (6) any other relevant information that shows that the
- 26 person no longer poses a risk to the safety and well-being of the
- 27 alleged victim, other children, and vulnerable adults.

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- 1 Sec. 261.608. LIMIT ON NUMBER OF REVIEW HEARINGS. A person
- 2 may not have more than four hearings under this subchapter.
- 3 Sec. 261.609. CONFIDENTIALITY. The review conducted under
- 4 this subchapter is confidential and not subject to disclosure under
- 5 Chapter 552, Government Code.
- 6 Sec. 261.610. RULEMAKING. The commissioner may adopt rules
- 7 to implement this subchapter.
- 8 SECTION 5. Section 261.002, Family Code, as amended by this
- 9 Act, and Section 261.3081, Family Code, as added by this Act, apply
- 10 only to a finding of abuse or neglect made by the Department of
- 11 Family and Protective Services on or after May 1, 2022. A finding
- 12 made by the Department of Family and Protective Services before
- 13 that date is governed by the law in effect prior to the effective
- 14 date of this Act, and the former law is continued in effect for that
- 15 purpose.
- SECTION 6. This Act takes effect September 1, 2021.